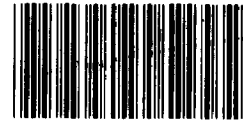


LAPIS

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114808

Legislative Authorization, Program & Budget Information System



114808

The 1982 budget provides spending increases for major programs deemed to be priorities. Fiscal year 1982 spending will increase by \$76.6 billion or about 12 percent net of receipts. Increases in receipts are projected at \$104.3 billion.

Funding for programs, agencies, and budget functions under jurisdiction of the House Committee on Merchant Marine and Fisheries reflects a decrease of \$6 million in 1982 outlays or .1 percent.



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548

February 24, 1981

PROGRAM ANALYSIS
DIVISION

B-197735

The Honorable Walter B. Jones
Chairman, Committee on Merchant
Marine and Fisheries
House of Representatives

Dear Mr. Chairman:

Subject: Program and Budgetary Information for
Committee's Views and Estimates on
President's Budget for Fiscal Year 1982
(PAD-81-43)

The enclosed report is forwarded for your information and use in preparation of your committee's views and estimates on the President's fiscal year 1982 budget proposals. The General Accounting Office has obtained this data from executive agencies and prepared it in this form for your use as part of our responsibility under Title VIII of the Congressional Budget Act of 1974. Specifically, the Comptroller General is required to: (1) develop and maintain standard classifications for fiscal, budgetary and program-related information and (2) assist committees in developing their information needs.

Accordingly, we have attempted to identify all the Federal programs and activities that are within your committee's legislative jurisdiction. We have used available source documents such as the Budget Appendix, agency budget justifications, and authorizing legislation and legislative histories. To a large extent, this information has been verified by your committee representatives and executive agency officials. We want to emphasize that the list of programs and activities in the enclosed document is an effort to display budgetary information at a level of detail most useful for your committee review and markup. The budgetary data included in the report was obtained directly from the agencies. Verification by us included comparison with data obtained from the Office of Management and Budget's Budget Information System and the Appendix to the President's 1982 Budget.

For each program or activity identified, we have displayed the authorizing legislation (public law and U.S. Code citation); the budgetary information (funding authorization, budget authority, obligations and outlays); and the funding expiration date as specified in the legislation. The budget data is provided for fiscal years 1980 (actual), 1981 (estimate) and 1982 (President's budget request). Enclosure I provides a further discussion of this listing.

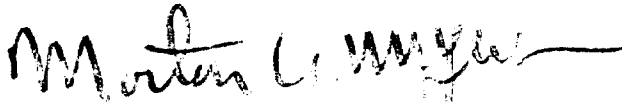
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B-197735

This year we plan to update our file to include President Reagan's budget revisions. This data will be available for programs under your committee's jurisdiction at a later date.

We appreciate the cooperation and assistance of your staff in developing this information and hope that it will assist you in the performance of your responsibilities under the Budget Act.

Sincerely yours,

A handwritten signature in cursive script that reads "Morton A. Myers". The signature is written in black ink and has a long, sweeping horizontal line extending to the right.

Morton A. Myers
Director

Enclosures - 2

cc: Mr. Carl Perian

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PROGRAM AND BUDGETARY INFORMATION FOR
COMMITTEE'S VIEWS AND ESTIMATES ON PRESIDENT'S
BUDGET FOR FISCAL YEAR 1982 (PAD-81-43)

INTRODUCTION

The 1974 Congressional Budget Act requires authorizing committees to review the President's budget annually and furnish their views and estimates on matters under their jurisdiction to the respective Budget Committees. Committee views and estimates are submitted to the Budget Committees by March 15 of each year and are instrumental in developing the first concurrent resolution on the budget.

GAO has obtained data from the executive agencies and prepared information on the 1982 budget to help congressional authorizing committees complete their views and estimates reports. Because several committees asked for assistance in developing budgetary and authorizing information for their views and estimates reports, GAO provides this information annually from its Legislative, Authorization, Program and Budget Information System (LAPIS).

The following information is provided by GAO to assist in development of 1982 views and estimates:

- a summary analysis of fiscal year 1982 funding and the program impact (p. 2),
- a profile of data by number of program records, agency, bureau, account and budget function and subfunction (p. 6), and
- a computer listing containing budgetary data and authorizing information for programs and activities under the committee's jurisdiction. (Appendix II).

GAO has also provided a description of the Legislative, Authorization, Program and Budget Information System (Appendix I).

