GAO

Office of Information Management and Communications

February 1994

Videoconferencing Program Assessment Report

## Contents

Videoconferencing Program Assessment Report	Results in Brief Background Assessment Methodology Findings Outlook for the Future			
Appendixes	Appendix I: Video Conferencing Session Survey	14		
<u> </u>	Appendix II: Video Conferencing Utilization Survey Appendix III: Major Contributors to This Report	17 21		
Tables	Table 1: Percent of Videoconference Participants by GAO Role and Location, 4th Quarter Fiscal Year 1993	9		
	Table 2: Conference Purposes Reported by Regions, Fiscal Year 1993	10		
	Table 3: Videoconferencing Costs, Fiscal Year 1993	11		
	Table 4: Estimated Cost of Travel Avoided, Fiscal Year 1993	11		
	Table 5: Percent of Surveys Reporting Possible Alternatives to Videoconferencing, 4th Quarter Fiscal Year 1993	12		
	Table 6: Percent of Perceived Effectiveness of Videoconferences as Compared With In-Person Meetings, 4th Quarter Fiscal Year 1993	12		
	Table 7: Percent of Surveys Reporting Other Benefits, 4th Quarter Fiscal Year 1993	13		
Figure	Figure 1: GAO Videoconferencing Network Usage, Fiscal Year 1993	8		

#### **Abbreviations**

OIMC

Office of Information Management and Communications

TSC

**Telecommunications Services Center** 



United States
General Accounting Office
Washington, D.C. 20548

Office of Information Management and Communications

February 4, 1994

Director
Office of Information Management
and Communications

This report responds to your request for an assessment of GAO's videoconferencing program during fiscal year 1993.

The assessment shows that videoconferencing has quickly become an effective means of helping GAO accomplish its mission and identifies several benefits of using videoconferencing, including significant savings in travel costs and time.

The assessment is based on surveys of participants in videoconferences held throughout fiscal year 1993 and costs compiled by OIMC. Staff from the Office of Internal Evaluation and the General Government Division assisted in the data analysis and preparation of the report.

We wish to thank all the regional offices' videoconferencing coordinators, who supervised the field office surveys, and the principal contributors to this assessment.

Raymond T. Olsen

Project Director, Videoconferencing Assessment

#### Results in Brief

During fiscal year 1993, GAO'S Office of Information Management and Communications (OIMC) assessed GAO'S use of videoconferencing. The assessment shows that videoconferencing has quickly become an effective means of helping GAO accomplish its mission. Specific findings of the assessment include the following:

- Most session leaders reported that videoconferencing was as effective as traveling to meet "in person" (see p. 12).
- About half the conferences were devoted to job performance and other mission-related purposes (see pp. 9 and 10).
- A large and diverse group of GAO staff used the network (see p. 9).
- Using videoconferencing eliminated the need for travel that would have cost more than \$400,000 (see p. 11).
- Videoconferencing eliminated the need for approximately 650 days of travel time (see p. 11).
- The estimated cost of providing videoconferencing service in 1993 was about \$327,000 (see p. 11).
- Extensive nonquantifiable benefits to work performance were realized (see pp. 12 and 13).

This report presents information on GAO's videoconferencing program, assessment methodology, and findings.

### Background

### Network Development

During 1991, GAO conducted a pilot test and evaluation of the potential usefulness of videoconferencing in performing its work. The pilot evaluation report documented many significant examples of ways that videoconferencing could contribute to the efficiency and effectiveness of work teams and processes. Pilot participants agreed that videoconferencing improved communications by enabling more people to participate in meetings, bringing essential senior managers into discussions on a timely basis, providing a way for congressional staff to discuss jobs directly with GAO evaluators doing the work, and speeding the process by which face-to-face meetings could be held—all without the time and travel expenses of usual, in-person meetings.

<sup>&</sup>lt;sup>1</sup>Video Teleconferencing: GAO's Pilot Test, Office of Information Management and Communications, U.S. General Accounting Office, December 1991, GAO/OIMC-92-1.

Although the pilot was limited to a single connection between one regional office (Seattle) and headquarters via a high-speed dedicated data transmission line, the resulting benefits were promising enough to warrant implementation in other GAO offices. On October 1, 1992, GAO initiated videoconferencing service in three additional regional offices: San Francisco, Los Angeles, and Denver. "Dial-up" telecommunications service was introduced to enable all videoconference sites to confer with each other and with non-GAO parties. In response to increasing use of videoconferencing, a second site was installed at headquarters in May 1993. By the end of the fiscal year, regional videoconferencing service had expanded to include the Atlanta, Boston, Chicago, and New York offices, and all of the remaining regional offices had requested the service. As of January 1994 the GAO videoconferencing network consisted of 17 sites, including 14 regional and 3 headquarters sites.

#### Organization

GAO'S Office of Information Management and Communications has overall responsibility for managing the videoconferencing program. OIMC'S Telecommunications Services Center (TSC) is charged with operating the program and providing network management and technical assistance to headquarters and the regions. Each unit using videoconferencing has a designated coordinator, and regional office coordinators are trained to operate the system and support users.

To promote the full integration of videoconferencing technology into the work processes of GAO, OIMC sought input and direction on creative uses of this technology from GAO's mission staff. The vehicle for this collaboration is the Videoconferencing User Group. Chaired by an audit/evaluation senior executive, the User Group is composed of people who use videoconferencing services and have ideas about the future potential of the technology. Membership is drawn from divisions and regional and staff offices (e.g., the GAO Training Institute).

## Assessment Methodology

The assessment methodology involved gathering data, estimating costs, and identifying benefits.

### Data Gathering Methodology

Essential data were collected by schedulers from requesters at the time each videoconference was scheduled. This information included the name, unit, and phone number of the host/leader and other-unit participant; the purpose of the meeting; and the number of staff expected to participate at

each location. This information was entered into the videoconferencing management information system database by the scheduler. After the conference, the database was updated with any required revisions. Cancelled sessions were also recorded.

During fiscal year 1993, 681 videoconferences were held. Headquarters and the regions completed a total of 591 surveys. During the first three quarters of 1993, only the regions completed surveys; during the last quarter, both headquarters and the regions were asked to complete surveys.

The first videoconferencing survey (app. I), developed with assistance from the Seattle Regional Office, drew upon the experience its staff gained in their participation in the 1991 videoconferencing pilot. The survey was used by the four regional offices who had videoconferencing capability during the first 9 months of fiscal year 1993 (Seattle, San Francisco, Los Angeles, and Denver) to gather information on such topics as frequency of videoconferencing use, conference participants, conference purposes, and alternatives that might have been used if videoconferencing had not been available. At each regional office, the person who would typically have transacted the business had the videoconference not been available was asked to complete the survey at the end of the conference.

