

### Recommendations for Congress: Action Can Produce Tens of Billions of Dollars in Future Financial and Other Benefits

GAO-25-108167 Q&A Report to Congressional Addressees May 22, 2025

#### **Why This Matters**

Matters for congressional consideration are recommendations that we make to Congress to address findings from our work. Congressional action in response to the matters has been critical to addressing significant challenges facing the nation. Among these are the challenges on our High-Risk List and in our duplication and cost savings body of work.

Action to address open matters can produce tens of billions of dollars in future financial savings or improve the effectiveness of federal agencies and programs and help position the nation to address future challenges. Congress can address these matters by passing legislation; Congress can also hold hearings, and use its budget, appropriations, and oversight processes to highlight these matters.

This report provides information about open matters for congressional consideration, along with a consolidated listing of these matters by topic area in enclosure 1. The James M. Inhofe National Defense Authorization Act for 2023 includes a provision for us to report this information annually to congressional leadership and the oversight committees of the House and Senate. (Pub. L. No. 117-263, § 7211, 136 Stat. 2395, 3668 (2022)).

GAO is committed to serving Congress and addressing the nation's challenges. We remain available to provide assistance and information on the matters we have raised for congressional consideration.

#### **Key Takeaways**

- Since 2000, we have recommended that Congress consider over 1,100 matters. Of these, nearly 80 percent have closed.
- As of March 2025, 272 matters remained open.
- If acted upon, these open matters could achieve tens of billions of dollars in financial benefits, including one matter that could achieve almost \$157 billion over 10 years. Other benefits could be achieved in a wide array of areas, including energy, defense, and health.

### What action has Congress taken on our recommendations?

Since our June 2024 open matters report, Congress took action to fully address 8 of our matters. For example, in May 2024 we recommended that Congress consider requiring the Navy to report on the degree of vendor-furnished information completeness supporting the overall maturity and stability of a ship's design before beginning construction (GAO-24-105503). Enacted in December 2024, the Servicemember Quality of Life Improvement and National Defense Authorization Act for Fiscal Year 2025 required the Navy to report on this information, enhancing information available on design maturity for Navy shipbuilding programs. <sup>2</sup>

Congress is considering ways to address many of the remaining open matters. As of February 2025, bills introduced in the 118<sup>th</sup> and 119<sup>th</sup> Congresses would have, if enacted, fully or partially addressed 89, or about 33 percent, of the 272 open matters.<sup>3</sup> Of these, legislation was introduced related to 11 matters that, if enacted, could result in financial benefits to the government. This includes \$157 billion over 10 years from proposed changes to Medicare payment structures discussed below (according to the Congressional Budget Office) and \$1 billion or more each year from establishing a permanent analytics center to aid the oversight community in identifying improper payments and fraud, according to GAO analysis.

What potential benefits could result from congressional action on our open recommendations?

We identified measurable financial benefits or other benefits that could be realized by implementing our open recommendations to Congress.

**Financial benefits.** We identified 54 open matters that could result in financial benefits to the federal government if implemented.<sup>4</sup> Of those, our estimates indicate:

- 13 could achieve \$1 billion of benefits or more each;
- seven could achieve \$100 million or more each;
- four could achieve \$10 million or more each;
- six could achieve \$1 million or more each; and
- 24 could have financial benefits, but estimates are not currently available because of a lack of data or uncertainties around their implementation.

For example, we recommended in December 2015 that Congress consider directing the Secretary of Health and Human Services to equalize payment rates between medical settings for evaluation and management office visits and other services that the Secretary deems appropriate. The associated savings would be returned to the Medicare program (GAO-16-189). According to estimates by the Congressional Budget Office, \$156.9 billion of savings could potentially accrue from fiscal years 2025 through 2034.

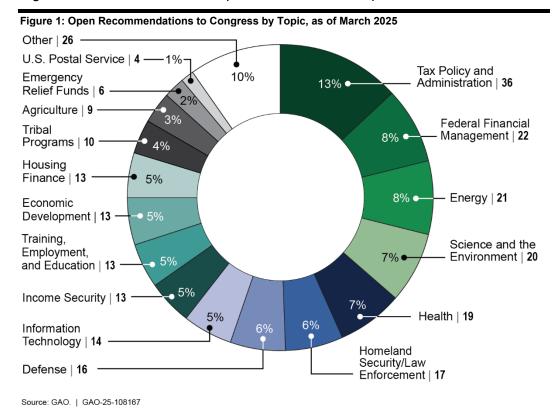
**Other benefits.** In addition to financial benefits for the federal government, open matters may also have the potential to provide numerous other benefits across a number of policy areas, including public safety and security, public insurance and benefits, program efficiency and effectiveness, tax law administration, and acquisition and contract management.<sup>5</sup> In the example given above, equalizing payment rates could also reduce the out-of-pocket costs for Medicare beneficiaries.

Additionally, in January of this year we reported that the Food and Drug Administration (FDA)—which is responsible for ensuring the safety of food imported to the U.S. from foreign facilities—has consistently fallen short of meeting its annual targets for foreign food facility inspections (GAO-25-107571). On average, from 2018 through 2023 FDA performed only 5 percent of the required inspections of these facilities. We recommended that Congress, with input from FDA, consider updating the annual target for the number of foreign food facility inspections FDA should conduct. A lower target that prioritizes the highest-risk facilities may help ensure FDA resources are not spent inefficiently inspecting low-risk sites.

For more information about financial and non-financial benefits and how we calculated them, see our June 2024 open matters report and our 2025 duplication and cost savings report.

What topics are addressed in our recommendations to Congress?

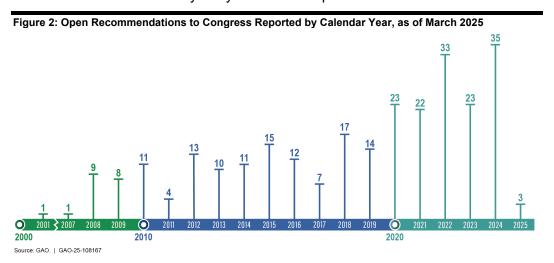
Open matters span a wide range of topics and parts of the federal government. Figure 1 shows the number of open matters in each topic.



Some of our open recommendations would address key issues related to High-Risk areas, such as our recommendation that Congress consider establishing an independent commission to recommend reforms to the federal government's approach to disaster recovery (GAO-25-107743).

How many recommendations for Congress are open and for how long?

Of the 272 open matters listed in this report, 113, or 42 percent, have been open for less than 4 years. The oldest open matter (GAO-02-47T) is more than 20 years old and remains highly relevant to addressing an issue on GAO's High-Risk List—Improving Federal Oversight of Food Safety. Figure 2 shows the distribution of the matters by the year we first reported them.



### How GAO Did This Study

In producing this report, we used information from our internal system for tracking recommendations and matters for congressional consideration as of March 2025. We searched for bills introduced in the 118th and 119th Congresses that, if enacted, would partially or fully address each open matter as of February 2025. Where we became aware of them, we included more recent legislation we identified after February 2025, but we did not perform a comprehensive updated search and analysis.

Our descriptions of the potential financial and non-financial benefits of implementing congressional matters for the purposes of this report are based on GAO's other work, including our 2025 duplication and cost savings report.

We conducted this work from February 2025 to May 2025 in accordance with all sections of GAO's Quality Assurance Framework that are relevant to our objectives. The framework requires that we plan and perform the engagement to obtain sufficient, appropriate evidence to meet our stated objectives and to discuss any limitations in our work. We believe that the information and data obtained, and the analysis conducted, provide a reasonable basis for any findings and conclusions in this product.

#### **List of Addressees**

The Honorable John Thune
Majority Leader
The Honorable Charles E. Schumer
Minority Leader
United States Senate

The Honorable Rand Paul, M.D.
Chairman
The Honorable Gary C. Peters
Ranking Member
Committee on Homeland Security and Governmental Affairs
United States Senate

The Honorable Mike Johnson Speaker The Honorable Hakeem Jeffries Minority Leader House of Representatives

The Honorable James Comer Chairman Ranking Member Committee on Oversight and Government Reform House of Representatives

We are sending copies of this report to the appropriate congressional committees. In addition, this report is available at no charge on the GAO website at <a href="https://www.gao.gov">https://www.gao.gov</a>.

### **GAO Contact**Information

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#### **Endnotes**

<sup>1</sup>Open matters remain open until they are designated as closed-implemented or closed-no longer valid. Matters are generally closed-no longer valid when they are no longer relevant due to changing circumstances. Since our June 2024 report, one matter closed in this way. Some open matters were not public as of March 12, 2025 and are therefore not discussed in this letter. GAO, *Recommendations for Congress: Action Can Produce Billions of Dollars in Financial and Other Benefits*, GAO-24-107261 (Washington, D.C.: June 12, 2024).

<sup>2</sup>Pub. L. No. 118-159, § 1024, 138 Stat. 1773, 2053 (2024).

<sup>3</sup>We updated the status of open matters with related legislation after February 2025 where we became aware of specific bills that were subsequently introduced during the 119th Congress.

<sup>4</sup>In calculating our estimated potential financial benefits, we relied on individual estimates from a variety of sources, which considered different time periods and used different data sources, assumptions, and methodologies. These totals represent a rough estimate of financial benefits. Estimated potential financial benefits are subject to uncertainty, depending on whether, how, and when they are addressed. Financial benefits are identified at the recommendation level. Some matters may contribute to potential financial benefits that would result from the combined effect of implementing two or more matters associated with a report. Those potential financial benefits are not listed, but they are noted where applicable in the full list of matters in enclosure 1.

<sup>5</sup>We track these other benefits that result from implementation of our recommendations to Congress and federal agencies in our annual Performance and Accountability Report. During fiscal year 2024 we recorded a total of 1,232 other benefits across these categories. GAO, *Performance and Accountability Report, Fiscal Year 2024*, GAO-25-900570 (Washington, D.C.: Nov. 15, 2024).

#### **Enclosure 1: Open Recommendations for Congressional Consideration**

The below lists the 272 open matters identified from our internal system for tracking recommendations and matters for congressional consideration as of March 2025. For each open matter, we identified bills introduced in the 118th and 119th Congresses that, if enacted, would partially or fully address each open matter as of February 2025. We updated the status of open matters with related legislation after February 2025 where we became aware of specific bills that were subsequently introduced during the 119th Congress.

#### **AGRICULTURE**

Open matters for congressional consideration: 9



Source: New Africa, marilyn barbone/stock.adobe.com. | GAO-25-108167

### Food Safety and Security: Fundamental Changes Needed to Ensure Safe Food

GAO-02-47T

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Improving Federal Oversight of Food Safety

**Recommendation Text:** To provide more efficient, consistent, and effective federal oversight of the nation's food supply, Congress should consider commissioning the National Academy of Sciences or a blue ribbon panel to conduct a detailed analysis of alternative organizational food safety structures and report the results of such an analysis to Congress.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Steve Morris at morriss@gao.gov

**Crop Insurance: Savings Would Result from Program Changes and Greater Use of Data Mining GAO-12-256** 

Potential Financial Benefits: One billion dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To reduce the cost of the crop insurance program, Congress should consider limiting the subsidy for premiums that an individual farmer can receive each year or reducing the subsidy for all farmers participating in the program, or both limiting and reducing these subsidies.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 5698, § 3(2)(C); S. 5104, § 3(2)

Contact: Steve Morris at morriss@gao.gov

### Agricultural Quarantine Inspection Fees: Major Changes Needed to Align Fee Revenues with Program Costs GAO-13-268

Potential Financial Benefits: Tens of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

**High-Risk Area:** None.

**Recommendation Text:** In light of declining discretionary budgets, to reduce or eliminate the reliance of the Agricultural Quarantine Inspection (AQI) program on taxpayer funding, Congress should consider allowing the United States Department of Agriculture to set AQI fees to recover the aggregate estimated costs of AQI services--thereby allowing the Secretary of Agriculture to set fee rates to recover the full costs of the AQI program.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jeff Arkin at <a href="mailto:arkinj@gao.gov">arkinj@gao.gov</a>

Agricultural Quarantine Inspection Fees: Major Changes
Needed to Align Fee Revenues with Program Costs
GAO-13-268

Potential Financial Benefits: Millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

Recommendation Text: Congress should consider amending the United States Department of Agriculture's authorization to assess Agricultural Quarantine Inspection (AQI) fees on bus companies, private vessels, and private aircraft and include in those fees the costs of AQI services for the passengers on those buses, private vessels, and private aircraft.

Related legislation that would partially or fully address open matter:

119th Congress: None identified. **118th Congress:** None identified.

Contact: Jeff Arkin at <a href="markinj@gao.gov">arkinj@gao.gov</a>

### **Crop Insurance: Considerations in Reducing Federal Premium Subsidies**

GAO-14-700

Potential Financial Benefits: One billion dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

Recommendation Text: To reduce the cost of the crop insurance program and achieve budgetary savings for deficit reduction or other purposes, Congress should consider reducing the level of federal premium subsidies for revenue crop insurance policies. In doing so, Congress should consider whether to make the full amount of this reduction in an initial year, or to phase in the full amount of this reduction over several years. In addition, Congress should consider directing the Secretary of Agriculture to monitor and report on the impact, if any, of the reduction on farmer participation in the crop insurance program.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified. **118th Congress:** None identified.

Contact: Steve Morris at morriss@gao.gov

### Federal Food Safety Oversight: Additional Actions Needed to Improve Planning and Collaboration

GAO-15-180

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Improving Federal Oversight of Food Safety

**Recommendation Text:** Because challenges associated with the fragmented federal food safety system are long-standing, decision makers do not have an integrated perspective on federal food safety performance, and centralized mechanisms for broad-based collaboration have not been sustained, Congress should consider directing the Office of Management and Budget to develop a government-wide performance plan for food safety that includes results oriented goals and performance measures and a discussion of strategies and resources.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified. **118th Congress:** S. 5103, § 2(a)

Contact: Steve Morris at morriss@gao.gov

### Federal Food Safety Oversight: Additional Actions Needed to Improve Planning and Collaboration GAO-15-180

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Improving Federal Oversight of Food Safety

**Recommendation Text:** Because challenges associated with the fragmented federal food safety system are long-standing, decision makers do not have an integrated perspective on federal food safety performance, and centralized mechanisms for broad-based collaboration have not been sustained, Congress should consider formalizing the Food Safety Working Group through statute to help ensure sustained leadership across food safety agencies over time.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Steve Morris at morriss@gao.gov

Crop Insurance: Reducing Subsidies for Highest Income Participants Could Save Federal Dollars with Minimal Effect on the Program

GAO-15-356

Potential Financial Benefits: Tens of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To reduce the cost of the crop insurance program and achieve budgetary savings for deficit reduction or other purposes, Congress should consider reducing premium subsidies for the highest income participants.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 5698, § 3(2)(B); S. 5104, § 3

Contact: Steve Morris at morriss@gao.gov

### Crop Insurance: Opportunities Exist to Improve Program Delivery and Reduce Costs GAO-17-501

Potential Financial Benefits: Billions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To reduce the cost of delivering the crop insurance program, Congress should consider repealing the 2014 farm bill requirement that any revision to the standard reinsurance agreement not reduce insurance companies' expected underwriting gains, and directing the Risk Management Agency to, during the next renegotiation of the agreement, (1) adjust the participating insurance companies' target rate of return to reflect market conditions and (2) assess the portion of premiums that participating insurance companies retain and, if warranted, adjust it.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 5698, §§ 8(2), 10; S. 5104, § 7

Contact: Steve Morris at morriss@gao.gov

#### **DEFENSE**

Open matters for congressional consideration: 16



Source: U.S. Air Force/Senior Airman Alexander Cook/Defense Visual Information Distribution Service. | GAO-25-108167

### Military Bases: Opportunities Exist to Improve Future Base Realignment and Closure Rounds GAO-13-149

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** If cost savings are to be a goal of any future Base Realignment and Closure (BRAC) round, Congress should consider amending the BRAC statute by elevating the priority that the Department of Defense and the BRAC Commission give to potential costs and savings as a selection criterion for making base closure and realignment recommendations.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: None identified.

Contact: Alissa H. Czyz at czyza@gao.gov

### Military Bases: Opportunities Exist to Improve Future Base Realignment and Closure Rounds GAO-13-149

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** If Congress authorizes additional Base Realignment and Closure (BRAC) rounds, it should consider amending BRAC legislation by requiring the Secretary of Defense to formally establish specific goals that the department expects to achieve from a future BRAC process.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: None identified.

Contact: Alissa H. Czyz at czyza@gao.gov

### Military Bases: Opportunities Exist to Improve Future Base Realignment and Closure Rounds GAO-13-149

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** If Congress authorizes additional Base Realignment and Closure (BRAC) rounds, it should consider amending BRAC legislation by requiring the Secretary of Defense to propose selection criteria as necessary to help achieve those goals, if necessary and appropriate.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alissa H. Czyz at czyza@gao.gov

### Military Bases: Opportunities Exist to Improve Future Base Realignment and Closure Rounds GAO-13-149

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** If Congress decides to authorize a future base closure round, it may want to consider whether to limit or prohibit the Base Realignment and Closure Commission from adding a contingent element to any Recommendation and, if permitted, under what conditions.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Alissa H. Czyz at czyza@gao.gov

### Weapon System Requirements: Detailed Systems Engineering Prior to Product Development Positions Programs for Success

GAO-17-77

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: DOD Weapon Systems Acquisition

**Recommendation Text:** To enhance program oversight and provide more robust input to budget deliberations, Congress should consider requiring the Department of Defense to report on each major acquisition program's systems engineering status in the department's annual budget request, beginning with the budget requesting funds to start development. the information could be presented on a simple timeline--as done for the case studies in this reportand at a minimum should reflect the status of a program's functional and allocated baselines as contained in the most current version of the program's systems engineering plan.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Shelby S. Oakley at OakleyS@gao.gov

Military Bases: DOD Should Address Challenges with Communication and Mission Changes to Improve Future Base Realignment and Closure Rounds

GAO-18-231

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider, in any future Base Realignment and Closure authorization, a requirement for the Department of Defense to identify appropriate measures of effectiveness and to track the achievement of its goals.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alissa H. Czyz at czyza@gao.gov

### Foreign Military Sales: Controls Should be Strengthened to Address Substantial Growth in Overhead Account Balances GAO-18-401

Potential Financial Benefits: Tens of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider redefining what can be considered an allowable expense to be charged from the administrative account.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: James A. Reynolds at ReynoldsJ@gao.gov

### Weapon System Sustainment: DOD Needs a Strategy for Re-Designing the F-35'S Central Logistics System GAO-20-316

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation requiring the Department of Defense to establish a performance-measurement process for the Autonomic Logistics Information System that includes, but is not limited to, performance metrics and targets that (1) are based on intended behavior of the system in actual operations and (2) tie system performance to user requirements.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: None identified.

