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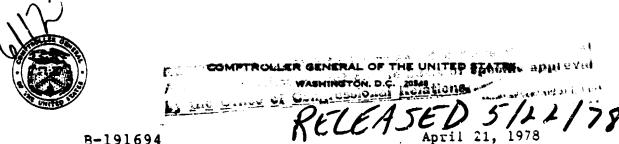
05691 - [B1166112] (Bestricted) Released

[Reorganization Impact on the Executive Office of the President]. GGD-78-63; B-191694. April 21, 1978. 7 pp. + 6 enclosures (9 pp.).

Report to Rep. George H. Mahon, House Committee on Appropriations; Rep. E. A. Cederberg; Rep. Tom Steed; Rep. Clarance E. Miller; by Robert F. Keller, Acting Comptreller General.

Contact: General Government Div.
Budget Function: General Government: Executive Direction and
Management (802).
Organization Concerned: Executive Office of the President.
Congressional Relevance: House Committee on Appropriations. Rep.
George H. Mahon; Rep. E. A. Cederterg; Rep. Tom Steed; Rep.
Clarence E. Miller.
Authority: Reorganization Plan No. 1 of 1977.

The impact of Reorganization Plan No. 1 of 1977 on the funds, functions, and personnel of the Executive Office of the President was examined. As of March 1978, there were 14 units in the Executive Office instead of the 21 that existed in early 1977 and the 19 that were in effect when the plan was sent to Congress. Full-time permanent positions are being reduced by 244, 9 less than needed to meet the goal of 1,459. This reduction is to be made by abolishing 186 rositions, transferring 56 positions to agencies cutside the Executive Office, and through attrition. Transfers totaled 196 permanent positions and 185 personnel. Of these, 32 positions and 23 personnel were moved out of the Executive Office. Appropriated funds of \$4.8 million have been transferred, with \$0.9 million reallocated to agencies outside the Executive Office. The Reorganization Plan did not cover nonpersament positions (detailees from other agencies and part-time employees), but 16 part-time employees have moved within the Executive Office. (RRS)



B-191694

The Honorable George H. Mahon The Honorable E. A. Cederberg The Honorable Tom Steed The Honorable Clarence E. Miller Committee on Appropriations House of Representatives

We have scheduled the impact of Reorganization Plan No. 1 of 1977 on the funds, functions, and personnel of the Executive Office of the President as requested by the Committee's letter of March 20, 1978.

More changes are likely, but those planned or made as of March 1978 were:

- --There were 14 units in the Executive Office instead of the 21 that existed in early 1977 and the 19 when the plan was sent to the Congress.
- --Full-time permanent positions are being reduced by 244--9 less than needed to meet the plan's goal of 1,459. The reduction is to be made by abolishing 188 positions and transferring 56 positions to agencies outside the Executive Office. Personnel reductions are being made through attrition. Additionally, 180 permanent positions are to be transferred between the units in the Executive Office.
- --Transfers, both within and outside the Executive Office, for which we were able to obtain authorizing documents total 196 permanent positions and 185 personnel. Of these, 32 positions and 23 personnel were moved out of the Executive Office. Twenty-five other personnel apparently transferred out of the Executive Office between September 30, 1977, and February 28, 1978; however, we were unable to document who they were or where they went.

GGD-78-63 (41909)

- --Appropriated funds of \$4.8 million have been transferred. A total of \$0.9 million was reallocated to agencies outside the Executive Office. The rest was reallocated among the units within the Executive Office.
- --The reorganization plan did not cover nonpermanent positions (detailees from other agencies and part-time employees). Sixteen part-time employees have moved within the Executive Office.

These actions are discussed more fully in the following sections of this letter. The information was obtained largely from the Office of Management and Budget (OMB) which was designated by the White House as our focal point for this review and whose cooperation was a major factor in the timely completion of our work.

EXECUTIVE OFFICE OF THE PRESIDENT REORGANIZATION

The reorganization plan was submitted to the Congress on July 15, 1977, and became effective on October 15, 1977. Under the plan the Executive Office was intended to become more efficient and responsive through

- --a reduction in the number of units from 17, when the plan was submitted to Congress, to 12 and
- --a reduction in the number of full-time staff positions from 1,712 to 1,439.