A revised survey (app. II) was developed for the fourth quarter to capture additional information, including user perceptions of the nonmonetary benefits to GAO's mission performance of videoconferencing technology and the effectiveness of videoconferencing compared with an in-person meeting. This survey was generated with input from the Users Group and General Government Division technical staff and was implemented in all eight regional offices participating in the program and in headquarters.

For cases in which data from the two surveys can reasonably be combined, this report presents findings for the entire fiscal year. In other cases, depending upon data availability, data are presented only for the first three-quarters of the year for four regions or for the fourth quarter for up to eight regions. Headquarters data are available only for the fourth quarter.

### Cost Methodology

OIMC calculated the cost of providing videoconferencing service for the ten sites operational in 1993 by estimating the cost of equipment acquisition (including purchase or lease, site survey, and installation) and the cost of

operating the network (including telecommunication service charges, technical support, and equipment maintenance). The capital costs for equipment were calculated by amortizing one-time purchase and installation costs and total lease-to-ownership payments over the average 6-year useful life of the equipment. (On the basis of discussions with the Gartner Group, a GAO information technology adviser, OIMC determined 6 years to be the reasonable life of this equipment.) The cost of modifying the videoconferencing rooms and the costs of purchasing some of the auxiliary equipment are not included in the equipment cost estimate.

OIMC estimated operating costs for 1993 by analyzing invoices for telecommunications charges and technical support and service contracts for maintenance costs. Salaries for GAO staff managing and operating the system are not included in these cost estimates.

### Benefits Methodology

As described above, conference leaders completed surveys on which they estimated the number of trips staff would have had to make had videoconferencing not been available. To obtain a total estimated travel savings figure, the number of trips reported in the surveys was multiplied by the estimated cost per trip, which was provided by regional staff.

In addition, OIMC calculated the average amount of time that the trips avoided would have taken using the following number of hours per trip: 12 hours for a transcontinental round trip; 6 hours for round trip travel between Washington, D.C., and the midwest; and 4 hours for round trip travel between Washington, D.C., and another site on the east coast.

Data on additional benefits of videoconferencing were derived from the survey used in the fourth quarter of the fiscal year.

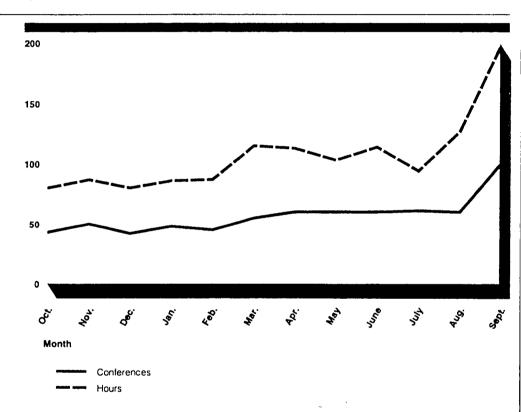
## **Findings**

### Usage Profile

During fiscal year 1993, 681 videoconferences were conducted, beginning with 43 in October 1992 and finishing with 100 in September 1993. The videoconferencing network was in use a total of 1,284 hours during the

year, with use increasing from 80 hours in the first month to 198 hours in the last month (see fig. 1). The conference business day was limited in the first 9 months to 5 to 6 hours by the 3-hour time difference between headquarters and the four connected western regional offices. With the addition of eastern and midwest regions to the network during the fourth quarter, hours available to conduct conferences increased.

Figure 1: GAO Videoconferencing Network Usage, Fiscal Year 1993



During the fourth quarter, a second videoconference room was operational at headquarters to meet increased demand for service. After this addition, 96 percent of headquarters users and 93 percent of regional users reported that they were able to get their preferred date/time for a proposed conference. Of those unable to obtain their preferred time, more than half reported they were able to achieve their objectives by accepting an alternative time.

#### Participant Profile

Survey data show that a diverse group of GAO staff participated in the videoconferences (see table 1). In addition, as the network expanded the number of scheduled conference participants increased, reaching a high of 769 in September 1993 and totalling more than 5,600 for the year (some users participated in multiple conferences).

#### Table 1: Percent of Videoconference Participants by GAO Role and Location, 4th Quarter Fiscal Year 1993

Role	Regions	Headquarters
Evaluator	22	17
Evaluator in charge	17	9
ASM/RAM/IAM (regional program manager)	11	9
Assistant director	7	21
Director/associate director for issue area	2	14
Regional manager/assistant regional manager	16	2
Evaluator-related specialist	10	4
Writer-editor/reports analyst	2	2
Attorney	1	3
Technical information specialist/librarian	2	1
Human resources staff	3	3
Training Institute staff/instructor	1	2
Office or division director/deputy director	1	7
Other	5	6

### Conference Purposes

Regional surveys indicated that about half the fiscal year 1993 conferences were for assignment performance or mission-related purposes. See table 2 for a breakout of conference purposes.

Table 2: Conference Purposes Reported by Regions, Fiscal Year 1993

	factorial control describer and account of the control of the cont	
Purpose	Number of times reported	Percent of total reported
Job-related	iopoitou	
Kick-off	12	2
Job design	37	7
One-third point	11	2
Message/report	38	7
Report review	18	3
Close-out	3	1
Meeting with specialist	24	4
Meeting with issue area director	20	4
Congressional staff briefing	22	4
Other job-related	29	5
Issue area planning/development	35	6
Other	23	5
Total	272	50
Human resources activities		
HRM/personnel activities	. 14	3
Training activities	50	9
Total	64	12
Other purposes		
Administrative activites	35	6
TQM/OIP activities	49	9
TAG/videoconferencing activities	24	4
Special interests	4	1
Videoconferencing project management	46	8
Other activities	49	9
Total	207	38
Grand total	543*	100

<sup>&</sup>lt;sup>a</sup>This total does not agree with the number of conferences held (681) or the number of surveys completed (591) because not all conferences completed surveys and some completed surveys did not report a purpose.

# Cost of Providing Videoconferencing Service

During fiscal year 1993, it cost GAO about \$327,000 to operate 10 systems, including 5 sites for the full 12 months and 5 sites for fewer than 12 months (see table 3).

