CHIST AND HUNGER LES TOP	
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FOREWORD

Our study of purchasing and other materials management functions in short term, general purpose hospitals disclosed a need to give hospitals guidance in evaluation and improving their systems. We have responded to this need by developing a checklist and an audit guide.

We developed the checklist and the audit guide from our study of 21 short term, general purpose hospitals. The checklist and audit guide are generally considered to be sound procurement and materials management principles which should be considered and adopted to the extent practical. We are publishing the checklist and audit guide separately to facilitate their use as evaluation tools. They are practical and flexible tools that can be used together or separately to improve materials management systems, contain costs, and increase public confidence.

Throughout our study, we received assistance and cooperation from officials of the American Hospital Association, several purchasing groups, and 21 participating hospitals. We greatly appreciate their contribution.

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Comptroller General of the United States



AMERICAN HOSPITAL ASSOCIATION 840 NORTH LAKE SHORE DRIVE CHICAGO, ILLINOIS 60611 TELEPHONE 312-280-6000 TO CALL WRITER, PHONE 312-280- 6626

March 1, 1979

The Honorable Elmer B. Staats Comptroller General of the United States United States General Accounting Office 441 G. Street, N.W. Washington, DC 20548

Dear Mr. Staats

The American Hospital Association appreciates the opportunity to have assisted the United States General Accounting Office in a project to develop constructive guidance for improving the materials management functions in our nation's hospitals. We thank you for providing a copy of the draft report for our review and comment. The draft report was reviewed by both an advisory committee representative of hospital purchasing and materials management and by association staff with expertise in materials management and financial management.

The report generally reflects existing practices at the test-site hospitals and presents a fair and accurate assessment of current purchasing practices in short-term, general-purpose hospitals nationally. The tone of the report and its recommendations are constructive rather than critical, a factor which should enhance its receptivity by those professionals involved in managing or evaluating hospital materials management.

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The checklist and audit guide, used in a positive and constructive manner, can be of significant value and utility in evaluating and improving a hospital's materials management function. Therefore, we encourage hospital administrators, materials managers, purchasing agents and others to consider the use of the checklist and audit guide as appropriate guidelines for the self-review of the purchasing and materials management functions. Proper use of the results of this self-review can lead to significant improvements in the effectiveness and efficiency of these important hospital functions.

CABLE ADDRESS AMHOSP

Elmer B. Staats/2

March 1, 1979

Once again, thank you for the opportunity to have participated in a project designed to provide constructive guidance for improving the materials management functions in our nation's hospitals.

Very truly yours

Robert J. Flanson, J., D.B.A., C.P.A. Vice President

### GUIDELINES FOR USING CHECKLIST FOR EVALUATING MATERIALS MANAGEMENT FUNCTIONS IN PRIVATE HOSPITALS

This review of operational controls in the purchasing area involves a comparison of your existing practices to those practices considered "preferred." The checklist has been designed so that a "yes" answer indicates the existence of an acceptable materials management practice whereas a "no" response indicates areas where improvement may be desirable. Since this checklist contains those practices generally considered to evidence sound controls and accountability, a "no" answer should be treated with deliberation. Where a "no" answer is encountered, a search must be made for other controls which fully compensate for the potential deficiency. In many instances a compensating control may exist, and it should be indicated in the explanation column. Where one does not exist, the potential deficiency should be analyzed with respect to its possible impact on costs and controls.

In considering whether to correct a deficiency, the item should be evaluated from the viewpoint of the relationship of cost to benefit. While it is usually not difficult to measure the cost of the particular control or system change, it is often very difficult to measure the benefit of the procedure. Furthermore, there are usually numerous tradeoffs which should be considered among the various system changes which might be implemented. Nevertheless, where there is a "no" answer to a checklist item, and there appears to be a significant operational impact, the impact in dollars of increased cost should be evaluated.

For example, if a "no" answer were to be given in response to a question of whether the hospital uses a systematic stocking program to reduce the volume of requisitions, techniques might be employed to determine the cost of overstocking or the cost of understocking because of (a) lost quantity discounts, (b) excessive prices, (c) overtime, and (d) inability to meet an inhouse requisition necessitating a special order. The same techniques might be used if a "no" answer was indicated in the response to a question of whether economic order quantities are being Another instance in which these techniques might be used. used would be in analyzing a "no" response to a question of whether competitive bids are obtained from vendors. In this instance an attempt should be made to quantify the loss associated with noncompetitive buying by measuring the differences between the unit prices charged by the lowest price-qualified vendor to that which was actually paid. Certain other checklist items are not conducive to precise cost comparisons and must be evaluated in terms of significance.

Regardless of the checklist item, since a "no" response indicates the potential for a deficiency from a preferred materials management practice, each "no" answer must be specifically evaluated. Those which have compensating controls or relatively insignificant impact may be eliminated from further analysis. The remaining potential deficiencies should be evaluated and prioritized as to those most requiring correction. In this latter phase the dollar or control impact on the system as well as available dollar and manpower resources of the organization should be considered. The checklist contains many ideal practices which an institution should strive to implement as time, dollar resources, manpower, operational efficiencies and necessity dictate.

### CHECKLIST FOR EVALUATING MATERIALS MANAGEMENT FUNCTIONS IN PRIVATE HOSPITALS

Comments					
Provide	data	on	"yes"		
answei	cs. H	Expl	lain		
"no	' ansv	vers	5.)		

#### Topics & Questions

Yes No

## I. AUTHORITY AND RESPONSIBILITY

- A. Does one department or official, such as a materials manager, centrally manage and supervise purchasing, inventory, and supply distribution?
- B. If yes, is that department or official responsible for:
  - 1. All supplies and equipment including food and pharmaceuticals?
  - 2. All contract services?
- C. Is there a written policy statement:
  - Describing objectives for purchasing, inventory management and supply distribution
  - Centralizing management of purchasing, inventory and supply disribution?
  - 3. Delegating purchasing, inventory, and supply distribution functions to other departments, and monitoring and controlling delegated functions?

			Comments (Provide data on "yes" answers. Explain "no" answers)			
		Topics & Questions		Yes	No	
	4.	Covering a code or stan- dard of conduct governin the performance of purch ing and supply personnel as well as contractors?	ig ias-			
PUR	CHAS	ING				
Α.	for	there written instructio central and departmental chasing?				
	1.	If so, do they specify procedures for purchases of supplies, equipment, and contract services?				
в.		the written instructions lire:				
	1.	Issuing purchase orders for all purchases?				
	2.	Pre-numbering and contro ling purchase orders?	1-			
	3.	Purchasing nonstock item only after receipt of properly authorized de- partmental requisitions?	S			
	4.	Controlling and monitori emergency requisitions a purchases?				

