

United States General Accounting Office

Supplement to a Report to Congressional Requesters

August 1991

## U.S.S. <u>IOWA</u> EXPLOSION

Sandia National Laboratories' Final Technical Report





### RELEASED

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GAO/NSIAD-91-4S



# GAO

### United States General Accounting Office Washington, D.C. 20548

National Security and International Affairs Division

B-240653

August 28, 1991

The Honorable Sam Nunn Chairman, Committee on Armed Services United States Senate

The Honorable Howard M. Metzenbaum United States Senate

The Honorable Mary Rose Oakar House of Representatives

As part of your broader requests concerning the April 19, 1989, explosion aboard the U.S.S. <u>Iowa</u> and other battleship issues, you asked that we assess the Navy's technical investigation of the explosion. Because of the complex nature of that investigation, we sought the assistance of the Department of Energy's Sandia National Laboratories.

We discussed Sandia's preliminary findings in our report <u>BATTLESHIPS</u>: <u>Issues Arising From the Explosion Aboard the U.S.S. Iowa (GAO/</u> NSIAD-90-4, Jan. 29, 1991). We are providing Sandia's final report as a supplement to our earlier report.

As arranged with your offices, unless you publicly announce its contents earlier, we plan no further distribution of this supplement until 30 days after its issue date. At that time, we will send copies to interested committees and other Members of Congress; the Secretaries of Defense and the Navy; and the Director, Office of Management and Budget. Copies will also be made available to other parties upon request.

Please contact Martin M Ferber, Director, Navy Issues, at (202) 275-6504 if you or your staff have any questions concerning this report.

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Frank C. Conahan Assistant Comptroller General

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U.S.S. <u>Iowa</u> Explosion