## Table 3: Videoconferencing Costs, Fiscal Year 1993

Item	Cost
Equipment	\$112,000
Operations	
Telecommunications charges	101,000
Technical support and maintenance	114,000
Total	\$327,000

These figures include equipment acquisition and installation costs that are amortized over the estimated 6-year life of the equipment. When the full costs of equipment purchases are included, expenditures for the 10 sites in fiscal year 1993 rise to \$831,000.

Also, fiscal year 1993 was not typical in that maintenance costs were less than will occur in subsequent years because of contract warranty provisions. If the equipment had not been covered under warranty during fiscal year 1993, the maintenance costs for this period would have been \$50,000 rather than \$12,600. Resulting operating costs would have totalled \$364,000.

# Benefits of Videoconferencing

#### Travel Avoided

OIMC calculated total travel savings of about \$400,000 (see table 4). In addition to costs avoided, the 461 avoided trips saved an estimated 650 days of travel time that were then available for other purposes.

## Table 4: Estimated Cost of Travel Avoided, Fiscal Year 1993

Number and type of trip	Estimated cost per trip	Estimated cost for all trips
414 transcontinental round trips	\$945	\$391,230
47 east coast round trips	450	21,150
Total		\$412,380

Table 5 shows the alternatives that respondents said they would have used to address the matter discussed in the videoconference if videoconferencing service had not been available. For about one-third of the conferences, respondents said that travel would have been the selected alternative.

Table 5: Percent of Surveys Reporting Possible Alternatives to Videoconferencing, 4th Quarter Fiscal Year 1993

Alternatives	Regions	Headquarters
Own staff would have traveled	34	10
Other staff would have traveled	3	26
Addressing matter would have been delayed	5	6
Matter would not have been addressed	15	8
Phone or conference call would have been used	37	38
Other alternatives would have been used	6	12

#### **Effectiveness**

Most users considered videoconferencing to be at least as effective as an in-person meeting (see table 6).

Table 6: Percent of Perceived Effectiveness of Videoconferences as Compared With In-Person Meetings, 4th Quarter Fiscal Year 1993

		يبرسنندك
Effectiveness	Regions	Headquarters
Much more	11	9
Somewhat more	13	13
Equally	57	62
Somewhat less	13	14
Much less	2	0
NA	4	2
Total	100	100

#### Other Benefits

The survey showed that videoconferencing provided GAO extensive additional benefits. For example, table 7 shows that between 81 and 90 percent of the conferences benefitted from having key decision makers present at the same time.

Benefit	Regions	Headquarters
Key decision makers present at the same time	81	90
Developmental staff or specialist able to be present	55	52
Decisions reached in a more timely manner	75	86
Verification of decisions made or agreements reached	62	72
Better coordination or teamwork between sites	74	77
Potential rework avoided	48	60
Personnel or administrative matter addressed more quickly	31	30
More timely training delivered/received	17	18

# Outlook for the Future

GAO's experience with the expanded videoconferencing system during fiscal year 1993 indicates that videoconferencing is effective in GAO's operating environment. Also, the potential exists to realize additional benefits at low marginal cost from this system through increased use of "power conferencing" tools and repeated use for each job. The cost of increased use would be negligible, since only 10 percent of videoconferencing service is "variable cost" based upon usage, while the remaining 90 percent is fixed cost. Finally, GAO has acquired more powerful "multi-point" conferencing capabilities that will permit conferences involving multiple offices. This capability will greatly support multi-region jobs and issue area team communication and coordination. Grasping the opportunity to obtain these benefits to mission performance presents a significant challenge to GAO management and the videoconferencing User Group.

# Video Conferencing Session Survey

### Video Conferencing Session Survey

One member of the video session at the regional site should be selected as the session leader. If the video conference is between two regional offices, one should be designated to complete this survey. If the video conference does not involve regional staff, one member of the Headquarter's video conferencing team should be designated as the session leader. The session leader should be the person at your location who would most likely have transacted the business that occurred in the video session, if there was not a video session. The session leader should complete this survey.

1.	locat confe	se enter your name, your unit and your ion, the date and local time of the video irence.	4.	alter vide	ch of the following best describes the mative that would have been used if the o conferencing equipment had not been lable. (Check One)
	Nam	e:		•	I and possibly others from my
	Unit			_	location would have traveled to the other city for a face-to face meeting.
	Local				Please specify the total number of people from your location who would have been in travel status.
	Date				
	Time				Number in travel status
2.		e enter the name and location of the with which you are video conferencing?		0	Others from the remote location would have traveled to this city for a face-to face meeting. Please specify
	Unit				the total number of people from
	Loca	zion:			the remote location who would have been in travel status.
_					Number in travel status
3.		iny congressional staff or people outside AO organization participate in today's		а	This discussion would have been
	videa	conference?			delayed until a time when both parties could meet together. Please
	_	No			specify the number of days this meeting would be delayed.
	0	Yes Please specify the respective committees and/or organizations for the staff in attendance.			Number of days
		,			Video conference did not replace a
					face-to-face meeting. Information would have been passed using telephone or conference call.
				0	Other. Please specify
					(OVER)

5.	Review the lefthan		mn of the b	andout acco	mpanying this s	urvey. Please indicate by nur
	Purpose:	-				
6.	Using the the righth about the roles of the codes from the hands	partic	ipants in the	video confere	nce. To help speed	ey, please provide information your response you may use th
	) Staff Role Description survey handout for t			Number of s at your locat	taff participating ion	Number of staff participatin at remote location
<u> </u>						
-						
-			<del></del>			
				<u>, , , , , , , , , , , , , , , , , , , </u>	<del> </del>	
7.	What type of equipm		l navinhaval		8. Please desc	ribe any problems you experie
1.	devices were used at remote location durin (Check all that app	your k	cation and a	t the	or your ove	rall impression as to the value rencing in accomplishing the g
	Your Locat	ion	Remote Location			
	Auxiliary Camera Pax Graphics Camera	000	0			
	Lavaliere Microphone Video Show	• 🗓	0			
	VCR					