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II.

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			ans		a on "yes" Explain
		Topics & Questions		Yes	No
	5.	Separating the duties of purchasing, receivin storing, and charging (preparing the charge sheets)?	ng,	<u></u>	·
	6.	Sending copies of the p chase orders and receiv reports to the account department for invoice verification?	ving		
	7.	Preparing a return good memo, which states the amount of credit expec- for all goods returned the vendor for credit a sending a copy to the accounting department?	ted, to		
С.	ment	capital items or equip t, do the written in- actions:	-	- 	
	1.	Define a capital item?			
	2.	Set out the internal requisitioning procedures			
	3.	Require written justif: cations?	i-	-	
	4.	Require estimates of expected return or pay- back of revenue product equipment?			
ł	5.	Require approval by the administrator and/or board of directors?	9		

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			Comments
		-	(Provide data on "yes"
			answers. Explain
			<u>"no" answers)</u>
		Topics & Questions	Yes No
	6.	Require lease vs. purchase comparisons?	e 
D.	Do	the written instructions:	
	1.	Promote maximum use of competitive procedures?	
	2.	Provide for the receiving controlling, opening, and evaluating of bids?	
	3.	Specify that purchases (capital and noncapital) over a certain dollar amount be advertised for competitive bids?	
	4.	Require evaluations to de- termine whether it is more economical to perform ser- vices in-house than to contract?	e
	5.	Stipulate conditions under which blanket purchase orders may be used?	r
	б.	Provide special procedures for noncompetitive pur- chases?	S
E.		s the central manager or chasing department:	
	1.	Maintain a list of prospective vendors?	c-
	2.	Maintain written product and performance criteria for prescreening vendors?	

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		·	(Provid answe	ers.	nts ta on "ye Explain swers)	es"
		Topics & Questions	Yes	5	No	
	3.	Award contracts for at least a l-year period to obviate frequent rebidding?		_		
	4.	Maintain a bid record to help identify col- lusion among bidders?				
	5.	Control over all contracts and warranties?				
	6.	Maintain records of purchase order or contract numbers, vendors, quantities, and prices?		_		
F.		s the central manager or purchasing department:	-			
	1.	Monitor departmental pur- chase requisitions for opportuntities for con- solidation, substitution, standardization, etc.?		_		
	2.	Monitor usage histories for changes in demand?		_		
	3.	Forecast future needs?	<u> </u>			
	4.	Monitor the purchases made by departments such as dietary, pharmacy, labora- tory, and radiology?		_		
	5.	Purchase directly from man u- facturers when possible?		_		
	6.	Take advantage of volume discounts?				
			-		• _	

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		ents
		ata on "yes"
		Explain nswers
	<u>,110</u>	IISWELS
Topics & Questions	Yes	No
Monitor outstanding pur- chase orders?		. <u></u>
Initiate and monitor cost recovery programs, e.g. reclamation on silver from X-ray film processing?		
the hospital participate proup purchasing: If so,		
Does purchasing decide whether to buy independ- ently or under group agreements?		
Are specific criteria avail- able for determining which items will be purchased under group agreements?	: 	
Are savings and other bene- fits from group purchas- ing evaluated?		
Are group prices periodi- cally compared with those of other sources?		
Where the hospital has a choice of purchasing groups, are potential savings com- pared for representative items?		
Is there a list of group contracts and the items offered under them?		

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in group

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		Comme (Provide da answers. no ans	ta on "yes" Explain
<u>ŋ</u>	Copics & Questions	Yes	No
Н. А	Are records kept of:		
1	High dollar value items?		
	2. Major supply sources?		
3	B. Emergency supply sources?		
4	4. Order frequencies?		
ŗ	5. Vendor performance?		
e	5. Product performance?	<u></u>	
	Is there a product evaluation and standardization committee?		
1	I. Does a written state- ment define its respon- sibilities, membership, and functions?		
2	2. Are formal minutes of the meetings filed?		
3	3. Are medical staff, adminis- tration, pharmacy, nursing, materials management, and fiscal management all represented?	<u> </u>	
4	4. Are acceptable product and equipment standards and specifications obtained or written for each item con- sidered?		
Ţ	5. Are value analysis techniques used?		

			(1	answers.	ata on "yes" Explain nswers)
			Topics & Questions	Yes	No
		6.	Are the committee's deci- sions communicated to the hospital staff?		
III.	INV	ENTO	RY MANAGEMENT		
	Α.	hos	s one department control pital inventories, includir artmental "floor" stocks?	ng 	
	В.	fro	there a central storeroom m which departments uisition supplies?		
	¢.	1.	Are there written proce- dures for the organization and operation of central stores (including requisi- tioning and distributing stock items)?		
		2.	Is access to the storeroom area restricted to supply personnel?	1 	
		3.	Are properly authorized requisitions required for obtaining items from central stores?		
		4.	Is there a stock numbering system?	r 	
		5.	Is there a catalog of centrally stored items?		
		6.	Are major items such as intravenous solutions, X-ray film, and sutures stocked in central stores?		

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			(Provide d		
			anwers,		
			"no an		
				SWELST	
		Topics & Questions	Yes	No	
		a. If not, are inventories of these items controll by a central manager?			
	7.	Is there a list of inven- tory items which have ex- piration dates and are these items reviewed regularly?			
	8.	Is the inventory reviewed periodically to remove static, slow-moving, or obsolete items?			
	9.	Is the stock properly rotated?			
	10.	Are there controls against pilferage?			
	11.	Is there adequate storage space?			
с.	recor	annual physical inventories nciled with accounting rtment control accounts?			
	1.	Is the physical inventory taken or supervised by a member of another depart- ment (such as the account- ing department)?			- - - - - - - - - - - - - - - - - - -
	2.	Is the physical inventory verified by the hospital's external auditors?			