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GLOSSARY		
A AES, Auger AFFF ARC A/sec. BRL C C Ca Cl cm. DMC DOE DPA EDPM EMPS ESD ft. FTIR ftlb. ft./sec. GAO GC/MS ICP-AES IG-1 IG-2,3 in. J kg. km. lb. LC mg. mil. mJ. MPa MRE m/sec. msec. n NC NOS NNSY NSWC NWSC P-GC/MS	ampere Auger electron spectroscopy aqueous fire fighting foam accelerating-rate calorimetry amperes per second Ballistic Research Laboratory centigrade calcium chlorine centimeters Distinct Motion Code Department of Energy diphenylamine elemental distribution photomicrograph electron microprobe analysis electrostatic discharge foot Fourier transform infrared spectroscopy foot-pound foot per second General Accounting Office gas chromatography/mass spectroscopy inductively coupled plasma-atomic emission spectroscopy IOWA Turret 2 center gun IOWA Turret 2 left and right gun inch joule kilogram kilometer pound liquid chromatography milligram 0.001 inch (thousandths of one inch) milijoule mega Pascal meals-ready-to-eat meters per second millisecond number of analysis nitrocellulose Naval Ordnance Station Norfolk Naval Shipyard Naval Weapons Support Center (Crane) pyrolysis gas chromatography/mass spectroscopy	
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GLOSSARY (continued)		
PE PET or PE-PE psi R sec. SEM SNL USN VISAR wt.% WWII	polyethylene T polyethylene terephthalate pounds per square inch range second scanning electron microscopy Sandia National Laboratories United States Navy velocity interferometer system for any reflector weight percent World War II	
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USS IOWA INVESTIGATION (continued)	
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	Executive Summar	У
E	xecutive Summary	
In	ntroduction	
Sa ce in	andia National Laboratories' continued investigation of the explosion in the enter gun in Turret 2 of the USS IOWA on April 19, 1989, has had three nportant thrusts.	
Th fo m we th	he first has been to establish reference measurements for "foreign materials" bund on the rotating band of the projectile in the center gun. These reasurements were used to examine the US Navy's conclusion that these materials ere the fingerprint of a chemical ignition device placed between the powder bags hat were rammed into the breech of the gun.	
Th fra re we	he second has been to examine impact initiation of propellant caused by the acture of pellets adjacent to a black powder pouch. These analyses were used to examine the USN's conclusion that "impact and compression of the bag charges ere not contributing factors in the IOWA incident."	
Th Th ra th he dis da	he third has been to further examine the overram that occurred in the center gun. his included studies of rammer motion as it was blown out of the breech, internal aarkings produced by the buffer in the rammerhead, powder bag compression and ummer handle motion. The results of these analyses were relevant to determining the extent of powder bag compression against the base of the projectile and elping to establish if a static overram occurred. In addition, analyses of the isplacement of the rammerman's seat have been used to better understand amage to the rammer handle quadrant.	
Th of ek the U ap ob ca co	the studies reported here have drawn heavily on the extensive USN investigation of the incident, and that work served as a valuable basis on which to extend certain ements of the SNL investigation. The SNL investigation did not include, for cample, exhaustive studies of the operating mechanisms in the gun room such as the rammer, powder hoist and powder door. These mechanisms were found by the SN to be in proper operating condition at the time of the explosion and were oparently not associated with the cause of the explosion. An unexplained observation related to these mechanisms was the unlowered position of the powder or at the time of the explosion. This observation will be briefly discussed in the onclusion of this section of the report.	
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**Executive Summary** The position of the rammerhead at the time of the explosion was determined 1 by correlating gouges in the spanning tray with specific links in the rammer chain. The overram was determined to be  $45.75 \pm 0.1$  in. beyond the breech face if there was no compression of the rammerhead buffer, or  $48.25 \pm 0.1$  in. if there was full compression of the buffer. Conclusion: The extent of the overram was approximately 5.5 in. beyond that determined by the USN, and compressed the five powder bags approximately 1.1 in. against the base of the projectile. A substantial overram of the powder bags occurred in the center gun. 2 The USN observed after the explosion that the rammer handle was in a position corresponding to a ram speed of approximately 1.7 ft./sec. and concluded that ramming occurred at normal speed. However, possible collision of the rammerman's seat with the rammer handle and transients introduced into the rammer system by the explosion could have produced substantial movement, resulting in virtually any position of the rammer handle after the explosion. Conclusion: The position of the rammer handle following the open breech explosion cannot be definitively related to the ram speed prior to the explosion. The USN has suggested that ramming took place at slow speed based on 3. marking of the quadrant by impact of the rammerman's seat. SNL analyses of the rammerman's seat motion shows that the first impact of the seat occurs with the aft quadrant mounting pad. This appears to be supported by a photograph of this region of the quadrant mounting pad. In addition, these analyses show that the aft leg of the seat contacts the rammer control lever. Both of these contacts occur before the front of the seat has rotated sufficiently to cause impact with and marking of the quadrant. Conclusion: The marking of the quadrant is not a definitive indicator of ramming speed because the quadrant could have been dislodged from the bulkhead by the impact of the seat. In addition, the rammer lever could also have been moved prior to the marking of the quadrant. Measurements by the USN have determined the average uncompressed 4. length of five powder bags and the nominal projectile seating distance. A refined dynamic model by SNL has been used to show that it is impossible to 8