#### HANDOUT FOR ANSWERING QUESTIONS 5 AND 6.

Use these numbers in response to question 5. Use these roles in describing the participants listed in question 6 of the survey. PURPOSE OF VIDEO CONFERENCE **GAO Roles** Job Related 001 Evaluator 101 Kick-off Conference 002 Evaluator in Charge 102 Job design agreement meeting One-third point meeting 003 ASM/RAM/IAM 103 104 Message/Report conference 105 Report review meeting 004 Assistant Director for Issue Area Close-out conference 106 107 Meet with HQ specialist 006 Director/Associate Director for Issue Area Meet with Issue Area Director 108 Meet with HQ Editors 109 006 Regional Manager/Assistant Regional 110 Issue analysis conference Manager 111 Issue area development meeting Briefings of Congressional Staff 007 **Evaluator Related Specialist** 112 Other job-related data gathering meetings 113 199 Other mission related activities. Specify the 800 Writer/Editor/Reports Analyst purpose in the space provided at question 5. Report Review Staff 009 Administrative/Human Resources 010 Attorney 201 Human Resources 202 Budgeting 011 Technical Information Specialist/Librarian 203 Personnel 298 Other administrative activities. Specify the 012 **Human Resources Staff** purpose in the space provided at question 5. 299 Other human resource related activities. 013 Budgeting/Fiscal Staff Specify the purpose in the space provided at question 5. 014 Training Institute Staff/Instructor Training 015 Office or Division Director/Deputy Director Other (Please Specify in the space 301 Presentation 016 Training Course 302 provided on question 6) 399 Other training activities. Specify the purpose in the space provided at question 5. Other 401 VTC Demonstrations 402 Issue Area Planning 403 Legal Activities OIP Activities 404 405 **TQM** Activities

TAG/OIMC Activities

Recruiting Activities

Special Interest Group Activities

space provided at question 5.

Video Conferencing Project Activities
Other activities. Specify the purpose in the

406

407

408

409

499

## Video Conferencing Utilization Survey

U.S. General Accounting Office



### Video Conference Utilization Survey

#### Instructions

The purpose of this survey is to collect information on video conference meetings about the purpose, staffing, cost savings, and benefits. This information will be used to assist OIMC and the VTC User's Group to assess the implementation of video conferencing and its benefits.

Before each video conference or training session, one person needs to be selected in each participating VTC facility to complete this survey immediately following the conference. Ideally, this person is the person who most likely would have transacted the business had the VTC meeting not occurred. For GAO jobs this would typically be the EIC or program manager in the regions (i.e., ASM/IAM/RAM) and the Assistant Director in the Divisions; for training or other purposes only one person would be identified at each VTC facility to complete a single form for the group.

This survey is to be completed for each different meeting conducted during a scheduled video conference session (e.g., a report conference and issue area planning back-to-back would each require a separate survey).

ı.	Please enter your name, division/office, VTC facility,
	job code, conference number, date, and local time of
	the video conference,

•	which you are video confere	encing.
	Division/Office:	
	VTC facilities (Check all the	aı apply.):
	1 GAO, 6th floor	10 Detroit
	2 GAO, 2nd floor	11 Kansas City
	3 HRD, Mass. Ave.	12 Los Angeles
	4 Atlanta	13 New York
	5 Boston	14 Norfolk
	6 Chicago	15 Philadelphia
	7 Cincinnati	16 San Francisco
	8 Dallas	17 Scattle
	9 Denver	18 Europe
		19 Far East
•	If you initiated this VTC ses system able to accommodate meeting date/time? (Check of this meeting.)	your original preferred ne.)
	2 Yes>	(Skip to Question 5.)
	3 No (Continue.)	
•	Due to not getting your prefe what extent, if at all, did this accomplish objectives set for number.)	affect the ability to
	I into	Vani

great

or no 1 2

5. For each of the following, please write in the number(s) of persons attending this video conference at your location and at all the remote location(s)? (Enter numbers. If none, leave blank.)

	PERSONS IN ATTENDANCE	Number at your location attending session (1)	Number at all remote locations attending session (2)
1.	Evaluator (001)		
2.	Evaluator in charge (002)		
3.	ASM/IAM/RAM (003)		
4.	Assistant Director for Issue Area (004)		
5.	Director/Associate Director for Issue Area (005)		
6.	Regional Manager/Assistant Regional Manager (006)		
7.	Evaluator-Related Specialist (007)		
8.	Writer/Editor/Reports Analyst (008)		
9.	Report Review Staff (009)		
10.	Attorney (010)		
11.	Technical Information Specialist/Librarian (011)		
12.	Human Resources Staff (012)		
13.	Budgeting/Fiscal Staff (013)		
14.	Training Institute Staff/Instructor (014)		
15.	Office or Division Director/Deputy Director (015)		
16.	Administrative staff (017)		
17.	Congressional staft (Specify Committee/Subcommittee) (018)		
18.	Other (Please specify.) (016)		

6. Please check the purpose(s) of this meeting and circle the primary purpose. (Check all that apply, circle primary one.)

JOB RELATED	OTHER
1. Kick-off conference (101)	9. Issue Area Planning (402)
2. Job design agreement meeting (102)	10. Recruiting (407)
3. One-third point meeting (103)	11. Personnel matter (203)
4. Message/Report conference (104)	12. Training (302)
5. Report review meeting (105)	13. Presentation by a speaker (other than training) (301)
6. Close-out conference (106)	14. TQM activity (405)
7. Meet with specialist (e.g., Report Review, Writer/Editor, DMTAG) (107)	15. Management activity (201)
8. Briefing for Congressional Staff (112)	16. Other (Specify.)

Regarding the <u>primary purpose</u> cited above; to what extent, if at all, did you achieve the following benefits in this video conference? (Check one box in each row.)

	BENEFITS	Little or no extent (1)	Some extent (2)	Moderate extent (3)	Great extent (4)	Very great extent (5)	No basis to judge (6)
1.	Having key decision makers present at the same time						
2.	Enabling developmental staff or specialists to be present						
3.	Reaching decisions in a more timely manner						
4.	Verifying decisions made or agreements reached						
5.	Having better coordination or teamwork between multiple sites						
6.	Avoiding potential rework						
7:	More quickly addressing a personnel or administrative matter						
8.	Delivering/receiving more timely training						
9.	Other (Specify.)						

used to equipme	f the following alternatives would have been address this matter if video conferencing nt had not been available and enter the number	<ol> <li>How effective was this meeting compared to an acture face-to-face meeting in accomplishing your objective (Check one.)</li> </ol>
staff dec	and aggregate number of travel days for all icated to this matter? (Check one; and if le, enter number.)	1. Much more effective
1.	Staff from my location would have traveled	2. Somewhat more effective
	to the other location for a face-to-face meeting	3.
	A. Number of staff who would have traveled, and aggregate travel days to this matter? (Enter numbers.)	Somewhat less effective      Much less effective
	(Staff) (Aggregate travel days all staff)	6. Not applicable/Had no face-to-face meet for comparison
2.	Staff from the other location would have traveled to this location for a face-to-face meeting	10. Which of the following types of equipment and peripheral devices were used at your VTC facility during this conference? (Check all that were used.)
	A. Number of staff who would have traveled, and aggregate travel days to this matter? (Enter numbers.)	Your location (1)
	(Staff) (Aggregate travel days all staff)	Fax      White board
3.	This discussion would have been delayed until both parties could meet together	Graphics stand/carnera      Computer to computer
	Number of days meeting would have been delayed? (Enter days.)	5. Auxiliary scanning camera
		6. VideoShow
	(Days)	7. VCR
4.	Someone else on another trip would have addressed this matter	8. Other (Please specify.)
s. 🗆	The matter would have been addressed using a telephone or conference call	11. Please list below any problems you had with the
6.	This matter would not have been addressed	equipment or any other suggestions on how we migh improve video conferencing services. (Briefly explain If necessary, attach additional pages.)
7. 1	Other (Please specify.)	, , ,
		Thank you for your assistance.

