



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548

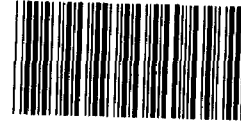
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PROGRAM ANALYSIS
DIVISION

B-197735

17 FEB 1983

The Honorable Walter B. Jones
Chairman, Committee on Merchant Marine
and Fisheries
House of Representatives



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Dear Mr. Chairman:

Subject: Program and Budget Information for the Committee's
Views and Estimates Report on the President's
Budget for Fiscal Year 1984 (GAO/PAD-83-28)

The enclosed material is forwarded for your information and use in preparation of your Committee's views and estimates report on the President's fiscal year 1984 budget proposals. The General Accounting Office has obtained this data from executive agencies and prepared it in this form as part of our responsibilities under 31 U.S.C. 1113. Specifically, the Comptroller General is required to establish and maintain a file of information to meet recurring needs of the Congress for fiscal, budget and program information. The data and information we are providing at this time include:

- A description of data and information maintained in GAO's Legislative, Authorization, Program and Budget Information System (appendix I).
- A listing of programs and authorization data for entities under your Committee's jurisdiction. This listing is useful for reviewing agency program structures (appendix II).
- A listing of programs requiring reauthorization in fiscal year 1983 or later (appendix III).
- A listing of budgetary data by agencies, bureaus, and accounts under your jurisdiction (appendix IV).

We will provide program level budgetary data as it becomes available. We are in the process of collecting this data from the various agencies and will provide it to your staff as soon as we complete our review and verification.

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BUDGET OVERVIEW FOR PROGRAMS AND
ACTIVITIES UNDER THE COMMITTEE'S
JURISDICTION

The 1984 budget proposes further spending restraints and further emphasizes program reforms deemed to be priorities by the administration. Total fiscal year 1984 budget authority will increase by \$52.7 billion, or about 6.2 percent, net of receipts. Total outlays will increase by \$43.3 billion, or about 5.4 percent, net of receipts.

The budget for appropriation accounts and budget functions under the jurisdiction of the House Committee on Merchant Marine and Fisheries reflects an increase of \$23 million in budget authority and a decrease of \$27 million in outlays for fiscal year 1984. The following analysis is provided to highlight the major program and budget changes.

Natural Resources and Environment

Outlays for the Natural Resources and Environment (300) budget function will decrease by about \$2.3 billion in fiscal year 1984 net of receipts. Spending for programs in the Water Resources (301) budget subfunction will decrease by \$650 million. Outlays in the Conservation and Land Management (302) budget subfunction will decrease by \$532 million.

Outlays for the Recreational Resources (303) subfunction will decrease by \$218 million in fiscal year 1984. This spending reduction includes \$97 million for Federal land acquisition and \$103 million for operation of recreational resources. Spending for the U.S. Fish and Wildlife Service will decrease by \$8 million.

Spending in the Pollution Control and Abatement (304) subfunction will decrease by \$272 million. The decrease is primarily a result of cuts in spending for Sewage Treatment Plant Construction Grants (\$300 million) and pollution control and abatement (\$57 million) in the Environmental Protection Agency. Increased spending of \$78 million is proposed for the Hazardous Substance Response Fund.

Spending for the Other Natural Resources (306) subfunction will decrease by \$130 million in fiscal year 1984. Spending decreases are shown for the Department of Interior (\$67 million) and National Oceanic and Atmospheric Administration, Operations, Research, and Facilities appropriation (\$64 million).

Transportation

Outlays for programs in the Transportation (400) budget function will increase by nearly \$3.3 billion in fiscal year 1984. The major portion of the transportation spending increase is for maintaining and upgrading interstate and primary highways.

Spending for Water Transportation (403) programs will decrease by \$40 million in fiscal year 1984. Outlays for Coast Guard Marine safety and transportation programs will increase by \$52 million. Legislation is proposed to provide for user fees in the amount of \$58 million for selected Coast Guard services rendered to the public.

STATUS OF ORGANIZATIONS,
PROGRAMS, AND FUNCTIONS

The following highlights cover the status of reprogrammings and program terminations in the National Oceanic and Atmospheric Administration (NOAA). The budget activity structure for NOAA's Operations, Research, and Facilities appropriation (06-48) 13-1450 (306) shows a major reprogramming in the 1984 budget. Programs in 14 budget activities were reprogrammed into 5 activities. The revised program structures appear in the LAPIS computer listing in appendix II.