REDUCTION OF UNITS

Before reorganization there were 21 units in the Executive Office. There were 14 as of March 1978. Two of the 21 units (Foreign Intelligence Advisory Board and the Economic Policy Board) were abolished prior to the plan. Thus, 19 units existed when the plan was sent to the Congress-although the plan identified only 17. One missing unit was the Executive Residence which is not shown on any organization chart but which is a unit for budget purposes and which is included in the reorganization's staffing goal. The other--the Vice President's official residence--is also an Executive Office unit for budget purposes; however, it is not included in the plan's staffing goals recause the U.S. Navy provides the staffing. B-191694

Enclosure I lists the units in the Executive Office, including the Office of Administration created by the plan, and shows which were included in the U.S. budgets for 1978 and 1979 and which remain after reorganization. Thirteen of the 14 remaining Executive Office units were included in the fiscal year 1979 budget request; the remaining unit--Intelligence Oversight Board--receives funding and staffing from the White House Office.

Excluding the Executive Residence and the Vice President's Official Residence--the reorganization plan's goal of 12 units has been achieved.

HOW POSITIONS AND PERSONNEL ARE TO BE PEDUCED

Reduction in full-time permanent positions

The reorganization plan called for 1,459 full-time permanent positions. It did not mention detailees from other agencies or part-time employees. The fiscal year 1979 budget requests 1,468 positions, a reduction of 244 positions, but 9 more than the plan. The 9 positions are in the Domestic Policy Staff (2); OMB (5); and Office of Science and Technology (2). To meet the budgeted figure, 188 positions are to be abolished and 56 transferred to other executive agencies. Enclosure II details the planned changes in permanent positions.

As of March 1978, 32 of the 56 positions had been transferred. Enclosure III shows the losing unit, the recipient agency and the grade of the position transferred. Of the 188 positions to be abolished, 136 had been abolished as of February 28, 1978. OMB officials said that no employees have lost or will lose jobs because of the reorganization. The following table shows the means by which the 188 positions were to be abolished.

	Posi	cions
	Abolished	To be abolished
Accomplished by:		
ExecutiveOrder		2
Allowing statutory		
authority to lapse	21	
Reducing authorized		
ceiling	$\frac{115}{115}$	50 52
Total	136	<u>52</u>
	*	

- 3 -

Reduction in people

There were 84 fewer people in full-time permanent positions as of February 28, 1978, than a year ago, but still 42 in excess of the plan. The following schedule compares the Executive Office staffing about 6 months before the plan's approval with staffing about 5 months after approval.

	<u>Number</u> 3/31/77	on-board 2/28/78	Difference	<u>Plan</u>
Full-time permanent employees Detailees Others	1,585 300 270	1,501 305 <u>301</u>	-84 + 5 +31	1,459 N/A N/A
Total	2,155	2,107	-48	

As noted previously, detailees from other agencies and part-timers were not covered by the reorganization plan. The number of detailees and part-timers on board at specific points in time is not particularly meaningful in measuring the extent these types of employees are utilized, because their number is apt to vary considerably during any given period.

Enclosure V details the staffing of each organizational unit in the Executive Office.

POSITIONS, PEOPLE, AND FUNDS TRANSFERRED

To reach the full-time permanent cosition goal in the 1979 budget for each unit remaining after reorganization, 236 transfers are planned--56 out of the Executive Office and 180 within the Office. OMB-supplied documents show that 196 positions and 185 people had been transferred as of March 31, 1978, as follows:

	<u>'</u>	fransfers	
	Within Executive Office	Out of Executive Office	Total
Positions			
Transfers planned Less: Transfers made	180 164	56 <u>32</u>	236 196
Transfers to be made	16	24	40
People			
Transfers made	$\frac{162}{}$	23	185

In addition, 16 nonpermanent (part-time, temporary) positions and people were transferred within the Executive Office.

The largest transfer involves the newly created Office of Administration which is ultimately to receive 168 full-time permanent positions--92 from OMB, 72 from the White House Office and 4 from other units. The 168 positions are 19 greater than the plan's goal of 149. OMB officials said that of the 19 positions, 16 would be reduced through attrition and 5 abolished. The Office of Administration received all 162 permanent and 16 nonpermanent people transferred to date.

The 32 positions and 23 people transferred out of the Executive Office were to:

	Positions	People
Environmental Protection Agency Department of Commerce	8 15	1 14
General Services Administration Civil Service Commission	3 _6	3 5
Total	32	23

The total annual salary costs of the employees transferred (including the 16 nonpermanent staff) are shown below. B-191694

Transfers	People	Annual Salary
Within Executive Office Out of Executive Office	178 	\$2,850,382.60 671,749.00
Total	201	\$3,522,131.60

A total of \$4.8 million has been reallocated because of reorganization--\$3.9 million within the Executive Office and \$0.9 million to other agencies. The Office of Administration received about \$2.9 million from OMB and \$1 million from the White House Office.

