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Exafination of Pinencial Statenents uf the Expert-Isfort Eank of the United States for Fiscal yaar gaded Seftanter 30, 1977. ID-78-34: B-1141123. May 3. 1978. 3 pp. + 2 enclosures (9 pp,).

Report to che Cuagress; by Elaer B. Staats. Conftroller General.
Iasue area: acconting nd financial feporiing (2800).
Contact: International Div.
Budqet Function: Incernationcl Affaira: I oternational financial proqrams (155).
 Congressional Relevance: House Cunaittee co Banking, finance and Uxban Affairs; Senate Comitree on ganiing, Housing and Urban Affairs: Congiess.
Authority: jovernment Corporation Control Act (31 0.S.C. 8u1).
The statement of Einancial condition ct the Export-Import Bank of the onited States as of Septeraber 30, 1977, and the statements of income and analysis of reserve for continqencies and defaklt; and changes in financial cositicn for the year then enderi and $3.0 r$ the 3-sonth feriod ending September 30. 1976, were examined. The examination was conducted in accordance with generally accepted auditing standards and included such tests of the accounting records and other auditing procedures as considered necessary. Findings/Conclusions: The Bank noraally deducts payments on guaranty and ineurance claims when computing net income. This practice was sodified in 1977 when unusually large guaranty payments were required on defaulted comercial loans to zaire. The Bank necessarily states its net ircone before providing for losses, butit rerains accurulated net incone after dividends as a reserve for such losses. The reserve is increasing while the total amount at risk is decreasing. Hovever, the anount at risk on delinguent and rescheduled loans, including connercial loans furchased and subject to purchase under guarantee contracts in Zaire, has been increasing. Except for the ancunt reserved for contingeacies and defaults, the statements present fairly the financial position of the Export-Import Bank at Septenter 30, 1977, and June 30 . 1976, and results of operations and changes in tinancial position in conformity with generally accepted accounting principles applied on a consistent kasis. (RRS)

# Examination Of Financial Statements Of The Export-Import Bank Of The United Stares For Fiscal Year Ended September 3O, 1977 

T- Bank's reserve for losses has improved in reaction to total risk, but GAO has qualified it's opinion on the Bank's financial statements because the amount at risk on delinquent and rescheduled loans has been increasing. The qualification carries no adverse criticism of the Bank's management practices.
T... sport also contains information on changes in the Bark's financing activities during the first quarter of 1973.


To the President of the Senace and the Speaker of the House of Reprer, entatives

We have examined the statement of financial condition of the Export-Import Bank of the United States as of September 30, 1977, and the statements of income and analysis of reserve for contingencies and defaults and of changes in financial position for the year then end.ad and for the 3-month period ending September 30, 1976. Our examination was made pursuant to the Government Corporation Control Act (32 U.S.C. $\mathrm{U}^{21}$, et seq.) in accordance with generally accepted auditing standards and included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances. We previously examined and repoited on the Bank's financial statements for the year ending June $30,1976$.

In computing net income, the Bank normally deducts payments on guaranty and insurance claims. It liodified this practice in 1977 when unusually large guaranty payments were required on defaulted commercial loans to zaire. The Ban': believed these loans would eventuasly be repaid and instead of deducting the guaranty payments, treated them as the cost of purchased loans now held as assets. (See notes 1 and 6, pp. 6 and 8.) We concur with the accounting treatment of these payments.

The Bank necessarily states its net income before providing for losses that may be sustained on loans, guarantees. and insurance, but it retains accumulated net income after dividends as a reserve for such losses. The reserve is increasing while the total amount at risk is decreasing. However, the amount at risk on delinquent and rescheduled loans, including commercial loans purchased and subject to purchase under guarantee contracts in zaire, has been increasing. (See statement of financial condition, sch. 1 , and notes 6 and 8, p. 8.) For this reason, we are unable to express an opinion on the adequacy of the reserve.

In our opinion, except for the amount reserved for contingencies and defaults, the accompanying financial statements present fairly the financial position of the ExportImport Bank at September 30, 1977, and June 30, 1976, and
resurts of its operations and changes in its financial position for the years then ended and for the 3 -month period ending September 30, 1976, in conformity with generally acceptej accounting principles applied on a consistent basis.