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	Comments		
	(Provide data on "yes"		
	answers. Explain no_answers)		
Topics & Questions	Yes No		

- D. Does a central manager have responsibility for the inventory - determining safety stock levels, reorder points, and order quantities of each item? 1/
- E. Do perpetual inventory records show receipts, issues, and inventory balances for each stock item?
  - Are these records kept by people other than those with access to the inventory?
  - 2. Are the perpetual inventory balances periodically compared to the actual stock and are discrepancies investigated, corrected, and documented?
- 1/ These three factors are the elements of the "order point" control system. Another acceptable inventory system is the "periodic" control system. Under the periodic system, stocks are reviewed and orders are placed at fixed intervals. (E.g., orders will be placed once a month for a certain item.) The order quantities, however, vary and depend on a predetermined maximum level. The checklist questions refer to the order point system. In the questions, if the hospital uses the periodic system, change "reorder points" to "review periods" and change "order quantities" to "maximum quantities."

		-	an	vide d swers	nents lata on "yes" . Explain nswers)
		Topics & Questions		Yes	No
	F.	Is ABC analysis used as a gu in setting safety stock leve ("A" items are high dollar-v items, "B" the middle dollar- value items, and "C" the low dollar-value items)?	ls? alue -		-
	G.	Are supplier leadtime and the leadtime demand analyzed when reorder points are set?		`	
	Н.	Is economic order quantity theory applied?			
IV.		PLY DISTRIBUTIONMEDICAL IRGICAL SUPPLIES	,		
	Α.	Does the storeroom distribut all medical-surgical supplie directly to user departments	S		
	В.	If not,			
		<ol> <li>Are medical-surgical supplies stocked and distriputed by central supply or other departments?</li> </ol>			
		<ol> <li>Has the hospital consid- ered consolidating inven- tories and distribution functions of central sup and central stores depar- ments?</li> </ol>	- ply		
	с.	Are there medical-surgical supplies stored in nursing stations and other departmen carried as inventory?	ts		

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				ments	
		(P	rovide		
			answers		
			<u>"no</u>	answers	.)
	Торі	lcs & Questions	Yes	No	<u>)</u>
D.	syst exch medi issu	centralized distribution cems, such as PAR level or nange carts, control cal-surgical supplies red to nursing stations other units?			
Ε.		centralized distribution cems are used:			
	1.	Are stock levels estab- lished by a central man- ager?	_,		
	2.	Are stock levels based on an analysis of usage or a forecast of future needs?			
	3.	Are stock levels periodi- cally reviewed and revise			
	4.	Are requests for addition medical-surgical supplies monitored?			
F.	comp	supply distribution is ac- plished by departmental disitions:			
	1.	Are departmental inventor levels and reorder points established by a central manager?			
	2.	Are floor stocks monitore for stockpiling, ob- solescence, and waste?	:đ 		
	3.	Are floor stocks included in periodic physical inventories?	l		

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		Comments			
		(Provide da	ta on "yes"		
		answers.			
		<u>"no ans</u>	wers)		
	Topics & Questions	Yes	No		
	4. Has management considere establishing a centraliz distribution system?				
G.	Is each department and nursi station charged for the sup- plies used?	ng			
н.	Do written procedures requir that all patient chargeable medical-surgical items be co trolled and distributed by o department?	n-			
I.	Is this department accountab for revenue earned and expen incurred for patient chargea supplies?	ses			
J.	Are charge slips reconciled with supplies used? If so,				
	<ol> <li>Are discrepancies inves- tigated?</li> </ol>				
	<ol> <li>Are departments account- able for lost charges?</li> </ol>				
К.	Is patient rented equipment stored and issued from a cen tral location?	-			
L.	Is this equipment inventorie and numbered for control pur poses?				
м.	Is a log maintained showing location of equipment in use				

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		Comment	
			a on "yes"
			Explain
	"r r	no" ansv	vers)
	Topics & Questions	Yes	No
Ν.	Do procedures insure that pa- tients are properly charged for equipment used?		
0.	Is there a consistent markup procedure for patient- chargeable medical-surgical supplies?		
Ρ.	Does management periodically review the reasonableness of prices and markups?		
SUP	PLY DISTRIBUTIONLINEN		
Α.	Is a PAR level or exchange cart system used for dis- tributing linen? If so,		
	<ol> <li>Are department quotas based on usage?</li> </ol>		
	2. Are additional requests for linen monitored?		
В.	Where requisitions are used,		
	<ol> <li>Are units monitored for ex- cess linen?</li> </ol>		
	<ol> <li>Has management considered use of PAR level or exchange cart system for linen dis- tribution?</li> </ol>		
c.	Are periodic physical invento- ries taken of all linen in the hospital?		

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					Comm			
				(Prov:	ide d	ata o	n "yes	<del>ير</del>
					swers		plain	
					<u>'no"</u>	answe	rs)	
		Top	ics & Questions		Yes	Ne	2	
	D.		records maintained of 1 ge by department?	inen -				
		1.	Is department usage monitored for potential misuse of linen?	-				
	Ε.	com wit	s management periodicall; pare the quantity issued h linen returned by de- tments?					
	F.		new linen kept in centra res before use?	1		<del></del>		
	G.	tro	there procedures to con- l requisitions received er regular working hours					
VI.	PHAI	RMACI	EUTICAL PURCHASING					
	Α.	pha: hosj	pharmacy staff purchases rmaceuticals, does the pital have written instru- ns for use by the pharma					
	в.		so, are there specific tructions which:					
		1.	Cannot be changed withour review by the purchasing chief or central manages and approval by top manages ment?	g r				
		2.	Restrict the pharmacy's purchases to pharmaceut requiring it to requisis capital items and suppli- through purchasing?	tion	,			
		3.	Promote maximum use of opetition?	com-				

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			ans	Comments ovide data on "yes" nswers. Explain "no" answers)			
	Top	ics & Questions		Yes	No		
	4.	Encourage the pharmacy t purchase generic drugs t are less expensive than brand name drugs?					
	5.	Permit purchases from local retail pharmacies emergencies only?	in				
с.	made	pharmaceutical purchases by the purchasing depar t, does the pharmacy:					
	1.	Maintain a list of drug manufacturers and whole- salers and their local representatives?	-				
	2.	Maintain a list of emer- gency sources with speci attention to critical it not widely available?	al				
	3.	Prepare detailed specifi cations?	. <b>-</b> -				
	4.	Prepare requisitions?	-				
	5.	Prepare receiving report	.s?				
	6.	Prepare return goods mem for any items returned f credit?					
D.		s the pharmacy's written tructions require it to:					
	1.	Forecast future needs?	-				
	2.	Record past usage?	_				