OMB officials told us there had been no transfer of positions or funds into the Executive Office as a result of the reorganization.

A verification of all Executive Office personnel changes by name and position would require a time-consuming reconstruction of payroll records and personnel rosters for various periods of time. OMB did not have that data nor could it be readily assembled. For example, based on OMB-supplied data, between September 1977 and February 1978, 48 full-time permanent employees left the Executive Office. Yet OMB could provide the names of only 23, leaving unaccounted at least 25. Therefore, an exact accounting for personnel changes was not possible.

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Detailed information on the impact of reorganization on each Executive Office unit is contained in the following enclosures:

Enclosure I	Number of Executive Office Units Before/After Peorganization and Extent Included in U.S. Budget for 1978 and 1979
Enclosure II	Planned Reduction in Executive Office Full-Time Permanent Positions
Enclosure III	Details of Funds, Functions, and Personnel Transfers Among Execu- tive Office Units

- Enclosure IV Summary of Personnel Transferred Within the Executive Office and to Other Agencies
- Enclosure V Comparison of Executive Office Staffing March 1977 and February 1978

Because of time constraints, we did not obtain written comments on this report. We did, however, discuss it with OMB officials who generally concurred with our analysis.

We are sending this report to all those who have signed the Committee's request. As arranged with your office, we will also make unrestricted distribution of this report 30 days from the date of this letter or earlier if publicly released by the Committee. We are, of course, available to discuss in detail the information provided.

Acture Comptroller General

of the United States

Enclosures - 5

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MABER OF EXECUTIVE OFFICE UNITS REPORE/AFTER REDRIAMIZATION AND EXTENT INCLUDED IN U.S. RUDGET

FOR 1978 and 1979

			requests	d <u>in</u> :	Chita	remaining (x)
Executive Office units (22)	1978 t. Yes a/		1979 : Yes	NO NO		reorganization
		2		<u></u>		
Council of Economic Advisors	x		x			x
Council on Environmental Quality	x		x			x
Council on International, Economic Policy (note a)	x			x	Statutory Authority Lapsed 9/77.	
Council on Wage and Price Stability	x		x			x
Domestic (Council) Policy Staff	x		x			x
Economic Opportunity Council		x		x	Inactive	
Economic Policy Board		x		x	Inactive	
Energy Resources Council		x		x	Inactive	
Executive Residence	×		x			x
Federal Property Council		X		x	Inactive	
Foreign Intelligence					White House Office provided	
Advisory Board		x		.' x	staffing/funding. Abolished 5/77 before plan.	
Intelligence Oversight Board		x		x	Will continue to exist. White House Office provides funding/staffing.	x
Office of Administration		x	x		Not in existence until 12/77.	x
Office of Drug Abuse Policy	x			x	Abolished 3/78.	
Office of Management and Budget	x		x			x
Office of Science and Technology Policy	x		x			x
Office of the Special Rep- resentative for Trade Negotiations	_		_			×
Office of Telecommunications	x		X			*
Policy	×			x	Abolished 3/78.	
Office of the Vice President (mote b)	x		x			x
National Security Council	x		x			x
Vice President's Residence	x		x			x
White House Office	<u> </u>	-		-		<u>×</u>
Totals	5	2	<u>11</u>	2		<u>14 c/</u>

a/The Council on International Sconomic Policy was the only unit which did not receive a 1978 appropriation. The Council did not get an appropriation since (pursuant to the reorganization) its statutory authority was to be allowed to lapse on September 30, 1977.

h/U.S. budget lists as "Special Assistance to the President"."

c/Thirtsen included in 1979 U.S budget for the Executive Office. The other unit is the Intelligence Oversight Board which receives no direct congressional funding.