## Major Contributors to This Report

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GAO

Office of Information Management and Communications

February 1994

Videoconferencing
Program
Assessment
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United States General Accounting Office Washington, D.C. 20548

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Project Director, Videoconferencing Assessment

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- Most session leaders reported that videoconferencing was as effective as traveling to meet "in person" (see p. 12).
- About half the conferences were devoted to job performance and other mission-related purposes (see pp. 9 and 10).
- A large and diverse group of GAO staff used the network (see p. 9).
- Using videoconferencing eliminated the need for travel that would have cost more than \$400,000 (see p. 11).
- Videoconferencing eliminated the need for approximately 650 days of travel time (see p. 11).
- The estimated cost of providing videoconferencing service in 1993 was about \$327,000 (see p. 11).
- Extensive nonquantifiable benefits to work performance were realized (see pp. 12 and 13).

This report presents information on GAO's videoconferencing program, assessment methodology, and findings.

### Background

### **Network Development**

During 1991, GAO conducted a pilot test and evaluation of the potential usefulness of videoconferencing in performing its work. The pilot evaluation report documented many significant examples of ways that videoconferencing could contribute to the efficiency and effectiveness of work teams and processes. Pilot participants agreed that videoconferencing improved communications by enabling more people to participate in meetings, bringing essential senior managers into discussions on a timely basis, providing a way for congressional staff to discuss jobs directly with GAO evaluators doing the work, and speeding the process by which face-to-face meetings could be held—all without the time and travel expenses of usual, in-person meetings.

<sup>&</sup>lt;sup>1</sup>Video Teleconferencing: GAO's Pilot Test, Office of Information Management and Communications, U.S. General Accounting Office, December 1991, GAO/OIMC-92-1.

Although the pilot was limited to a single connection between one regional office (Seattle) and headquarters via a high-speed dedicated data transmission line, the resulting benefits were promising enough to warrant implementation in other GAO offices. On October 1, 1992, GAO initiated videoconferencing service in three additional regional offices: San Francisco, Los Angeles, and Denver. "Dial-up" telecommunications service was introduced to enable all videoconference sites to confer with each other and with non-GAO parties. In response to increasing use of videoconferencing, a second site was installed at headquarters in May 1993. By the end of the fiscal year, regional videoconferencing service had expanded to include the Atlanta, Boston, Chicago, and New York offices, and all of the remaining regional offices had requested the service. As of January 1994 the GAO videoconferencing network consisted of 17 sites, including 14 regional and 3 headquarters sites.

### Organization

GAO'S Office of Information Management and Communications has overall responsibility for managing the videoconferencing program. OIMC'S Telecommunications Services Center (TSC) is charged with operating the program and providing network management and technical assistance to headquarters and the regions. Each unit using videoconferencing has a designated coordinator, and regional office coordinators are trained to operate the system and support users.

To promote the full integration of videoconferencing technology into the work processes of GAO, OIMC sought input and direction on creative uses of this technology from GAO's mission staff. The vehicle for this collaboration is the Videoconferencing User Group. Chaired by an audit/evaluation senior executive, the User Group is composed of people who use videoconferencing services and have ideas about the future potential of the technology. Membership is drawn from divisions and regional and staff offices (e.g., the GAO Training Institute).

## Assessment Methodology

The assessment methodology involved gathering data, estimating costs, and identifying benefits.

### Data Gathering Methodology

Essential data were collected by schedulers from requesters at the time each videoconference was scheduled. This information included the name, unit, and phone number of the host/leader and other-unit participant; the purpose of the meeting; and the number of staff expected to participate at

each location. This information was entered into the videoconferencing management information system database by the scheduler. After the conference, the database was updated with any required revisions. Cancelled sessions were also recorded.

During fiscal year 1993, 681 videoconferences were held. Headquarters and the regions completed a total of 591 surveys. During the first three quarters of 1993, only the regions completed surveys; during the last quarter, both headquarters and the regions were asked to complete surveys.

The first videoconferencing survey (app. I), developed with assistance from the Seattle Regional Office, drew upon the experience its staff gained in their participation in the 1991 videoconferencing pilot. The survey was used by the four regional offices who had videoconferencing capability during the first 9 months of fiscal year 1993 (Seattle, San Francisco, Los Angeles, and Denver) to gather information on such topics as frequency of videoconferencing use, conference participants, conference purposes, and alternatives that might have been used if videoconferencing had not been available. At each regional office, the person who would typically have transacted the business had the videoconference not been available was asked to complete the survey at the end of the conference.

A revised survey (app. II) was developed for the fourth quarter to capture additional information, including user perceptions of the nonmonetary benefits to GAO's mission performance of videoconferencing technology and the effectiveness of videoconferencing compared with an in-person meeting. This survey was generated with input from the Users Group and General Government Division technical staff and was implemented in all eight regional offices participating in the program and in headquarters.

For cases in which data from the two surveys can reasonably be combined, this report presents findings for the entire fiscal year. In other cases, depending upon data availability, data are presented only for the first three-quarters of the year for four regions or for the fourth quarter for up to eight regions. Headquarters data are available only for the fourth quarter.

#### Cost Methodology

OIMC calculated the cost of providing videoconferencing service for the ten sites operational in 1993 by estimating the cost of equipment acquisition (including purchase or lease, site survey, and installation) and the cost of

operating the network (including telecommunication service charges, technical support, and equipment maintenance). The capital costs for equipment were calculated by amortizing one-time purchase and installation costs and total lease-to-ownership payments over the average 6-year useful life of the equipment. (On the basis of discussions with the Gartner Group, a GAO information technology adviser, OIMC determined 6 years to be the reasonable life of this equipment.) The cost of modifying the videoconferencing rooms and the costs of purchasing some of the auxiliary equipment are not included in the equipment cost estimate.