Contact: Diana Maurer at <a href="maurerd@gao.gov">maurerd@gao.gov</a>

### F-35 Sustainment: DOD Needs to Cut Billions in Estimated Costs to Achieve Affordability

GAO-21-439

Potential Financial Benefits: May contribute to hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider requiring the Under Secretary of Defense for Acquisition and Sustainment, in consultation with the services and the F-35 Joint Program Office, to report annually on progress in achieving the services' affordability constraints, including the actions taken and planned to reduce sustainment costs.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Diana Maurer at maurerd@gao.gov

### Air Force and Navy Aviation: Actions Needed to Address Persistent Sustainment Risks

GAO-22-104533

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending section 4323 of Title 10, U.S. Code to require the Air Force and Navy to submit to Congress mitigation plans related to identified maintenance challenges and risks to aircraft availability found in sustainment reviews based on a specific sustainment threshold. Such thresholds could include aircraft falling below their mission capable rate goal for consecutive years; an aircraft's mission capable rate declining by a specified percentage; or some other sustainment metric or metrics.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Diana Maurer at <a href="maurerd@gao.gov">maurerd@gao.gov</a>

### Defense Commissaries: Actions Needed to Clarify Priorities and Improve Program Management GAO-22-104728

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider clarifying its direction to the Defense Commissary Agency (DeCA) regarding the level of customer savings and related benefits it should seek to achieve and maintain as a benefit, using the tradeoff analysis provided by DeCA.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alissa H. Czyz at czyza@gao.gov

Personnel Vetting: DOD Needs a Reliable Schedule and Cost Estimate for the National Background Investigation Services Program

GAO-23-105670

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Government-wide Personnel Security Clearance Process

**Recommendation Text:** Congress should consider requiring the Secretary of Defense to direct the National Background Investigation Services (NBIS) Program Management Office to develop a reliable program schedule and cost estimate for NBIS as defined in GAO's Schedule Assessment Guide, Cost Estimating and Assessment Guide, and Agile Assessment Guide.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alissa H. Czyz at czyza@gao.gov

# Navy Shipbuilding: Increased Use Of Leading Design Practices Could Improve Timeliness Of Deliveries GAO-24-105503

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: DOD Weapon Systems Acquisition

**Recommendation Text:** Congress should consider updating statutory certification and production readiness review reporting requirements for Navy shipbuilding programs under section 8669c of title 10 United States Code, to require certification of the completion of basic and functional design in 3D modeling and the positioning and routing of all major distributive systems prior to the start of construction (consistent with leading industry practices in ship design).

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Shelby S. Oakley at OakleyS@gao.gov

# Navy Shipbuilding: Increased Use Of Leading Design Practices Could Improve Timeliness Of Deliveries GAO-24-105503

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: DOD Weapon Systems Acquisition

**Recommendation Text:** Congress should consider requiring, as part of section 8669c of title 10, United States Code, that the Navy certify that detail design will be completed for each block of a ship's construction before beginning construction of that block.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Shelby S. Oakley at OakleyS@gao.gov

# Armed Forces Retirement Home: Congress and Agency Management Should Take Actions to Improve Financial Sustainability

GAO-24-106171

Potential Financial Benefits: One hundred million dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider taking action to address the Armed Forces Retirement Home's (AFRH) financial shortfalls. This could include consideration of some level of continued General Fund transfers and the following proposals by AFRH management:

- Amending 37 U.S.C. § 1007(i) to require (1) an increase in the amount of the payroll
  deductions from eligible service members and (2) that such deductions be adjusted for
  inflation on a recurring basis.
- Passing legislation to authorize withholding from National Guard and Reserve members eligible for residence at AFRH, similar to withholding currently authorized from armed forces on active duty.
- Passing legislation to authorize AFRH to receive reimbursement from appropriate sources for relevant health and medical care services provided to AFRH's residents.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Kristen A. Kociolek at kociolekl@gao.gov

### F-22 Aircraft: Air Force Needs to Better Document Options Before Making Critical Decisions

GAO-24-106639

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: DOD Weapon Systems Acquisition

**Recommendation Text:** Congress should consider requiring the Air Force to provide specific types of data and analyses to Congress before making determinations to divest tactical aircraft. These data and analyses should include: cost assessments inclusive of all relevant factors, gaps in capacity and capability created by the divested asset, and realistic strategies for mitigating those gaps as well as the cost of these strategies.

#### Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jon Ludwigson at <a href="mailto:ludwigsoni@gao.gov">ludwigsoni@gao.gov</a>

### ECONOMIC DEVELOPMENT

Open matters for congressional consideration: 13



Source: Miha Creative/stock.adobe.com. | GAO-25-108167

# Highway Emergency Relief: Reexamination Needed to Address Fiscal Imbalance and Long-Term Sustainability GAO-07-245

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** In order to put the Emergency Relief program on a sound financial footing, Congress should consider the expected future demands on the program and reexamine the appropriate level and sources of funding--including whether to increase the \$100 million annual authorized funding and whether the Highway Trust Fund, the General Fund, or some combination would allow the program to accomplish its purpose in a fiscally sustainable manner.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Elizabeth (Biza) Repko at <a href="mailto:repkoe@gao.gov">repkoe@gao.gov</a>

Surface Transportation: Restructured Federal Approach Needed for More Focused, Performance-Based, and Sustainable Programs

GAO-08-400

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: Funding the Nation's Surface Transportation System

**Recommendation Text:** To improve the effectiveness of the federal investment in surface transportation, meet the nation's transportation needs, and ensure a sustainable commitment to transportation infrastructure, Congress may wish to consider reexamining and refocusing surface transportation programs to be responsive to these principles so that they institute tools and approaches to that emphasize the return on the federal investment.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Elizabeth (Biza) Repko at <a href="mailto:repkoe@gao.gov">repkoe@gao.gov</a>

Surface Transportation: Restructured Federal Approach Needed for More Focused, Performance-Based, and Sustainable Programs

GAO-08-400

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: Funding the Nation's Surface Transportation System

**Recommendation Text:** To improve the effectiveness of the federal investment in surface transportation, meet the nation's transportation needs, and ensure a sustainable commitment to transportation infrastructure, Congress may wish to consider reexamining and refocusing surface transportation programs to be responsive to these principles so that they address the current imbalance between federal surface transportation revenues and spending.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Elizabeth (Biza) Repko at repkoe@gao.gov

Disaster Assistance: Federal Assistance for Permanent Housing Primarily Benefited Homeowners; Opportunities Exist to Better Target Rental Housing Needs

GAO-10-17

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

Recommendation Text: To the extent that the Community Development Block Grant (CDBG) program continues to be the primary vehicle used to provide post-disaster assistance for permanent housing, Congress should consider providing more specific direction regarding the distribution of disaster-related CDBG assistance that states are to provide for homeowners and renters. If Congress wishes to change the proportion of assistance directed to homeowners and rental property owners in future recovery efforts, Congress could, for example, require states to demonstrate to the Department of Housing and Urban Development (HUD) that they are adequately addressing the needs of both homeowners and renters with their CDBG allocation and other resources as a condition for receiving funds. Alternatively, Congress could direct HUD to develop a formula that accounts for the housing needs of both homeowners and renters. Such a formula could be used by states to determine the proportions of their disaster CDBG funds that should be used for housing, specifically rental housing. Further, the formula could also reflect the anticipated production levels of other programs that provide permanent housing assistance, such as the Low-Income Housing Tax Credit program.

#### Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 8026; H.R. 8583; S. 1686

Contact: Jill Naamane at NaamaneJ@gao.gov

# Highway Infrastructure: Federal-State Partnership Produces Benefits and Poses Oversight Risks GAO-12-474

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Funding the Nation's Surface Transportation System

**Recommendation Text:** As we have previously recommended, Congress should consider reexamining and refocusing surface transportation programs, including establishing well-defined goals with direct links to identified federal interests and roles. Based on this review, there may be areas where national interests are less evident and where Congress should consider narrowing the Federal Highway Administration's responsibilities.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Elizabeth (Biza) Repko at repkoe@gao.gov

# Motorcycle Safety: Increasing Federal Funding Flexibility and Identifying Research Priorities Would Help Support States' Safety Efforts

GAO-13-42

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** In order to provide states with greater flexibility to pursue a range of strategies to address the various factors contributing to motorcycle crashes and fatalities, Congress should consider allowing states to use the Motorcyclist Safety Grants for purposes beyond motorcyclist training and raising motorist awareness of motorcycles.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Elizabeth (Biza) Repko at <a href="mailto:repkoe@gao.gov">repkoe@gao.gov</a>

# Troubled Asset Relief Program: Treasury Should Estimate Future Expenditures for the Making Home Affordable Program

GAO-16-351

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To better ensure that taxpayer funds are being used effectively, Congress should consider permanently rescinding any Treasury-deobligated excess Making Home Affordable balances that Treasury does not move into the Hardest Hit Fund.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

### Disaster Recovery: Better Monitoring of Block Grant Funds Is Needed

GAO-19-232

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Improving the Delivery of Federal Disaster Assistance

**Recommendation Text:** Congress should consider legislation establishing permanent statutory authority for a disaster assistance program administered by the Department of Housing and Urban Development or another agency that responds to unmet needs in a timely manner and directing the applicable agency to issue implementing regulations.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 316

**118th Congress:** H.R. 1605; H.R. 5940; H.R. 9750; S. 1686

Contact: Jill Naamane at NaamaneJ@gao.gov

# Discretionary Transportation Grants: Actions Needed to Improve Consistency and Transparency In Dot'S Application Evaluations

GAO-19-541

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: Funding the Nation's Surface Transportation System

**Recommendation Text:** During the next reauthorization for surface transportation programs, Congress should consider including language in the reauthorization bill that would require the Department of Transportation (DOT) to develop and implement transparency measures for DOT's review and selection process for discretionary grants. Such measures should, at a minimum, help to ensure that the evaluation process is clearly communicated, that applications are consistently evaluated, and that the rationale for DOT's decisions are clearly documented. Such measures should be developed in line with Office of Management and Budget guidance, federal internal control standards, and recommended practices for evaluating and selecting discretionary grant awards.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: None identified.

Contact: Elizabeth (Biza) Repko at <a href="mailto:repkoe@gao.gov">repkoe@gao.gov</a>

# Areas with High Poverty: Changing How the 10-20-30 Funding Formula Is Applied Could Increase Impact in Persistent-Poverty Counties GAO-21-470

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** If Congress elects to include the 10-20-30 formula in future appropriations acts, Congress should consider focusing its application on those programs or accounts where it would meaningfully increase the proportion of funding awarded to persistent-poverty counties.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Courtney LaFountain at LaFountainC@gao.gov

Areas with High Poverty: Changing How the 10-20-30 Funding Formula Is Applied Could Increase Impact in Persistent-Poverty Counties

GAO-21-470

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** If Congress elects to include the 10-20-30 formula in future appropriations acts, Congress should consider requiring the relevant agencies to use a uniform list of persistent-poverty counties. Such a list could be created and updated annually by an agency well-suited to compile it, such as the Economic Research Service.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Courtney LaFountain at <u>LaFountainC@gao.gov</u>

### National Flood Insurance Program: Congress Should Consider Updating the Mandatory Purchase Requirement GAO-21-578

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: National Flood Insurance Program

**Recommendation Text:** Congress should consider requiring the Federal Emergency Management Agency to evaluate how comprehensive and up-to-date flood risk information could be used to determine which properties should be subject to the mandatory purchase requirement and report to Congress with recommendations, if any, on revising the requirement.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alicia Puente Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

# Small Business Innovation Research: Most Agencies Did Not Implement Required Commercialization Pilot GAO-24-107155

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** If Congress wishes to reauthorize the Commercialization Assistance Pilot Program (CAPP), it should consider clarifying which agencies are required to implement CAPP because not all Small Business Innovation Research program participating agencies offer sequential Phase II awards.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 10407

Contact: Candice Wright at wrightc@gao.gov

#### **EMERGENCY RELIEF FUNDS**

Open matters for congressional consideration: 6



Source: Christian/stock.adobe.com. | GAO-25-108167

### Covid-19: Urgent Actions Needed to Better Ensure an Effective Federal Response GAO-21-191

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To hold agencies accountable and increase transparency, Congress should consider, in any future legislation appropriating COVID-19 relief funds, designating all executive agency programs and activities making more than \$100 million in payments from COVID-19 relief funds as "susceptible to significant improper payments" for purposes of 31 U.S.C. § 3352.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 877; S. 2924

Contact: Hannah Padilla at padillah@gao.gov

Covid-19 Relief Funds: Lessons Learned Could Improve Future Distribution of Federal Emergency Relief to Tribal Recipients

GAO-23-105473

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider, when seeking to provide tribes with emergency relief that it wants to be distributed as quickly as possible, providing this relief in a manner that enables agencies to distribute it through existing mechanisms and structures, such as self-determination contracts and self-governance compacts, as appropriate.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Anna Maria Ortiz at ortiza@gao.gov

Flood Insurance: FEMA's New Rate-Setting Methodology Improves Actuarial Soundness but Highlights Need for Broader Program Reform

GAO-23-105977

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: National Flood Insurance Program

**Recommendation Text:** Congress should consider authorizing and requiring the Federal Emergency Management Agency to incorporate the reserve fund assessment, to the extent necessary based on actuarial principles, into the risk charge within the full-risk premium.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alicia P. Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

Flood Insurance: FEMA's New Rate-Setting Methodology Improves Actuarial Soundness but Highlights Need for Broader Program Reform

GAO-23-105977

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: National Flood Insurance Program

**Recommendation Text:** Congress should consider repealing the Homeowner Flood Insurance Affordability Act of 2014 surcharge and authorizing and requiring the Federal Emergency Management Agency to replace forgone revenue with actuarially determined premium adjustments.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alicia P. Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

Flood Insurance: FEMA's New Rate-Setting Methodology Improves Actuarial Soundness but Highlights Need for Broader Program Reform

GAO-23-105977

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: National Flood Insurance Program

Recommendation Text: Congress should consider addressing the National Flood Insurance Program's legacy and potential future debt and should consider the best means for doing so. Options for addressing the legacy debt include canceling the debt or creating specific repayment terms funded by a transparent premium surcharge. Options for addressing future debt include providing funding to make up for the statutorily generated premium shortfall, allowing immediate transition to full-risk rates accompanied by a means-based assistance program, changing the financing of catastrophic losses, and enabling the Federal Emergency Management Agency to purchase additional reinsurance.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 4233, § 204

Contact: Alicia P. Cackley at cackleya@gao.gov

U.S. Victims Of State Sponsored Terrorism Fund: 1983 Beirut Barracks and 1996 Khobar Towers Bombing Claimants Due \$614 Million

GAO-25-107564

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the Justice for United States Victims of State Sponsored Terrorism Act to direct the Special Master to make lump sum catchup payments to 1983 Beirut barracks bombing victims and 1996 Khobar Towers bombing

victims who did not apply for those payments because of Department of Justice (DOJ) guidance that stated that only one application may be submitted for each claim and that Fund claimants previously found eligible for regular payment distributions are not eligible for lump sum catch-up payments.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Triana McNeil at <a href="mcneilt@gao.gov">mcneilt@gao.gov</a>

#### **ENERGY**

Open matters for congressional consideration: 21



Source: Lovelyday12/stock.adobe.com. | GAO-25-108167

# Electricity Generation Projects: Additional Data Could Improve Understanding of the Effectiveness of Tax Expenditures

GAO-15-302

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

Recommendation Text: If Congress wishes to evaluate the effectiveness of the Investment Tax Credit (ITC) and the Production Tax Credit (PTC) as incentives for the development of renewable utility-scale electricity generation projects as it considers proposals to extend the ITC or reauthorize the PTC, it should consider directing the Commissioner of Internal Revenue to provide Congress with project-level data currently collected from taxpayers who claim the ITC in lieu of the PTC--such as the number of projects for which they are claiming the credit, the technology of the projects taking the credit, and the total generating capacity added--and make such data available for analysis. Additionally, take steps to collect and report the same data from all taxpayers claiming the ITC.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: None identified.

Contact: Frank Rusco at ruscof@gao.gov

# Electricity Generation Projects: Additional Data Could Improve Understanding of the Effectiveness of Tax Expenditures

GAO-15-302

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

Recommendation Text: If Congress wishes to evaluate the effectiveness of the Investment Tax Credit (ITC) and the Production Tax Credit (PTC) as incentives for the development of renewable utility-scale electricity generation projects as it considers proposals to extend the ITC or reauthorize the PTC, it should consider directing the Commissioner of Internal Revenue to take steps to collect project-level data from taxpayers claiming the PTC--such as the number of projects for which they are claiming the credit, the technology of the projects taking the credit, and the total generating capacity--and make these data available for analysis.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Frank Rusco at ruscof@gao.gov

Nuclear Waste: Opportunities Exist to Reduce Risks and Costs by Evaluating Different Waste Treatment Approaches at Hanford

GAO-17-306

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** To enhance the Department of Energy's (DOE) ability to make risk-based decisions for the treatment of Hanford supplemental low-activity waste (LAW), Congress should consider clarifying, in a manner that does not impair the regulatory authorities of the Environmental Protection Agency and the state of Washington, DOE's authority at Hanford to determine, in consultation with the Nuclear Regulatory Commission, whether portions of the supplemental LAW can be managed as a waste type other than high-level waste.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Nathan Anderson at andersonn@gao.gov

Strategic Petroleum Reserve: DOE Needs to Strengthen its Approach to Planning the Future of the Emergency Stockpile GAO-18-477

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider setting a long-range target for the size and configuration of the Strategic Petroleum Reserve (SPR) that takes into account projections for future oil production, oil consumption, the efficacy of the existing SPR to respond to domestic supply disruptions, and U.S. International Energy Agency obligations.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Frank Rusco at ruscof@gao.gov

### Tribal Energy: Opportunities Exist to Increase Federal Agencies' Use of the Tribal Preference Authority GAO-19-359

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To the extent that Congress wants to further encourage federal agencies to use tribal energy sources, it should consider amending the Energy Policy Act of 2005 to provide more specific direction to federal agencies for implementing the tribal energy preference, to include consideration of additional incentives or requirements to use these energy sources.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Frank Rusco at <a href="mailto:ruscof@gao.gov">ruscof@gao.gov</a>

# Oil and Gas: Bureau of Land Management Should Address Risks from Insufficient Bonds to Reclaim Wells GAO-19-615

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider giving the Bureau of Land Management (BLM) the authority to obtain funds from operators to reclaim orphaned wells, and requiring BLM to implement a mechanism to obtain sufficient funds from operators for reclaiming orphaned wells.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 4301

Contact: Frank Rusco at <a href="mailto:ruscof@gao.gov">ruscof@gao.gov</a>

# Nuclear Waste: Congressional Action Needed to Clarify a Disposal Option at West Valley Site in New York GAO-21-115

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider taking action to indicate how the Department of Energy should proceed with the disposal of West Valley's transuranic waste and, if necessary, to amend the appropriate federal legislation to create a legal pathway for its disposal.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

**Contact:** Nathan Anderson at andersonn@gao.gov

### Commercial Spent Nuclear Fuel: Congressional Action Needed to Break Impasse and Develop a Permanent Disposal Solution

GAO-21-603

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider amending the Nuclear Waste Policy Act to authorize a new consent-based process for siting, developing, and constructing consolidated interim storage and permanent repository facilities for commercial spent nuclear fuel.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 1051; S. 404; S. 2443

Contact: Frank Rusco at <a href="mailto:ruscof@gao.gov">ruscof@gao.gov</a>

Commercial Spent Nuclear Fuel: Congressional Action Needed to Break Impasse and Develop a Permanent Disposal Solution

GAO-21-603

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider creating a mechanism, such as an independent board, to provide political insulation and continuity of leadership for managing the spent nuclear fuel disposal program.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Frank Rusco at <a href="mailto:ruscof@gao.gov">ruscof@gao.gov</a>