Thatals	White Nouse Office	Vice President's Residence	Mational Security Council	Aflee of the Vice President	Office of Teleaxminications Pulicy	Office of the Special Representative for Tra 's Neyntiations	Office of Science and Technology Policy	Office of Nanwyowent and Dakyet	Office of Drug Musse Policy	Office of Administration	Intel ¹ Space Oversight Bowd	foreign Intelligence Advisory Doard	Federal Property Connucil	Executive Residence	Energy Reservces Cannell	Frommic Policy Burd	Example Opportunity Council	Daugtic (Crancil) Policy Staff	Commute on Waye and Price Stability	Giuncil on International Example Policy	Connect on Environmental Unatity	Connect of Example Advisors	Easentive Office
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Intelligence Over- sight Board	Foreign Intelligence Advisory Board	federal Property Connet 1	Executive Resi- dence	Favergy Resources Grance LI	Fromomic Policy Invard	Economic Opportunity Crencil	Dimestic Policy Staff (Dimestic Council)	Council on Mage and Price Stability	Council on Inter- national liconomic Policy	Connell on Eaviron- mental Quality	Creancil of Economic Advisors	Executive Office <u>unit</u>
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ENCLOSURE III Page]

DEFAILS OF FLARS, PINITIONS, AND PLASMARE, IRANSPESS MENT: EXEMPTIVE OFFICE UNITS

ENCLOSURE Page 2	I	II	•																													EN Pa	9 9	l.U e	S ?	URE		II	I		
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						Hauchelve Office <u>unit</u> Office of Hanagement and Balgot
Folicies to fucil- itate the transfer and utilization of research and do- velopment results, and reorganization	Federal tele- commutations procurement and management policy and arhitration of interagency disputes about frequency allo- cation	Certain execu- tive develop- ment and other personnel functions	Aivisury Cum- mirres Manugo- more Secuetariat.	Cortain statis- tical policy functions	AdaInistrative and snygurt functions	<u>Peictlon(s)</u> Administrative and support functions
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MANTIS OF MANS, FLACTIONS, AND PRASMARS, TRANSPILS AFINE EXTERTIVE OFFICE UNITS

ENCLOSURE III Page 3

	Office of Tele- communications Policy	Office of Special Representative for Trade Negotiations			Facturive Office <u>unit</u> Office of Setenco and Technology
commutent ins procurrent ind mulapement policy and arbitration of interagency disputes about frequency alloca-	Mart Island		"valuation of Audbillty of communications systems to wret national secu- ity and emer- ferecy wreds and direct the exercise of communications under the Presi- dent's war powers	Policies to facilitate the transfer and utilization of research and development results and results and	Function(s) Finals Grade Positions Personal To From Preparation of the monat Science and Perbology of National National Science and Perbology Science Science Science Verbology Final Science Science
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Transfer effective March 26, 1978, by Hancutlwe Order 12046,	Whit and 41 postions whollshed effective March 26, 1978, by Executive Order 12046.	·	Transfor effective March 26, 1971, by Executive Order 12046.	Transfer effective February 26, 1970, by fixeculive Order 12039.	Authorizing/implementing documents and comments Transfer effective February 26, 1978, by Executive Order 12039.

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HERALLS OF PARKS, FARTTONS, MAD PERSINARE, THANSFERS MANY EXHIBITIVE OPPODE UNITS

fimuls \$4,795,364	Summary of transfors:	Official Residence of the Vice President	White Kauso Office	Nutional Security Council	Office of Vice President		Office of Tela- cummatications Policy (cont.)	Executive Office unit
		·	Administrative and support functions			All functions except above	Evaluation of commonications to meet systems to meet national security and caurgency needs and direct the exercise of communications under the frest- dent's war powers balicy direction of development and operation of nutional con- nuclional coordi- nating multiliza- tion and use of the Nation's telecommunica- tions resources	Function(s)
		•	\$1,025,602	•	,			liunds
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		'	ı	•	•		•	Frum
		Junnery 11, 1970.	Transfer effective January J, 1978, by CNM determination order dated		- Executive Oxdel [2044]	Transfer effective Murch 26, 1978, by	Transfer offective March 26, 1978, by Exocutive Order 12046. Transfer effective March 26, 1978, by Executive Order 12046.	Authorizing/implementing documents and comments