The accompanying financial statements (Echedules 1,2, and 3) are those containej in the Bank's 1977 annual report.

In addition to examining the Bank's 1977 financial statements, we inyuired into financing activities in the first quarter of fiscal year 1978. These activities, when compared with those in the first quarter of fiscal year 1977, st 3 w a shift from guarantees and insurance to loans:

| $1 s t$ quarter |  |
| :---: | :---: | :---: |
| $\underline{1978}$ | lst quarter |
| $\underline{1977}$ | Increase <br> (decrease) |

Loans (including
discount loans)
Guarantees
Insurance
Total
\$ 848.3
144.2
454.7
\$1,487.2
\$ 286.7
265.6
811.5
$\$ 1,363.8$
\$561.6
(121.4)
(316.8)
$\$ 123.4$

A najor part or the shift resulted from actions taken by the Bank to provide more competitive financing for U.S. exports, with emphasis on capital projects. The Bank
--lowered its direct lending rates from a range of 8 to 9 percent to a range of $7-3 / 4$ to $8-3 / 4$ percent, a 1/4-percent reduction, and
--adopted a more flexible position of being willing to increase its share of the financing to as much as 100 percent of the amount financed to meet credit terms offered by foreign export credit agencies.
As shown below, these changes produced a substantial increase in the Bank's direct credits and an even greater increase in the total amount financed, although the number of direct credit transactions remained about the same (ll in 1978, compared with 13 in 1977):

Direct credit transactions

| lst quarter | lst quarter |  |
| :---: | :---: | :---: |
| $\underline{1978}$ | $\underline{1977}$ | Increase <br> (decrease) |

Loaned by ExportImport Bank
$\$ 114.1$
$\$ 648.5$
Loaned by private lenders:

Guar anteed Unguaranteed

Total
$\$ 762.6$
7.6
$-300.2$
$\$ 1,070.4$
14.4
96.6
$\$ 225.1$
(6.8) 203.6
\$845.j

One effect of this changed pattern will be an accelerated use of its financing authority because loans are charged against the authority at 100 percent of the authorized loan amount, while only 25 percent of guarantees and insurance are so charged.

We are sending copies of this report to the Director. Office of Management and Budget, the Secretary of the Trearury, and the President and Chairman, Export-Import Bank.


## FINANCIAL STATEMENTS

## Comparative Statemeni nf rinaiscial Condition



[^0]Liabilition, interves, and Caplial


Comparative Stativervent of Income
and Analysis of Reserve for
Contingenciess and Defaults

|  |  |  |  |
| :---: | :---: | :---: | :---: |
| Truamues: |  |  |  |
| Intorept on Loms | -734,200,000 | \$ 178,500,000 | -609,000,000 |
| Incurence Promitums and Curaranter Fees | 25,200,000 | 5,200,000 | - 17,100,000 |
| Commitment fues ant Other Income | $16,100,000$ | $4,000,000$ | $24,700,000$ |
| Tetal Revenues | 775,500,000 | 189,700,000 | 68 |
| Eremanes: |  |  |  |
| Interest on U.S. Government Borrowings | 401,400,000 |  |  |
| Interest on Debenture and Participetion Certificate Borrowings | 152,300,000 | $42,600,000$ | 342,003,000 |
| infirest on Certificates of Benefictal Internat Borrowings | 28,700,000 | 14,000,000 | $-0$ |
| Onterest an U.S. Institutional Serrewinge | 29,800,000 | 2,200,000 | -0- |
| Administrative Exp ases | 11,200,000 | 2,100,000 | 5,000,000 |
| Claims Padi, net of rucoveries (Notes i' | $11,300,000$ | 2,600,000 | 11,000,000 |
|  |  | 4,300.000 | 5,900,000 |
| Totel Expenses | 635,100,000 | 161,100,000 | 535,409,000 |
| Less: Addition to Reserve for Contingencies , wod Deffeuts |  |  |  |
|  | $102,400,000$ | $\begin{aligned} & 28,600,000 \\ & 28.600,000 \end{aligned}$ | $\begin{array}{r} 115,400,000 \\ 95,400,000 \end{array}$ |
| Divitend to U.S. Trearury (Molu d) | \$ 35,000,000 | - 0- | \$ 20,000,000 |
|  Ealence at Eapinning of tixcal Yeerr |  |  |  |
| alence of Expinning of riscal Year udition to Roserve | 81,747,500.000 | \$1,718,900,000 | 11,623,500,000 |
|  | 102,400,000 | 28,600,000 | $95,400,000$ |
| Salonce at End of Fiscel Yeer | \$1,803,900,000 | \$1,747.500,000 | \$1,718,900,000 |

