



Highlights of GAO-06-1093, a report to the Chairman, Committee on Government Reform, House of Representatives

September 2006

D.C. CHILD AND FAMILY SERVICES AGENCY

Performance Has Improved, but Exploring Health Care Options and Providing Specialized Training May Further Enhance Performance

Why GAO Did This Study

The District of Columbia's Child and Family Services Agency (CDSA) has a history of serious performance problems. A court case in 1989 set in motion sweeping efforts to improve the District's child welfare system. Since then, CDSA has worked to meet performance requirements ordered by the U.S. District Court. However, recent reports by the court monitor show that CDSA is not meeting performance requirements on many measures. To update Congress, we assessed (1) whether CDSA is likely to meet requirements by December 2006; (2) what factors, if any, hinder the agency from meeting requirements; (3) how CDSA is monitoring its progress; and (4) the extent to which CDSA has implemented initiatives to achieve unmet requirements. To conduct this work, we reviewed reports by CDSA and the court monitor and interviewed stakeholders, including the court monitor and CDSA managers, supervisors, and caseworkers.

What GAO Recommends

GAO recommends that the Mayor of the District of Columbia (1) direct CDSA to provide caseworkers with specialized training that addresses caseload complexities, and (2) explore options for increasing the pool of health care providers. In its comments, CDSA agreed with our findings and recommendations, noting that the agency has made more progress since April 2006.

www.gao.gov/cgi-bin/getrpt?GAO-06-1093.

To view the full product, including the scope and methodology, click on the link above. For more information, contact Cornelia Ashby at (202) 512-7215 or ashbyc@gao.gov.

What GAO Found

CDSA has made progress, but the agency is not likely to meet all of the court-ordered requirements by December 2006, based on the recent court monitor's report and our work. From December 2005 to April 2006, CDSA improved its performance and met some benchmarks. However, CDSA's performance on other requirements remains well below benchmarks, raising questions about the agency's ability to meet all of the court-ordered requirements by December and sustain the improvements it has made. For example, only 29 percent of children in foster care received medical evaluations within 30 days of placement in April 2006, despite a benchmark of at least 90 percent.

Several factors—complex caseloads and shortages of health care providers and qualified foster and adoptive homes—hinder CDSA's ability to meet court-ordered requirements. CDSA's cases are complex, in part because of the high proportion of hard-to-place teenagers and children with medical or mental health needs in the District's child welfare system. Caseworkers reported that they do not have enough specialized training to help them develop the skills they need to address these caseload complexities. CDSA's effort to meet court-ordered time frames is complicated in a small number of cases—those involving severe physical or sexual abuse—by the difficulty of coordinating with the District's Metropolitan Police Department. At the same time, CDSA officials told us there is a shortage of health care providers to serve these children, and the limited number of qualified foster and adoptive homes hinders CDSA's ability to give children the most appropriate and timely placements.

CDSA uses routine reports and qualitative studies to determine whether it is meeting requirements, but current data may not provide an accurate picture of the agency's progress. Implementing the agency's new Web-based case management system has been challenging and caseworkers reported that because of these implementation difficulties, they have not always entered complete and accurate data on their cases into the system. However, CDSA has recently taken a number of steps to resolve these issues, including, for example, issuing frequent system upgrades to address identified problems and developing enhanced system training for caseworkers.

Within the past few years, CDSA has implemented several initiatives to address the challenges it faces and achieve remaining requirements, but it may be too soon to know if they will yield long-term results. CDSA has hired new staff and reorganized existing staff to focus on key areas. In addition, CDSA has implemented new practices, such as a tool to prioritize investigations based on risk. CDSA is also beginning to hold its management staff and private contractors accountable for helping the agency meet specific performance requirements. Many of these initiatives seem reasonable, but it is too soon to tell whether these efforts will help CDSA meet the remaining court-ordered requirements.