OIMC estimated operating costs for 1993 by analyzing invoices for telecommunications charges and technical support and service contracts for maintenance costs. Salaries for GAO staff managing and operating the system are not included in these cost estimates.

#### **Benefits Methodology**

As described above, conference leaders completed surveys on which they estimated the number of trips staff would have had to make had videoconferencing not been available. To obtain a total estimated travel savings figure, the number of trips reported in the surveys was multiplied by the estimated cost per trip, which was provided by regional staff.

In addition, OIMC calculated the average amount of time that the trips avoided would have taken using the following number of hours per trip: 12 hours for a transcontinental round trip; 6 hours for round trip travel between Washington, D.C., and the midwest; and 4 hours for round trip travel between Washington, D.C., and another site on the east coast.

Data on additional benefits of videoconferencing were derived from the survey used in the fourth quarter of the fiscal year.

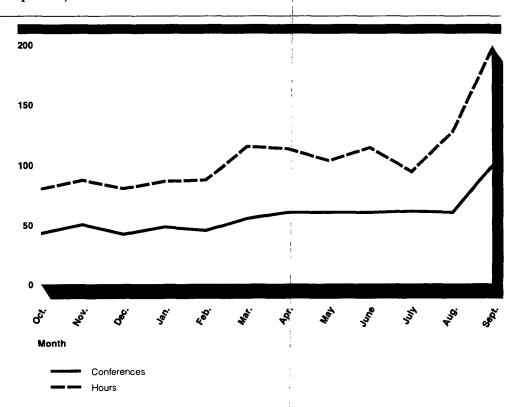
### **Findings**

### Usage Profile

During fiscal year 1993, 681 videoconferences were conducted, beginning with 43 in October 1992 and finishing with 100 in September 1993. The videoconferencing network was in use a total of 1,284 hours during the

year, with use increasing from 80 hours in the first month to 198 hours in the last month (see fig. 1). The conference business day was limited in the first 9 months to 5 to 6 hours by the 3-hour time difference between headquarters and the four connected western regional offices. With the addition of eastern and midwest regions to the network during the fourth quarter, hours available to conduct conferences increased.

Figure 1: GAO Videoconferencing Network Usage, Fiscal Year 1993



During the fourth quarter, a second videoconference room was operational at headquarters to meet increased demand for service. After this addition, 96 percent of headquarters users and 93 percent of regional users reported that they were able to get their preferred date/time for a proposed conference. Of those unable to obtain their preferred time, more than half reported they were able to achieve their objectives by accepting an alternative time.

### Participant Profile

Survey data show that a diverse group of GAO staff participated in the videoconferences (see table 1). In addition, as the network expanded the number of scheduled conference participants increased, reaching a high of 769 in September 1993 and totalling more than 5,600 for the year (some users participated in multiple conferences).

#### Table 1: Percent of Videoconference Participants by GAO Role and Location, 4th Quarter Fiscal Year 1993

Role	Regions	Headquarters
Evaluator	22	17
Evaluator in charge	17	9
ASM/RAM/IAM (regional program manager)	11	9
Assistant director	7	21
Director/associate director for issue area	2	14
Regional manager/assistant regional manager	16	2
Evaluator-related specialist	10	4
Writer-editor/reports analyst	2	2
Attorney	1	3
Technical information specialist/librarian	2	1
Human resources staff	3	3
Training Institute staff/instructor	1	2
Office or division director/deputy director	1	7
Other	5	

#### **Conference Purposes**

Regional surveys indicated that about half the fiscal year 1993 conferences were for assignment performance or mission-related purposes. See table 2 for a breakout of conference purposes.

Table 2: Conference Purposes Reported by Regions, Fiscal Year 1993

Purpose	Number of times reported	Percent of total reported
Job-related		
Kick-off	12	2
Job design	37	7
One-third point	11	2
Message/report	38	7
Report review	18	3
Close-out	3	1
Meeting with specialist	24	4
Meeting with issue area director	20	4
Congressional staff briefing	22	4
Other job-related	29	5
Issue area planning/development	35	6
Other	23	5
Total	272	50
Human resources activities		
HRM/personnel activities	14	3
Training activities	50	9
Total	64	12
Other purposes		
Administrative activites	35	6
TQM/OIP activities	49	9
TAG/videoconferencing activities	24	4
Special interests	4	1
Videoconferencing project management	46	8
Other activities	49	9
Total	207	38
Grand total	543°	100

<sup>&</sup>lt;sup>a</sup>This total does not agree with the number of conferences held (681) or the number of surveys completed (591) because not all conferences completed surveys and some completed surveys did not report a purpose.

## Cost of Providing Videoconferencing Service

During fiscal year 1993, it cost GAO about \$327,000 to operate 10 systems, including 5 sites for the full 12 months and 5 sites for fewer than 12 months (see table 3).

## Table 3: Videoconferencing Costs, Fiscal Year 1993

Item	Cost
Equipment	\$112,000
Operations	
Telecommunications charges	101,000
Technical support and maintenance	114,000
Total	\$327,000

These figures include equipment acquisition and installation costs that are amortized over the estimated 6-year life of the equipment. When the full costs of equipment purchases are included, expenditures for the 10 sites in fiscal year 1993 rise to \$831,000.

Also, fiscal year 1993 was not typical in that maintenance costs were less than will occur in subsequent years because of contract warranty provisions. If the equipment had not been covered under warranty during fiscal year 1993, the maintenance costs for this period would have been \$50,000 rather than \$12,600. Resulting operating costs would have totalled \$364,000.

## Benefits of Videoconferencing

#### **Travel Avoided**

OIMC calculated total travel savings of about \$400,000 (see table 4). In addition to costs avoided, the 461 avoided trips saved an estimated 650 days of travel time that were then available for other purposes.

## Table 4: Estimated Cost of Travel Avoided, Fiscal Year 1993

Number and type of trip	Estimated cost per trip	Estimated cost for all trips
414 transcontinental round trips	\$945	\$391,230
47 east coast round trips	450	21,150
Total		\$412,380

Table 5 shows the alternatives that respondents said they would have used to address the matter discussed in the videoconference if videoconferencing service had not been available. For about one-third of the conferences, respondents said that travel would have been the selected alternative.

Table 5: Percent of Surveys Reporting Possible Alternatives to Videoconferencing, 4th Quarter Fiscal Year 1993

Alternatives	Regions	Headquarters
Own staff would have traveled	34	10
Other staff would have traveled	3	26
Addressing matter would have been delayed	5	6
Matter would not have been addressed	15	8
Phone or conference call would have been used	37	38
Other alternatives would have been used	6	12

#### **Effectiveness**

Most users considered videoconferencing to be at least as effective as an in-person meeting (see table 6).