### Commercial Spent Nuclear Fuel: Congressional Action Needed to Break Impasse and Develop a Permanent Disposal Solution

GAO-21-603

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider restructuring the Nuclear Waste Fund so funds used to develop, construct, and operate a permanent repository are based on the commercial spent nuclear fuel program's life cycle costs.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Frank Rusco at ruscof@gao.gov

Commercial Spent Nuclear Fuel: Congressional Action Needed to Break Impasse and Develop a Permanent Disposal Solution

GAO-21-603

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** U.S. Government Environmental Liability & Acquisition and Program Management for DOE's National Nuclear Security Administration (NNSA) and the Office of Environmental Management (EM)

**Recommendation Text:** Congress should consider directing the Department of Energy to develop and implement an integrated waste management strategy, consistent with any amendments to the Nuclear Waste Policy Act that includes plans for the transportation, interim storage, and permanent disposal of spent nuclear fuel.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 9786

Contact: Frank Rusco at <a href="mailto:ruscof@gao.gov">ruscof@gao.gov</a>

# Hanford Cleanup: DOE's Efforts to Close Tank Farms Would Benefit from Clearer Legal Authorities and Communication GAO-21-73

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider clarifying, in a manner that does not impair the regulatory authorities of the Environmental Protection Agency and the state of Washington, the Department of Energy's authority at Hanford to determine, with the Nuclear Regulatory Commission involvement, that residual tank waste can be managed as a waste type other than high-level waste.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Nathan Anderson at andersonn@gao.gov

# Nuclear Waste Disposal: Actions Needed to Enable DOE Decision That Could Save Tens of Billions of Dollars GAO-22-104365

Potential Financial Benefits: May contribute to tens of billions of dollars

**GAO Duplication and Cost Savings Related:** Yes

**High-Risk Area:** U.S. Government Environmental Liability & Acquisition and Program Management for DOE's NNSA and EM

**Recommendation Text:** To enhance the Department of Energy's (DOE) ability to make risk-informed decisions for the treatment of Hanford supplemental Low Activity Waste (LAW), Congress should consider clarifying, in a manner that does not impair the regulatory authorities of the Environmental Protection Agency and any state, DOE's authority to determine, in consultation with the Nuclear Regulatory Commission, whether portions of the tank waste that can be managed as a waste type other than high-level waste and can be disposed of outside the state of Washington.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

**118th Congress:** None identified.

Contact: Nathan Anderson at <a href="mailto:andersonn@gao.gov">andersonn@gao.gov</a>

### Nuclear Waste Disposal: Actions Needed to Enable DOE Decision That Could Save Tens of Billions of Dollars GAO-22-104365

Potential Financial Benefits: May contribute to tens of billions of dollars

**GAO Duplication and Cost Savings Related:** Yes

**High-Risk Area:** U.S. Government Environmental Liability & Acquisition and Program Management for DOE's NNSA and EM

**Recommendation Text:** In support of the Test Bed Initiative and in a manner that does not impair any state's authority to determine whether to accept waste for disposal, Congress should consider (i) authorizing the Department of Energy to classify the volumes of waste corresponding to the second phase of the Test Bed Initiative for out-of-state disposal as something other than high-level waste (HLW) and (ii) specifying that the Resource Conservation and Recovery Act of 1976's HLW vitrification standard does not apply to this volume of waste.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Nathan Anderson at andersonn@gao.gov

## **Nuclear Waste: DOE Needs Greater Leadership Stability and Commitment to Accomplish Cleanup Mission GAO-22-104805**

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider enacting legislation to establish a term appointment, with a term length sufficient to provide focused and sustained leadership, for the Assistant Secretary in the Department of Energy with responsibility for nuclear waste management under section 203(a)(8) of the Department of Energy Organization Act (42 U.S.C. § 7133(a)(8)), currently, the Assistant Secretary for the Department of Energy's Office of Environmental Management.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

Contact: Nathan Anderson at andersonn@gao.gov

### **Nuclear Waste: DOE Needs Greater Leadership Stability and Commitment to Accomplish Cleanup Mission GAO-22-104805**

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider enacting legislation to establish a new, dedicated the Department of Energy's Under Secretary position for nuclear waste management and environmental cleanup.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 9786

Contact: Nathan Anderson at <a href="mailto:andersonn@gao.gov">andersonn@gao.gov</a>

### Carbon Capture and Storage: Actions Needed to Improve DOE Management of Demonstration Projects GAO-22-105111

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider implementing a mechanism—such as requiring regular Department of Energy (DOE) reporting on project funding and status—to provide greater oversight and accountability of DOE carbon capture and storage demonstration project expenditures.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 1069

Contact: Frank Rusco at <a href="mailto:ruscof@gao.gov">ruscof@gao.gov</a>

### **Nuclear Waste: DOE Needs to Improve Transparency in Planning for Disposal of Certain Low-Level Waste GAO-22-105636**

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider clarifying the Nuclear Regulatory Commission's legal authority to relinquish regulation of greater-than-Class C (GTCC) waste disposal to agreement states, as well as clarifying its regulatory role for any Department of Energy facility that may accept GTCC waste.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Nathan Anderson at andersonn@gao.gov

### Nuclear Waste: DOE Needs to Improve Transparency in Planning for Disposal of Certain Low-Level Waste GAO-22-105636

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** Acquisition and Program Management for DOE's NNSA and EM & U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider providing direction to Department of Energy (DOE) on greater-than-Class C waste disposal, so that DOE can proceed with a decision.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Nathan Anderson at andersonn@qao.gov

### Offshore Oil and Gas: Interior Needs to Improve Decommissioning Enforcement and Mitigate Related Risks GAO-24-106229

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To the extent that Congress wants to further encourage Interior to manage risks posed by decommissioning liabilities, it should consider implementing an oversight mechanism such as requiring annual reporting on the status of decommissioning enforcement efforts and associated liabilities or providing additional direction to Interior on how to balance the goals outlined by the Outer Continental Shelf Lands Act as it makes decisions about decommissioning oversight and enforcement priorities.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 9168; S. 5508

Contact: Frank Rusco at ruscof@gao.gov

Hanford Cleanup: Alternatives For Treating and Disposing Of High-Level Waste Could Save Billions of Dollars and Reduce Certain Risks

GAO-24-106989

Potential Financial Benefits: May contribute to billions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider clarifying -- in a manner that does not impair the regulatory authorities of EPA and the State of Washington -- DOE's authority at Hanford to determine, in consultation with the Nuclear Regulatory Commission, whether portions of the tank waste can be managed as a waste type other than high-level radioactive waste.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: None identified.

Contact: Nathan Anderson at <a href="mailto:andersonn@gao.gov">andersonn@gao.gov</a>

#### FEDERAL FINANCIAL MANAGEMENT

Open matters for congressional consideration: 22



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# Federal Financial Management: Substantial Progress Made Since Enactment of the 1990 CFO Act; Refinements Would Yield Added Benefits

GAO-20-566

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to require each chief financial officer (CFO) at a CFO Act agency to oversee and provide leadership for all of the responsibilities necessary to effectively carry out federal financial management activities, including the formulation and financial execution of the budget, planning and performance, risk management, internal control, financial systems, and accounting.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 75

**118th Congress:** S. 4700

Contact: Dawn B. Simpson at <a href="mailto:simpsondb@gao.gov">simpsondb@gao.gov</a>

Federal Financial Management: Substantial Progress Made Since Enactment of the 1990 CFO Act; Refinements Would Yield Added Benefits

GAO-20-566

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to require deputy chief financial officers (CFO) in CFO Act agencies to have defined responsibilities consistent with the breadth of those of the agency CFOs.

**119th Congress:** S. 75

**118th Congress:** S. 4700

Contact: Dawn B. Simpson at <a href="mailto:simpsondb@gao.gov">simpsondb@gao.gov</a>

Federal Financial Management: Substantial Progress Made Since Enactment of the 1990 CFO Act; Refinements Would Yield Added Benefits

GAO-20-566

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

Recommendation Text: Congress should consider legislation to require the Director of the Office of Management and Budget to prepare and submit to the appropriate committees of Congress a government-wide 4-year financial management plan (with timing to match the Government Performance and Results Act reporting requirements) and an annual financial management status report. The plan should include actions for improving financial management systems, strengthening the federal financial management workforce, and better linking performance and cost information for decision-making. The plan should be developed in consultation with the chief financial officers (CFO) Council, the Chief Information Officers Council, the Chief Data Officer Council, the Chief Acquisition Officers Council, Council of the Inspectors General on Integrity and Efficiency, Government Accountability Office, and other appropriate financial management experts.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 75

**118th Congress:** S. 4700

Contact: Dawn B. Simpson at <a href="mailto:simpsondb@gao.gov">simpsondb@gao.gov</a>

Federal Financial Management: Substantial Progress Made Since Enactment of the 1990 CFO Act; Refinements Would Yield Added Benefits

GAO-20-566

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to require each chief financial officer (CFO) at a CFO Act agency, in consultation with financial management and other appropriate experts, to prepare an agency plan to implement the 4-year government-wide financial management plan prepared by the Office of Management and Budget.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 75

**118th Congress:** S. 4700

Contact: Dawn B. Simpson at <a href="mailto:simpsondb@gao.gov">simpsondb@gao.gov</a>

Federal Financial Management: Substantial Progress Made Since Enactment of the 1990 CFO Act; Refinements Would Yield Added Benefits

GAO-20-566

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to require the Director of the Office of Management and Budget to prepare comprehensive financial management performance-based metrics and use these metrics to evaluate the financial management performance of executive agencies. The metrics should be included in the government-wide and agency-level financial management plans, and agencies' performance against the metrics should be reported in the annual financial management status reports.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 75

**118th Congress:** S. 4700

Contact: Dawn B. Simpson at simpsondb@gao.gov

Federal Financial Management: Substantial Progress Made Since Enactment of the 1990 CFO Act; Refinements Would Yield Added Benefits

GAO-20-566

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to require the head of each executive agency to identify, and if necessary develop, the key financial management information, in addition to financial statements, needed for effective financial management and decision-making.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 75

**118th Congress:** S. 4700

Contact: Dawn B. Simpson at <a href="mailto:simpsondb@gao.gov">simpsondb@gao.gov</a>

Federal Financial Management: Substantial Progress Made Since Enactment of the 1990 CFO Act; Refinements Would Yield Added Benefits

GAO-20-566

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to require the head of each executive agency to annually assess and separately report their conclusion on the effectiveness of internal controls of the agency over financial reporting and other key financial management information.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 75

**118th Congress:** S. 4700

Contact: Dawn B. Simpson at <a href="mailto:simpsondb@gao.gov">simpsondb@gao.gov</a>

Federal Financial Management: Substantial Progress Made Since Enactment of the 1990 CFO Act; Refinements Would Yield Added Benefits

GAO-20-566

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to require auditors, as part of each financial statement audit of an executive agency, to test and report on internal control over financial reporting and other key financial management information.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 75

118th Congress: S. 4700

Contact: Dawn B. Simpson at simpsondb@gao.gov

Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related**: Yes

High-Risk Area: None.

**Recommendation Text:** Congress should amend the Payment Integrity Information Act of 2019 to designate all new federal programs making more than \$100 million in payments in any one fiscal year as "susceptible to significant improper payments" for their initial years of operation.

Related legislation that would partially or fully address open matter:

119th Congress: H.R. 1533; S. 80

118th Congress: H.R. 877; H.R. 8343, H.R. 9537; S. 2924

Contact: Hannah Padilla at padillah@gao.gov

Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should amend the Payment Integrity Information Act of 2019 to reinstate the requirement that agencies report on their antifraud controls and fraud risk management efforts in their annual financial reports.

119th Congress: H.R. 1533, § 4(d); S. 80

118th Congress: H.R. 877; H.R. 8343; S. 2924

Contact: Rebecca Shea at <a href="mailto:shear@gao.gov">shear@gao.gov</a>

# Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: One billion dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should establish a permanent analytics center of excellence to aid the oversight community in identifying improper payments and fraud.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 8009; S. 4036

Contact: Seto J. Bagdoyan at bagdoyans@gao.gov

## Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related**: Yes

High-Risk Area: None.

**Recommendation Text:** Congress should clarify that (1) chief financial officers at Chief Financial Officer Act agencies have oversight responsibility for internal controls over financial reporting and key financial management information that includes spending data and improper payment information; and (2) executive agency internal control assessment, reporting, and audit requirements for key financial management information, discussed in an existing matter for congressional consideration in our August 2020 report, include internal controls over spending data and improper payment information.

**119th Congress:** H.R. 1558; S. 75

**118th Congress:** S. 4700

Contact: Dawn Simpson at <a href="mailto:simpsondb@gao.gov">simpsondb@gao.gov</a>

Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should require agency Chief Financial Officers to (1) submit a statement in agencies' annual financial reports certifying the reliability of improper payments risk assessments and the validity of improper payment estimates, and describing the actions of the Chief Financial Officer to monitor the development and implementation of any corrective action plans; and (2) approve any methodology that is not designed to produce a statistically valid estimate.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 80

118th Congress: S. 2924

Contact: Hannah Padilla at padillah@gao.gov

Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to require improper payment information required to be reported under the Payment Integrity Information Act of 2019 to be included in agencies' annual financial reports.

119th Congress: None identified.118th Congress: None identified.

Contact: Hannah Padilla at padillah@gao.gov

## Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should amend the Digital Accountability and Transparency Act to extend the previous requirement for agency inspectors general to review the completeness, timeliness, quality, and accuracy of their respective agency data submissions on a periodic basis.

Related legislation that would partially or fully address open matter:

119th Congress: H.R. 2069; S. 872

118th Congress: H.R. 8690; S. 3926

Contact: Paula M. Rascona at rasconap@gao.gov

### Blockchain in Finance: Legislative and Regulatory Actions Are Needed to Ensure Comprehensive Oversight of Crypto Assets

GAO-23-105346

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Modernizing the U.S. Financial Regulatory System

**Recommendation Text:** Congress should consider legislation that designates a federal regulator to provide for comprehensive regulatory oversight of spot markets for nonsecurity crypto assets, including requirements intended to protect investors from fraud and market manipulation and to promote market integrity.

Related legislation that would partially or fully address open matter:

118th Congress: H.R. 4763; H.R. 5745; S. 2281

Contact: Michael Clements at <a href="mailto:clementsm@gao.gov">clementsm@gao.gov</a>

### Blockchain in Finance: Legislative and Regulatory Actions Are Needed to Ensure Comprehensive Oversight of Crypto Assets

GAO-23-105346

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related**: Yes

High-Risk Area: Modernizing the U.S. Financial Regulatory System

**Recommendation Text:** Congress should consider legislation providing for consistent and comprehensive oversight of stablecoin arrangements. Such legislation might include provisions identifying which institutions are eligible to issue such stablecoins; establishing minimum requirements for the composition of reserve assets and requirements for regular audits of and public disclosures of reserve assets and audit results; establishing prudential standards; and establishing redemption rights.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 4766; H.R. 5745; S. 2281; S. 4155

Contact: Michael Clements at clementsm@gao.gov

### Federal Spending Transparency: Opportunities to Improve USAspending.gov Data

GAO-24-106214

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the Digital Accountability and Transparency Act of 2014 (DATA Act) to assign Treasury, in coordination with the Office of Management and Budget, the responsibilities to periodically assess and determine which agencies must report data to USAspending.gov and to oversee the completeness of reporting by all required agencies.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 2069; S. 872

118th Congress: H.R. 8690; S. 3926

Contact: Paula M. Rascona at rasconap@gao.gov

#### Federal Spending Transparency: Opportunities to Improve USAspending.gov Data

GAO-24-106214

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the DATA Act to include other transaction agreements in the list of federal awards that agencies must report to USAspending.gov.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 2069; S. 872

118th Congress: H.R. 8690; S. 3926

Contact: Paula M. Rascona at rasconap@gao.gov

## Ukraine Assistance: Actions Needed to Properly Value Defense Articles Provided Under Presidential Drawdown Authority

GAO-24-106934

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider clarifying the definition of "value" as it relates to defense articles provided under PDA, as described in the Foreign Assistance Act of 1961, to help ensure appropriate application of statutory aggregate value caps.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Kristen A. Kociolek at kociolekl@gao.gov

## Debt Limit: Statutory Changes Could Avert the Risk of a Government Default and Its Potentially Severe Consequences

GAO-25-107089

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider immediately removing the debt limit and adopting an approach that better links decisions about the debt with decisions about spending and revenue at the time those decisions are made.

Related legislation that would partially or fully address open matter:

119th Congress: H.R. 37; H.R. 182; H.R. 402; H.R.J. Res. 3; H.R.J. Res. 10; H.R.J. Res. 11

**118th Congress:** H.R. 415; S. 5480

Contact: Michael Clements at <a href="mailto:clementsm@gao.gov">clementsm@gao.gov</a>

Temporary Assistance For Needy Families: Enhanced Reporting Could Improve HHS Oversight of State Spending GAO-25-107235

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider granting the Department of Health and Human Services (HHS) the authority to collect from states specific additional information needed to enhance its oversight authority, such as planned and actual Temporary Assistance for Needy Families non-assistance expenditures, beyond what is provided for in the Personal Responsibility and Work Opportunity Reconciliation Act of 1996.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 2108

**118th Congress:** None identified.

Contact: Jeff Arkin at <a href="mailto:arkinj@gao.gov">arkinj@gao.gov</a>

#### **HEALTH**

Open matters for congressional consideration: 19



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### Medicaid Demonstration Waivers: Recent HHS Approvals Continue to Raise Cost and Oversight Concerns GAO-08-87

Potential Financial Benefits: Tens of billions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Strengthening Medicaid Program Integrity

**Recommendation Text:** Congress should consider requiring increased attention to fiscal responsibility in the approval of section 1115 Medicaid demonstrations by requiring the Secretary of Health and Human Services to improve the demonstration review process through steps such as (1) clarifying criteria for reviewing and approving states' proposed spending limits, (2) better ensuring that valid methods are used to demonstrate budget neutrality, and (3) documenting and making public material explaining the basis for any approvals.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Michelle Rosenberg at rosenbergm@gao.gov

### Medicaid Demonstration Waivers: Recent HHS Approvals Continue to Raise Cost and Oversight Concerns GAO-08-87

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Strengthening Medicaid Program Integrity

**Recommendation Text:** Congress should consider addressing whether demonstrations that allow states to operate public managed care organizations and retain excess revenue to support programs previously funded by the state--including the Vermont demonstration--are within the scope of the Secretary of Health and Human Services' authority under section 1115 of the Social Security Act.

119th Congress: None identified.118th Congress: None identified.

Contact: Michelle Rosenberg at rosenbergm@gao.gov

Medicare Physician Payments: Fees Could Better Reflect Efficiencies Achieved When Services Are Provided Together GAO-09-647

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related**: Yes

High-Risk Area: Medicare Program & Improper Payments

**Recommendation Text:** To ensure that savings are realized from the implementation of a multiple procedure payment reduction or other policies that reflect efficiencies occurring when services are furnished together, Congress should consider exempting these savings from budget neutrality.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Leslie V. Gordon at <a href="mailto:gordonlv@gao.gov">gordonlv@gao.gov</a>

Medicaid: Prototype Formula Would Provide Automatic,
Targeted Assistance to States During Economic Downturns
GAO-12-38

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: Strengthening Medicaid Program Integrity

**Recommendation Text:** To ensure that federal funding efficiently and effectively responds to the countercyclical nature of the Medicaid program, Congress should consider enacting a Federal Medicaid Assistance Percentage (FMAP) formula that is targeted for variable state Medicaid needs and provides automatic, timely, and temporary increased FMAP assistance in response to national economic downturns.