Programs in the following appropriations; Costal Zone Management (06-48) 13-1451 (302), Promote and Develop Fishery Products and Research Pertaining to American Fisheries, (06-48) 13-5139 (376), and repayments to the Coastal Energy Impact Fund (06-48) 13-4315 (452), are proposed for transfer to Operations, Research and Facilities (06-48) 13-1450 (306) in fiscal year 1984.

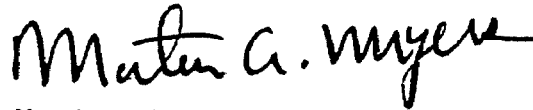
Several programs in the NOAA Operations, Research, and Facilities appropriation are proposed for termination in fiscal year 1984. They are the Sea Grant program, the undersea research program, the Great Lakes Environmental Research Laboratory, and regional ocean pollution projects. After the transfer and terminations, funding for programs covered by these appropriations will decrease by \$109 million in fiscal year 1984.

PROGRAMS REQUIRING
REAUTHORIZATION

A number of programs under the Committee's jurisdiction will require reauthorization for fiscal year 1983 or later. To facilitate identification and review of these programs, we have prepared a special listing of programs with expiring authorizations. The listing is arranged by agency and appropriation account (see appendix III). The Environmental Protection Agency has not yet submitted its authorization data. We will receive this data with the program level budget information and will provide it to you at a later date.

We hope that the information we have provided will assist you in your analysis and reporting on the fiscal year 1984 budget.

Sincerely yours,



Morton A. Myers
Director

Enclosures - 4

cc: Mr. John Long

bc: Mr. Havens (OCG)
Mr. Myers (PAD)
Mr. Corazzini (PAD)
Mr. Hunter (PAD)
Mr. Jenney (PAD)
Ms. Dyess (PAD)
Ms. Condon (PAD)
Ms. Boals (PAD)
Ms. McFarlin (PAD)
Mr. Peach (RCED)
Mr. Subalusky (RCED)
Index and Files
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LEGISLATIVE, AUTHORIZATION, PROGRAM AND
BUDGET INFORMATION SYSTEM

The Comptroller General is required by law (31 U.S.C. 1113) to conduct a continuing program to identify congressional needs for fiscal, budget, and program information. The law also requires that the Comptroller General and the Director of the Congressional Budget Office individually or jointly establish and maintain a file in order to meet these congressional needs. GAO has created the Legislative, Authorization, Program and Budget Information System (LAPIS) which currently includes authorization and budget information on all Federal agency programs.

Our approach over the past year has been to build on previous years' efforts and improve the overall information development and report processing. GAO has reviewed and refined program structures for all Federal agencies; identified authorizing committee and appropriation subcommittee jurisdictions for programs; added new data elements to enhance program and oversight information reporting; verified authorization and budget data; and improved ADP capabilities for storing, maintaining, and providing access to the data.

The LAPIS inventory not only supports our assistance to congressional authorizing committees on their March 15 views and estimates reports, but it is also used for generating other lists and supporting analytical work in a variety of areas. In addressing other congressional information needs, we have provided report listings by funding expiration dates to support work on reauthorizations; listings of legislation by public law, title, and section to support legislative analysis; and listings of specific agency programs to support oversight and program evaluation.

The inventory currently contains information on over 6,000 Federal programs, activities and projects. The following data elements are available for each program, activity or project listed in LAPIS:

- Administering agency and bureau, or independent commission,
- Budget function and subfunction,
- Citation of the law that authorizes the program, including the public law name and the relevant title and section of the U.S.Code,
- Name of program, activity, or item,
- Type of record (program, administrative, financial, supplemental, rescission),

- Appropriation account number, fund code, and transmittal type,
- House and Senate authorizing committee jurisdiction,
- House and Senate authorizing subcommittee jurisdiction for selected committees,
- House/Senate appropriation subcommittee jurisdiction,
- Amounts authorized, if specified, and/or narrative description of funding provisions,
- Funding expiration dates for programs,
- Related budget authority, outlays, obligations, and offsetting collections for the past, current, and budget years,
- Senate/House program policy areas,
- Special program areas, e.g., for use in identifying special Government-wide programs such as:
 - disaster assistance programs,
 - entitlement programs, and
 - research and development programs,
- Program description and objective statements,
- Impacted target groups, and
- GAO issue area and lead division codes.

The maintenance of LAPIS is an on-going process. Continued revisions to the system are necessitated due to reprogrammings, new legislation, changes in committee jurisdiction, new budget function classifications, and various other factors. We are continuing to expand, update and refine the program inventory to ensure its effectiveness in meeting our legislative mandate.