[^1]
## Comparative Statoment of Changes <br> in Fimancial Pacition

| : | $\begin{aligned} & \text { Freat Foar } \\ & \text { sump } 30,1977 \end{aligned}$ | 2upt 30, 2976 | Freen 7oce |
| :---: | :---: | :---: | :---: |
| Fuals Provitut |  |  |  |
| Fet Inconve | \$ 137,400000 | \$ 24,800000 | ( 115,500,000 |
| Borrowires from the Fodored Firancing Bant (Note 2) | 3,917,500,000 | 121.000,000 | 2,205,000,000 |
|  | (50,000,000) | $50.000,000$ | 100,000,000 |
| Negryments mat ofter Crotuls of Loens Reoeh | 86,700,060 | 367.200 .000 | -0- |
| dcerund Intmoxt Payme | 1,343,400,000 | 2060000000 | 1,363,200,000 |
| Soles of Cortificates of Eovericial interest | (4, 4100,460 | 9,400.000 | 17,400,000 |
| Other | 47,100,000 <br> (32.900,000) | $20,200,000$ | $9,500,003$ |
|  |  | 3,300,000 | $30,200,000$ |
| Tremi Fuode Previna | \$5,444,300,000 | 1065,700,000 | 43,923,800,000 |
| Pumas amemol: |  |  |  |
|  Interept PY 1977, 21,273,290; 79, \$40,319; FY 1976, 57,400291 |  |  |  |
|  | -1.771,100,000 | 5523,100,000 | \$2,310,900.000 |
|  | 1R,100,000 |  | -0- |
| Aecrund intmpest and Foes flecivale | 12,000,000 | (9,500000) | 9.000.000; |
| Repayments of Federel Finuring temn Corvowinest | 2,702,200000) | 32,000,000 | 42,200,006 |
| Not Aoduction of Sorrowinges mom US Tremery | 2,702,200,100 | 337,500.000 | 1,349,000,000 |
|  | 69,700,000 | (62,200,600) | 196,300.000 |
| Redemplions of Datroteres | 700,000,000 | $19,000,000$ $=0-$ | -0- |
|  | -0- | 20,000,000 | 20,000,000 |
| Tetal fruch anumet | \$5,444,300000 | 8005,700,000 | \$3.923,800,000 |
| Moter to finonctal groume |  |  |  |

## Footnotes to <br> Financial Statements

Nete 1: Emabling Leqistation and Basic Accemminy Principlos

Eximbank is an independent corporate agency of the United States. The primary legislation gowerning its operations consists of the Export-Import Bank Act of 1945, as amended through October 26. 1977, and the Government Corporstion Control Act.

Eximbank's accounting records are maintained on an accrual basis with the exception of writeoffs of loans and payment of claims on guarantees and insurance policies. Loans are written off and eharged to inconve when Eximbink determines that the outstanding principal balance is uncollectable. Interest on delinquent loans receivable is accrued until such time as Eximbank determines on a case.by-case betis that a porticular delinquent latn.should be nonaccruing. Claims, except as noted in the paragraph below, are charged to income in the year paid. Later recoveries of amounts written off or of amounts which have been paid as claims are treated as income in the year received.
In FY 1977 the Board adopted the policy of treating certain payments under the financial guarantee program as a purchase of an interest in an asset and recording such purchase as a loan rectivable in those cases where, in the opinion of the Board, the materiality and prospects of repayment justify such treatment. During the fiscal year the Board approved one such purchase (see footnote 6 for further details).