Table 6: Percent of Perceived Effectiveness of Videoconferences as Compared With In-Person Meetings, 4th Quarter Fiscal Year 1993

Effectiveness	Regions	Headquarters
Much more	11	9
Somewhat more	13	13
Equally	57	62
Somewhat less	13	14
Much less	2	0
NA	4	2
Total	100	100

#### Other Benefits

The survey showed that videoconferencing provided GAO extensive additional benefits. For example, table 7 shows that between 81 and 90 percent of the conferences benefitted from having key decision makers present at the same time.

Benefit	Regions	Headquarters
Key decision makers present at the same time	81	90
Developmental staff or specialist able to be present	55	52
Decisions reached in a more timely manner	75	86
Verification of decisions made or agreements reached	62	72
Better coordination or teamwork between sites	74	77
Potential rework avoided	48	60
Personnel or administrative matter addressed more quickly	31	30
More timely training delivered/received	17	18

# Outlook for the Future

GAO's experience with the expanded videoconferencing system during fiscal year 1993 indicates that videoconferencing is effective in GAO's operating environment. Also, the potential exists to realize additional benefits at low marginal cost from this system through increased use of "power conferencing" tools and repeated use for each job. The cost of increased use would be negligible, since only 10 percent of videoconferencing service is "variable cost" based upon usage, while the remaining 90 percent is fixed cost. Finally, GAO has acquired more powerful "multi-point" conferencing capabilities that will permit conferences involving multiple offices. This capability will greatly support multi-region jobs and issue area team communication and coordination. Grasping the opportunity to obtain these benefits to mission performance presents a significant challenge to GAO management and the videoconferencing User Group.

# Video Conferencing Session Survey

## Video Conferencing Session Survey

One member of the video session at the regional site should be selected as the session leader. If the video conference is between two regional offices, one should be designated to complete this survey. If the video conference does not involve regional staff, one member of the Headquarter's video conferencing team should be designated as the session leader. The session leader should be the person at your location who would most likely have transacted the business that occurred in the video session, if there was not a video session. The session leader should complete this survey.

1.	Please enter your name, your unit and your location, the date and local time of the video conference.		4.	Which of the following best describes the alternative that would have been used if the video conferencing equipment had not been available. (Check One)		
	Name Unit:	:		0	I and possibly others from my location would have traveled to the	
	Locati	on:			other city for a face-to face meeting.  Please specify the total number of people from your location who	
	Date:				would have been in travel status.	
	Time:				Number in travel status	
2.		enter the name and location of the which you are video conferencing?		0	Others from the remote location would have traveled to this city for a face-to face meeting. Please specify	
	Unit: Locati	on:			the total number of people from the remote location who would have been in travel status.	
	D13				Number in travel status	
3.	the Ga video	ny congressional staff or people outside  AO organization participate in today's  conference?  No		•	This discussion would have been delayed until a time when both parties could meet together. Please specify the number of days this	
		-1-			meeting would be delayed.	
	•	Yes Please specify the respective committees and/or organizations for the staff in attendance.			Number of days	
					Video conference did not replace a face-to-face meeting. Information would have been passed using telephone or conference call.	
					Other. Please specify	
					(OVER)	

5.	Review the lefthane the purpose of the me		mn of the b	andout accom	panying this s	urvey. Please indicate by num
	Purpose:					
6.	Using the the righths about the roles of the codes from the hando	partici	pants in the	video conferenc	œ. To help speed	ey, please provide information I your response you may use the
GA(	O Staff Role Description survey handout for th	-Plea is des	ee use cription	Number of sta at your location	ff participating n	Number of staff participating at remote location
-						
<u> </u>						
7.	What type of equipme devices were used at remote location during (Check all that app	your lo	cation and a		or your ove	ribe any problems you experien rail impression as to the value rencing in accomplishing the go sting.
	Your Locati	on	Remote Location			
	Auxiliary Camera Fax Graphics Camera Lavaliere Microphone Video Show VCR Other Other	0000000	0000000			

#### HANDOUT FOR ANSWERING QUESTIONS 5 AND 6.

Use these numbers in response to question 5.

#### PURPOSE OF VIDEO CONFERENCE

#### Job Related

101 Kick-off Conference 102 Job design agreement meeting One-third point meeting 103 Message/Report conference 104 105 Report review meeting 106 Close-out conference 107 Meet with HQ specialist Meet with Issue Area Director 108 Meet with HQ Editors 109 110 Issue analysis conference 111 Issue area development meeting Briefings of Congressional Staff 112 Other job-related data gathering meetings 113 Other mission related activities. Specify the 199

#### Administrative/Human Resources

**Human Resources** 

202 Budgeting
203 Personnel
298 Other administrative activities. Specify the purpose in the space provided at question 5.
299 Other human resource related activities. Specify the purpose in the space provided at question 5.

purpose in the space provided at question 5.

#### Training

201

301 Presentation 302 Training Course 399 Other training activities. So

VTC Demonstrations

Other training activities. Specify the purpose in the space provided at question 5.

Other activities. Specify the purpose in the

## Other

499

402 Issue Area Planning Legal Activities 403 OIP Activities 404 **TOM Activities** 405 TAG/OIMC Activities 406 407 Recruiting Activities Special Interest Group Activities 408 409 Video Conferencing Project Activities

space provided at question 5.

Use these roles in describing the participants listed in question 6 of the survey.

#### **GAO Roles**

Evaluator **Evaluator** in Charge 002ASM/RAM/IAM Assistant Director for Issue Area 004 Director/Associate Director for Issue Area 006 Regional Manager/Assistant Regional Manager **Evaluator Related Specialist** 008 Writer/Editor/Reports Analyst Report Review Staff 009 010 Attorney 011 Technical Information Specialist/Librarian 012 **Human Resources Staff** 013 Budgeting/Fiscal Staff Training Institute Staff/Instructor 014 015 Office or Division Director/Deputy Director 016 Other (Please Specify in the space provided on question 6)

## Video Conferencing Utilization Survey

U.S. General Accounting Office



### Video Conference Utilization Survey

#### Instructions

The purpose of this survey is to collect information on video conference meetings about the purpose, staffing, cost savings, and benefits. This information will be used to assist OIMC and the VTC User's Group to assess the implementation of video conferencing and its benefits.