**Executive Summary** It was found that trim layers containing one to approximately twelve pellets 3. are more sensitive to ignition in an overram than trim layers containing larger numbers. The lot of D846 propellant aboard the USS IOWA at the time of the explosion included bags with trim layers containing from zero to sixty-three pellets. The distribution of the trim layer pellet count was such that, in five bags randomly selected from this lot, the probability was 0.166 (one in six) that one or more of the rear four bags would contain from one to twelve pellets in the trim layer. Conclusion: The probability was 16.6 percent (one in six) of selecting a group of five-bag charges from the propellant lot aboard the USS IOWA that was sensitive to ignition by overram. The probability that an overram at 14 ft./sec. will initiate a five-bag powder 4. train that includes at least one bag with one to twelve trim pellets is nominally 0.087 (one in eleven). Given the statistical uncertainties, this probability could be as high as 0.39 (approximately one in three). These probabilities were calculated using data provided by the USN from full-scale studies in a gun simulator and also data from the other (approximately 600) tests. Conclusion: The probability of initiating a five-bag powder train with at least one bag with one to twelve trim pellets is nominally 0.087 (one in eleven) in a high-speed overram. 5. The probability of an explosion in a high-speed overram is the product of the probability of having a sensitive combination of powder bags (that is, at least one powder bag with one to twelve trim pellets next to a black powder pouch) and the probability of initiating such a combination. Conclusion: The probability of an explosion in a high-speed overram was nominally 0.0144 (one in seventy) for five powder bags randomly selected from the lot aboard the USS IOWA at the time of the explosion. Given the statistical uncertainties, the probability could be as high as 0.0639 (one in sixteen). There is another sensitive configuration of pellets that does not involve the 6. trim layer. Initiation occurred in one of five full-scale tests at high ramming speeds when a single pellet was misplaced at the rear of the bag adjacent to the black powder pouch. Subsequent examination of all the D846 propellant bags showed that 3.39 percent of them had a misplaced pellet at the rear of 10







Westwood & Brance All







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U.S.S. <u>Iowa</u> Explosion