		7	Drou	Commer	nts ta on "yes"
		(			Explain
				no" ans	
	Тор	ics & Questions		Yes	No
	3.	Rank its pharmaceutical items according to annua dollar volume?	.1		
Ε.	the mana	s the pharmacy maintain data needed to effective age its purchasing functi h as:			
	1.	Major high dollar value items?			
	2.	Major supply sources?			
	3.	Emergency supply sources	?		
	4.	Quantities purchased and prices for each item?	l	. <u></u>	
	5.	Usage histories?	-		
	6.	Order frequencies?			
	7.	Vendor performance?			
	8.	Product performance?			
F.		s the pharmacy's other tten instructions require			
	1.	Issuing purchase orders for all purchases, including those from loc pharmacies and other hospital?	al.		
	2.	Prenumbering and control ling purchase orders?	.–		

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	-		swers.	nts ata on Expla: nswers)	
Topics &	Questions		Yes	No	
	olling and monitori ency purchases?	.ng			
purch stori	ating the duties of asing, receiving, ng, and charging aring the charge )?				
purch ceivi accou	ng copies of the ase orders and re- ng reports to the nting department fo ce verification?	or			
memo, amoun for a the v is se	ring a return goods which states the t of credit expecte ll goods returned t endor for credit an nding a copy to the nting department?	ed <b>,</b> :0 id			
ysis to i dollar-vo its prior	pharmacy use ABC an dentify its high lume items and to s ities for purchasin olling pharma- ?	set			
minimize	pharmacy attempt to its purchasing and costs by:	)			
ing r on ve safet to mi	matically establish eorder points, base ndor leadtime and y stock requirement nimize inventory on items?	ed .s,			

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				Comments			
							"yes"
			ar	iswer			
				<u>"no"</u>	ans	swers	
	Торі	cs & Questions		Yes		No	
	2.	Using economic order quantity theory to control per chase volume and inventor for major items?	ur- '		_	_,	
	3.	Purchasing directly from the manufacturer when volume permits?	_		-		
	4.	Taking advantage of volumediscounts?	me -		_		
I.	brou	all pharmaceutical purch ight directly to the phar receiving area unopened	-		-		
J.	and pre <u>p</u>	the pharmaceuticals rece a complete receiving rep pared by someone other the person who placed the er?	ort		-		-
К.	in 🤉	s the hospital participat group pharmaceutical pur- sing?	e -		-		-
	1.	Must the pharmacy justify in writing independent purchases of items avail- able through the group?	-	, 	-		1
	2.	Are these justifications periodically reviewed by management and considered before the group purchas agreement is renewed?	d		-		-
	3.	Are group prices periodically compared with othe sources?			-		_

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				Comm	ents	
		-			ata on "yes"	
			dí		Explain nswers)	
		Topics & Questions	-	Yes	No	
	4.	Where the hospital has a choice of purchasing groups, are potential savings compared for representative pharma- ceuticals?				遭
	5.	Is there a list of group contracts and the items offered under them?				
-	6.	Do the documents (E.g., purchase record form, or traveling requisition for used to record individual purchases indicate the co tract (if any) under which the item was purchased?	1 0n-			
L.	the: spor	there a pharmacy and rapeutics committee re- nsible for standardizing rmaceuticals?				
	1.	Does a written statement define its responsibi- lities, membership, and functions?				
	2.	Are formal minutes of the meetings filed?				
	3.	Does the committee con- sider and endorse generi- cally equivalent items unless it has evidence for not using them?	-			

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			Comments			
			(pro	vide (	data on	"yes"
				swers	-	
				<u>"no" a</u>	answers	)
	r 	Fopics & Questions		Yes	No	
	4.	Has the committee devel ed specific criteria to guide its brand selec- tions?				_
	5.	Are the committee's bra selections communicated to the medical staff?				
Μ.	the cont valu	s hospital policy requir pharmacy to competitive tract for its high dolla le pharmaceuticals and duct groups?	ly			<b></b>
	1.	Does purchasing supply technical assistance to the pharmacy in develop competitive procedures and assure they are con sistent with hospital policy?	ing			
	2.	Does the pharmacy main- tain a list of prospect vendors?				
	3.	Has the pharmacy es- tablished written product and perform- ance criteria for pre- screening vendors?				
	4.	Is the prescreening bas on objective evidence i stead of subjective pre erence (such as those generated by vendor ad- vertising), and docu- mented for future reference?	n- ef-			

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		answers	ata on "yes"
Topic	s & Questions	Yes	No
l t	are the contracts for least a l-year period to obviate frequent rebidding?	at 	
W r C	ooes the pharmacy have written procedures for ecceiving, controlling opening, and evaluatin oids?	g 	
a h	Does the pharmacy main record (such as a bi istory) to help ident collusion among bidder	d ify	
t	s a complete file mai ained of current phar eutical contracts?	n- ma- 	
g v	s there a formal pro- ram for identifying endors not previously olicited?		
PHARMA	CEUTICAL INVENTORY MA	NAGEMENT	
respo pharm	e pharmacy chief onsible for controllin aceutical inventories ding departmental sto	,	
c z	re there written pro- edures for the organi- ation and management he pharmacy inventory	of	
	s each item dated and riced when received?		

VII.

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			Comm	
			answers.	ata on "yes" Explain nswers)
			<u>110a</u>	115WEL5/
	Topi	ics & Questions	Yes	No
	3.	Is there a catalog or formulary of pharmace ticals stocked?		
	4.	Is there a separate l of those items with e tion dates and is thi reviewed regularly?	xpira-	
	5.	Is the inventory revi periodically to remov static, slow moving, or obsolete items?		
В.	reco	perpetual inventory ords kept for high- lar volume and critica ns?	.1	
	1.	Are the records kept people other than the with access to the in ventory?	sē	
	2.	Are they used to obta usage histories for e item?		
	3.	Are the perpetual inv tory balances periods compared to the actua stock and are discrep investigated, correct and documented?	cally al pancies	
с.	rec	annual physical inver onciled with accountin artment control accour	ng	