Related legislation that would partially or fully address open matter:

Contact: Michelle Rosenberg at <a href="mailto:rosenbergm@gao.gov">rosenbergm@gao.gov</a>

### Medicare: Use of Preventive Services Could be Better Aligned with Clinical Recommendations GAO-12-81

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Medicare Program & Improper Payments

**Recommendation Text:** To further align Medicare beneficiary use of preventive services with Task Force recommendations, Congress should consider requiring beneficiaries who receive services with a grade of 'D" to share the cost, notwithstanding that cost sharing may not be required for other beneficiaries receiving the same services.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Leslie V. Gordon at <a href="mailto:gordonlv@gao.gov">gordonlv@gao.gov</a>

#### Medicaid: More Transparency of and Accountability for Supplemental Payments Are Needed GAO-13-48

Potential Financial Benefits: Ten million dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Strengthening Medicaid Program Integrity

**Recommendation Text:** To improve transparency of and accountability for Medicaid non-disproportionate share hospital (DSH) supplemental payments, Congress should consider requiring the Administrator of the Centers for Medicare & Medicaid Services to (1) improve state reporting of non-DSH supplemental payments, including requiring annual reporting of payments made to individual facilities and other information that the agency determines is necessary to oversee non-DSH supplemental payments; (2) clarify permissible methods for calculating non-DSH supplemental payments; and (3) require states to submit an annual independent certified audit verifying state compliance with permissible methods for calculating non-DSH supplemental payments.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Michelle Rosenberg at <a href="mailto:rosenbergm@gao.gov">rosenbergm@gao.gov</a>

Medicare: Higher Use of Costly Prostate Cancer Treatment by Providers Who Self-Refer Warrants Scrutiny GAO-13-525

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Medicare Program & Improper Payments

**Recommendation Text:** To increase beneficiaries' awareness of providers' financial interest in a particular treatment, Congress should consider directing the Secretary of Health and Human Services to require providers who self-refer intensity-modulated radiation therapy services to disclose to their patients that they have a financial interest in the service.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jessica Farb at farbi@gao.gov

### Defense Health Care: US Family Health Plan Is Duplicative and Should be Eliminated

GAO-14-684

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To eliminate unnecessary program duplication and to achieve increased efficiencies and potential savings within the integrated military treatment facilities, Congress should terminate the Secretary of Defense's authority to contract with U.S. Family Health Plan (USFHP) designated providers in a manner consistent with a reasonable transition of affected USFHP enrollees into TRICARE's regional managed care program or other health care programs, as appropriate.

Related legislation that would partially or fully address open matter:

Contact: Sharon M. Silas at silass@gao.gov

### Medicare: Payment Methods for Certain Cancer Hospitals Should be Revised to Promote Efficiency GAO-15-199

Potential Financial Benefits: Hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Medicare Program & Improper Payments

**Recommendation Text:** To help the Department of Health and Human Services better control spending and encourage efficient delivery of care, Congress should consider requiring Medicare to pay prospective payment systems-exempt cancer hospitals (PCH) as it pays prospective payment systems teaching hospitals, or provide the Secretary with the authority to otherwise modify how Medicare pays PCHs. To generate cost savings from any reduction in outpatient payments to PCHs, Congress should also provide that all forgone outpatient payment adjustment amounts be returned to the Supplementary Medical Insurance Trust Fund.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Leslie V. Gordon at <a href="mailto:gordonlv@gao.gov">gordonlv@gao.gov</a>

Medicare Part B Drugs: Action Needed to Reduce Financial Incentives to Prescribe 340B Drugs at Participating Hospitals GAO-15-442

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Medicare Program & Improper Payments

**Recommendation Text:** To help ensure the financial sustainability of the Medicare program, protect beneficiaries from unwarranted financial burden, and address potential concerns about the appropriateness of the health care provided to Part B beneficiaries, Congress should consider eliminating the incentive to prescribe more drugs or more expensive drugs than necessary to treat Medicare Part B beneficiaries at 340B hospitals.

Related legislation that would partially or fully address open matter:

Contact: Michelle Rosenberg at <a href="mailto:rosenbergm@gao.gov">rosenbergm@gao.gov</a>

### Medicare: Increasing Hospital-Physician Consolidation Highlights Need for Payment Reform GAO-16-189

Potential Financial Benefits: \$156.9 billion

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Medicare Program & Improper Payments

**Recommendation Text:** In order to prevent the shift of services from physician offices to hospital outpatient departments from increasing costs for the Medicare program and beneficiaries, Congress should consider directing the Secretary of Health and Human Services to equalize payment rates between settings for evaluation & management office visits--and other services that the Secretary deems appropriate--and to return the associated savings to the Medicare program.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 2863; H.R. 3129; H.R. 4473; H.R. 5378; S. 1869

Contact: Jessica Farb at farbi@gao.gov

### Medicare Part B: Data on Coupon Discounts Needed to Evaluate Methodology for Setting Drug Payment Rates GAO-16-643

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Medicare Program & Improper Payments

**Recommendation Text:** To determine the suitability of Medicare's Part B drug payment rate methodology for drugs with coupon programs, Congress should consider (1) granting the Centers for Medicare & Medicaid Services the authority to collect data from drug manufacturers on coupon discounts for Part B drugs paid based on the average sales price, and (2) requiring the agency to periodically collect these data and report on the implications that coupon programs may have for this methodology.

Related legislation that would partially or fully address open matter:

Contact: Leslie V. Gordon at <a href="mailto:gordonlv@gao.gov">gordonlv@gao.gov</a>

#### Covid-19: Opportunities to Improve Federal Response and Recovery Efforts

GAO-20-625

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Strengthening Medicaid Program Integrity

**Recommendation Text:** To help ensure that federal funding is targeted and timely, we urge Congress to use the Government Accountability Office's Federal Medical Assistance Percentage formula for any future changes to the Federal Medical Assistance Percentage during the current or any future economic downturn.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Michelle Rosenberg at rosenbergm@gao.gov

Medicare: Additional Reporting on Key Staffing Information and Stronger Payment Incentives Needed for Skilled Nursing Facilities [Reissued With Revisions On Aug. 10, 2021.]

GAO-21-408

Potential Financial Benefits: Hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider directing the Secretary of Health and Human Services to implement additional reductions in payments to skilled nursing facilities (SNF) that generate Medicare spending on potentially preventable critical incidents—hospital readmissions and emergency room visits that occur within 30 days of the SNF admissions—either through the SNF Value-Based Purchasing program or some other vehicle including, as needed, making any appropriate modifications to enable Health and Human Services to take action.

Related legislation that would partially or fully address open matter:

Contact: Jessica Farb at <a href="mailto:farbj@gao.gov">farbj@gao.gov</a>

### Chronic Health Conditions: Federal Strategy Needed to Coordinate Diet-Related Efforts GAO-21-593

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider identifying and directing a federal entity to lead the development and implementation of a federal strategy to coordinate diet-related efforts that aim to reduce Americans' risk of chronic health conditions. The strategy could incorporate elements from the 2011 National Prevention Strategy and should address outcomes and accountability, resources, and leadership.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Steve Morris at morriss@gao.gov

#### Hospital Financing: Volume Limits and Reporting Could Help Manage Risks of Expanding FHA's Mortgage Insurance Program

GAO-24-106480

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider, if it decides to expand eligibility for the Federal Housing Administration's (FHA) Hospital Mortgage Insurance Program by eliminating the patient-day requirement, adopting practices to help manage risks to the program. For example, Congress could consider (1) requiring FHA to regularly report on program activity, including the number, characteristics, and performance of insured loans to newly eligible hospital types and (2) limiting the volume of insured loans to newly eligible hospital types, such as through a pilot program, and requiring FHA to evaluate lessons learned before easing volume restrictions.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

#### Prenatal Supplements: Amounts of Some Key Nutrients Differed from Product Labels

GAO-24-106689

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider measures for allowing the Food and Drug Administration (FDA) sufficient authority to carry out its oversight of dietary supplements. Such measures could include allowing FDA to require dietary supplement manufacturers to notify or register with FDA prior to putting a supplement on the market and to provide a copy of the supplement label.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

**118th Congress:** S. 4827

Contact: Karen Howard at HowardK@gao.gov

### Food Safety: FDA Should Strengthen Inspection Efforts to Protect the U.S. Food Supply

GAO-25-107571

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Improving Federal Oversight of Food Safety

**Recommendation Text:** Congress should consider directing FDA to conduct an analysis to determine the annual number of foreign food facility inspections sufficient to ensure the safety of imported food, and communicate this number and FDA's underlying analysis to Congress.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Steve Morris at morriss@gao.gov

### Food Safety: FDA Should Strengthen Inspection Efforts to Protect the U.S. Food Supply

GAO-25-107571

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Improving Federal Oversight of Food Safety

**Recommendation Text:** Congress should consider, upon receiving the relevant information and analysis from FDA, updating the annual target for the number of foreign food facility inspections FDA should conduct to ensure the safety of imported food.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Steve Morris at morriss@gao.gov

#### HOMELAND SECURITY LAW ENFORCEMENT

Open matters for congressional consideration: 17



Source: Daniel/stock.adobe.com. | GAO-25-108167

## 2012 Annual Report: Opportunities to Reduce Duplication, Overlap and Fragmentation, Achieve Savings, and Enhance Revenue

GAO-12-342SP

Potential Financial Benefits: Hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider requiring the Secretary of the Department of Homeland Security to adjust the air passenger immigration inspection fee as needed so that collections are aligned with total inspection costs, if it is determined that total immigration fee collections do not cover total immigration inspection costs.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jeff Arkin at <a href="markinj@gao.gov">arkinj@gao.gov</a>

### Flood Insurance: Comprehensive Reform Could Improve Solvency and Enhance Resilience GAO-17-425

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks & National Flood Insurance Program

Recommendation Text: As Congress considers reauthorizing the National Flood Insurance Program (NFIP), it should consider comprehensive reform to improve the program's solvency and enhance the nation's resilience to flood risk, which could include actions in six areas: (1) addressing the current debt, (2) removing existing legislative barriers to the Federal Emergency Management Agency's revising premium rates to reflect the full risk of loss, (3) addressing affordability, (4) increasing consumer participation, (5) removing barriers to private-sector involvement, and (6) protecting NFIP flood resilience efforts. In implementing these reforms, Congress should consider the sequence of the actions and their interaction with each other.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 4349; S. 2142; S. 5199

Contact: Alicia Puente Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

Alternatives to Radioactive Materials: A National Strategy to Support Alternative Technologies May Reduce Risks of a Dirty Bomb

GAO-22-104113

Potential Financial Benefits: May contribute to potential financial benefits but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** If Congress agrees that replacing technologies that use high-risk radioactive materials with alternative technologies is a priority to achieve permanent risk reduction, then it should consider establishing this goal in statute, and then take the steps necessary to establish—including directing an appropriate interagency entity to develop—a

national strategy to achieve this goal. The strategy should include all the desirable characteristics of national strategies that we have previously identified, including specific goals and performance measures, clear roles, and proposals to provide relevant authorities to execute these roles, as necessary.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Allison Bawden at <a href="mailto:bawdena@gao.gov">bawdena@gao.gov</a>

Alternatives to Radioactive Materials: A National Strategy to Support Alternative Technologies May Reduce Risks of a Dirty Bomb

GAO-22-104113

Potential Financial Benefits: May contribute to potential financial benefits but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** If Congress believes that actions included in a national strategy for replacing technologies that use high-risk radioactive materials with alternative technologies should be implemented, then Congress should consider directing the relevant agencies to implement the strategy in accordance with the goals and timelines identified in the strategy. To facilitate agencies' implementation, Congress should provide authority to agencies to implement any aspects of the strategy not currently within their authorities.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Allison Bawden at bawdena@gao.gov

Alternatives to Radioactive Materials: A National Strategy to Support Alternative Technologies May Reduce Risks of a Dirty Bomb

GAO-22-104113

Potential Financial Benefits: May contribute to potential financial benefits but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** If Congress agrees that replacing technologies that use high-risk radioactive materials with alternative technologies is a priority to achieve permanent risk reduction, then it should consider directing and authorizing, as necessary, the Nuclear Regulatory Commission (NRC) to incorporate the consideration of alternative technologies into its licensing process. Options could include: (1) direct NRC to implement a justification process, or (2) direct NRC to require applicants for new radioactive materials to consult with other agencies (such as the National Nuclear Security Administration or the Food and Drug Administration) about alternatives before NRC will consider an application.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Allison Bawden at <a href="mailto:bawdena@gao.gov">bawdena@gao.gov</a>

### Deaths in Custody: Additional Action Needed to Help Ensure Data Collected by DOJ Are Utilized

GAO-22-106033

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider the extent to which the Death in Custody Reporting Act of 2013 should be amended to help ensure that any future state data provided under the act are utilized for recurring study and reporting by the Department of Justice to Congress and the public.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

**118th Congress:** S. 1730

Contact: Gretta L. Goodwin at goodwing@gao.gov

### Flood Mitigation Actions Needed to Improve Use of FEMA Property Acquisitions

GAO-22-106037

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** National Flood Insurance Program & Improving the Delivery of Federal Disaster Assistance

**Recommendation Text:** Congress should consider providing direction or authority to the Federal Emergency Management Agency to implement one or more of the options identified in this report to address property acquisition challenges and enhance disaster resilience.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 378

**118th Congress:** S. 3067

Contact: Alicia Puente Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

#### Disaster Recovery: Actions Needed to Improve the Federal Approach

GAO-23-104956

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Improving the Delivery of Federal Disaster Assistance

**Recommendation Text:** Congress should consider establishing an independent commission to recommend reforms to the federal government's approach to disaster recovery, which may include the options identified in this report.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 270

**118th Congress:** H.R. 10134

Contact: Christopher P. Currie at curriec@gao.gov

### Counterterrorism: Action Needed to Further Develop the Information Sharing Environment

GAO-23-105310

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider further amending the Intelligence Reform and Terrorism Prevention Act of 2004 to clarify that the President has responsibility both to designate and to appoint a Program Manager for the Information Sharing Environment.

**119th Congress:** None identified.

**118th Congress:** S. 1730

Contact: Triana McNeil at <a href="mailto:mcneilt@gao.gov">mcneilt@gao.gov</a>

Coast Guard Acquisitions: Offshore Patrol Cutter Program Needs to Mature Technology and Design [Reissued With Revisions On Aug. 1, 2023]

GAO-23-105805

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider requiring the Coast Guard to update its acquisition policy to establish that all shipbuilding programs should mature critical technologies—including those that are developmental or that are novel in application or form, fit, and function—to a technology readiness level 7 prior to a program's contract award for detail design and construction. This means that programs should successfully demonstrate the integrated prototypes of all critical technologies identified by the program or shipbuilder in a realistic environment.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Shelby S. Oakley at OakleyS@gao.gov

Coast Guard Acquisitions: Offshore Patrol Cutter Program Needs to Mature Technology and Design [Reissued With Revisions On Aug. 1, 2023]

GAO-23-105805

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider requiring the Coast Guard to update its acquisition policy to establish that all shipbuilding programs should achieve 100 percent completion of basic and functional design prior to the start of lead ship construction. This should

include completing the routing of all distributive systems that transit electricity, water, HVAC, and other utilities as part of functional design prior to the start of lead ship construction.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Shelby S. Oakley at OakleyS@gao.gov

Flood Insurance: FEMA's New Rate-Setting Methodology Improves Actuarial Soundness but Highlights Need for Broader Program Reform

GAO-23-105977

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: National Flood Insurance Program

**Recommendation Text:** Congress should consider providing any affordability assistance for flood insurance through a means-based program that is reflected in the federal budget rather than through statutorily discounted premiums. Options that Congress might consider include allowing assistance to be used for private policies and shortening or ending the period of discounted premiums for those that do not qualify for assistance.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 1540, § 2; H.R. 4233, § 204; H.R. 4349, § 103; S. 2142, § 103

Contact: Alicia P. Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

Flood Insurance: FEMA's New Rate-Setting Methodology Improves Actuarial Soundness but Highlights Need for Broader Program Reform

GAO-23-105977

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: National Flood Insurance Program

**Recommendation Text:** Congress should consider authorizing and requiring the Federal Emergency Management Agency to allow private flood insurance coverage to satisfy National Flood Insurance Program's continuous coverage requirement.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 900; S. 2110

Contact: Alicia P. Cackley at cackleya@gao.gov

Flood Insurance: FEMA's New Rate-Setting Methodology Improves Actuarial Soundness but Highlights Need for Broader Program Reform

GAO-23-105977

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: National Flood Insurance Program

**Recommendation Text:** Congress should consider authorizing and requiring the Federal Emergency Management Agency (FEMA) to offer risk-based partial refunds for midterm cancellations of National Flood Insurance Program policies that are replaced by private flood insurance policies and authorizing and requiring FEMA to implement these refunds in an actuarially sound manner.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Alicia P. Cackley at cackleya@gao.gov

Preventing a Dirty Bomb: Nuclear Regulatory Commission Has Not Taken Steps to Address Certain Radiological Security Risks

GAO-24-107014

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider directing NRC to incorporate socioeconomic consequences into NRC's decision-making for setting security measures for radioactive materials, and direct NRC to update its regulations accordingly.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 1636

118th Congress: None identified.

Contact: Allison Bawden at bawdena@gao.gov

## Preventing a Dirty Bomb: Nuclear Regulatory Commission Has Not Taken Steps to Address Certain Radiological Security Risks

GAO-24-107014

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider directing NRC to immediately require that all category 3 licenses be added to the Web-based Licensing System, all category 3 sources be included and tracked in the National Source Tracking System, and that all vendors verify the legitimacy of would-be purchasers' category 3 licenses with the regulator.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 1636

**118th Congress:** None identified.

Contact: Allison Bawden at bawdena@gao.gov

### Whistleblower Protection: DOJ and FBI Need to Improve Employees' Awareness of Rights

GAO-25-106547

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending 5 U.S.C. § 2303(d) to clarify when FBI whistleblower retaliation complainants should be able to exercise their rights to seek corrective action from the U.S. Merit Systems Protection Board, including when determinations

and corrective action orders are considered final under (d)(1) and when 180 days begins for the purposes of establishing U.S. Merit Systems Protection Board jurisdiction under (d)(2).

#### Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Triana McNeil at <a href="mcneilt@gao.gov">mcneilt@gao.gov</a>

#### HOUSING FINANCE

Open matters for congressional consideration: 13



Source: Naypong Studio/stock.adobe.com. | GAO-25-108167

### Mortgage Financing: Opportunities to Enhance Management and Oversight of FHA's Financial Condition GAO-10-827R

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Resolving the Federal Role in Housing Finance

Recommendation Text: To strengthen accountability and transparency in the Federal Housing Administration's (FHA) management of the fund, Congress should consider clarifying (1) the definition of the fund's capital ratio--specifically, whether the denominator of the ratio was intended to be the amortized insurance-in-force; (2) the definition of the phrase "established target subsidy rate" used in the Housing and Economic Recovery Act of 2008 (HERA); and (3) the nature and extent of information that FHA should be reporting on subsidy rates pursuant to HERA, recognizing that subsidy rates are generally only re-estimated once a year under current budget processes.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

### 2012 Annual Report: Opportunities to Reduce Duplication, Overlap and Fragmentation, Achieve Savings, and Enhance Revenue

GAO-12-342SP

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related**: Yes

High-Risk Area: None.

