Highlights of GAO-21-61, a report to congressional committees

Why GAO Did This Study

The 2010 Patient Protection and Affordable Care Act (PPACA) authorized establishment of PCORI to conduct CER and improve its quality and relevance. PPACA also established new requirements for HHS to, among other things, disseminate findings from federally funded CER and coordinate federal programs to build data capacity for this research. To fund CER activities, PPACA established the Trust Fund, which provided a total of about \$3.6 billion to PCORI and HHS for CER activities during fiscal years 2010 through 2019. The Further Consolidated Appropriations Act, 2020, added new CER requirements and extended funding at similar levels through fiscal year 2029.

PPACA and the Appropriations Act 2020 included provisions that GAO review PCORI and HHS's CER activities. This report describes (1) the CER activities PCORI and HHS carried out to meet legislative requirements, (2) how PCORI and HHS allocated funding to those CER activities, and (3) PCORI and HHS efforts to evaluate the effectiveness of their CER dissemination and implementation activities, such as changes in medical practice.

GAO reviewed legislative requirements and PCORI and HHS documentation and data for fiscal years 2010-2019. GAO also interviewed PCORI and HHS officials and obtained information from nine selected stakeholder groups that were familiar with PCORI's or HHS's CER activities. These groups included payer, provider, and patient organizations. GAO incorporated technical comments from PCORI and HHS as appropriate.

View GAO-21-61. For more information, contact John Dicken at (202) 512-7114 or dickenj@gao.gov.

November 2020

COMPARATIVE EFFECTIVENESS RESEARCH

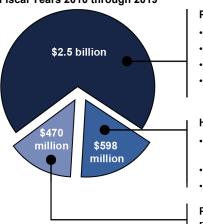
Patient-Centered Outcomes Research Institute and HHS Continue Activities and Plan New Efforts

What GAO Found

GAO found that the Patient-Centered Outcomes Research Institute (PCORI)—a federally funded, nonprofit corporation—and the Department of Health and Human Services (HHS) have continued to perform comparative clinical effectiveness research (CER) activities required by law since our prior report issued in 2015. CER evaluates and compares health outcomes, risks, and benefits of medical treatments, services, or items. The requirements direct PCORI and HHS to, among other things, fund CER and disseminate and facilitate the implementation of CER findings.

GAO's analysis of PCORI and HHS documents show that they allocated a total of about \$3.6 billion for CER activities and program support during fiscal years 2010 through 2019 from the Patient Centered Outcomes Research Trust Fund (Trust Fund). Specifically, PCORI allocated about \$2 billion for research awards and another \$542 million for other awards, to be paid over multiple years. HHS allocated about \$598 million for activities such as the dissemination and implementation of CER findings. PCORI and HHS also allocated about \$470 million for program support.

PCORI and HHS Allocations for Comparative Clinical Effectiveness Research (CER) Activities, Fiscal Years 2010 through 2019



PCORI allocated \$2.5 billion^a for

- Research awards (\$2.0 billion, 79 percent)
- Research infrastructure awards (\$379 million, 15 percent)
- Engagement awards (\$103 million, 4 percent)
- Disseminating and implementing research findings (\$60 million, 2 percent)

HHS allocated \$598 million^a for

- Disseminating and implementing research findings (\$351 million, 59 percent)
- Building data capacity (\$128 million, 21 percent)
- Training and career development (\$118 million, 20 percent)

PCORI and HHS allocated \$470 million for program support^b

Source: GAO analysis of Patient-Centered Outcomes Research Institute (PCORI) and Department of Health and Human Services (HHS) data. | GAO-21-61

^aTotals may not add up due to rounding.

^bPCORI and HHS allocated \$457 million and \$13 million for program support, respectively.

PCORI assessed the effectiveness of its activities using performance measures and targets. Since fiscal year 2017, when early CER projects were completed, PCORI officials reported that the institute met its performance targets, such as an increased number of research citations of its CER findings in news and online sources. HHS described accomplishments or assessed the effectiveness of its dissemination and implementation activities. PCORI and HHS officials told GAO they are planning comprehensive evaluations of their CER dissemination and implementation activities as part of their strategic plans for the next 10 years.