			Comments	
			(provide data on "yes answers. Explain " <u>no" answers)</u>	s"
		Topics & Questions	Yes No	
		<ol> <li>Is the physical inven taken or supervised b member of another dep ment (such as the acc ing department)?</li> </ol>	y a art-	
		<ol> <li>Is the physical inven verified by the hospi external auditors?</li> </ol>		
VIII.	FOO	D SERVICE		
	Α.	If food purchases are mad by the purchasing departm does the dietary departme	ent	
		<ol> <li>Maintain a list of food suppliers includ ing wholesalers and local vendors?</li> </ol>		
		2. Prepare requisitions?		
		3. Prepare receiving re- ports?		
		<ol> <li>Prepare return goods memos for any items returned for credit?</li> </ol>		
	В.	If the dietary departmen purchases food, does it have written instruction		
	С.	If so, are they spécific instructions which:		
		<ol> <li>Cannot be changed wi review by the purcha chief or central man and approval by top management?</li> </ol>	sing	

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		- Tp		Comments ovide date on "yes"		
			answers.			
			"no ansv	vers)		
	Top	ics & Questions	Yes	No		
	2.	Restrict dietary depart- ment purchases to food supplies and require it to requisition capital items and other supplies through the purchasing department?				
	3.	Promote maximum use of competition?				
	4.	Encourage the dietary department to purchase other than brand name foods?				
D.		the written instructions uire the dietary departmen	t			
	1.	Forecast future needs?				
	2.	Record past usage?	<u></u>			
Ε.	mai: eff	s the dietary department ntain the data needed to ectively manage its pur- sing functions such as:				
	1.	Major high dollar value items?				
	2.	Major supply sources?				
	3.	Emergency supply sources?				
	4.	Quantities purchased and prices for each item?				

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			Comments					
					ide da			
					wers.		xpla	in
					no" ai	nsw	ers)	
	Top	ics & Questions		-	Yes	-	No	
	5.	Usage history?		-				_
	6.	Order frequency?		-				
	7.	Vendor performance?		-				
	8.	Product performance?						
• •		the written instruc- ns require:						
	1.	Issuing purchase orders for all purchases, in- cluding those from loca retail stores?						
	2.	Prenumbering and controlling purchase orders?		-				
	3.	Controlling and monitor ing emergency purchases		-				
	4.	Separating the duties of purchasing, receiving, storing?		ıd .				_
	5.	Sending copies of the purchase orders and receiving reports to th accounting department for invoice verification		,				
	6.	Preparing a return good memo, which states the amount of credit expect for all goods returned the vendor for credit a sending a copy to the accounting department?	ed to	, ,				_

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				Comment	
					on "yes"
				wers. no answ	Explain
					els/
	Тор	ics & Questions		Yes	No
G.	att	s the dietary department empt to minimize its pr sing and inventory cos	ur-		
	1.	Systematically es- tablishing reorder points and safety stock requirements, to minimize inventory on major items?	-		
	2.	Using economic order quantity theory to con trol purchase volume and inventory for major items?	n-		
	3.	Taking advantage of volume discounts?	-		
н.	the ord	s someone other than person who placed the er receive it and prepa omplete receiving repo			
I.	cip	the hospital parti- ates in group pur- sing,			
	1.	Is there a list of gro contracts and food supplies offered?	oup		
	2.	Must the dietary depar ment justify in writin independent purchases items available throug the purchasing group?	ng of		

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			Comments		
				ovide da inswers. "no ans	
	Тор	ics & Questions		Yes	No
	3.	Are these justifi- cations periodically reviewed by manage- ment?			
	4.	Are group prices peri- odically compared with those of other sources	ר		
	5.	Where the hospital has a choice of purchasing groups, are potential savings compared for representative food supplies?			
J.	qui to for	s hospital policy re- re the dietary departme competitively contract its high dollar-value d supplies?	ent		
	1.	Does purchasing supply technical assistance to the dietary depart- ment in developing competitive procedures and assure they are consistent with hospit policy?	- 5		
	2.	Does the dietary depar ment maintain a list o prospective vendors?			

				Comments		
			(Pro	ovide dat	a on "yes"	
					Explain	
				"no ansv	vers	
	Topi	.cs & Questions		Yes	No	
K.	resp inve	the dietary department oonsible for controlling entories of food and er supplies?				
	1.	Are there written pro- cedures for the organi- zation and management of the dietary inventor				
	2.	Is the inventory review periodically to remove static, slow-moving, or obsolete items?	ed			
L.	cord	perpetual inventory re- ls kept for high dollar le and critical items?				
	1.	Are the records kept by people other than those with access to the in- ventory?				
	2.	Are they used to obtain usage histories for eac item?				
	3.	Are the perpetual inven tory balances periodica compared to the actual stock and are discrepan investigated, corrected and documented?	lly	5		
Μ.	tori the	annual physical inven- ies reconciled with accounting department crol accounts?				

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			Comments		
					a on "yes"
				wers. no answ	Explain ers)
	Topi	.cs & Questions	<i>t</i>	Yes	NO
	1.	Is the physical inven- tory taken or supervise by a member of another department (such as the accounting department)?	!		
	2.	Is the physical inventoverified by the hospita external auditors?			
N.	by c	ood service is provided contract or other arrang , does the hospital:			
	1.	Compare the costs and benefits with those of providing the service i house?	.n-		
	2.	Audit the contractor's periodic billings for food service and determ the reasonableness of t charges?			
	3.	Examine the contractor records?	S		
	4.	Compare the contractor, charges for food purcha with prices available u group purchase agreemen and other sources?	ises Inder		
AUI	SIT 8	EVALUATION			
Α.	eval ness vari ment purc mana	there an audit to luate the effective- s or economy of the lous materials manage- t functions, such as chasing, inventory agement, and supply tribution?	_		

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IX.

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			Comments		
					a on "yes"
				wers.	Explain
				no ans	wers)
	Тор	ics & Questions		Yes	No
В.	or cal of inv	s the central manager top management periodi- ly evaluate the procedu the various departments olved in materials mana t functions to:	ires S		
	1.	Assure consistency with hospital policy?	th		
	2.	Evaluate efficiency of operations?	E		
с.	cha ven by	the hospital's pur- sing practices and in- tory controls monitored any of the following exes:	E		
	1.	Inventory per bed?			
	2.	Inventory turnover rat	te?		
	3.	Purchasing cost per \$1,000 of procurement?	?		
	4.	Purchasing cost per pu chase order issued?	ur-		
	5.	Out-of-stock condition	n?		
	6.	Dollar value of invent	tory?	<u></u>	
	7.	Emergency purchase?		. <u> </u>	·
D.	ind the of	s the hospital use an ex to track changes in cost of cross sections all major commodity chases?	5		

# AUDIT GUIDE

An Aid To Hospitals

# In Evaluating Purchasing

And Other

Materials Management Functions

This audit guide may be used in conjunction with the companion checklist to review in detail all or part of the materials management system.