**U.S.S. Iowa Explosion** 





	Impact Ignition Studies	
Impact Ignition	Studies	
Introduction		
In the initial report, Incident. June 1990, impact initiation of w powder. Those expe by impact and, in ass sensitive configuratio propellant were adja normal or prescribec was further shown th increases with increa number of trim pelle projectile). These re energy is lost in the t compressing and swe displacement of pelle	Sandia National Laboratories' Review of the USS IOWA the Ignition Experiments Section described experiments on whole propellant pellets and assemblies of pellets and black eriments showed that D846 propellant pellets could be initiated sociation with black powder, lead to an explosion. The most on appeared to be one where trim pellets in a bag of D846 accent to the black powder igniter pad in the next bag. This is the d manner in which the bags are loaded into the 16-in. gun. It nat in this configuration the probability of ignition from impact asing ramming speed, and also increases with the decreasing ets in any one of the bags (except the first bag, nearest the essults were based on subscale tests where little or no impact test fixture system. In a full-size 16-in. gun, energy is lost in elling of the bags, tearing of stitching, and motion or ets in the bags and breech.	
Because the amount of the initial report, of test data to the operational only possible to spec minimum boundary of the bags into the g	of energy lost in a 16-in. gun system was unknown at the time only trends could be established. Extrapolation of the subscale ation of an actual gun was not quantitatively possible. It was ulate on the probability of ignition in a gun system and establish conditions necessary for ignition by impact during an overram gun.	
Since the submission conducted, some at S NOS-Indian Head te NSWC-Dahlgren exp tests, which represen	of the initial report, many additional experiments have been SNL, but most at NOS-Indian Head and NSWC-Dahlgren. The ests expanded the data base in subscale impact fixtures. The periments involved full-scale drop tests and full-scale ramming ited the conditions in a 16-in. gun system.	
This report incorport complete data base s ignition from impact that this data can be significant probabilit into the 16-in. gun at	ates all of the results from the three laboratories. This shows that the subscale data can be used to demonstrate over a range of trim pellet loadings and impact velocities and extrapolated to actual gun conditions. These data also yield ies that ignition would occur from an overram of the D846 bags high speeds obtainable by the rammer.	
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<ul> <li>Statistical Analysis of Total Data Base</li> <li>From each series of "go" or "no-go" experiments for each configuration tested at all three laboratories, four important statistical parameters could be obtained. These are: 1) the mean of the particular data set, 2) the variance of the mean, 3) the standard deviation of the data set, and 4) the variance of the standard deviation. A total of forty-three test configurations were run in this manner and the results are shown in Table 1 [1-4].</li> <li>Test Series 1 through 25 in Table 1 were from SNL test configurations described in the initial SNL report. Series 27 through 40 were conducted at NOS-Indian Head in an eight-inch subscale drop test fixture similar to the one at SNL with the pellet/black powder/buffer stack up used in Series 23 through 25. All the tests at NOS-Indian Head used dried black powder ignition pads, except Series 32. Series 41 and 43 at NSWC-Dahlgren were full-scale drop tests; 42 was a full-scale horizontal ram test.</li> <li>Those series shown in Table 1 that lack data for standard deviation and variances had insufficient data range to determine those parameters. All of the data sets were analyzed using the ASENT [5] statistical computer code at SNL. Values estimated by the code closely matched similar analyses made at both NSWC-Dahlgren and NOS-Indian Head.</li> <li>Because some series had more data points than others, the best averages are obtained by weighting the parameters by the number of shots in each series. This was done and the results, all in log transform, are shown in Table 2.</li> </ul>	Impact Ignition Studies	;
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					Т	able 1						
			C	ompend	lium c	of Impac	t Test D	ata				
Test	Confign.	Fixture	Black	Number	Number	Mean	Variance	Stndrd	Variance	Mean	Mean	Ref
Series		Diameter	Powder	of	of	Height	of the	Devn.	of the	Impact	Impact	
		(inches)	Pouch	Trim	Shots	(log in)	Mean	(logs)	stđ dev	Energy	Velocity	
			Included	Pellets			(logs)		(logs)	(ft·lb)	(ft/sec)	
1	1/73.5# wt	.8 x 1.8	no	1	50	1.609	2.32E-04	7.01E-02	3.86E-04	249	14.8	1
2	1/1/9.5# Wt	.8 X 1.8	no	1	50	1.239	4.40E-04	1.05E-01	1.20E-03	259	9.6	1
5	2 3	2.022	NO	1	25	1.017	2 91E-03	1 445-01	8 36E-03	1117	7.5	1
5	4	2.625	ves	2	20	1.087	5.10E-04	7.29E-02	1.20E-03	1311	8.1	1
6	5	2.625	yes	2	13	0.983	2.96E-04	4.05E-02	4.59E-04	1034	7.2	1
7	6	4.375	no	0	4	>1.9	•••			>8540	>20.7	1
8	7	4.375	no	1	11	1.825		•••	•••	7179	18.9	1
9	8	4.375	no	4	20	1.673	1.21E-03	1.14E-01	4.47E-03	5064	15.9	1
10	9	4.375	no	7	14	1.562				3918	14.0	1
11	10	4.375	no	7	16	1.482	1.88E-04	3.42E-02	2.39E-04	3257	12.8	1
12	11	4.3/5	yes	0	9	1.890	2.21E-03	8.83E-0Z	1.16E-02	8330	20.4	1
14	13	4.375	yes	U 0	12	1.7/9	A 12E-04	5 13E.02	0 435-04	5037	14.5	1
15	14	4.375	Ves	0	12	1.506	1.20E-03	8.55E-02	3.00E-03	3445	13.1	1
16	15	4.375	yes	7	18	1.447	8.98E.04	9.50E-02	2.74E-03	3008	12.3	1
17	16	4.375	yes	7	15	1.400		•••		2698	11.6	1
18	17	4.375	yes	6	8	1.375	•••			2547	11.3	1
19	18	4.375	yes	2	16	1.300	4.60E-03	1.69E-01	1.53E-02	2142	10.3	1
20	19	4.375	yes	7	8	1.400	•••			2698	11.6	1
21	19a	4.375	yes	7	9	1.429	3.74E-04	3.85E-02	5.51E-04	2885	12.0	1
22	20	4.375	yes	7	8	1.475	1 085-07	1 205 01	4 105 07	3207	12.7	1
25	27	0 8	yes	12	11	1 238	1.902-03	4 34E-07	5 715-04	979	0.9	
25	23	о 8	Ves	25	18	1 752	1 43E-03	4.30E-02	4 56F-03	6070	17 4	1
27	NOS846-2	8	yes	2	4	1.381			41502 05	2602	11.4	2
28	NOS846-3	8	yes	3	10	1.206				1741	9.3	2
29	NOS846-4	8	yes	4	8	1.141			•••	1498	8.6	2
30	NOS846-5	8	yes	5	9	1.117	9.99E-04	6.56E-02	1.89E-03	1418	8.4	2
31	NOS846-7	8	yes	7	18	1.088	7.99E-04	8.44E-02	1.45E-03	1327	8.1	3
32	NOS846-7 wet	8	yes	7	10	1.179	1.46E-03	7.90E-02	1.96E-03	1635	9.0	3
33	NOS846-8	8	yes	8	8	1.148			1 007 07	1523	8.7	3
54 75	NUS840-9	8	yes	9	8	1.164	1.00E-03	0.08E-02	1.90E-03	1581	8.8 07	2
رر ۸۲	NOSRA6-20	0 8	yes Ver	. 12	y p	1 405	1.935-07	8.225.02	4.925-03	5370	7.7 16 2	2
37	NOS839-5	8	Ves	5	8	1.180	9.84E-04	5.56E.02	1.24E-03	1638	9.0	2
38	NOS839-7	8	yes	7	10	1.167	5.75E-03	1.81E-01	2.05E-02	1590	8.9	2
39	NOS839-12	8	yes	12	8	1.427		•••		2893	12.0	2
40	NOS839-20	8	yes	20	4	1.920			•••	9011	21.1	2
41	NSWC846-50	18	yes	5	16	1.631	5.36E-04	6.54E-02	1.12E-03	4560	15.1	4
42	NSWC846-R*	18	yes	5	30	1.719	1.30E-03	5.86E-02	1.13E-03	5678	16.8	4
43	NSWC839-20D	18	yes	20	12	1.954	1.03E-03	5.29E-02	1.62E-03	11016	22.0	4