Authorization and budgetary data to assist committees in preparation of views and estimates reports is collected upon release of the President's budget each January. This data is not updated to reflect congressional action or revisions to the President's estimates which occur during the year. However, this year we plan to update our file to include President Reagan's budget estimates. This data will be available for programs under your committee's jurisdiction at a later date.

SUMMARY ANALYSIS OF AGENCY
PROGRAM AND BUDGET DATA

The Federal budget presents budgetary resources, in terms of national needs and the administration's policies in meeting the needs of the nation. The budget also presents estimates of resources and expenditures at the appropriation account level, and provides limited information on some of the major programs by account. However, budgetary data is not generally available at varying levels of detail by committee of jurisdiction and is not tied to authorizing legislation.

GAO has obtained data from the executive agencies and prepared a detailed list of programs displaying relevant budgetary and authorization data to assist congressional committees in meeting their information needs for views and estimates reporting as required by the 1974 Budget Act.

Data pertaining to programs in the 1982 budget under the jurisdiction of the House Committee on Merchant Marine and Fisheries displayed in the computer listing provided in Appendix II.

The following analysis is provided to highlight the most significant programs and funding changes displayed in Appendix II. The analysis does not necessarily cover all the items which the committee may want to consider.

Budget Overview for Major Functions,
Agencies, and Accounts Under the
Jurisdiction of the House Committee
on Merchant Marine and Fisheries

The 1982 budget provides spending increases for major programs deemed to be priorities. Fiscal year 1982 spending will increase by \$76.6 billion or about 12 percent net of receipts. Increases in receipts are projected at \$104.3 billion.

Funding for programs, agencies, and budget functions under jurisdiction of the House Committee on Merchant Marine and Fisheries reflects a decrease of \$6 million in 1982 outlays or .1 percent.

Overall outlays for natural resources and environment function of the budget will decrease by \$71 million in 1982. This results in part from an increase of \$470 million in offsetting receipts.

An increase of \$26 million in budget authority and \$9 million in outlays is requested for the U.S. Fish and Wildlife Service in fiscal year 1982. The increases are in refuge and hatchery operations and maintenance.

Outlays for the National Oceanic and Atmospheric Administration (NOAA) will increase by nearly \$195 million in fiscal year 1982 or about 21 percent. The coastal zone management program will begin phasing down as State and local efforts expand. The budget reflects a decrease of \$6.4 million in funding for this program.

The transportation function of the budget shows an overall reduction of \$2.5 billion or about 10 percent in outlays in fiscal year 1982. The decreases are in ground transportation (about \$2.6 billion) and water transportation (about \$.2 billion). Air transportation shows an increase of \$.2 billion. Decreases in water transportation reflect a reduction for a fiscal year 1981 one time appropriation for initial start up capital for the Panama Canal Commission Fund.

A net increase of \$45 million in budget authority and \$17 million in outlays is requested for the Maritime Administration in fiscal year 1982. Program increases are requested for operating subsidies and decreases are shown for ship construction in fiscal 1982.

A summary highlighting data for agencies and programs under your committee's jurisdiction follows. This information has been prepared using data collected from Federal agencies for inclusion in the LAPIS Program Inventory File.

New Programs

- Deepwater Port Liability Fund - Establishment of this fund was initiated in a fiscal year 1981 supplemental request for \$5 million in budget authority and outlays. The fund would provide a no-fault system for settling claims for cleanup costs and damage resulting from oil spillage. \$10 million is requested in fiscal 1982 budget authority and outlays (see account 21-15-5170 on page 113 of Appendix II).
- Foreign Fishing Observer Fund - This fund is financed through collections from foreign longline vessel owners who fish within the Atlantic U.S. Fishery Conservation Zone. It was established by amendments to the Atlantic Tuna Convention Act, P.L. 96-339. Collections to the fund pay the salaries of observers who will collect scientific information on the foreign catch and monitor compliance with the provisions of the Fishery Conservation and Management Act of 1976 (see account 06-48-5122, record 10952 on page 50 of Appendix II). The fiscal year 1982 budget requests \$1 million in new budget authority and \$680 thousand in outlays for this program