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# GUIDELINES FOR AUDITING PURCHASING AND OTHER MATERIALS MANAGEMENT FUNCTIONS IN PRIVATE HOSPITALS

#### INTRODUCTION

Hospital purchasing's primary objectives are to economically acquire needed goods and services of acceptable quality and to provide them to the requisitioning unit when needed. This audit guide provides a means for hospitals to test the extent to which the objectives have been achieved.

Who should put the audit guide to use depends on the hospital's size, organization, and interests. Those hospitals with an internal audit staff may want to incorporate this task into the operational audit functions; Otherwise this work can be assigned to the purchasing manager, an administrative staff member, or a task force of managers. The results should be communicated directly to the administrator, regardless of who performs the audit.

Financial, legal, and administrative information on the purchasing system should first be collected. Such information includes financial statements, purchasing performance reports, policy and procedural manuals, organization charts, etc. Gathering this information will help the auditor understand the purchasing system and other materials management functions. Depending on the checklist response and management's interests, the audit guide can be used as a:

- --Materials management assessment, with the checklist serving as support.
- --Selective assessment of those purchasing functions with the greatest impact or the greatest concern to management.
- --Detailed inquiry into weaknesses identified by the checklist.
- --Selective test to assure credibility of the checklist responses.

Annual purchases should be analyzed (excluding large nonrecurring capital expenditures) to rank the items according to dollar volume. This analysis can be developed from the vendor invoices or the purchase history cards, if they are accurate and current. If analyzing a year's purchases will delay the audit, a 3-month period should be sufficient for a preliminary ranking. From the ranking of purchases, the auditor should select a cross section of purchased items to review during a "walkthrough" of the purchasing operations. The walkthrough will facilitate detailed testing by accomplishing several audit steps at one time and by increasing understanding of the purchasing process. The selection should include a range of high and low dollar volume items from each commodity group (medical and surgical supplies, food, pharmaceuticals, etc.). If the ranking was based on less than a full year's purchases, then include some cyclical items in the selection.

### DETAILED AUDIT STEPS

I. Purchasing procedures, policies, and practices.

These steps should also be applied to other departments such as pharmacy and dietary, if they are making their own purchases.

A. Authority and responsibility

Objective: To assess adherence to the hospital's central purchasing policies, where all or some portion of the purchasing is centralized, and to gauge the effect where the responsibility is decentralized.

#### Audit steps:

- Select invoices and the related purchase orders for the most recent purchases of each walk through item.
  - a. Examine these documents to determine if the purchases were authorized and completed by the responsibile departments.
  - b. If purchases were completed outside established authority, obtain an explanation from the individuals involved.
- 2. Where more than one department is purchasing the same items:
  - a. Compare prices paid by the departments.
  - b. Discuss with the hospital purchasing agent and vendors the prices obtainable by consolidating and centralizing these purchases.
  - c. Discuss price differences with the purchasing and other department managers involved.
- B. Planning

Objective: To determine if the purchasing department has maintained and used the data needed to effectively manage its purchasing functions.

- Interview the department manager and determine the extent of detailed records (vendor files, purchase history cards, usage summaries, etc.) maintained for the department's purchases.
  - a. If the department has accumulated usage data, determine the extent and frequency of analysis.
  - b. Determine (1) if the department has ranked its purchases to identify potential for competition and (2) what use has been made of this information.

- c. Review the department's forecasts of future needs. Determine how the forecasts were prepared and whether they are used in soliciting competition.
- d. Ascertain (1) what records are maintained on the individual line items and (2) if these records show each purchase's source, quantity, date, and price.
- e. Review the department's documentation of vendor and product performance and assure that this information is sufficiently de-tailed.
- 2. Select invoices for the most recent purchases of each walkthrough item.
  - a. Compare the department's detailed records with the vendor invoices to assure that they agree and all purchases are recorded.
  - b. Follow up on significant discrepancies by observing procedural weaknesses in recordkeeping. Discuss discrepancies and related procedural weaknesses with the persons responsible.
- C. Purchasing

Objective: To determine if the department's purchase orders are prepared and processed properly.

- 1. Interview the department manager and determine who prepares the purchase orders. Observe the preparation and determine whether:
  - a. The purchase order is filled in completely, including the price and terms, at the time the order is prepared.
  - b. The purchase order is prepared by someone other than the person responsible for receiving and storing the goods.
  - c. A copy of the purchase order is sent promptly to the accounting department and a copy is retained for receiving the goods.

- 2. Select invoices for the most recent purchases
  - of each walkthrough item and determine whether:
  - a. Orders are issued for all purchases.
  - b. Purchase orders are prenumbered and controlled.
  - c. Nonstock items are purchased only with a properly authorized departmental requisition.
  - d. Emergency requisitions are controlled and monitored.
- 3. Discuss with responsible staff how the reorder point and order quantity were established for each walkthrough item.
  - a. For each item ascertain how the department determines the safety factor and vendor leadtime. Using the safety factor and vendor leadtime thus established, calculate and verify some of the department's current reorder points. Determine the reason for any differences and assure that the methods used by the department are consistent for all items.
  - b. If the department has not systematically established its reorder point, calculate what the reorder point should be and compare this to the reorder point used.
  - c. If the department uses a quantitative method such as economic order quantity (EOQ) theory to determine order quantities, verify its calculations. Determine that the required inventory ordering and carrying costs are calculated properly and include all relevant factors. Determine whether volume discounts are properly analyzed when order quantities are set.
  - d. If the department has not used economic order quantity theory for its high dollar volume items, calculate the EOQ for these items and compare it to the quantity currently ordered.

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- e. Determine whether reorder points and order quantities are reevaluated at least once a year for each walkthrough item.
- 4. Discuss weaknesses in purchasing procedures with the department manager.
- D. Group purchasing

Objective: To determine if the hospital effectively uses group purchasing agreements.

