

REPORT BY THE U.S.

# General Accounting Office

## Status Of Federal Agencies' Implementation Of The Alaska National Interest Lands Conservation Act

This report presents (1) information on land ownership and management in Alaska, (2) a summary and status of the implementation of the various provisions in the act as of December 31, 1981, and (3) budget estimates of Federal land managing agencies for fiscal years 1981 (supplemental) and 1982.



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UNITED STATES GENERAL ACCOUNTING OFFICE  
WASHINGTON, D.C. 20548

COMMUNITY AND ECONOMIC  
DEVELOPMENT DIVISION

B-206534

The Honorable John F. Seiberling, Chairman  
Subcommittee on Public Lands and National Parks  
Committee on Interior and Insular Affairs  
House of Representatives

Dear Mr. Chairman:

We reviewed the progress Federal agencies were making in implementing the Alaska National Interest Lands Conservation Act (Public Law 96-487).

Your subcommittee has scheduled hearings on April 29 and 30, 1982, and we briefed your subcommittee staff on the results of our work. To assist the subcommittee in its oversight responsibilities, we agreed to provide information on the

- administration and management of the new and expanded conservation units in Alaska;
- implementation of the act's special land-use provisions, such as subsistence and transportation and utility systems easements;
- implementation of the act's special study provisions;
- implementation of the act's land transfer conveyance provisions; and
- budget proposals and staffing.

We discussed our work with regional and headquarters officials of the Departments of Agriculture and the Interior and officials of the Alaska Land Use Council. Copies of this report are being sent to the Senate Committee on Energy and Natural Resources; the Director, Office of Management and Budget; the Secretaries of Agriculture and the Interior; the Inspectors General of the Departments of Agriculture and the Interior; and other interested parties.

Sincerely yours,

A handwritten signature in cursive script that reads "Henry Eschwege".

Henry Eschwege  
Director



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### ABBREVIATIONS

|      |                            |
|------|----------------------------|
| ALUC | Alaska Land Use Council    |
| BIA  | Bureau of Indian Affairs   |
| BLM  | Bureau of Land Management  |
| DOI  | Department of the Interior |
| FS   | Forest Service             |
| FWS  | Fish and Wildlife Service  |
| GS   | Geological Survey          |
| NPS  | National Park Service      |
| SOI  | Secretary of the Interior  |



LAND OWNERSHIP AND MANAGEMENT IN ALASKA

Three major pieces of legislation--the Alaska Statehood Act of 1958 (Public Law 85-508), the Alaska Native Claims Settlement Act of 1971 (Public Law 92-203), and the Alaska National Interest Lands Conservation Act (Alaska Lands Act) (Public Law 96-487)--provide the framework for Federal and non-Federal land ownership and management in Alaska.

When the Statehood Act was enacted in July 1958, over 99 percent of Alaska was federally owned. The Bureau of Land Management (BLM) controlled about 80 percent as public domain lands and the rest was mostly managed by the National Park Service (NPS) as national parks, the U.S. Fish and Wildlife Service (FWS) as wildlife ranges, the U.S. Forest Service (FS) as forests, and the Department of Defense as military lands.

The Statehood Act entitled the State to select about 104 million acres of Federal lands and title to navigable inland waters to provide the State with an independent economic base. The act did not address the Alaska Native aboriginal land claims issue, which the United States agreed to settle when the territory was purchased from Russia in 1867. Subsequently, in response to Natives' appeals that they were being denied lands to which they had aboriginal rights, the Secretary of the Interior froze further State land selections until the Native land claim issue was settled.

The Native Claims Settlement Act, passed in December 1971, granted Alaska Natives the right to select about 44 million acres of Federal land. In section 17(d) (2) of the act, up to 80 million acres of Federal lands were to be set aside from Native and State selection rights and from development for study as additions to four national land conservation systems--parks, wildlife refuges, forests, and wild and scenic rivers. On December 17, 1973, the Secretary of the Interior recommended to the Congress that about 83 million acres be placed in the conservation systems.

During the subsequent years, an extended debate ensued over how much land should be placed in the various protection categories, which Federal agencies should manage the land, and what land use activities should be allowed.

The Congress was to make the final determination on the lands recommended for the conservation systems by December 18, 1978, otherwise the lands would revert to public land status. Numerous resolutions were introduced into various sessions of the Congress but none were approved.

As the December 1978 congressional deadline approached, with no lands bill in sight, the executive branch took administrative actions to keep the withdrawn Federal lands from reverting to public land status. Also, other lands not previously set aside in 1973 were removed from public land status. In November 1978 the Secretary of the Interior withdrew about 110 million acres of land pursuant to the Federal Land Policy and Management Act of 1976 (Public Law 94-579). On December 1, 1978, Presidential proclamations established 17 new national monuments encompassing about 56 million acres pursuant to the Antiquities Act of 1906 (16 U.S.C. 431). About 52.5 million of those 56 million acres had been withdrawn the previous month by the Secretary of the Interior. As a result of the withdrawals and proclamations, the designated lands were closed to such activities as mining and mineral entry and State and Native selection and transfer. Also, in many cases, access to and from State and private lands was blocked by the Presidential proclamations and subject to strict controls. The Secretary of the Interior's withdrawals were temporary while the Presidential proclamations were permanent. Both were to remain in effect unless changed by judicial ruling or by the Congress.