**Recommendation Text:** To optimize the federal role in rural housing, the Congress should consider requiring the Department of Agriculture (USDA) and the Department of Housing and Urban Development (HUD) to examine the benefits and costs of merging those programs that serve similar markets and provide similar products. As a first step, Congress could consider requiring USDA and HUD to explore merging their single-family insured lending programs and multifamily portfolio management programs, taking advantage of the best practices of each and ensuring that targeted populations are not adversely affected.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

FHA Mortgage Insurance: Applicability of Industry Requirements Is Limited, but Certain Features Could Enhance Oversight

GAO-13-722

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Resolving the Federal Role in Housing Finance

**Recommendation Text:** To strengthen Federal Housing Administration (FHA) accountability for complying with the Mutual Mortgage Insurance Fund's statutory capital requirement, Congress should consider requiring that FHA submit a capital restoration plan and regular updates on plan implementation whenever the capital ratio falls below 2 percent as calculated in the annual actuarial review of the Fund, or the Fund's financial condition does not meet other congressionally-defined requirements.

Related legislation that would partially or fully address open matter:

Contact: Jill Naamane at NaamaneJ@gao.gov

### Nonbank Mortgage Servicers: Existing Regulatory Oversight Could be Strengthened [Reissued On April 14, 2016] GAO-16-278

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Resolving the Federal Role in Housing Finance

**Recommendation Text:** To ensure that Federal Housing Finance Agency (FHFA) has adequate authority to ensure the safety and soundness of the enterprises and to clarify its supervisory role, Congress should consider granting FHFA explicit authority to examine third parties that do business with and play a critical role in the operations of the enterprises.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 7036; S. 3554

Contact: Michael Clements at <a href="mailto:clementsm@gao.gov">clementsm@gao.gov</a>

# Federal Housing Finance Agency: Objectives Needed for the Future of Fannie Mae and Freddie Mac After Conservatorships

GAO-17-92

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Resolving the Federal Role in Housing Finance

**Recommendation Text:** To reduce uncertainty and provide the Federal Housing Finance Agency sufficient direction for carrying out its responsibilities as conservator of the enterprises, Congress should consider legislation that establishes objectives for the future federal role in housing finance, including the structure of the enterprises, and a transition plan to a reformed housing finance system that enables the enterprises to exit conservatorship.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** S. Amdt. 1245, amending H.R. 4366

Contact: Jill Naamane at NaamaneJ@gao.gov

### Rural Housing Service: Better Data Controls, Planning, and Additional Options Could Help Preserve Affordable Rental Units

GAO-18-285

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** For the Department of Agriculture's Rural Housing Service (RHS) properties whose mortgages have matured, Congress should consider granting RHS the authority to renew annual rental assistance payments to owners who wish to continue to receive them and provide vouchers to tenants living in rental assistance units in properties whose owners choose to no longer receive rental assistance.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

**118th Congress:** H.R. 4319, §§ 221-222; H.R. 6785, §§ 201-202; H.R. 6970, §§ 122-123; H.R. 7325, § 301; S. 680, § 125; S. 1389, §§ 201-202; S. 1490, §§ 2-3; S. 2790, §§ 201-202; S. 4069, §§ 225-226

Contact: Jill Naamane at NaamaneJ@gao.gov

Low-Income Housing Tax Credit: Improved Data and Oversight Would Strengthen Cost Assessment and Fraud Risk Management

GAO-18-637

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Congress should consider designating an agency to regularly collect and maintain specified cost-related data from credit allocating agencies and periodically assess and report on Low-Income Housing Tax Credit project development costs.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 8500

Contact: Jill Naamane at NaamaneJ@gao.gov

### Federal Housing Administration: Capital Requirements and Stress Testing Practices Need Strengthening GAO-18-92

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: Resolving the Federal Role in Housing Finance

**Recommendation Text:** Congress should consider amending the National Housing Act to specify the economic conditions the Mutual Mortgage Insurance Fund would be expected to withstand without substantial risk of drawing on permanent and indefinite budget authority, and require the Federal Housing Administration (FHA) to specify and comply with a capital ratio consistent with these conditions. In specifying the economic conditions, Congress should take into account FHA's statutory operational goals and role in supporting the mortgage market during periods of economic stress.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

#### Ginnie Mae: Risk Management and Staffing-Related Challenges Need to be Addressed GAO-19-191

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Resolving the Federal Role in Housing Finance

**Recommendation Text:** Congress should consider requiring Ginnie Mae to evaluate the adequacy of its current guaranty fee for single-family mortgage-backed securities and report to Congress with recommendations, if any, on revising the fee, such as by adopting standards under which the fee should be determined.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@qao.gov

### Ginnie Mae: Risk Management and Staffing-Related Challenges Need to be Addressed GAO-19-191

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Resolving the Federal Role in Housing Finance

**Recommendation Text:** Congress should consider reforms to Ginnie Mae's oversight structure that can help address its increasing risks.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

### Housing Finance: Prolonged Conservatorships of Fannie Mae and Freddie Mac Prompt Need for Reform GAO-19-239

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Resolving the Federal Role in Housing Finance

**Recommendation Text:** Congress should consider legislation for the future federal role in housing finance that addresses the structure of the enterprises, establishes clear, specific, and prioritized goals and considers all relevant federal entities, such as the Federal Housing Administration and Ginnie Mae.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

# Home Mortgage Disclosure Act: Reporting Exemptions Had a Minimal Impact on Data Availability, but Additional Information Would Enhance Oversight GAO-21-350

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider requiring all Home Mortgage Disclosure Act reporters to disclose whether a covered loan or application is for an open-end line of credit.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alicia Puente Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

## Rural Development: Actions Needed to Improve Assistance to Southwest Border Communities Known As Colonias GAO-24-106732

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Given population growth in the Southwest, Congress should consider revising the statutory requirement that, in order to be a colonia eligible for the Community Development Block Grant (CDBG) program set-aside, an identifiable community be located within a metropolitan statistical area with a population of 1 million or less.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

#### INCOME SECURITY

Open matters for congressional consideration: 13



Source: Brian Jackson/stock.adobe.com. | GAO-25-108167

# Federal Employees' Compensation Act: Case Examples Illustrate Vulnerabilities That Could Result in Improper Payments or Overlapping Benefits GAO-13-386

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider granting the Department of Labor the additional authority it is seeking to access wage data to help verify claimants' reported income and help ensure the proper payment of benefits.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Seto J. Bagdoyan at <a href="mailto:bagdoyans@gao.gov">bagdoyans@gao.gov</a>

2014 Annual Report: Additional Opportunities to Reduce Fragmentation, Overlap, and Duplication and Achieve Other Financial Benefits

GAO-14-343SP

Potential Financial Benefits: \$2.188 billion

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider passing legislation to require the Social Security Administration to offset Disability Insurance benefits for any Unemployment Insurance benefits received in the same period.

Related legislation that would partially or fully address open matter:

**118th Congress:** H.R. 6427; S. 3316

Contact: Seto J. Bagdoyan at <a href="mailto:bagdoyans@gao.gov">bagdoyans@gao.gov</a>

#### Private Pensions: Targeted Revisions Could Improve Usefulness of Form 5500 Information

GAO-14-441

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To improve the Internal Revenue Service's (IRS) enforcement and compliance efforts, decrease the administrative and financial burden of maintaining both electronic and paper-based form processing systems, and reduce plan reporting costs, Congress should consider providing the Department of the Treasury with the authority to require that the Form 5500 series be filed electronically.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Tranchau (Kris) T. Nguyen at nguyentt@gao.gov

#### **401(K) Plans: Greater Protections Needed for Forced Transfers and Inactive Accounts GAO-15-73**

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To better protect the retirement savings of individuals who change jobs, while retaining policies that provide 401(k) plans relief from maintaining small, inactive accounts, Congress should consider amending current law to repeal the provision that allows plans to disregard amounts attributable to rollovers when determining if a participant's plan balance is small enough to forcibly transfer it.

Related legislation that would partially or fully address open matter:

Contact: Tranchau (Kris) T. Nguyen at <a href="mailto:nguyentt@gao.gov">nguyentt@gao.gov</a>

# Social Security Offsets: Improvements to Program Design Could Better Assist Older Student Loan Borrowers with Obtaining Permitted Relief

GAO-17-45

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To preserve the balance between the importance of repaying federal student loan debt and protecting a minimum level of Social Security benefits put in place by the Debt Collection Improvement Act of 1996, Congress should consider modifying Social Security administrative offset provisions, such as by authorizing the Department of the Treasury to annually index the amount of Social Security benefits exempted from administrative offset to reflect changes in the cost of living over time.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Tranchau (Kris) T. Nguyen at <a href="mailto:nguyentt@gao.gov">nguyentt@gao.gov</a>

#### 401(K) Plans: Effects of Eligibility and Vesting Policies on Workers' Retirement Savings

GAO-17-69

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider whether the Employee Retirement Income Security Act of 1974's provisions related to last day policies need to be adjusted to reflect today's mobile workforce and workplace plans, which are predominantly 401(k) plans offering matching employer contributions.

Related legislation that would partially or fully address open matter:

Contact: Tranchau (Kris) T. Nguyen at <a href="mailto:nguyentt@gao.gov">nguyentt@gao.gov</a>

### **401(K) Plans: Effects of Eligibility and Vesting Policies on Workers' Retirement Savings**GAO-17-69

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider whether the Employee Retirement Income Security Act of 1974's provisions related to the timing of employer matching contributions need to be adjusted to reflect today's mobile workforce and workplace plans, which are predominantly 401(k) plans offering matching employer contributions.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Tranchau (Kris) T. Nguyen at <a href="mailto:nguyentt@gao.gov">nguyentt@gao.gov</a>

#### The Nation's Retirement System: A Comprehensive Re-Evaluation Is Needed to Better Promote Future Retirement Security

GAO-18-111SP

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider establishing an independent commission to comprehensively examine the U.S. retirement system and make recommendations to clarify key policy goals for the system and improve how the nation can promote more stable retirement security. We suggest that such a commission include representatives from government agencies, employers, the financial services industry, unions, participant advocates, and researchers, among others, to help inform policymakers on changes needed to improve the current U.S. retirement system.

Related legislation that would partially or fully address open matter:

Contact: Tranchau (Kris) T. Nguyen at <a href="mailto:nguyentt@gao.gov">nguyentt@gao.gov</a>

Workplace Retirement Accounts: Better Guidance and Information Could Help Plan Participants at Home and Abroad Manage Their Retirement Savings

GAO-18-19

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation modifying the Internal Revenue Code to allow routine account transfers within the same foreign workplace retirement plan or between two foreign workplace retirement plans in the same country to be free from U.S. tax in countries covered by an existing income tax treaty that provides for favorable U.S. tax treatment of foreign workplace retirement plan contributions.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Tranchau (Kris) T. Nguyen at <a href="mailto:nguyentt@gao.gov">nguyentt@gao.gov</a>

Railroad Retirement Board: Actions Needed to Improve the Effectiveness and Oversight of Continuing Disability Reviews GAO-18-287

Potential Financial Benefits: Millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To improve the Railroad Retirement Board's (RRB) ability to make accurate disability benefit eligibility determinations, including continuing disability reviews, and to decrease the potential for making improper payments, Congress should consider granting RRB access to the Department of Health and Human Services' quarterly earnings information from the National Directory of New Hires database.

Related legislation that would partially or fully address open matter:

Contact: Elizabeth Curda at <a href="mailto:curdae@gao.gov">curdae@gao.gov</a>

#### Postal Retiree Health Benefits: Unsustainable Finances Need to be Addressed

GAO-18-602

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: USPS Financial Viability

Recommendation Text: Congress should consider passing legislation to put postal retiree

health benefits on a more sustainable financial footing.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: David Marroni at marronid@gao.gov

## **401(K)** Plans: Additional Federal Actions Would Help Participants Track and Consolidate Their Retirement Savings GAO-24-103577

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider enacting legislation to assign and grant authority to a federal agency to establish and oversee a secure website, commonly known as a pension dashboard, that allows plan participants to view in one place information about all of their employer-sponsored retirement savings plans.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Tranchau (Kris) T. Nguyen at nguyentt@gao.gov

### **401(K) Plans: Additional Federal Actions Would Help Participants Track and Consolidate Their Retirement Savings GAO-24-103577**

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislative amendments to assign and grant authority to Department of Labor and Internal Revenue Service to establish an electronic planto-plan rollover system that, when an individual changes jobs, automatically transfers the savings from their old employer-sponsored retirement account plan to their new employer's plan (provided that their new plan accepts rollovers and that individuals can opt-out).

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Tranchau (Kris) T. Nguyen at <a href="mailto:nguyentt@gao.gov">nguyentt@gao.gov</a>

#### INFORMATION TECHNOLOGY

Open matters for congressional consideration: 14



Source: Nmedia/stock.adobe.com. | GAO-25-108167

### Radio Communications: Congressional Action Needed to Ensure Agencies Collaborate to Develop a Joint Solution GAO-09-133

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider requiring the Departments of Justice, Homeland Security, and Treasury to collaborate on the development and implementation of a joint radio communications solution. Specifically, Congress should consider requiring the departments to (1) establish an effective governance structure that includes a formal process for making decisions and resolving disputes, (2) define and articulate a common outcome for this joint effort, and (3) develop a joint strategy for improving radio communications.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Carol C. Harris at harrisco@gao.gov

Information Resellers: Consumer Privacy Framework Needs to Reflect Changes in Technology and the Marketplace GAO-13-663

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

Recommendation Text: Congress should consider strengthening the current consumer privacy framework to reflect the effects of changes in technology and the marketplace--particularly in relation to consumer data used for marketing purposes--while also ensuring that any limitations on data collection and sharing do not unduly inhibit the economic and other benefits to industry and consumers that data sharing can accord. Among the issues that should be considered are: (1) the adequacy of consumers' ability to access, correct, and control their personal information in circumstances beyond those currently accorded under the Fair Credit Reporting Act; (2) whether there should be additional controls on the types of personal or sensitive information that may or may not be collected and shared; (3) changes needed, if any, in the permitted sources and methods for data collection; and (4) privacy controls related to new technologies, such as web tracking and mobile devices.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 4755; H.R. 8818

Contact: Alicia Puente Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

Information Management: National Technical Information Service's Dissemination of Technical Reports Needs Congressional Attention

GAO-13-99

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** In light of the agency's declining revenue associated with its basic statutory function and the charging for information that is often freely available elsewhere, Congress should consider examining the appropriateness and viability of the fee-based model under which National Technical Information Service currently operates for disseminating technical information to determine whether the use of this model should be continued.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Marisol Cruz Cain at cruzcainm@gao.gov

Geospatial Data: Progress Needed on Identifying Expenditures, Building and Utilizing a Data Infrastructure, and Reducing Duplicative Efforts

GAO-15-193

Potential Financial Benefits: Millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To increase coordination between various levels of government and reduce duplication of effort, resources, and costs associated with collecting and maintaining accurate address data, Congress should consider assessing the impact of the disclosure restrictions of Section 9 of Title 13 and Section 412 of Title 39 of the U.S. Code in moving toward a national geospatial address database. If warranted, Congress should consider revising those statutes to authorize the limited release of addresses, without any personally identifiable information, specifically for geospatial purposes. Such a change, if deemed appropriate, could potentially result in significant savings across federal, state, and local governments.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Kevin Walsh at walshk@gao.gov

Cybersecurity: Bank and Other Depository Regulators Need Better Data Analytics and Depository Institutions Want More Usable Threat Information

GAO-15-509

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To ensure that the National Credit Union Administration (NCUA) has adequate authority to determine the safety and soundness of credit unions, Congress should consider modifying the Federal Credit Union Act to grant NCUA authority to examine technology service providers of credit unions.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 7036; S. 3554

Contact: Michael Clements at <a href="mailto:clementsm@gao.gov">clementsm@gao.gov</a>

Motor Carrier Safety: Additional Research Standards and Truck Drivers' Schedule Data Could Allow More Accurate Assessments of the Hours of Service Rule GAO-15-641

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider directing the Department of Transportation to study and provide a report to Congress identifying approaches for extracting, storing, and analyzing electronically collected motor carrier drivers' schedule data, including the potential benefits, privacy, and cost concerns, and options for how such concerns could be mitigated.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Elizabeth (Biza) Repko at <a href="mailto:repkoe@gao.gov">repkoe@gao.gov</a>

Consumer Data Protection: Actions Needed to Strengthen Oversight of Consumer Reporting Agencies

GAO-19-196

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider providing the Federal Trade Commission with civil penalty authority for the privacy and safeguarding provisions of the Gramm-Leach-Bliley Act to help ensure that the agency has the tools it needs to most effectively act against data privacy and security violations.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Michael Clements at <a href="mailto:clementsm@gao.gov">clementsm@gao.gov</a>

### Internet Privacy: Additional Federal Authority Could Enhance Consumer Protection and Provide Flexibility GAO-19-52

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider developing comprehensive legislation on internet privacy that would enhance consumer protections and provide flexibility to address a rapidly evolving Internet environment. Issues that should be considered include: (1) which agency or agencies should oversee Internet privacy; (2) what authorities an agency or agencies should have to oversee Internet privacy, including notice-and-comment rulemaking authority and first-time violation civil penalty authority; and (3) how to balance consumers' need for Internet privacy with industry's ability to provide services and innovate.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 2701; H.R.8818; S.744; S. 1671; S.3337; S.5170

Contact: Andrew Von Ah at VonAha@gao.gov

U.S. Agency for Global Media: Additional Actions Needed to Improve Oversight of Broadcasting Networks

GAO-22-104017

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to define the parameters of U.S. Agency for Global Media's firewall, such as by describing what is and is not permissible with regard to network editorial independence.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Latesha Love-Grayer at <a href="mailto:lovegrayerl@gao.gov">lovegrayerl@gao.gov</a>

#### **Chief Information Officers: Private Sector Practices Can Inform Government Roles**

GAO-22-104603

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: Improving the Management of IT Acquisitions and Operations

**Recommendation Text:** Congress should consider formalizing the Federal Chief Information Officer position and establishing responsibilities and authorities for government-wide IT management.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 4552; S.2251

Contact: Kevin Walsh at walshk@gao.gov

#### Public-Safety Broadband Network: Congressional Action Required to Ensure Network Continuity

GAO-22-104915

Potential Financial Benefits: \$15 billion over 15 years

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider reauthorizing FirstNet, including different options for its placement, and provide it with authority to: hold the single spectrum license for Band 14 for public-safety use; administer and oversee the network contract; manage network updates and fee revenue reinvestments; and maintain a public-safety advisory committee to conduct public-safety outreach and consultation.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 3366

Contact: Andrew Von Ah at VonAha@gao.gov

#### Privacy: Dedicated Leadership Can Improve Programs and Address Challenges

GAO-22-105065

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Ensuring the Cybersecurity of the Nation

**Recommendation Text:** Congress should consider legislation to designate a senior privacy official, such as a chief privacy officer, at agencies that currently lack such a position. This position should have privacy as its primary duty, the organizational placement necessary to coordinate with other agency functions and senior leaders, and the authority to ensure that privacy requirements are implemented and privacy concerns are elevated to the head of the agency.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 4552; S. 2251

Contact: Marisol Cruz Cain at <a href="mailto:cruzcainm@gao.gov">cruzcainm@gao.gov</a>

#### Aviation Safety: Federal Efforts to Address Unauthorized Drone Flights Near Airports

GAO-24-107195

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: None.