- Through discussion with the purchasing manager determine what purchasing groups are available. If necessary, contact other hospitals in the area to identify purchasing groups.
- 2. If the hospital belongs to a purchasing group, ascertain how the group was selected. If more than one group was available, determine what factors influenced the selection. If the hospital did not compare costs, savings, and other benefits among groups, make this comparison. The savings should be projected on the basis of annual purchases for each item.
- 3. Evaluate the hospital's monitoring of group prices.
  - a. Determine how frequently the hospital compares group prices with those offered by other sources.
  - b. Examine the most recent price comparisons to assure that they included all high dollar volume items, as well as a representative selection of other items.
  - c. If the group vendor is unsatisfactory or higher priced than other sources, determine whether those conditions have been brought to the purchasing group's attention.
- 4. Obtain the group's current price list.
  - a. Identify the walkthrough items covered by the group, including equivalent generic as well as brand name products.

- b. Examine recent invoices to ascertain if all purchases of the walkthrough items available through the group were made from the group's vendors. For items which were not purchased from the group's vendors, compare the prices paid with the group prices, discuss these departures with the purchasing manager, and evaluate their reasonableness.
  - If the purchases were justified as emergencies, determine if the "emergency" could have been avoided with better planning and scheduling.
  - ii. If the purchases were justified with other reasons, substantiate them. For example, "better service" is a weak justification if the group's vendor provides adequate service at lower prices.
- E. Standardization

Objective: To determine if the hospital standardizes commonly used items.

- Physically inspect the storeroom and major floor stocks. The walkthrough items should be emphasized, but the inspection of medical-surgical, and administrative supplies need not be limited to these items.
  - a. Observe whether the hospital carries different types and brands of items that serve the same functional purpose.
  - b. For each such case, interview the users to determine if a single type and brand would meet their needs.
  - c. List each of the items which offer potential for standardization. Determine the quantities purchased and prices paid for each over the last year.
  - d. For each item calculate the monetary savings and inventory reduction that could have been

obtained if a single brand and type was purchased from the lowest priced source.

- 2. If the hospital has a standardization committee, review its minutes to determine the extent of the hospital's efforts to standardize these items.
- 3. Discuss your observations with the purchasing manager.
  - a. Identify any obstacles to standardization and determine what is being done to eliminate them.
  - Ascertain and evaluate the reasons for not standardizing.
- If a pharmacy and therapeutics committee is responsible for drug purchases review its minutes to determine the extent of standardization efforts.
  - a. Ascertain whether the benefits of standardization, i.e., lower inventory costs, lower prices, and reduced clerical work, have been adequately communicated to the medical staff.
  - b. Determine how the committee assures that all opportunities for standardization are realized.
  - c. Review the committee's recent standardization decisions and determine if criteria are applied consistently.
- 5. Inspect the pharmacy storeroom.
  - a. Observe whether the pharmacy carries different brands which are generically alike.
  - b. List each of the items stocked under more than one brand and determine the quantities purchased and prices paid for each.
  - c. For each item calculate the potential savings if the purchases had been made from the lowest priced source.

6. Discuss your observations with the pharmacy manager as in 3 above.

# F. Value analysis

Objective: To determine if the hospital seeks cost reductions by modifying, replacing or eliminating the materials it buys.

- Select some of the high-dollar volume walkthrough items for value analysis. The selection should include routine items, as well as nonstock purchases of supplies and equipment.
  - a. Interview users of each item and determine whether:
    - i. The item is necessary.
    - ii. Inessential features can be eliminated or other modifications made to reduce cost.
    - iii. The item could be made in-house at less cost.
      - iv. Lower cost substitutes would satisfactorily serve the same purpose.
  - b. Observe the items used by other departments for similar purposes. If different items are used for the same purpose, compare prices to identify a lower cost alternative.
  - c. Contact nearby hospitals and determine if they have been able to eliminate, modify, or substitute for these items.
  - d. If the hospital has a product evaluation committee, determine whether it has evaluated these items and with what results.
  - e. Where potential exists for modifying, replacing, or eliminating an item, calculate the annual savings.

- 5. Discuss observations with the purchasing and user department managers. If the hospital does not have a product evaluation committee, sugggest forming one.
- 2. If the hospital has a product evaluation committee, review its minutes to determine the extent of value analysis.
  - a. Determine how the committee identifies opportunities for value analysis.
  - b. Identify some specific items that have been evaluated by the committee, including routine, as well as nonstock, purchases of supplies and equipment. Determine for each item the extent to which the committee questioned:
    - i. The need for the item and its usefulness.
    - ii. Special features included in the specifications.
    - iii. The item's cost in proportion to its usefulness and the cost to make it in-house.
      - iv. The availability of lower priced alternatives or substitutes.
  - c. If the committee did not fully evaluate an item, apply audit step 1 above to assess the accuracy of the committee's evaluation.
- G. Competition
  - Objective: To appraise the hospital's measures to obtain competition.

# Audit steps:

 Obtain the list of prospective vendors and locate the competitive solicitation files for each department with purchasing authority.

- a. If the hospital has set a dollar limit above which competition is required, identify any purchases of the walkthrough items exceeding this limit which have not been competitive.
  - i. Ask the purchasing agent why competition was not obtained.
  - ii. If a noncompetitive purchase was necessary, evaluate the procedures followed to assure that a reasonable price was negotiated.
- b. For each high-dollar volume walkthrough item available from more than one vendor (but not from the hospital's purchasing group), review the competitive solicitation files.
  - i. Through discussion with the purchasing agent, users, and other hospitals, identify any vendors not included in the solicitation.
  - ii. Determine the reasons for excluding these vendors.
  - iii. Examine the contracts covering these items and determine the contract period for each. If the contracts are less than a year, evaluate the department's justification for the shorter period.
- c. For walkthrough items not bought from the lowest bidder, evaluate the reasons for selecting a higher bid.
  - i. If the purchase was justified as emergency, determine if the "emergency" could have been avoided with better planning and scheduling.
  - ii. If the purchase was justified with other reasons, substantiate them. For example, "better service" is a weak justification if the low bidder provides adequate service.

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- Determine by discussion with the purchasing agent, if any of the hospital's policies, e.g., a "buy-local" policy, restrict competition.
- 3. Where competition has been inadequate, attempt to obtain competitive prices from some of the excluded vendors or from nearby hospitals that use competitive procedures. With this information, estimate the savings obtainable through competitive procedures.
- 4. Discuss your observations with the purchasing manager and resolve any questionable areas.
- H. Receiving

Objective: To determine if the receiving department inspects and accounts for the goods it receives.