ENCLOSURE III Page 5

ENCLOSURE III Page 5

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Positions Personnel

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		red within ive Office		ferred to ment agencies	Total			
<u>Grade</u>	Manper	Tocal arrual salary	Number	Total annual salary	Number	Total annusl salary		
CS-18	-	s -	1	5 47,500.00	1	\$ 47,500.00		
GS-16	-	-	2	89,923.00	2	89,923.00		
CS-15	4' -	155,538.00	6	242,352.00	10	397,890.00		
GS-14	7	235,750.00	<u>þ</u> /2	70,725.00	9	306,475.00		
GS-13	a/8	225,516.00	7 2	52,044.00	10	277.560.00		
GS-12	6	140.775.06	1	21,883.00	7	162,658.00		
œ-11	Ś	96.771.00	2	36,516.00	7	133,257.00		
G5-10	ĩ	19,388.00	•	-	1	19,383.00		
CS-09	5	83,498.00	<u>s⁄1</u>	17,102.00	5	100,630.00		
GS-08	ä	128,861.00	- 4	67,388.00	12	196,249.00		
GS-07	ш	149,670.00	₫⁄2	26,316.00	13	175,986.00		
CS-05		102,498.00		-	8	102,498.00		
35-05	5	59.091.00	•	-	5	59,091.00		
GS-04	10	96,445.00	-	•	10	96,445.00		
65-03	-	63,440.00	-	-	8	6:,440.00		
CS-02	4	28,140.00	-	•	4	29,140.00		
AD e/	72	1,023,992.00	-	-	72	1,023,992.00		
17	1	19,302.40	-	-	1	19,302.40		
W- 15	1	18.200.00	•	-	1	18,200.00		
WP-14	ī	17.638.40	-	-	1	17,638.40		
w=13	3	51.355.20	-	-	3	51,355.20		
WE08	1	14.414.40	-	•	1	14,414.40		
WP-06	1	12,064.00	-	-	1	12,064.00		
100	1	16.099.20	-	•	1	16,099.20		
WG-05	ξ	66.268.80	-	-	5	66,263.30		
WG-04	2	25,667.20	-		2	25,667.20		
Total	178	\$2,850,382.60	끞	\$571,749.00	201	\$3,522,131.60		

SUMMARY OF PERSONNEL TRANSFERRED WITH THE EXECUTIVE OFFICE

a/Excludes two GS-13 positions (\$52,044) that are vacant.

b/Excludes one GS-14 position (\$30,750) that is vecant.

c/Excludes seven GS-09 positions (\$105,000) that are vachet.

d/Excludes one GS-07 position (\$12,336) that is vacant.

e/Administratively determined salaries.

	MARCH 1977 AND FEBRUARY 1978								
Executive Office		Staff on-board as of 3/31/77			Staff on-meri as of 2/28/73				
<u>units (22</u>)	<u>79</u> 4/	Decailees	Other a/	Total	<u></u>	Detailees	Strer a	Total	
Council of Economic Advisors	39	-	-	39	34	2	-	36	
Council on Environmental Quality	46	4	12	62	43	5	14	62	
Council on International Economic Policy	21	-	-	21	Statutor	y authority	y lapsed	9/30/77	
Council on Wage and Price Stability	41	•	18	55	35	-	10	45	
Domestic (Council) Policy Staff	33	l	3	37	34	1	4	43	
Economic Opportunity Council <u>b</u> /	•	-	-	-	-	-	-	-	
Economic Policy Board				olisand 3/	 ۲۳				
Energy Resources Council b/	-	-	-	-	Statutor	y authority	y lapsed	9/30/77	
Executive Residence	79	•	1	80	85	-	1	86	
Federal Property Council b/	-	-	-	: 🗬	Abolishe	d by caord	1122C10	n plan	
Foreign Intelligence Advisory Board <u>c</u> /	-	-	-			scontinued	5/04/77		
Intelligence Oversight Board <u>c</u> /	-	-	-	-	-	-	-	•	
Office of Administration		—fstaolish	ed 12/04/77-		172	18	17	207	
Office of Drug Abuse Policy	-	-	-	-	11	5	2	18	
Office of Management and Budget	645	20	78	743	\$55	209	65	829	
Office of Science and Technology Polycy	16	16	65	97	19	12	97	127	
Office of Special Representative for Trade Negotiations	51	3	6	60	45	10	ц	66	
Office of Telecommuni- cations Policy	н	7	35	86	34	5	43	82	
Office of Vice President	22	10	1	33	21	3	2	26	
National Security Council Staff	64	30	15	109	61	25	6	92	
Vice President's Residence	-	-	-	-	-	-	-	-	
White House Office		209	36	729	349	_10	_29	388	
Totals	1,585	300	270	2.155	1,501	305	301	2,107	

COMPARISON OF EXECUTIVE OFFICE STAFFING

a/ These represent part time, intermittent and temporary employees. U.S. budget shows full-time equivalent of other positions (aside from FTP positions) on an annual basis as 149 for 1977 and 169 for 1978.

b/Inactive prior to abolition: hence, had no staffing.

c/Staffing provided by White House Office.

d/Tull-time permanent.