**Recommendation Text:** To help ensure the safety and security of the national airspace system, Congress should act to amend pertinent statutory authorities that exist for federal and non-federal entities, as it deems appropriate, with respect to drone detection and counter-drone operations at airports.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Heather Krause at <a href="mailto:krauseh@gao.gov">krauseh@gao.gov</a>

Information Technology: Government-Wide Guidance on Handling Data Could Improve Civil Rights and Civil Liberties Protections

GAO-25-106057

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To assist federal agencies with consistently implementing civil rights and civil liberties protections when collecting, sharing, and using data, we suggest that Congress direct an appropriate federal entity to issue government-wide guidance or regulations addressing this matter. In its direction, Congress should consider delegating to such entity the explicit authority to make needed technical and policy choices or explicitly stating Congress's own choices.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Marisol Cruz Cain at cruzcainm@gao.gov

#### OTHER GENERAL GOVERNMENT

Open matters for congressional consideration: 26



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# Embassy Management: State Department and Other Agencies Should Further Explore Opportunities to Save Administrative Costs Overseas GAO-12-317

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** In order to contain costs and reduce duplication of administrative support services overseas, Congress should consider requiring agencies to participate in the International Cooperative Administrative Support Services (ICASS) services unless they provide a business case to show that they can obtain these services outside of ICASS without increasing overall costs to the U.S. government or that their mission cannot be achieved within ICASS.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Nagla'a El-Hodiri at <a href="mailto:elhodirin@gao.gov">elhodirin@gao.gov</a>

## Consumer Product Safety Commission: Agency Faces Challenges in Responding to New Product Risks GAO-13-150

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To better enable the Consumer Product Safety Commission (CPSC) to target unsafe consumer products, Congress may wish to amend section 29(f) of Consumer Product Safety Act to allow CPSC greater ability to enter inTo information-sharing agreements with its foreign counterparts that permit reciprocal terms on disclosure of nonpublic information.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 1686; S. 836

Contact: Alicia Puente Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

#### **Debt Limit: Market Response to Recent Impasses Underscores Need to Consider Alternative Approaches GAO-15-476**

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To avoid serious disruptions to the Treasury market and to help inform the fiscal policy debate in a timely way, Congress should consider alternative approaches that better link decisions about the debt limit with decisions about spending and revenue at the time those decisions are made such as those described in this report.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 415; S. 1190; S. 5480

Contact: James (Jay) R. McTigue, Jr at mctiquei@qao.gov

## **Debt Limit: Market Response to Recent Impasses Underscores Need to Consider Alternative Approaches GAO-15-476**

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** However, if Congress chooses to continue to temporarily suspend the debt limit, it should consider providing the Department of the Treasury with more flexibility in the level of Treasury's operating cash so that it is based not on the level that it was just prior to a suspension period, but on the federal government's immediate borrowing needs. This would minimize some of the disruptions to Treasury's normal cash management and debt issuance.

Related legislation that would partially or fully address open matter:

Contact: James (Jay) R. McTigue, Jr at <a href="mctiguej@gao.gov">mctiguej@gao.gov</a>

## Consumer Product Safety Oversight: Opportunities Exist to Strengthen Coordination and Increase Efficiencies and Effectiveness

GAO-15-52

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To improve existing coordination of oversight for consumer product safety, Congress should consider establishing a formal comprehensive oversight mechanism for consumer product safety agencies to address crosscutting issues as well as inefficiencies related to fragmentation and overlap such as communication and coordination challenges and jurisdictional questions between agencies. Different types of formal mechanisms could include, for example, creating a memorandum of understanding to formalize relationships and agreements or establishing a task force or interagency work group. As a starting point, Congress should consider obtaining agency input on options for establishing more formal coordination.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alicia Puente Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

International Food Assistance: Cargo Preference Increases
Food Aid Shipping Costs, and Benefits Are Unclear
GAO-15-666

Potential Financial Benefits: Millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** While recognizing that cargo preference serves policy goals established by Congress with respect to the U.S. merchant marine, including maintenance of a fleet capable of serving as a naval and military auxiliary in time of war or national emergency, Congress should consider clarifying cargo preference legislation regarding the definition of

"geographic area" to ensure that agencies can fully utilize the flexibility Congress granted to them when it lowered the cargo preference for food aid requirement.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Chelsa L. Kenney at kenneyc@gao.gov

### Financial Regulation: Complex and Fragmented Structure Could be Streamlined to Improve Effectiveness GAO-16-175

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Modernizing the U.S. Financial Regulatory System

**Recommendation Text:** Congress should consider whether additional changes to the financial regulatory structure are needed to reduce or better manage fragmentation and overlap in the oversight of financial institutions and activities to improve (1) the efficiency and effectiveness of oversight; (2) the consistency of consumer and investor protections; and (3) the consistency of financial oversight for similar institutions, products, risks, and services. For example, Congress could consider consolidating the number of federal agencies involved in overseeing the safety and soundness of depository institutions, combining the entities involved in overseeing the securities and derivatives markets, transferring the remaining prudential regulators' consumer protection authorities over large depository institutions to the Consumer Financial Protection Bureau, and the optimal role for the federal government in insurance regulation, among other considerations.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Michael Clements at clementsm@gao.gov

Financial Regulation: Complex and Fragmented Structure Could be Streamlined to Improve Effectiveness

GAO-16-175

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Modernizing the U.S. Financial Regulatory System

**Recommendation Text:** Congress should consider whether legislative changes are necessary to align Financial Stability Oversight Council's (FSOC) authorities with its mission to respond to systemic risks. Congress could do so by making changes to FSOC's mission, its authorities, or both, or to the missions and authorities of one or more of the FSOC member agencies to support a stronger link between the responsibility and capacity to respond to systemic risks. In doing so, Congress could solicit information from FSOC on the effective scope of its collective designation authorities, including any gaps.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Michael Clements at <a href="mailto:clementsm@gao.gov">clementsm@gao.gov</a>

### Freedom of Information Act: Litigation Costs for Justice and Agencies Could Not be Fully Determined GAO-16-667

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To provide greater transparency in the reporting of the Freedom of Information Act litigation costs, Congress could consider requiring the Department of Justice to provide a cost estimate for collecting and reporting information on costs incurred when defending lawsuits in which the plaintiffs prevailed.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: David B. Hinchman at Hinchman D@gao.gov

#### Freedom of Information Act: Litigation Costs for Justice and Agencies Could Not be Fully Determined GAO-16-667

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress could consider amending the Freedom of Information Act to require the Department of Justice to reflect in its Litigation and Compliance reports, changes in the award of attorneys' fees and costs resulting from the appeals process and settlement agreements between agencies and plaintiffs, if deemed to be cost-effective.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: David B. Hinchman at HinchmanD@gao.gov

#### Identity Theft Services: Services Offer Some Benefits but Are Limited in Preventing Fraud

GAO-17-254

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** In the event that Congress again requires an agency to provide affected individuals with identity theft insurance in response to a breach of sensitive personal data, Congress should consider permitting the agency to determine the appropriate level of that insurance.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alicia Puente Cackley at <a href="mailto:cackleya@gao.gov">cackleya@gao.gov</a>

Paperwork Reduction Act: Agencies Could Better Leverage Review Processes and Public Outreach to Improve Burden Estimates

GAO-18-381

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the Paperwork Reduction Act to more explicitly require federal agencies to consult with potential respondents on each

information collection beyond the publication of Federal Register notices using efficient and effective consultation methods.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Yvonne D. Jones at jonesy@gao.gov

## U.S. Currency: Financial Benefit of Switching to a \$1 Coin Is Unlikely, but Changing Coin Metal Content Could Result in Cost Savings

GAO-19-300

Potential Financial Benefits: Millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the law to provide the Secretary of the Treasury with the authority to alter the metal composition of circulating coins if the new metal compositions reduce the cost of coin production and do not affect the size, weight, appearance, or electromagnetic signature of the coins.

Related legislation that would partially or fully address open matter:

119th Congress: H.R. 1278

118th Congress: H.R. 2817; S. 1228

Contact: Andrew Von Ah at VonAha@gao.gov

#### The Nation's Fiscal Health: Effective Use of Fiscal Rules and Targets

GAO-20-561

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: None.

**Recommendation Text:** Congress should consider establishing a long-term fiscal plan that includes fiscal rules and targets, such as a debt-to-GDP target. In doing so, Congress should weigh the key considerations discussed in this report to help ensure proper design, implementation, and enforcement of those rules and targets.

#### Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 222; H.R.J. Res. 2; H.R.J. Res. 6; H.R.J. Res. 10; H.R.J. Res. 11; H.J. Res. 17

**118th Congress:** H.R. 260; H.R. 710; H.R. 5779; H.R. 6927; H.R. 6957; H.R. 9353; H.R. Con. Res. 24; H.R.J. Res. 6; H.R.J. Res. 12; H.R.J. Res. 15; H.R.J. Res. 21; H.R.J. Res. 36; H.R.J. Res. 55; H.R.J. Res. 80; H.R.J. Res. 90; S. 6; S. 135; S. 743; S. 3262; S. 4268; S. 4659; S.J. Res. 19

Contact: Jeff Arkin at <a href="mailto:arkinj@gao.gov">arkinj@gao.gov</a>

## Federal Advisory Committees: Actions Needed to Enhance Decision-Making Transparency and Cost Data Accuracy GAO-20-575

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the Federal Advisory Committee Act (FACA) to require agencies and advisory committees to make available online documents FACA already requires to be made available for public inspection and copying.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Michelle Sager at sagerm@gao.gov

Bankruptcy: Enhanced Authority Could Strengthen Oversight of Executive Bonuses Awarded Before a Bankruptcy Filing GAO-21-104617

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the U.S. Bankruptcy Code to clearly subject bonuses debtors pay executives shortly before a bankruptcy filing to bankruptcy court oversight and to specify factors courts should consider to approve such bonuses.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Michael Clements at <a href="mailto:clementsm@gao.gov">clementsm@gao.gov</a>

Consumer Protection: Congress Should Consider Enhancing Protections Around Scores Used to Rank Consumers GAO-22-104527

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider determining and implementing appropriate consumer protections for consumer scores beyond those currently afforded under existing federal laws. Among the issues that should be considered are the rights of consumers to view and correct data used in the creation of scores and to be informed of scores' uses and potential effects.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 2801; H.R. 7690; S. 5170

Contact: Alicia Puente Cackley at cackleya@gao.gov

## Covid-19: Current and Future Federal Preparedness Requires Fixes to Improve Health Data and Address Improper Payments

GAO-22-105397

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider providing the Department of Health and Human Services the authority to require states to report the data necessary for the Secretary to estimate and report on improper payments for the Temporary Assistance for Needy Families program in accordance with 31 U.S.C. § 3352.

Related legislation that would partially or fully address open matter:

**119th Congress:** H. R. 2242; H.R. 1533

118th Congress: H.R. 7431

Contact: Hannah Padilla at padillah@gao.gov

## Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should pass legislation requiring the Office of Management and Budget to provide guidance for agencies to develop plans for internal control that would then immediately be ready for use in, or adaptation for, future emergencies or crises and requiring agencies to report these internal control plans to OMB and Congress.

Related legislation that would partially or fully address open matter:

**119th Congress:** S. 78

118th Congress: S. 5098

Contact: Hannah Padilla at padillah@gao.gov

## Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should amend the Social Security Act to accelerate and make permanent the requirement for the Social Security Administration to share its full death data with the Department of the Treasury's Do Not Pay working system.

Related legislation that would partially or fully address open matter:

119th Congress: H.R. 1533; S. 269

**118th Congress:** S. 2492

Contact: Hannah Padilla at padillah@gao.gov

## Emergency Relief Funds: Significant Improvements Are Needed to Ensure Transparency and Accountability for Covid-19 and Beyond

GAO-22-105715

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should amend the Digital Accountability and Transparency Act to clarify the responsibilities and authorities of Office of Management and Budget and Department of the Treasury for ensuring the quality of data available on USAspending.gov.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jeff Arkin at arkinj@gao.gov

### Transforming Aviation: Congress Should Clarify Certain Tax Exemptions for Advanced Air Mobility GAO-23-105188

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation to clarify how advanced air mobility aircraft should be defined for the purpose of exemptions related to taxes that fund the Airport and Airway Trust Fund (AATF). This might include clarifying whether AATF excise tax exemptions should be determined in accordance with the take-off versus in-flight lift mechanism, creating new aircraft category types, further defining jet aircraft as it relates to newer technologies, or other approaches.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 4719

Contact: Heather Krause at krauseh@gao.gov

## Human Rights: Agency Actions Needed to Address Harassment of Dissidents and Other Tactics of Transnational Repression in the U.S.

GAO-24-106183

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** If Congress wants additional visibility into considerations of determinations pursuant to Section 6 of the Arms Export Control Act, which prohibits arms transfers to any country determined to be engaged in a consistent pattern of acts of intimidation or harassment against individuals in the U.S., Congress should consider amending the reporting requirement in Section 6 to include any instances where, for example, the President (a) considered, but ultimately declined, a determination, or (b) delegated the determination to an agency.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Chelsa L. Kenney at <a href="mailto:kenneyc@gao.gov">kenneyc@gao.gov</a>

#### Bank Supervision: More Timely Escalation Of Supervisory Action Needed

GAO-24-106974

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Modernizing the U.S. Financial Regulatory System

**Recommendation Text:** Congress should consider requiring the adoption of noncapital triggers that require early and forceful regulatory actions tied to unsafe banking practices before they impair capital, such as by amending the Federal Deposit Insurance Act to incorporate noncapital triggers into the prompt corrective action framework.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Michael Clements at <a href="mailto:clementsm@gao.gov">clementsm@gao.gov</a>

#### Financial Disclosure: Updates Are Needed to the Public Reporting Requirements

GAO-25-107039

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the Ethics in Government Act to update the public reporting requirements, in consultation with the Office of Government Ethics.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

**118th Congress:** None identified.

Contact: Yvonne D. Jones at jonesy@gao.gov

#### High-Risk Series: Heightened Attention Could Save Billions More and Improve Government Efficiency and Effectiveness GAO-25-107743

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: High-Risk areas with interagency groups formed to address challenges

**Recommendation Text:** Congress should consider requiring that interagency groups formed to address high-risk and other key challenges develop and implement a collaboration plan incorporating GAO's leading interagency collaboration practices.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: None identified.

Contact: Michelle Sager at <a href="mailto:sagerm@gao.gov">sagerm@gao.gov</a>

#### SCIENCE and the ENVIRONMENT

Open matters for congressional consideration: 20



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# Environmental Health: High-Level Strategy and Leadership Needed to Continue Progress Toward Protecting Children from Environmental Threats GAO-10-205

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Because the Environmental Protection Agency (EPA) alone cannot address the complexities of the nation's challenges in addressing environmental health risks for children, Congress should consider re-establishing a government-wide task force on children's environmental health risks, similar to the one previously established by Executive Order 13045 and co-chaired by the Administrator of EPA and the Secretary of Health and Human Services. Congress should consider charging it with identifying the principal environmental health threats to children and developing national strategies for addressing them. Congress may also wish to consider establishing in law the Executive Order's requirement for periodic reports about federal research findings and research needs regarding children's environmental health.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: J. Alfredo Gómez at <a href="mailto:gomezi@gao.gov">gomezi@gao.gov</a>

**Coal Mine Reclamation: Federal and State Agencies Face Challenges in Managing Billions in Financial Assurances** GAO-18-305

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the Surface Mining Control and Reclamation Act to eliminate the use of self-bonding as a type of financial assurance for coal mine reclamation.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Cardell Johnson at johnsoncd1@gao.gov

Climate Resilience: A Strategic Investment Approach for High-Priority Projects Could Help Target Federal Resources GAO-20-127

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

**Recommendation Text:** Congress should consider establishing a federal organizational arrangement to periodically identify and prioritize climate resilience projects for federal investment. Such an arrangement could be designed for success by considering the six key steps for prioritizing climate resilience investments and the opportunities to increase the climate resilience impact of federal funding options identified in our report.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: S. 3261

Contact: J. Alfredo Gómez at gomezi@gao.gov

Water Infrastructure: Technical Assistance and Climate Resilience Planning Could Help Utilities Prepare for Potential Climate Change Impacts

GAO-20-24

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

**Recommendation Text:** Congress should consider requiring that climate resilience be incorporated in the planning of all drinking water and wastewater projects that receive federal financial assistance from programs that the Environmental Protection Agency, the Federal Emergency Management Agency, the Department of Housing and Urban Development, and the United States Department of Agriculture administer.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 403

118th Congress: H.R. 1367; S. 660

Contact: J. Alfredo Gómez at gomezi@gao.gov

### International Boundary and Water Commission: Opportunities Exist to Address Water Quality Problems GAO-20-307

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider providing direction and specific authorization for U.S. Section of the International Boundary and Water Commission to take action to resolve the long-standing water quality problems associated with transboundary stormwater flows in the Santa Cruz River Basin watershed, including identifying alternatives, cost estimates, funding sources, and time frames, in coordination with federal, state, and local partners. (Matter for Consideration 1)

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: J. Alfredo Gómez at <a href="mailto:gomezi@gao.gov">gomezi@gao.gov</a>

Climate Change: A Climate Migration Pilot Program Could Enhance the Nation's Resilience and Reduce Federal Fiscal Exposure

GAO-20-488

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

Recommendation Text: Congress should consider establishing a pilot program with leadership from a defined federal organizational arrangement to identify and provide assistance to climate migration projects for communities that express affirmative interest in relocation as a resilience strategy. Such a pilot program could be designed for success by considering the key factors we identified in this report.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified. 118th Congress: None identified.

Contact: J. Alfredo Gómez at gomezi@gao.gov

#### Federal Research Grants: OMB Should Take Steps to **Establish the Research Policy Board** GAO-21-232R

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

Recommendation Text: Congress should consider extending the period of authorization for the Research Policy Board, giving the Office of Management and Budget additional time to establish the Research Policy Board and complete its statutory mission under the 21st Century Cures Act.

Related legislation that would partially or fully address open matter:

119th Congress: None identified. 118th Congress: None identified.