Audit steps:

- Ask the department manager who prepares the receiving reports. If the hospital's size does not permit separate purchasing and receiving departments, determine if it has segregated these responsibilities by assigning them to different individuals.
- 2. Observe the receiving report preparation to determine whether:
  - a. The receiving reports are prenumbered.
  - b. A receiving report is prepared for all incoming items, including "free" goods.
  - c. The completed receiving reports are sent promptly to the accounting department.
  - d. Credit memos are prepared for all returned goods, showing the amount of credit due.
- 3. Select invoices for the most recent purchase of each walkthrough item and determine whether:

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- a. The paid invoices are supported by signed receiving reports.
- b. The amounts shown on the invoices and receiving reports agree, and any discrepancies have been investigated and resolved.
- c. Credits shown on the invoices agree with the amounts shown on the hospital's credit memos.

# I. Capital equipment

<u>Objective</u>: To determine if there is an effective capital acquisition program.

#### Audit steps:

- Obtain a copy of the recent capital budget. Sample acquisitions and review the related case files to determine if they include:
  - a. Documentation of requisition, ordering, and payment.
  - b. Justification of the purchase.
  - c. A list of bidders contacted and copies of bids received.
  - d. A summary explaining the hospital's evaluation of the proposals and negotiations with the vendor.
  - Comparative cost analyses and revenue projections.
- Examine cost analyses and revenue projections for completeness and valid assumptions. Verify the calculations.
- 3. If the cost analyses, revenue projections, and related justification do not support the selection, discuss your observations with the officials responsible for capital acquisitions.

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II. Inventory management

Objective: To determine if the hospital effectively controls its materials inventories.

- Inspect storerooms (central stores, pharmacy, food, etc.).
  - a. Observe whether all patient-chargeable items have been priced and dated.
  - b. Check the expiration dates to determine if any expired stock is in inventory.
  - c. Identify items which appear obsolete, unusable, excessively stocked or slow moving. (Such items may be dust covered or stored in remote or hard-to-reach locations.)
  - d. Determine if unofficial or "floor" stocks exist which unnecessarily duplicate supplies in central stores.
- Perform the following examination for the walkthrough items.
  - a. If the items have been dated and priced, compare the prices on the items with applicable invoice prices.
  - b. If there is a catalog, or formulary in the case of pharmaceuticals, determine if the listing of items accurately reflects current inventory.
  - c. Compare the perpetual inventory balance with the amount actually in stock.
- 3. Observe perpetual inventory keeping procedures and determine whether perpetual inventories are:
  - a. Kept by people other than those who have access to the actual inventory.
  - b. Periodically compared to the physical count, with discrepancies recorded separately and explained.

4. Discuss observations with the department manager and resolve any discrepancies.

## III. Medical-surgical supply distribution

Objective: To determine if the distribution system assures effective control over medical-surgical supplies.

- 1. If the hospital has not centralized distribution of medical-surgical supplies, examine a sample of user department requisitions.
  - a. Determine if they were prepared in accordance with established procedures.
  - b. If central supply controls patient chargeable medical-surgical supplies, select several departments for examination.
    - i. Review each department's storeroom requisitions and determine if patient-chargeable items were issued directly to the departments.
    - ii. If so, compare and reconcile patient charges with the department's receipts during the same period.
  - c. Discuss your observations with the central stores and central supply managers. Determine how they monitor user departments for evidence of stockpiling, obsolescence, pilferage, and waste.
  - d. If it appears that patient charges are being lost, estimate the amount of charges lost for the period reviewed.
    - i. Discuss your observations with the department managers and determine how they assure accountability for patient charges.
    - ii. Discuss your observations with the accounting department manager and determine how the department monitors control over patient-chargeable items.

- If the hospital has centralized distribution of medical-surgical supplies, determine what department is responsible for distribution and the type of system used. Observe the distribution of chargeable supplies and the processing of charge slips.
  - a. If PAR level or exchange cart systems are in use determine whether:
    - i. Charge tickets are reconciled with usage at the time supplies are replenished.
    - ii. Discrepancies are investigated and, if the patient owing charges cannot be identified, the using department is charged with the loss.
  - b. If the supplies are obtained by requisition, observe the procedures. Determine whether a charge ticket is prepared by the requesting department before supplies are issued to patients.
  - c. If it appears that patient charges are lost, estimate the amount for a representative period.
  - d. Discuss procedural weaknesses and problems identified with the manager responsible for the distribution system.
- IV. Linen distribution and control

Objective: To evaluate controls over linen distribution and usage.

- 1. Determine annual linen replacement costs.
- Observe procedures for distribution and accountability for linen use. Look for the following controls:
  - a. Central distribution methods (e.g., PAR level, exchange carts) are used to issue linen.
  - b. Records are maintained on all linen issued to user departments.

- c. Usage records are analyzed and apparent misuse is promptly investigated.
- d. Linen issued to user departments and linen returned for processing are compared.
- e. User departments are periodically checked for hoarding.
- f. All hospital linen is periodically inventoried.
- g. Access to linen storage areas is restricted after normal working hours.
- h. New linen is kept in central stores until needed.
- 3. If these features are not present, discuss your observations and the reasonableness of linen replacement costs with the materials and laundry managers.
- V. Contracted services

<u>Objective</u>: To determine the extent of controls over contracted services.

- Obtain a list of all current contracted services. Review a sample of contract files for the following documentation.
  - a. A properly completed and approved purchase order.
  - b. A current contract, with any addenda.
  - c. A summary of contractors solicited to provide good competition.
  - d. A record of negotiations.
  - e. A record of alternatives considered, such as providing the service in-house.
- 2. For a sample of maintenance and service contracts, determine if the hospital maintains a service log for each contract. If a service log is maintained:

- a. Determine if the contractor's service visit fulfill the terms of the agreement.
- b. Verify the log entries by discussions with the equipment users.
- c. Obtain the equipment user's views on the adequacy of the contractor's performance.
- 3. Verify a selection of vendor invoices for the sample of maintenance and service contracts.
  - a. Ascertain whether they agree with the service log. If a service log has not been maintained, reconstruct this information by discussion with equipment users and other personnel familiar with the contractor's visits.
  - b. Compare the invoice rates with the contract to assure that the correct rate was charged.
  - c. Verify extensions, footings, and subtraction of discounts.
- 4. If the vendor payments are incorrect:
  - a. Compute the difference.
  - b. Observe procedural weaknesses contributing to payment errors.
  - c. Discuss your observations with the materials manager and accounting department manager.

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