The commitment authority of Eximbank under the Export.import Bank Act to lerd. guarantee. and insure is limited to $\$ 25$ billion outstanding at any one time. Under the Act loans are charged against the $\$ 25$ billion limitation at 100 percent of their authorized amount. Guarantees and insurance are charged against the $\$ 25$ billion limitation at not less thar 25 percent of Eximbank's contractual liability, with the proviso that the aggregate amount of guarantees and surance so charged may not exceed $\$ 20$ billion outstanding at
any one time. Thus, Eximbank's contractual commitments outstanding at any one time rould reach $\$ 40$ biltion, consisting of $\$ 20$ billion of guarantess and insurance oustanding, retulting in a $\mathbf{5 5}$ bllion charge against the $\$ 25$ billion limitation. and $\$ 20$ billion (additional commitments) charged at 100 percent egainst the limitition.
At September 30, 1977, the committed and uncommitted authority to lend, guarantee, and insure was:

| Ceropery |  | (3 minixus) |
| :---: | :---: | :---: |
| 1 ans 'iumerantees Insurance |  | \$15,553.6 |
|  | \$5,803.1 |  |
|  | 4,240.6 |  |
|  | \$10,043.7 25\% | 2,511.0 |
| Committed Uncommitted |  | 18,064.6 |
|  |  | 6,935.4 |
| Totel semency Acmerity |  | \$25,000.0 |

Insurance of $\$ \mathbf{3}, \mathbf{2 4 0 . 6}$ miltion includes a charge to lending authority of $\$ 2.400$ million for short-term insurance. Exposure under such short.term insurance was \$2,127.2 million at September 30, 1977.

Mrin 2: Perrowings from tive U.S. Treasmy and the Feleral Fimancimg Bank
Eximbank does not receive any appropriated funds. It has autherits under its Act, to berrow dirsctly from: the U.S. Treasury and to have outstanding at any one time up to $\$ 6$ billion of such borrowings. Eximbank avalis itself of this suthority for its short-term needs on a daily basis at a 91-day Treasury bill rate. Excess cash is used to reduce these borrowings on a daily besis. The avernge rite for such short-term bon owings during FY 1977 was 4.97 percent.

In previous years, Eximbank borrowed to meet its medium-term needs through the issuance of debenturcs and perticipation certificates, of which $\$ 1.9$ billion are still outstanding with maturities extending to 1982, at an average interest rate of 6.79 percent.

Eximbank is now: oorrowing from the Federal Financi. 19 Bank (FFB) for its medium- and long-ferm needs. During FY 1977, Eximbank borrowed the following from the FFB:

| Bate | Anount | $\operatorname{men}$ | Final |
| :---: | :---: | :---: | :---: |
| 12/01/76 | \$777.0 | 7.207 | 9/01/88 |
| 2/01/77 | 2,454.3 ${ }^{1}$ | 7,400 | 9/01/87 |
| 3/01/77 | 35.0 | 7.563 | 3/01/87 |
| 6/01/77 | 146.2 | 7.215 | 9/01/86 |
| 9/01/77 | 504.0 | 7.157 | 12/01/86 |

1 Represents the refinamcing on lenger terms of priar FY borrowings.

As Eximbenk is anet borrower of funds, it is planned that net short-term borrowings from the U.S. Treasury will be repaid quarterly by borrewing from the FFB on a medium- and long-term basis at a U.S. Covernment agency berrowing rate appropriate to the term of the borrowing.
In addition to the Bank't regiciar shart-torm U.S. Treasury berrowings, Fuimbenk has certain borrowings ( 33.3 million at September 30, 1977 from the U.S.
Treasury at rates fower than the standard rate provaling at the time the funds wore berrowed. These berrowings were tied directly to the rate, term, and outstanding belarces of certain concessionary loans that Eximbank made in the nationa! interest. The last of these loans was authorized in 1970. Had the Treasury charged Eximbank interest at rates approximating the full cost of funds. Eximbank's interest expense would have been increased by about $\$ 20$ thousand and $\$ 1.5$ million in tiscal years 1977 and 1976, respectively, and the net income from operntions for these years would have been correspendingly reduced.
 Invertinemt in Enimenent