Contact: Candice Wright at wrightc@gao.gov

#### Recycling: Building on Existing Federal Efforts Could Help **Address Cross-Cutting Challenges** GAO-21-87

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider clarifying whether the Secretary of Commerce's responsibility under the Resource Conservation and Recovery Act to stimulate the development of markets for recyclables specifically includes domestic markets or assign that responsibility to another agency.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: J. Alfredo Gómez at <a href="mailto:gomezi@gao.gov">gomezi@gao.gov</a>

#### Alaska Native Issues: Federal Agencies Could Enhance Support for Native Village Efforts to Address Environmental Threats

GAO-22-104241

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

Recommendation Text: Congress should consider establishing an interagency and intergovernmental coordinating entity and requiring the relevant agencies to participate and engage in sustained coordination to strategically target federal investments to Alaska Native villages facing significant environmental threats. Congress should also consider directing the coordinating entity and its participating agencies to identify opportunities to streamline program delivery across federal agencies; assess the statutory program characteristics we identified that pose obstacles to Alaska Native villages' obtaining assistance, and identify any others; and submit a report to Congress with any recommendations for statutory changes to streamline program delivery and to address such obstacles.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Anna Maria Ortiz at ortiza@gao.gov

Air Travel and Communicable Diseases: Federal Leadership Needed to Advance Research

GAO-22-104579

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider directing the Federal Aviation Administration to develop and implement a strategy to identify and advance needed research on communicable diseases in air travel, in coordination with appropriate federal agencies, such as the Department of Homeland Security and Health and Human Services, and external partners. In alignment with leading practices for interagency collaboration, this strategy should, at a minimum, clearly identify the roles and responsibilities for participating agencies, determine the resources needed, and document any relevant agreements.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 3679

Contact: Heather Krause at <a href="mailto:krauseh@gao.gov">krauseh@gao.gov</a>

Nuclear Waste Cleanup: DOE's Efforts to Manage Depleted Uranium Would Benefit from Clearer Legal Authorities GAO-22-105471

Potential Financial Benefits: Hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

**High-Risk Area:** Acquisition and Program Management for DOE's NNSA and EM & U.S. Government Environmental Liability

**Recommendation Text:** Congress should consider enacting legislation to clarify the Department of Energy's authority to sell depleted uranium, including any conditions connected to such sales.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Nathan Anderson at andersonn@gao.gov

Persistent Chemicals: Actions Needed to Improve DOD's Ability to Prevent the Procurement of Items Containing PFAS GAO-23-105982

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider clarifying its direction to the Department of Defense regarding current and future prohibitions on the procurement of items containing perand polyfluoroalkyl substances (PFAS), specifically by aligning the item categories specified in the prohibitions with the Environmental Protection Agency's list of recommended third-party standards and ecolabels specific to PFAS and addressing the presence of PFAS below levels in existing PFAS criteria.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Alissa H. Czyz at czyza@gao.gov

Climate Change: Options to Enhance the Resilience of Federally Funded Flood Risk Management Infrastructure GAO-24-105496

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

**Recommendation Text:** As Congress considers authorizing legislation for the U.S. Army Corps of Engineers' civil works activities, Congress should consider, in light of any analyses or proposals submitted by the U.S. Army Corps of Engineers, providing direction or authority to implement one or more of the 14 options for enhancing the climate resilience of federally funded flood risk management infrastructure identified in this report.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R.10360; S.4367

Contact: J. Alfredo Gómez at <a href="mailto:gomezi@gao.gov">gomezi@gao.gov</a>

Clean Water: Revolving Fund Grant Formula Could Better Reflect Infrastructure Needs, and EPA Could Improve Needs Estimate

GAO-24-106251

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider revising the allotment formula for the Clean Water State Revolving Fund program to clearly align with the program's goals and requiring the Environmental Protection Agency (EPA) to periodically calculate allotment percentages using the most recent data. For example, in developing a new formula, Congress should consider the types of variables, weights, and data sources used in the expert panel's formula in this report.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 3167; S. 115

Contact: J. Alfredo Gómez at <a href="mailto:googao.gov">googao.gov</a>

**Nuclear Waste Cleanup: Changes Needed to Address Current and Growing Shortages In Mission-Critical Positions GAO-24-106479** 

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** Strategic Human Capital Management & Acquisition and Program Management for DOE's NNSA and EM

**Recommendation Text:** To support its ability to conduct oversight, Congress should consider implementing an annual reporting requirement to help ensure EM prioritizes workforce management and addresses recurring workforce problems. Such a requirement could include annual reporting on EM's efforts to implement recommendations and strategies, or additional direction on how EM and DOE should address workforce problems that numerous reports have identified.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Nathan Anderson at andersonn@gao.gov

## Climate Resilience: Congressional Action Needed to Enhance Climate Economics Information and to Limit Federal Fiscal Exposure

GAO-24-106937

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

**Recommendation Text:** Congress should consider establishing a federal organizational arrangement to prioritize climate resilience projects for investment. Such an organizational arrangement could be designed for success by authorizing the key elements we identified in this report as a system, including (1) a national climate resilience strategic plan, (2) a national climate information system, (3) expanding the use of climate economics information, (4) a consistent approach for climate resilience investments, and (5) a community-driven climate migration pilot program.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: S. 3261

Contact: J. Alfredo Gómez at <a href="mailto:googao.gov">googao.gov</a>

Climate Resilience: Congressional Action Needed to Enhance Climate Economics Information and to Limit Federal Fiscal Exposure

GAO-24-106937

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

**Recommendation Text:** Congress should consider designating a federal entity to develop a national climate resilience strategic plan that will guide the nation's efforts to adapt to a changing climate. The plan should, among other things, (1) define federal priorities related to adaptation and climate resilience; (2) clarify roles, responsibilities, and working relationships among federal, tribal, state, territorial, and local governments; (3) identify mechanisms to increase the capacity of federal, tribal, state, territorial, and local agencies to incorporate information about current and potential climate change impacts into government decision-

making; (4) address how resources will be made available to implement the plan; and (5) build on and integrate ongoing federal planning efforts related to adaptation and climate resilience.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: S. 3261

Contact: J. Alfredo Gómez at gomezi@gao.gov

Climate Resilience: Congressional Action Needed to Enhance Climate Economics Information and to Limit Federal Fiscal Exposure

GAO-24-106937

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

**Recommendation Text:** Congress should consider establishing and maintaining a national climate information system that is periodically updated to help federal, tribal, state, territorial, local, and private sector decision-makers access and use the best available climate information.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: S. 3261

Contact: J. Alfredo Gómez at gomezi@gao.gov

Climate Resilience: Congressional Action Needed to Enhance Climate Economics Information and to Limit Federal Fiscal Exposure

GAO-24-106937

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

**High-Risk Area:** Limiting the Federal Government's Fiscal Exposure by Better Managing Climate Change Risks

**Recommendation Text:** Congress should consider designating a federal entity to develop and support agency use of information on the potential economic costs of climate change to the federal government and craft appropriate responses.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: J. Alfredo Gómez at gomezi@gao.gov

## Textile Waste: Federal Entities Should Collaborate on Reduction and Recycling Efforts GAO-25-107165

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related**: Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider providing direction and expressly delegate authority to a federal entity (or entities) to take coordinated federal action to reduce textile waste and advance textile recycling.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

**118th Congress:** None identified.

Contact: J. Alfredo Gómez at <a href="mailto:gomezi@gao.gov">gomezi@gao.gov</a>

#### TAX POLICY and ADMINISTRATION

Open matters for congressional consideration: 36



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# Tax Policy: Tax-Exempt Status of Certain Bonds Merits Reconsideration, and Apparent Noncompliance with Issuance Cost Limitations Should be Addressed GAO-08-364

Potential Financial Benefits: Billions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** As Congress considers whether tax-exempt governmental bonds should be used for professional sports stadiums that are generally privately used, it should also consider whether other facilities, including hotels and golf courses, that are privately used should continue to be financed with tax-exempt governmental bonds.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at mctiguej@gao.gov

Tax Expenditures: Available Data Are Insufficient to Determine the Use and Impact of Indian Reservation Depreciation

GAO-08-731

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Given the lack of information on users of the Indian reservation depreciation (IRD) provision and where property claimed under IRD is placed in service, Congress should consider requiring the Internal Revenue Service (IRS) to collect information identifying which taxpayers use IRD and the reservation and/or address where they have placed the property into service. In deliberating additional requirements, Congress should weigh the

need for more IRD information with the associated costs of collecting and analyzing the information as well as the effects on IRS's other priorities.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mctiguej@gao.gov">mctiguej@gao.gov</a>

#### Tax Gap: Actions That Could Improve Rental Real Estate Reporting Compliance

GAO-08-956

Potential Financial Benefits: One billion dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** To provide clarity for which taxpayers with rental real estate activity must report expense payments on information returns and to provide greater information reporting, Congress should consider amending the Internal Revenue Code to make all taxpayers with rental real estate activity subject to the same information reporting requirements as other taxpayers operating a trade or business.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mctiguej@gao.gov">mctiguej@gao.gov</a>

Tax Administration: IRS's 2008 Filing Season Generally Successful Despite Challenges, Although IRS Could Expand Enforcement During Returns Processing GAO-09-146

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

**High-Risk Area:** Enforcement of Tax Laws

**Recommendation Text:** Given the potential for improving compliance now and in the future, Congress should consider providing the Internal Revenue Service with the authority to use math

error checks to identify and correct returns with ineligible individual retirement account (IRA) "catch-up" contributions.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jessica Lucas-Judy at <a href="mailto:lucasjudyi@gao.gov">lucasjudyi@gao.gov</a>

## Tax Gap: IRS Could Do More to Promote Compliance by Third Parties with Miscellaneous Income Reporting Requirements

GAO-09-238

Potential Financial Benefits: Billions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** To simplify the burden that the corporate exemption places on payers to distinguish payees' business status and also provide greater information reporting, Congress should consider requiring payers to report payments to corporations on the form 1099 MISC, as we previously suggested and as proposed in the Bush Administration's budget.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

#### Tax Policy: the Research Tax Credit's Design and Administration Can be Improved GAO-10-136

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** In order to reduce economic inefficiencies and excessive revenue costs resulting from inaccuracies in the base of the research tax credit, Congress should consider eliminating the regular credit option for computing the research credit.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

## **Tax Policy: the Research Tax Credit's Design and Administration Can be Improved GAO-10-136**

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** In order to reduce economic inefficiencies and excessive revenue costs resulting from inaccuracies in the base of the research tax credit, Congress should consider adding a minimum base to the Alternative Simplified Credit that equals 50 percent of the taxpayer's current-year qualified research expenses.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at mctiguei@gao.gov

#### Tax Policy: the Research Tax Credit's Design and Administration Can be Improved GAO-10-136

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** If Congress nevertheless wishes to continue offering the regular research credit to taxpayers, it should consider reducing inaccuracies in the credit's base and to reduce taxpayers' uncertainty and compliance costs and the Internal Revenue Service's administrative costs by updating the historical base period that regular credit claimants use to compute their fixed base percentages.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

## **Tax Policy: the Research Tax Credit's Design and Administration Can be Improved GAO-10-136**

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** If Congress nevertheless wishes to continue offering the regular research credit to taxpayers, it should consider reducing inaccuracies in the credit's base and to reduce taxpayers' uncertainty and compliance costs and the Internal Revenue Service's administrative costs by eliminating base period recordkeeping requirements for taxpayers that elect to use a fixed base percentage of 16 percent in their computation of the credit.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at mctiguej@gao.gov

#### Tax Policy: the Research Tax Credit's Design and Administration Can be Improved GAO-10-136

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Enforcement of Tax Laws

Recommendation Text: If Congress nevertheless wishes to continue offering the regular research credit to taxpayers, it should consider reducing inaccuracies in the credit's base and to reduce taxpayers' uncertainty and compliance costs and the Internal Revenue Service's administrative costs by clarifying for the Department of the Treasury its intent regarding the definition of gross receipts for purposes of computing the research credit for controlled groups of corporations. In particular it may want to consider clarifying that the regulations generally excluding transfers between members of controlled groups apply to both gross receipts and Qualified Research Expenses and specifically clarifying how it intended sales by domestic members to foreign members to be treated. Such clarification would help to resolve open controversies relating to past claims, even if the regular credit were discontinued for future years.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

#### Tax Gap: Actions Needed to Address Noncompliance with S Corporation Tax Rules

GAO-10-195

Potential Financial Benefits: Hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** To improve compliance with shareholder basis rules, Congress should consider requiring S corporations to calculate and report shareholder's stock and debt basis as completely as possible. S corporations would report the calculation on the Schedule K-1 and send it to shareholders as well as the Internal Revenue Service. If Congress judges that stock purchase price information that is currently only available to shareholders should not be transmitted to the S corporation due to privacy concerns, an alternative is to require that S corporations report less complete basis calculations using information already available to the S corporation.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at mctiguej@gao.gov

New Markets Tax Credit: the Credit Helps Fund a Variety of Projects in Low-Income Communities, but Could be Simplified

GAO-10-334

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Should the program be extended beyond 2009, to ensure that the maximum amount of capital ends up in low-income community businesses, Congress should consider offering grants to Community Development Entities (CDE) that would provide the funds to low-income community businesses. If it does so, Congress should consider requiring the Department of the Treasury to gather appropriate data to assess whether and to what extent the

grant program increases the amount of federal subsidy provided to low-income community businesses compared to the New Markets Tax Credits; whether the grant program otherwise affects the success of efforts to assist low-income communities; and how costs for administering the program incurred by the Community Development Financial Institutions Fund, CDEs, and investors would change. One option may be for Congress to set aside a portion of funds to be used as grants and a portion to be used as tax credit allocation authority under the current structure of the program in a future allocation round to facilitate comparison of the two program structures.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mctiquei@gao.gov">mctiquei@gao.gov</a>

Recovery Act: IRS Quickly Implemented Tax Provisions, but Reporting and Enforcement Improvements Are Needed GAO-10-349

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related**: Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** the Congress should consider broadening the Internal Revenue Service's ability to use math error authority, with appropriate safeguards against misuse of that authority.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

Tax Compliance: IRS May be Able to Improve Compliance for Nonresident Aliens and Updating Requirements Could Reduce Their Compliance Burden

GAO-10-429

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Given the increasing extent of business travel to the U.S. and the eroding effect of inflation, Congress should consider raising the amount of U.S. income paid by a foreign employer that is exempt from tax for nonresidents who meet the other conditions of the exemption.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

Tax Compliance: IRS May be Able to Improve Compliance for Nonresident Aliens and Updating Requirements Could Reduce Their Compliance Burden

GAO-10-429

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Given the difficulty of enforcing the requirement for aliens to obtain certificates of compliance--sailing permits--before departing the country and the existence of withholding requirements and tax treaties, Congress should consider eliminating the sailing permit requirement.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

## **2011 Tax Filing: IRS Dealt with Challenges to Date but Needs Additional Authority to Verify Compliance GAO-11-481**

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** To ensure that the Internal Revenue Service (IRS) can adequately enforce certain tax provisions, Congress should consider providing IRS with math error authority

to use tax return information from previous years to ensure that taxpayers do not improperly claim credits or deductions in excess of lifetime limits where applicable.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jessica Lucas-Judy at <a href="mailto:lucasjudyi@gao.gov">lucasjudyi@gao.gov</a>

## **Abusive Tax Avoidance Transactions: IRS Needs Better Data to Inform Decisions About Transactions**GAO-11-493

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Congress should consider instituting a penalty on non-material advisor promoters for failing to provide investor lists to the Internal Revenue Service within a specified time period when requested, comparable to the 20-business-day requirement for material advisors.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

## E-Filing Tax Returns: Penalty Authority and Digitizing More Paper Return Data Could Increase Benefits GAO-12-33

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending the Internal Revenue Code to authorize the Internal Revenue Service to assess penalties on preparers for failure to comply with section 6011(e)(3).

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mctiguei@gao.gov">mctiguei@gao.gov</a>

## Tobacco Taxes: Large Disparities in Rates for Smoking Products Trigger Significant Market Shifts to Avoid Higher Taxes

GAO-12-475

Potential Financial Benefits: One billion dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** Disparities in tax rates on smoking tobacco products have negative revenue implications because they create incentives for manufacturers and consumers to substitute higher-taxed products with lower-taxed products. In light of that fact, as Congress continues its oversight of Children's Health Insurance Program Reauthorization Act and Tobacco Control Act implementation, it should consider modifying tobacco tax rates to eliminate significant tax differentials between similar products. Specifically, Congress should consider equalizing tax rates on roll-your-own and pipe tobacco and, in consultation with the Department of the Treasury, also consider options for reducing tax avoidance due to tax differentials between small and large cigars.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Nagla'a El-Hodiri at <a href="mailto:ElHodiriN@gao.gov">ElHodiriN@gao.gov</a>

Appraised Values on Tax Returns: Burdens on Taxpayers Could be Reduced and Selected Practices Improved GAO-12-608

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** To reduce the compliance burden on taxpayers making noncash contributions, Congress should consider raising the threshold at which taxpayers are required to have qualified appraisals for a particular contribution. Raising the threshold and giving the Internal Revenue Service the authority to adjust this value for inflation in the future would maintain the consistent treatment of taxpayers over time.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguei@gao.gov">mctiguei@gao.gov</a>

#### Paid Tax Return Preparers: In a Limited Study, Preparers Made Significant Errors

GAO-14-467T

Potential Financial Benefits: One hundred million dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** If Congress agrees that significant paid preparer errors exist, it should consider legislation granting the Internal Revenue Service the authority to regulate paid tax preparers.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 2702; S. 1209

Contact: James (Jay) R. McTigue, Jr at mctiguej@gao.gov

Individual Retirement Accounts: IRS Could Bolster Enforcement on Multimillion Dollar Accounts, but More Direction from Congress Is Needed GAO-15-16

Potential Financial Benefits: Ten billion dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: None.