	Impact Ignition Studies
Τr	able 2
Shot Weighted (In Le	d Average Results og Units)
Standard Deviation Variance of Standard Deviations Variance of Mean	0.06802 0.002418 0.0008906
Using the shot weighted values given ab ignition energy as a function of number section), probability maps were determi ramming speed and number of trim pel	pove, in conjunction with the mean impact of trim pellets (Figure 11 in previous ined for impact ignition as a function of both lets.
The mean ignition energy and standard nominal or point estimate probabilities. deviation, variance of the mean, and var calculate the confidence limits. The 95 times out of 100 if any of these series of determined point estimates would lie w	deviation were used to calculate the . The mean ignition energy, standard riance of the standard deviation were used to percent confidence limits means that 95 f tests were repeated, the experimentally ithin those limits. Another way to consider
the confidence limits is that the measur- only an <u>estimate</u> of the true mean for th that particular configuration. The <u>true</u> confidence limits. The broader the limi lies between them.	the entire lot of propellant if it were tested in mean can be anywhere between the its, the more certain it is that the true mean
the confidence limits is that the measur only an <u>estimate</u> of the true mean for th that particular configuration. The <u>true</u> confidence limits. The broader the limi lies between them. In the extreme, it is clear with 100 perce is greater than zero and less than infinit chosen because they represent a sufficie the true value, yet is still narrow enough for any other point estimate of probabil	ed mean in any given set of experiments is he entire lot of propellant if it were tested in mean can be anywhere between the its, the more certain it is that the true mean ent confidence that the mean ignition energy ty. The 95 percent confidence limits are ently broad range that most likely includes in to yield workable values. This also holds lity; i.e., 1, 10, 75 percent, etc.
the confidence limits is that the measur only an <u>estimate</u> of the true mean for th that particular configuration. The <u>true</u> confidence limits. The broader the limi lies between them. In the extreme, it is clear with 100 perce is greater than zero and less than infinit chosen because they represent a sufficie the true value, yet is still narrow enough for any other point estimate of probabil These statistical parameters were used to bag powder train of D846 propellant that projectile seated in the 16-in. gun. The probability of ignition as a function of train number of trim pellets (one to twelve) in probability of ignition as a function of the powder bags where there is a maximum	ed mean in any given set of experiments is ne entire lot of propellant if it were tested in mean can be anywhere between the its, the more certain it is that the true mean ent confidence that the mean ignition energy ty. The 95 percent confidence limits are ently broad range that most likely includes in to yield workable values. This also holds lity; i.e., 1, 10, 75 percent, etc. to examine the impact ignition of the five- at is overrammed into the base of the two most critical cases are: 1) finding the amming speed where there are a small in any of the powder bags, and 2) finding the he number of trim pellets in any of the aramming speed (14 ft./sec.).