The invegtment of the U.S. Cover nent in Eximbank consists of the followil I

|  | $\operatorname{sen}_{187}$ | $\operatorname{sen} 50$ |
| :---: | :---: | :---: |
| Cepital stock held by U.8. Treasury | 81,000.0 | \$1.000.0 |
| Reatry 'r Contin. pencitos ard Defaulte. | 1.849 .9 | 1,718.9 |
| Dividend Payable to U.8. Treabury | 35.0 | 20.0 |
| Notes Papable to Federth Financine Bank | 5,923.5 | 4,984.6 |
| Notes Fryupte to i.s.S. Tigasury | 3.3 | 10.8 |
| Teed | \$4.821.7 | \$7,734.3 |

A dividend to the U.S. Treasury of 835 million, as of September 30, 1977, whs declered November 22. 1977.

## Now 4: Bollimimont Latas

Loans with ariy installmente of principal or intersest pust due 90 days or more are classified as delinquent on the Stetement of Financial Condition. The outstanding principal emount of delinquent loans is summarized on a comparative basis (see table below).
Delinquent interest of $\$ 28.7$ million has acerued and is carried as a recelvable. The difference between this figure and the $\$ 64.0$ million shown below represents mainly interest or leans which are non-accruing for fisancial statement purposits.

The governisent of the Republic of Chine, now locater on Taiwan, is not at this time being calied upon to malo payments on delinquent loens shown next to lits name below. which wore made prior tc 1947 when the seat of that goverrment was in the mainlend and which relate to arsets no longer under the control of that governirent. The delinquent foens to Cube pertain to toens mede before 1961. when a prior government existed.

The Bank, along with certain other mojor creditors, currently is engaged in renegotiating the repeyment torms for installments of principal and intertat fationg due from Zaire if. calendar year 1977. At September 30, 1977, $\$ 7.5$ million of principal and interest is past due 90 days or more.

## Nate 5: Insetreduled Lems

From time to time Eximbank must extend the repaymant date ef some of all pilincipel installments of a loan to a new schedule because the obligor or country has encountered temporary financial elfficulty and the Directors of Exirr.bank have determined tivt providing rellef in this manner will ald collectublity and enable the cbiligor ultimately to service the debt.
All loan maturities which wore previously rascheduled in this menner are current at September 30, 1977, except for 16 loans with an aggregete outstandine principal balance of $\$ 186.7$ million as to whinh principal and interest installments emounting to $\$ 10$ millition are 90 defy or more past due. These 16 veans are rucluoide in the defirquent classification or the Statement of Financial Condition. in $\boldsymbol{Y} 1977$ Eximbenk rescheduled principal installments totaling $\$ 39.5$ million on loans having an outatanding prinelpal balance of $\mathbf{\$ 2 4 3 . 5}$ million.
Some reachedulings include capitalized interest, which has been previousty credited to the Reser ve for Contingencies and Defaults. At September 30, 1977, the Reserve of $\$ 1,849.9$ million includes $\$ 75.4$ million 0 ? arch outstanding capitalized interebs of which $\$$ ?. 1 mililion is 90 days or more past due. The Resarve also includes past due interest and interest on delinquent loans totaling $\$ 28.7$ million.

| Cemmery | Outatralimi |  |  |  | Delinguout instaty ments |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Princlpal | Intionest | Total | Principal | Interest | Tetal |
| China | \$26,386.0 | \$26,386.0 | \$22,613.8 | 488,999.8 | \$26,386.0 | \$21,620.9 | \$48,006.9 |
| Cuba | 36,266.6 | 36,266.6 | 34,960.1 | 71,226.7 | ⑥,266.6 | 32,470.3 | 68,736.9 |
| Maxico | 6,522.5 | 1,902.8 | 401.3 | 2,304.1 | 1,082.2 | 147.9 | 1,230.1 |
| Migrria | 4.111.1 | 1,374.0 | 260.8 | 1,634.8 | 1,014.9 | 539.5 | 1.554.4 |
| Thalland |  |  |  |  | - 727.6 | 6,536.1 | 2,029.1 |
| Zaire | 183,257.6 | $2,839.6$ 1,6369 | $4,625.6$ 1.176 .7 | $\mathbf{7 , 4 6 5 . 2}$ $\mathbf{2 , 8 1 3 . 6}$ | 2.172 .9 2.842 .7 | $6,536.1$ $1,326.3$ | $8,769.0$ $4,169.0$ |
| Other | 71,056.8 | 1,636.9 | 1,176.7 | 2,813.6 | 2,842.7 | 1,326.3 |  |
| Tetal | \$327,600.6 | \$70,405.9 | \$64,038.3 | \$134,444.2 | 70,492.9 | \$63,942.5 | \$134,435.4 |