**Recommendation Text:** To promote retirement savings without creating permanent tax-favored accounts for a small segment of the population, Congress should consider revisiting the use of individual retirement accounts (IRA) to accumulate large balances and consider ways to improve the equity of the existing tax expenditure on IRAs. Options could include limits on (1) the types of assets permitted in IRAs, (2) the minimum valuation for an asset purchased by an IRA, or (3) the amount of assets that can be accumulated in IRAs and employer sponsored plans that get preferential tax treatment.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** S. 5422

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiquei@gao.gov">mctiguei@gao.gov</a>

## **Low-Income Housing Tax Credit: Joint IRS-HUD Administration Could Help Address Weaknesses in Oversight GAO-15-330**

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

**High-Risk Area:** Enforcement of Tax Laws

**Recommendation Text:** To better align program goals with agency missions and improve program administration and oversight, Congress should consider designating the Department of Housing and Urban Development (HUD) as a joint administrator of the program responsible for oversight. As part of the deliberation, Congress also should direct HUD to estimate the costs to monitor and perform the additional oversight responsibilities, including a discussion of funding options.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@qao.gov

Tax Fraud and Noncompliance: IRS Could Further Leverage the Return Review Program to Strengthen Tax Enforcement GAO-18-544

Potential Financial Benefits: May contribute to hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Congress should consider legislation to require that returns prepared electronically but filed on paper include a scannable code printed on the return.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 2688; S. 3660

Contact: James (Jay) R. McTigue, Jr at <a href="mctiquei@gao.gov">mctiquei@gao.gov</a>

Foreign Asset Reporting: Actions Needed to Enhance Compliance Efforts, Eliminate Overlapping Requirements, and Mitigate Burdens on U.S. Persons Abroad GAO-19-180

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Congress should consider amending the Internal Revenue Code, Bank Secrecy Act of 1970, and other statutes, as needed, to address overlap in foreign financial asset reporting requirements for the purposes of tax compliance and detection, and prevention of financial crimes, such as by aligning the types of assets to be reported and asset reporting thresholds, and ensuring appropriate access to the reported information.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at mctiguei@gao.gov

#### Taxpayer Information: IRS Needs to Improve Oversight of Third-Party Cybersecurity Practices GAO-19-340

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

**High-Risk Area:** Enforcement of Tax Laws

**Recommendation Text:** Congress should consider providing the Internal Revenue Service with explicit authority to establish security requirements for the information systems of paid preparers and Authorized e-file Providers.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Jessica Lucas-Judy at lucasjudyj@gao.gov

#### Tax Administration: Opportunities Exist to Improve Oversight of Hospitals' Tax-Exempt Status

GAO-20-679

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

**High-Risk Area:** Enforcement of Tax Laws

**Recommendation Text:** Congress should consider specifying in the Internal Revenue Code what services and activities it considers sufficient community benefit.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 2859

Contact: Jessica Lucas-Judy at <a href="mailto:lucasjudyi@gao.gov">lucasjudyi@gao.gov</a>

#### Opportunity Zones: Improved Oversight Needed to Evaluate Tax Expenditure Performance

GAO-21-30

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Congress should consider providing the Department of the Treasury with the authority and responsibility to collect data and report on the performance of the Opportunity Zones tax expenditure, in collaboration with other agencies.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 3937; H.R. 5761

Contact: Jessica Lucas-Judy at lucasjudyj@gao.gov

#### Opportunity Zones: Improved Oversight Needed to Evaluate Tax Expenditure Performance

GAO-21-30

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** As part of the deliberation, Congress should also consider identifying questions about the performance of the Opportunity Zones tax expenditure that it wants the Department of the Treasury, in collaboration with other agencies, to address in order to help guide data collection and reporting of performance, including outcomes.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 3937; H.R. 5761

Contact: Jessica Lucas-Judy at <a href="mailto:lucasjudyi@gao.gov">lucasjudyi@gao.gov</a>

Tax Equity: Lack of Data Limits Ability to Analyze Effects of Tax Policies on Households by Demographic Characteristics GAO-22-104553

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider revising relevant laws, such as those in Titles 13 and 26, as appropriate, to facilitate interagency data sharing that would allow for more accurate, consistent, and systematic analyses of any effects of existing and proposed tax policies in relation to taxpayers' demographics in a secure manner that protects the confidentiality of those data.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jessica Lucas-Judy at <a href="mailto:lucasjudyi@gao.gov">lucasjudyi@gao.gov</a>

Paid Tax Return Preparers: IRS Efforts to Oversee Refundable Credits Help Protect Taxpayers but Additional Actions and Authority Are Needed GAO-23-105217

Potential Financial Benefits: Potential financial benefits shown under GAO-14-467T

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Congress should grant the Internal Revenue Service the explicit authority to establish professional requirements for paid tax preparers.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 2702; S. 1209

Contact: James (Jay) R. McTigue, Jr at mctiguej@gao.gov

## Remote Sales Tax: Federal Legislation Could Resolve Some Uncertainties and Improve Overall System GAO-23-105359

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider working with states to establish nationwide parameters for state taxation of remote sales. Such parameters should balance state interests with the need to address the multistate complexities discussed in this report. The parameters should improve the overall system's alignment with the criteria for a good tax system and help address existing uncertainties regarding what remote sales taxation is legally permissible by states and localities.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 2702; S. 1209

Contact: James (Jay) R. McTigue, Jr at <a href="mctigue">mctigue</a> <a href="mctigue">mctigue</

#### Security of Taxpayer Information: IRS Needs to Address Critical Safeguard Weaknesses

GAO-23-105395

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: Ensuring the Cybersecurity of the Nation & Enforcement of Tax Laws

**Recommendation Text:** Congress should consider providing the Internal Revenue Service with direct statutory authority to inspect receiving agencies' safeguards for taxpayer information shared under subsection 6103(c) of the Internal Revenue Code.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jessica Lucas-Judy at <a href="mailto:lucasjudyi@gao.gov">lucasjudyi@gao.gov</a>

## **Sole Proprietor Compliance: Treasury and IRS Have Opportunities to Reduce the Tax Gap GAO-24-105281**

Potential Financial Benefits: May contribute to hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

**High-Risk Area:** Enforcement of Tax Laws

**Recommendation Text:** Congress should consider legislation requiring the Secretary of the Treasury to ensure the tax gap strategy includes (1) a segment on improving sole proprietor compliance that is coordinated with broader tax gap reduction efforts, and (2) a specific, integrated plan that could include options we identified, as we recommended in July 2007.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiquei@gao.gov">mctiquei@gao.gov</a>

## Sole Proprietor Compliance: Treasury and IRS Have Opportunities to Reduce the Tax Gap GAO-24-105281

Potential Financial Benefits: May contribute to hundreds of millions of dollars

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Congress should consider requiring the Commissioner of Internal Revenue to work with the Secretary of the Treasury to implement tax withholding that is voluntary for companies facilitating payments for services provided by sole proprietors for those taxpayers who choose to participate, as we recommended in May 2020.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: James (Jay) R. McTigue, Jr at <a href="mailto:mctiguej@gao.gov">mctiguej@gao.gov</a>

#### Excise Taxes: Action Needed to Improve Compliance For Sport Fishing and Archery Imports

GAO-24-106569

Potential Financial Benefits: One million dollars or more

**GAO Duplication and Cost Savings Related:** Yes

High-Risk Area: Enforcement of Tax Laws

**Recommendation Text:** Congress should consider making U.S. online marketplaces responsible for excise taxes on sales of imported sport fishing and archery equipment that they are involved in between foreign sellers and U.S. consumers.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 1494

**118th Congress:** None identified.

Contact: Jessica Lucas-Judy at <a href="mailto:lucasjudyi@gao.gov">lucasjudyi@gao.gov</a>

#### TRAINING, EMPLOYMENT, and EDUCATION

Open matters for congressional consideration: 13



Source: Paradee/stock.adobe.com. | GAO-25-108167

# Servicemember Reemployment: Agencies Are Generally Timely in Processing Redress Complaints, but Improvements Needed in Maintaining Data and Reporting GAO-11-55

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To help ensure that Congress is fully apprised of efforts to resolve a case, Congress should consider amending the Uniformed Services Employment and Reemployment Rights Act of 1994 to require the Department of Justice and the Office of Special Counsel to report on additional time taken to resolve a matter after they decline representation.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Yvonne D. Jones at jonesy@gao.gov

Servicemember Reemployment: Agencies Are Generally Timely in Processing Redress Complaints, but Improvements Needed in Maintaining Data and Reporting GAO-11-55

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To help ensure that that servicemembers who file complaints are adequately being informed of their the Uniformed Services Employment and Reemployment Rights Act of 1994 (USERRA) complaint process rights in accordance with the Veterans' Benefits Improvement Act of 2008, Congress should consider amending USERRA to require the

Department of Labor to report on the extent to which it is notifying complainants of their USERRA complaint process rights within 5 days of filing a complaint.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Yvonne D. Jones at jonesy@gao.gov

Servicemember Reemployment: Agencies Are Generally Timely in Processing Redress Complaints, but Improvements Needed in Maintaining Data and Reporting GAO-11-55

Potential Financial Benefits: No potential financial benefits identified

GAO Duplication and Cost Savings Related: No

High-Risk Area: None.

**Recommendation Text:** To help ensure that the Department of Justice (DOJ) handles state cases as expediently as private employer cases, Congress should consider amending the Uniformed Services Employment and Reemployment Rights Act of 1994 to specifically require DOJ to adhere to the same 60-day deadline for state employer matters that they must adhere to for matters against private employers.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Yvonne D. Jones at jonesy@gao.gov

Servicemember Reemployment: Agencies Are Generally Timely in Processing Redress Complaints, but Improvements Needed in Maintaining Data and Reporting GAO-11-55

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** To help ensure that servicemembers in state employer cases are kept apprised of the status of the Department of Justice (DOJ)'s decision making without potentially

compromising DOJ's ability to successfully bring suit against state employers, Congress should consider amending the Uniformed Services Employment and Reemployment Rights Act of 1994 to require DOJ to notify these servicemembers of the status of DOJ's efforts.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Yvonne D. Jones at jonesy@gao.gov

Special Education: More Flexible Spending Requirement Could Mitigate Unintended Consequences While Protecting Services

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

GAO-16-2

**Recommendation Text:** To help districts address key challenges in meeting maintenance of effort (MOE) spending requirements and mitigate unintended consequences that may affect services for students with disabilities, while preserving the safeguard for funding for students with disabilities, Congress should consider options for a more flexible MOE requirement. This could include adopting a less stringent MOE requirement to align with the MOE requirements in other education programs or adding to or modifying exceptions. For example, current exceptions could be changed to allow one-time increases in spending without changing a district's MOE baseline in order to encourage pilot innovations or to allow certain spending decreases (e.g., state caps on teacher benefits), as long as a district can demonstrate the decrease does not negatively affect services.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jacqueline M. Nowicki at nowickij@gao.gov

Federal Student Loans: Actions Needed to Improve Oversight of Schools' Default Rates

GAO-18-163

Potential Financial Benefits: Potential financial benefits identified but no estimate

**GAO Duplication and Cost Savings Related**: Yes

High-Risk Area: None.

**Recommendation Text:** Congress should consider strengthening schools' accountability for student loan defaults, for example, by (1) revising the cohort default rate (CDR) calculation to account for the effect of borrowers spending long periods of time in forbearance during the 3-year CDR period, (2) specifying additional accountability measures to complement the CDR, for example, a repayment rate, or (3) replacing the CDR with a different accountability measure.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 7880

Contact: Melissa Emrey-Arras at <a href="mailto:emreyarrasm@gao.gov">emreyarrasm@gao.gov</a>

#### Federal Student Loans: Actions Needed to Improve Oversight of Schools' Default Rates

GAO-18-163

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider requiring that schools and default management consultants that choose to contact borrowers about their federal student loan repayment and postponement options after they leave school present them with accurate and complete information.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Melissa Emrey-Arras at <a href="mailto:emreyarrasm@gao.gov">emreyarrasm@gao.gov</a>

Private School Choice: Federal Actions Needed to Ensure Parents Are Notified About Changes in Rights for Students with Disabilities

GAO-18-94

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider requiring that states notify parents/guardians of changes in students' federal special education rights when a student with a disability is moved from public to private school by their parent.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jacqueline M. Nowicki at nowickij@gao.gov

### Financial Aid Offers: Action Needed to Improve Information on College Costs and Student Aid GAO-23-104708

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider legislation requiring colleges to provide all students offered federal student aid with financial aid offers containing clear and standard information that follow best practices. This could include requiring colleges to provide the College Financing Plan to all such students.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** H.R. 1198, § 484; H.R. 1311; S. 528, § 484; S. 1972

Contact: Melissa Emrey-Arras at <a href="mailto:emreyarrasm@gao.gov">emreyarrasm@gao.gov</a>

## Special Education: Additional Data Could Help Early Intervention Programs Reach More Eligible Infants and Toddlers

GAO-24-106019

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider strengthening efforts to maximize children's access to Part C early intervention services by (1) providing the Secretary of Education with authority to require states to collect and report to the Department of Education (Education) the

demographic data on children for additional steps in the Part C enrollment process (i.e., at the referral, evaluation, and eligibility stages) and (2) requiring Education to use these data to better assist states in their efforts to identify and rectify gaps in access to Part C services.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jacqueline M. Nowicki at nowickij@gao.gov

#### Head Start: Opportunities Exist to Better Align Resources with Child Poverty

GAO-24-106077

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider reviewing and revising, as appropriate, statutory provisions governing how annual Head Start funding is allocated to assure that they align with congressional priorities and goals for Head Start.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

118th Congress: H.R. 8723; S. 4550

Contact: Jacqueline M. Nowicki at nowickij@gao.gov

#### Head Start: Opportunities Exist to Better Align Resources with Child Poverty

GAO-24-106077

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider reviewing and revising, as appropriate, statutory provisions governing the allocation of Head Start and Early Head Start expansion funding to assure that they align with congressional priorities. For example, Congress could clarify the provision governing which states should receive a higher proportion of Head Start expansion funding and the provision governing how Early Head Start expansion funds should

be allocated to achieve an "equitable national geographic distribution" of grants, as indicated in law.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jacqueline M. Nowicki at <a href="mailto:nowickij@gao.gov">nowickij@gao.gov</a>

Special Education: Education Needs School- and District-Level Data to Fully Assess Resources Available to Students with Disabilities GAO-24-106264

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

Recommendation Text: Congress should consider granting Education authority under the Individuals with Disabilities Education Act to collect school- and district-level data on special education and related resources, where feasible, that would help Education fulfill its oversight responsibilities under the law. Such data could include (1) The number of students who receive specific types of special education related services, such as speech therapy, physical therapy, occupational therapy, and other services that may be specified in an individualized education program. (2) The number of staff providing special education services, such as special education teachers, paraeducators, and other staff involved in delivering services to students that may be specified in an individualized education program. (3) Expenditures for special education services, such as for the wages, salaries, and compensation for staff; transportation; technology; professional development; and other related activities.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Jacqueline M. Nowicki at nowickij@gao.gov

#### TRIBAL PROGRAMS

Open matters for congressional consideration: 10



Sources: GAO file photo, Chinnapong/stock.adobe.com. | GAO-25-108167

## Indian Health Service: Action Needed to Ensure Equitable Allocation of Resources for the Contract Health Service Program

GAO-12-446

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** In order to ensure an equitable allocation of the contract health services program funds, the Congress should consider requiring Indian Health Service to develop and use a new method to allocate all contract health services program funds to account for variations across areas that would replace the existing base funding, annual adjustment, and program increase methodologies, notwithstanding any restrictions currently in federal law.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jessica Farb at <a href="mailto:farbi@gao.gov">farbi@gao.gov</a>

Uranium Contamination: Overall Scope, Time Frame, and Cost Information Is Needed for Contamination Cleanup on the Navajo Reservation

GAO-14-323

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** To develop an estimate of the scope of work remaining to address uranium contamination on or near the Navajo reservation, Congress should consider requiring that the Environmental Protection Agency take the lead and work with the other federal

agencies to develop an overall estimate of the remaining scope of the work, time frames, and costs.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: J. Alfredo Gómez at gomezi@gao.gov

## Office of Navajo and Hopi Indian Relocation: Executive Branch and Legislative Action Needed for Closure and Transfer of Activities

GAO-18-266

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider providing necessary authority for other agencies to continue remaining activities when the Office of Navajo and Hopi Indian Relocation closes.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

Office of Navajo and Hopi Indian Relocation: Executive Branch and Legislative Action Needed for Closure and Transfer of Activities

GAO-18-266

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider determining (1) whether the requirement for the land acquired pursuant to the Navajo-Hopi Settlement Act of 1974 as amended to be used solely for the benefit of relocatees should continue and (2) how grazing on the New Lands should be regulated.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

Office of Navajo and Hopi Indian Relocation: Executive Branch and Legislative Action Needed for Closure and Transfer of Activities

GAO-18-266

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider addressing the mandatory trust acquisition provision for the Navajo Nation in the Navajo-Hopi Settlement Act of 1974 as amended.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

Office of Navajo and Hopi Indian Relocation: Executive Branch and Legislative Action Needed for Closure and Transfer of Activities

GAO-18-266

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider whether the requirement for the Navajo Nation to repay the U.S. Department of the Treasury for appropriations made to the Navajo Rehabilitation Trust Fund should continue.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Jill Naamane at NaamaneJ@gao.gov

#### Tribal Consultation: Additional Federal Actions Needed for Infrastructure Projects

GAO-19-22

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related:** No

High-Risk Area: None.

**Recommendation Text:** Congress should consider taking legislative action to resolve the long-standing issues between the Corps and the Advisory Council on Historic Preservation over the Corps Regulatory Program's procedures for implementing section 106 of the National Historic Preservation Act.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Anna Maria Ortiz at ortiza@gao.gov

## Tribal Programs: Actions Needed to Improve Interior's Management of Trust Services GAO-23-105356

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider amending section 302(c) of the American Indian Trust Fund Management Reform Act of 1994 to provide that the Department of the Interior's report on the Office of the Special Trustee for American Indians' (OST) reforms does not trigger the statutory termination process for OST.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified.

**118th Congress:** None identified.

Contact: Anna Maria Ortiz at ortiza@gao.gov

## Tribal Food Security: Opportunities Exist to Address Challenges In Federal Nutrition Programs GAO-24-106218

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider explicitly addressing in statute the role of Tribes in the administration of Food and Nutrition Service nutrition assistance programs, including specifying that states consult with Tribes when administering nutrition programs in tribal communities.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.

118th Congress: H.R. 8467

Contact: Kathryn Larin at LarinK@gao.gov

## Indian Affairs: Additional Actions Needed to Address Long-Standing Challenges with Workforce Capacity GAO-25-106825

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

**Recommendation Text:** Congress should consider, when appropriating funds for Indian Affairs' administrative costs outside of baseline appropriations, the lessons learned from Indian Affairs on the agency's prior use of Inflation Reduction Act of 2022 funds and additional use of baseline appropriations for Inflation Reduction Act of 2022 administrative expenses, to help determine the amount needed for program implementation.

Related legislation that would partially or fully address open matter:

119th Congress: None identified.118th Congress: None identified.

Contact: Anna Maria Ortiz at ortiza@gao.gov

#### **U.S. POSTAL SERVICE**

Open matters for congressional consideration: 4



Source: KAD PHOTO/stock.adobe.com. | GAO-25-108167

#### U.S. Postal Service: Actions Needed to Make Delivery Performance Information More Complete, Useful, and **Transparent**

GAO-15-756

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: None.

Recommendation Text: To assist in determining whether to require the U.S. Postal Service (USPS) and the Postal Regulatory Commission to report on delivery performance for rural and non-rural areas, Congress should direct USPS to provide cost estimates related to providing this information.

Related legislation that would partially or fully address open matter:

**119th Congress:** None identified. **118th Congress:** None identified.

Contact: David Marroni at marronid@gao.gov

#### U.S. Postal Service: Congressional Action Is Essential to **Enable a Sustainable Business Model** GAO-20-385

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: USPS Financial Viability

Recommendation Text: Congress should consider reassessing and determining the level of

universal postal service the nation requires.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 70

**118th Congress:** None identified.

Contact: David Marroni at <a href="marronid@gao.gov">marronid@gao.gov</a>

#### U.S. Postal Service: Congressional Action Is Essential to Enable a Sustainable Business Model GAO-20-385

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: USPS Financial Viability

**Recommendation Text:** Congress should consider determining the extent to which U.S. Postal Service (USPS) should be financially self-sustaining and what changes to law would be appropriate to enable USPS to meet this goal.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 70 **118th Congress:** H.R. 439

Contact: David Marroni at marronid@gao.gov

## U.S. Postal Service: Congressional Action Is Essential to Enable a Sustainable Business Model GAO-20-385

Potential Financial Benefits: No potential financial benefits identified

**GAO Duplication and Cost Savings Related: No** 

High-Risk Area: USPS Financial Viability

**Recommendation Text:** Congress should consider determining the most appropriate institutional structure for the U.S. Postal Service.

Related legislation that would partially or fully address open matter:

**119th Congress:** H.R. 70

**118th Congress:** H.R. 439

Contact: David Marroni at <a href="marronid@gao.gov">marronid@gao.gov</a>