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**U.S.S. Iowa Explosion** 







Impact Ignition Studies Lastly, there was a 16.6 percent (approximately one in six) chance that at least one bag containing from one to twelve pellets would be present in a critical position in any randomly drawn load of five D846 propellant bags. 48















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U.S.S. Iowa Explosion





U.S.S. Iowa Explosion

















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VITAE
Dr. Roger L. Hagengruber is currently Vice President of Defense Programs, 5000. He received a B.S. in Physics and American Institutions, an M.S. in Physics, and a Ph.D. in Physics from the University of Wisconsin. He also did graduate studies in National Security Management at the Industrial College of the Armed Forces and graduate studies in International Diplomacy and Law at the University of New Mexico. From 1971-1972, Roger was an Assistant Professor of Physics at the Western Michigan University. He joined SNL in 1972, advancing through the management line until he was promoted in 1986 to Vice President, Defense Programs. His responsibilities include the management of national security work at SNL for all organizations except the DOE. Roger is also an adjunct professor of Political Science (1976-present) at the University of New Mexico.
Dr. Richard L. Schwoebel is currently Director of Systems Evaluation, Organization 300. He received his B.S. (1953) in Physics/Math from Hamline University, and his Ph.D. (1962) in Engineering Physics from Cornell University. Richard joined SNL in 1962 as a Member of the Technical Staff. In 1965 he was promoted to Supervisor, Surface Kinetics Research Division, and in 1969 to Manager, Materials Research and Development Department. Further promotion to Director, Materials and Process Sciences Directorate 1800 followed in 1982. He became Director of the Components Directorate in September 1988 and assumed his present position in the Systems Evaluation Directorate in August 1991. He is a Fellow of the American Physical Society, a Senior Member of the American Vacuum Society, and is on the Publications Committee for the Materials Research Society.
<u>Dr. Melvin R. Baer</u> is currently a Distinguished Member of the Technical Staff in the Energetic Materials and Fluid Mechanics Division, 1512. He received his B.S. (1970), M.S. (1972) and Ph.D. (1976) in Mechanical Engineering from Colorado State University. He joined SNL in 1976 as a Member of the Technical Staff, and was promoted to Distinguished Member of the Technical Staff in 1989. He has been involved in the modeling of ignition, deflagration and detonation processes in propellants, explosives, and pyrotechnics.
Dr. James A. Borders is currently Supervisor of the Materials Compatibility and Reliability Division, 1823. He received his B.A. in Physics from Reed College in 1963, his M.S. in Physics from the University of Illinois in 1965, and his Ph.D. in Solid State Physics from the University of Illinois in 1968. He joined SNL in 1968 as a Member of the Technical staff and was promoted to supervisor in 1978. His areas of expertise include energetic ion analysis, ion implantation, radiation effects in insulators, and surface characterization of materials.

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Her experience at SNL encompasses equal employment opportunity analyst and nuclear weapons media specialist duties. She was promoted to Senior Personnel Specialist, Division 3522, in 1991. Eva Z. Wilcox is currently Staff Secretary of the Components Organization, 2500. Eva worked for four years as a secretary before joining SNL in 1978 as a Division Secretary. She was promoted to Department Secretary in 1989 and Staff Secretary in 1991. In her thirteen years at SNL, she has worked in the materials and process sciences, solid state sciences, engineering sciences, components and semiconductor components organizations. She was promoted in 1991 to Staff Secretary. 87

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