Program Increases

- Fisherman's Guaranty Fund, NOAA - A fiscal 1981 supplemental is requested to provide \$1.9 million in new budget authority and outlays for compensation to vessel owners and crews as a result of foreign seizures of American fishing vessels within 200 miles of their coasts (see account 06-48-5121 on page 49 of Appendix II).
- Costal Energy Impact - An increase of \$8 million in fiscal year 1982 outlays is requested for the coastal energy impact fund. The increase in outlays reflects expenditures for completing the fiscal 1981 program. No new grants are being funded in fiscal 1982 (see account 06-48-4315 on pages 52-56 of Appendix II).
- Merchant Marine - An increase of \$62 million in budget authority and \$82 million in outlays for fiscal 1982 is requested for operating subsidies to qualified operators of U.S.-flag vessels (see account 06-70-1709 on pages 58-59 of Appendix II).
- Operating Expenses, Coast Guard - Outlays for operating expenses for the U.S. Coast Guard will increase by \$77 million in fiscal year 1982. Budget authority will increase by \$72 million in fiscal 1982. Supplemental funds of \$95.5 million in budget authority and outlays are requested for fiscal 1981. Of the \$95.5 million, an estimated \$42 million would pay for unanticipated maintenance of ships and aircraft resulting from the Cuban refugee operations during mid-1980 (see account 21-15-0201, records 03938-09933 on pages 114-118 of Appendix II).
- Acquisition, Construction, and Improvements, Coast Guard - Outlays for the acquisition, construction and improvements of vessels, aircraft, shore units, etc. are expected to increase by \$79 million in fiscal year 1982. Funding for the construction of three additional 270-foot cutters to replace older, less capable ones represents approximately 50 percent of the 1982 increase (see account 21-15-0240, record 03944 on pages 118-119 of Appendix II).
- Fish and Wildlife - An increase of \$23 million in budget authority and \$32 million in outlays is requested for U.S. Fish and Wildlife Service resource management programs for wildlife and fish production (see account 10-18-1611 on pages 73-88 of Appendix II).

An increase of \$21 million in budget authority and \$14 million in outlays is requested in fiscal year 1982 for assistance to States and the territories in wildlife restoration (see account 10-18-9923 on pages 94-96 of Appendix II).

Program Decreases

- Environmental Studies - No outlays are proposed in fiscal 1982 for funding administration of joint Federal agency and CEQ study contracts through the consolidated working fund. Special studies will be funded in the regular appropriation account in fiscal 1982 (see account 03-31-1453 on page 1 of Appendix II).
- Costal Energy Impact - No new grants are being funded under the coastal energy impact fund in fiscal 1982. This includes grants for planning and Outer Continental Shelf (OCS) state participation grants. Authorization for environmental grants terminated in fiscal year 1980 (see account 06-48-4315 on pages 52-56 of Appendix II).
- Fish and Wildlife - A decrease of \$8 million in budget authority and \$29 million in outlays is proposed in fiscal year 1982 for construction and rehabilitation projects and conservation of anadromous fish (see account 10-18-1612 on pages 88-89 of Appendix II).
- Sandpoint Research Facilities - Funding to complete the construction of additional facilities at Sand Point, Seattle Washington was received in 1979. No additional funding is required for this project (see account 06-48-1452, record 00784 on page 43 of Appendix II).
- Boating Safety - Funding for Coast Guard State boating safety assistance terminated in fiscal year 1979. The Recreational Boating Safety and Facilities and Improvement Act, P.L. 96-451, established a fund to support state efforts to administer boating safety; however, the administration is not requesting any funds for this program.
- Indian Fisheries - The revolving loan fund proposed for the Indian fisheries development program in the fiscal 1981 budget was not approved. This item does not appear in the committee listing for the fiscal year 1982 budget.

Unfunded Authorizations

The 1982 LAPIS report reflects several unfunded programs. These are programs which have current authorizations but have not been funded through appropriations.

<u>Program</u>	<u>Account</u>	<u>Record</u>	<u>Page</u>
Coastal zone management grants (NOAA):			
Research and technical assistance	06-48-1451	00727	8
Interstate grants	06-48-1451	00726	8
Island Preservation grants	06-48-1451	00723	7
Operations, Research and Facilities (NOAA):			
Grants for training personnel	06-48-1450	00744	39
Fish research in rice areas	06-48-1450	00745	39
Migratory fish research	06-48-1450	00746	40
Cooperative research	06-48-1450	00747	40
Marine mammal-Federal cooperation with states	06-48-1450	06547	41
Marine mammal research grants	06-48-1450	00763	41
Whale study	06-48-1450	00769	41-42

1982 LAPIS REPORT

Program/activity information is provided for 11 Federal agencies in the legislative and executive branches of Government, and off-budget entities representing a total of 229 records of data. A record may represent a program, an activity, or even an individual project. What is included as a record depends on the committee's expressed information needs, the data available from the agencies, and our perception of the level of detail that should be reported to enable the committees to perform an effective analysis of each agency's plans and activities. Summaries of budgetary data by agency, bureau, function and subfunction follow.