

Highlights of GAO-20-281, a report to congressional addressees

## Why GAO Did This Study

Congress enacted the Military
Housing Privatization Initiative in
1996 to improve the quality of
housing for servicemembers. DOD
is responsible for general oversight
of privatized housing projects.
However, private-sector developers
are responsible for the construction,
renovation, maintenance, and repair
of about 99 percent of military
housing in the United States. Recent
reports of hazards, such as mold
and pest infestation, have raised
questions about DOD's oversight of
privatized military housing.

Conference Report 115-952 included a provision for GAO to review ongoing issues within privatized housing. This report assesses, among other things, the extent to which OSD and the military departments (1) conduct oversight of privatized housing and (2) have developed and implemented initiatives to improve privatized housing. GAO reviewed policies and guidance; visited a nongeneralizable sample of 10 installations; analyzed work order data; and interviewed DOD officials and private partner representatives.

#### What GAO Recommends

GAO is making 12 recommendations, including that DOD take steps to improve housing condition oversight, performance indicators, maintenance data, and resident satisfaction reporting as well as to assess the risk of the initiatives on project finances. DOD generally concurred with the recommendations and identified actions it plans to take to implement them.

View GAO-20-281. For more information, contact Elizabeth A. Field at (202) 512-2775 or fielde1@gao.gov.

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# MILITARY HOUSING

# DOD Needs to Strengthen Oversight and Clarify Its Role in the Management of Privatized Housing

### What GAO Found

The Office of the Secretary of Defense (OSD) and the military departments conduct a range of oversight activities, but some of these activities have been more extensive than others. Specifically, GAO found that:

- The military departments conduct some oversight of the physical condition of housing, but some efforts have been limited in scope. Military departments have authority to conduct oversight of the condition of privatized housing. That oversight generally consists of reviewing a sample of work order requests, visually inspecting housing during change-of-occupancy, and conducting other point-in-time assessments. However, GAO found that these efforts are limited in scope. For example, annual interior walk-throughs are limited to just a few homes at some installations, which may not comprehensively reflect the condition of the housing units at those installations.
- The military departments use performance metrics to monitor private partners, but the metrics do not provide meaningful information on the condition of housing. OSD has recently issued guidance to the military departments to ensure consistency in the framework used to measure project performance. However, the specific indicators used to determine if the metrics are being met may not accurately reflect performance related to the condition of the home. For example, a common indicator is how quickly the private partner responded to a work order, not whether the issue was actually addressed.
- The military departments and private partners collect maintenance data on homes, but these data are not captured reliably or consistently. The Department of Defense (DOD) is expanding its use of work order data to monitor and track the condition of privatized housing. However, based on GAO's analysis of data provided by all 14 private partners, these data cannot reliably be used for ongoing monitoring of privatized housing because of data anomalies and inconsistent business practices in how these data are collected.
- DOD provides reports to Congress on the status of privatized housing, but some data in these reports are unreliable, leading to misleading results. DOD provides periodic reports to Congress on the status of privatized housing, but reported results on resident satisfaction are unreliable due to variances in the data provided to OSD by the military departments and in how OSD has calculated and reported these data.

OSD has made progress in developing and implementing a series of initiatives aimed at improving privatized housing. In addition, Congress established several requirements addressing privatization housing reform. However, DOD officials and private partner representatives have identified challenges that could affect implementation of these various initiatives. These include concerns that implementation could have unintended negative impacts on the financial viability of the privatized housing projects. However, DOD has not assessed the risk of the initiatives on project finances.