Note 6: Laans Purchased Pursuant to Eximbant Ouarantee Agreements

On April 26. 1977, the Board in conjunction with a general rescheduling invo'ving major foreign creditors approved the furchase of certain loans to the Republic of zaire held by commercial banks and guaranteed by Eximbank under the financial guarantee program totaling $\$ 19.6$ million ( $\$ 12.8$ million principal and $\$ 6.8$ million inturest) of which $\$ 1.5$ million subsequently has been repaid. These assets comprise certain unpaid maturities of principal ( 88.2 million) and interest ( $\$ 6.8$ million) due prior to $J$. ie 30 , 1976, and maturities of principal (\$4.6 million) due between July 1,1976 , and Decenber 31, 1976. The interest which fell due between Juiy 1, 1976, and December 31, 1976,0f $\$ 2.3$ milition was paid in full.

At September 30, 1977, the Bank had outstanding $\$ 186.2$ mition of guarantees of commarcial bank loans to Zaire, some or all of which the Bank may be requested to purchase. In accordance with its policy, the Bank will reflect any such purchase as an asset if, in the opinion of the Board, the pros, ecis of repayment justify that treatment.

Neto 7: Lesses, Chims and Row .efor Centingancies and Defamits

No loens were written off in FY 1977. Losses, chaim payments and recoveries ; * the inat two fircel years and the T' al sition Quarter ara:

The risk to Eximbank from potential lowses and claims is not susceptible to accurate measurement bacause of the unpradictable nature of future worldwide economic and political conditions. Eximbank's entire Reserve is available to cover such losses. claims and contingoncies. Eximbank has a Reserve for Contingencies and Default: of $\$ 1.8$ billion which is 16.0 percent of outstanding loans and 7.3 percent of world commitments. This Reserve, coupled with Exir 'ank's $\$ 1.0$ billion Capital, anvounts to 25 percent of outstanding lowns and more than 11 percent of world commitments.

Mane E: Commituments and Contingont Lebuntes

Eximbank's worldwide commitments, shown below, include contingent liebilities totaling $\$ 9,770.9$ million at september 30 . 1977, and $\$ 10,022.0$ million at June 3J, 1976.

|  |  |  |
| :---: | :---: | :---: |
| Outstanding Loans | \$11.538.5 | \$10,830.4 |
| Undisbursed Lonen | ( 315.1 | 7.231 .1 |
| Guarantees Con. tingent Liability | 5,803.1 | 5,906.3 |
| FCIA Insurence Contingent Lis. bility | 3,967.8 | 4,035.7 |
| Total | \$25,324.5 | \$28,033.5 |


|  | FY 1977 | Ticurends) | FY 1976 |
| :---: | :---: | :---: | :---: |
| Loans written off | $\$ 0$ | 80 | $\$ 0$ |
| Guarantee claims paid | 4,182.7 | 731.0 | 4,053.3 |
| Guarantee recoveries | $(3,963,3)$ | (694.2) | $(5,133.3)$ |
| Insurance claims paid Insurance recoveries | 5.879.7 | 4.733 .0 | 9,133.6 |
|  | (2,674.0) | (453.8) | (2.150.6) |
| Claims paid, net of recoveries | \$3,425.1 | \$4,316.0 | \$5,903.6 |

## PRINCIPAL OFFICIALS OF <br> THE EXPORT-IMPORT BANK OF THE TNITED STATES




[^0]:    Notes te Financial Statemanis rapagas 6 througn 8 sio an infrgrat part of this btafement.

[^1]:    