Before each video conference or training session, one person needs to be selected in each participating VTC facility to complete this survey immediately following the conference. Ideally, this person is the person who most likely would have transacted the business had the VTC meeting not occurred. For GAO jobs this would typically be the EIC or program manager in the regions (i.e., ASM/IAM/RAM) and the Assistant Director in the Divisions; for training or other purposes only one person would be identified at each VTC facility to complete a single form for the group.

This survey is to be completed for <u>each different meeting</u> conducted during a scheduled video conference session (e.g., a report conference and issue area planning back-to-back would each require a separate survey).

1.	Please enter your name, division/office, VTC facility,
	job code, conference number, date, and local time of
	the video conference.

Name:
Division/Office:
VTC facility:
Job code (if applicable):
VTC Conference Number:
(from VTC schedule.)
Date: I J J J J MM DD YY
Start time:   :   A.M. or P.M. HH MM (Circle one.)
End time:

which you are video conferencing. Division/Office: VTC facilities (Check all that apply.): 1. \_\_\_ GAO, 6th floor 10. \_\_\_ Detroit 2. \_\_ GAO, 2nd floor 11. \_\_\_ Kansas City 3. \_\_\_ HRD, Mass. Ave. 12. \_\_\_ Los Angeles 13. \_\_\_ New York 4. \_\_\_ Atlanta 5. \_\_\_ Boston 14. \_\_\_ Norfolk 6. \_\_\_ Chicago 15. \_\_\_ Philadelphia 7. \_\_\_ Cincinnati 16. \_\_\_ San Francisco 8. \_\_\_ Dalias 17. \_\_\_ Seattle 9. \_\_\_ Denver 18. \_\_\_ Europe 19. \_\_\_ Far East 3. If you initiated this VTC session, was the scheduling system able to accommodate your original preferred meeting date/time? (Check one.) 1. \_\_\_\_ Not applicable/(I did not initiate this meeting.) (Skip to Question 5.) 2. \_\_\_\_ Yes -----> (Skip to Question 5.) 3. \_\_\_\_ No (Continue.) 4. Due to not getting your preferred meeting date/time; to

what extent, if at all, did this affect the ability to accomplish objectives set for this meeting? (Circle

Very

great

extent

number.)

extent

or no 1 2

Please enter the division/office and VTC facilities with

5. For each of the following, please write in the number(s) of persons attending this video conference at your location and at all the remote location(s)? (Enter numbers. If none, leave blank.)

	PERSONS IN ATTENDANCE	Number at your location attending session (1)	Number at all remote locations attending session (2)
1,	Evaluator (001)		
2.	Evaluator in charge (002)		
3.	ASM/IAM/RAM (003)		
4.	Assistant Director for Issue Area (004)	:	
5.	Director/Associate Director for Issue Area (005)		
6.	Regional Manager/Assistant Regional Manager (006)		
7.	Evaluator-Related Specialist (007)		
8.	Writer/Editor/Reports Analyst (008)		
9.	Report Review Staff (009)		
10.	Attorney (010)		
11.	Technical Information Specialist/Librarian (011)		
12.	Human Resources Staff (012)		
13.	Budgeting/Fiscal Staff (013)		
14.	Training Institute Staff/Instructor (014)		
15.	Office or Division Director/Deputy Director (015)	:	
16.	Administrative staff (017)		
17.	Congressional staff (Specify Committee/Subcommittee) (018)		
18.	Other (Please specify.) (016)	-	

6. Please check the purpose(s) of this meeting and circle the primary purpose. (Check all that apply, circle primary one.)

JOB RELATED	OTHER
1. Kick-off conference (101)	9. Issue Area Planning (402)
2. Job design agreement meeting (102)	10. Recruiting (407)
3. One-third point meeting (103)	11. Personnel matter (203)
4. Message/Report conference (104)	12. Training (302).
5. Report review meeting (105)	13. Presentation by a speaker (other than training) (301)
6. Close-out conference (106)	14. TQM activity (405)
7. Meet with specialist (e.g., Report Review, Writer/Editor, DMTAG) (107)	15. Management activity (201)
8. Briefing for Congressional Staff (112)	16. Other (Specify.)

7. Regarding the <u>primary purpose</u> cited above; to what extent, if at all, did you achieve the following benefits in this video conference? (Check one box in each row.)

	BENEFITS	Little or no extent (1)	Some extent (2)	Moderate extent (3)	Great extent (4)	Very great extent (5)	No basis to judge (6)
1.	Having key decision makers present at the same time						
2.	Enabling developmental staff or specialists to be present						
3.	Reaching decisions in a more timely manner						
4.	Verifying decisions made or agreements reached						
5.	Having better coordination or teamwork between multiple sites						
6.	Avoiding potential rework						
7:	More quickly addressing a personnel or administrative matter						
8.	Delivering/receiving more timely training						
9.	Other (Specify.)						

#### Appendix II Video Conferencing Utilization Survey

used to a equipme of staff a	f the following alternatives would have been address this matter if video conferencing in that not been available and enter the number and aggregate number of travel days for all icated to this matter? (Check one; and if	9. How effective was this meeting compared to an actual face-to-face meeting in accomplishing your objectives (Check one.)					
	le, enter number.)	1. Much more effective					
1.	Staff from my location would have traveled to the other location for a face-to-face meeting	Somewhat more effective  3.    Equally as effective	ve				
	A. Number of staff who would have traveled, and aggregate travel days to this matter? (Enter numbers.)	Somewhat less effective     Much less effective					
	(Staff) (Aggregate travel days all staff)	6. U Not applicable/Had no for comparison	face-to-face meetii				
2.	Staff from the other location would have traveled to this location for a face-to-face meeting	10. Which of the following types of eq peripheral devices were used at you during this conference? (Check all	ur VTC facility				
	A. Number of staff who would have traveled, and aggregate travel days to this matter? (Enter numbers.)		Your location (1)				
		1. Fax					
	(Staff) (Aggregate travel days all staff)	White board     Graphics stand/camera					
3.	This discussion would have been delayed until both parties could meet together	4. Computer to computer					
	A. Number of days meeting would have been delayed? (Enter days.)	5. Auxiliary scanning camera					
	:	6. VideoShow					
	(Days)	7. VCR					
4.	Someone else on another trip would have addressed this matter	8. Other (Please specify.)					
5.	The matter would have been addressed using a telephone or conference call	11. Please list below any problems you had with the					
6.	This matter would not have been addressed	equipment or any other suggestions improve video conferencing service If necessary, attach additional page	s. (Briefly explain				
7. ′ 🗆	Other (Please specify.)	,,,	,				
		·					

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