The President's authority to withdraw public lands for preservation as national monuments was challenged in a lawsuit over the establishment of three national monuments--Admiralty Islands, Gates of the Arctic, and Yukon Flats. In an opinion handed down July 1, 1980, a Federal judge in Alaska ruled that the Antiquities Act of 1906 provided the President sufficient authority for those withdrawals.

The House of Representatives passed a lands bill in May 1979 (H.R. 39) and the Senate passed a substitute version in August 1980. The House concurred with the Senate on November 12, 1980, and the President signed the Alaska Lands Act on December 2, 1980. The Alaska Lands Act revoked the 1978 executive branch withdrawals, restricted future executive land withdrawal powers, required congressional concurrence on specific major actions, and mandated specific executive branch actions.

As shown in the chart below, when the land transfers and conveyances are completed, the Federal Government will own about 225 million acres (about 60 percent) in Alaska. The State will control about 27.7 percent, the Natives about 11.7 percent, and private individuals the remainder. As of December 31, 1981, the State had received title to or tentative approval for about 53.7

million acres of its entitlement and Natives had received title to or interim conveyance for about 20.6 million acres of their entitlement.

|                                    | <u>December 31, 1981</u> |                | <u>After the Native Claims Settlement and Statehood Acts are fully implemented</u> |                |
|------------------------------------|--------------------------|----------------|--|----------------|
|                                    | <u>Acres</u>             | <u>Percent</u> | <u>Acres</u>   | <u>Percent</u> |
|                                    | (thousands)              |                | (thousands)  |                |
| <b>Federal lands:</b>              |                          |                |  |                |
| Conservation system units (note a) | 153,153                  | 40.8           | 153,153  | 40.8           |
| Public domain lands                | 120,619                  | 32.2           | 45,622   | 12.2           |
| National Petroleum Reserve-Alaska  | 23,000                   | 6.1            | 23,000   | 6.1            |
| Other Federal                      | <u>3,000</u>             | <u>.8</u>      | <u>3,000</u>   | <u>.8</u>      |
| <b>Total Federal</b>               | <u>299,772</u>           | <u>79.9</u>    | <u>224,775</u>   | <u>59.9</u>    |
| <b>Non-Federal lands:</b>          |                          |                |  |                |
| Transferred to the State           | 53,670                   | 14.3           | 104,000  | 27.7           |
| Conveyed to Natives                | 20,558                   | 5.5            | 44,000   | 11.7           |
| Other private                      | <u>1,000</u>             | <u>.3</u>      | <u>b/ 2,225</u>  | <u>.6</u>      |
| <b>Total non-Federal</b>           | <u>75,228</u>            | <u>20.1</u>    | <u>150,225</u>   | <u>c/40.1</u>  |
| <b>Total</b>                       | <u>375,000</u>           | <u>100.0</u>   | <u>375,000</u>   | <u>100.0</u>   |

a/As used in this appendix, conservation system units are parks, refuges, conservation and recreation areas, forests, and wild and scenic river areas.

b/Estimated acreage after Native allotments under the Alaska Native Allotment Act of 1906 and public land claims under various public land laws are settled.

c/Does not total due to rounding.

The Alaska Lands Act placed over 100 million acres of Federal lands in various conservation systems managed by different Federal agencies. As shown in the chart below the National Wildlife Refuge System and the National Park System received the bulk of the lands classified by the Alaska Lands Act.

| <u>Conservation system</u>   | <u>Managing agency</u>     | Acres<br>(note a)<br><br>(thousands) |
|--|----------------------------|--------------------------------------|
| National Wildlife Refuge System:<br>New and expanded refuges                                       | FWS                        | 53,720                               |
| National Park System:<br>New and expanded parks<br>New and expanded preserves<br>New monuments     | NPS                        | 23,901<br>18,986<br><u>698</u>       |
|  |                            | 43,585                               |
| National Forest System:<br>Expanded forests<br>New monuments<br>(redesignation of<br>forest lands) | FS                         | 3,350<br><br><u>b/(3,206)</u>        |
| National Conservation Areas:<br>New area   | BLM                        | 1,220                                |
| National Recreation Areas:<br>New area   | BLM                        | 1,000                                |
| Wild and Scenic Rivers System:<br>Outside parks and refuges<br>Within parks and refuges            | BLM and NPS<br>NPS and FWS | 434<br><u>b/(1,816)</u>              |
| Total  |                            | <u>b/103,309</u>                     |

a/Final acreage will differ as exact unit boundaries are established and as lands selected by the State under the Statehood Act and Alaska Natives under the Native Claims Settlement Act and the Alaska Native Allotment Act are transferred.

b/Total figure does not include the redesignated forest lands nor the Wild and Scenic Rivers System lands within parks and refuges.

The four land-managing agencies had management control of certain Federal lands in Alaska prior to enactment of the Alaska Lands Act. For example, NPS managed Mount McKinley National Park (now Denali National Park), FWS managed the Arctic National Wildlife Range, FS managed the Tongass National Forest, and BLM managed the bulk of the Federal lands in Alaska as public domain lands. As shown in the chart below the act increased their conservation system lands.

| <u>Agency</u> | <u>Acres</u>                               |  | <u>Total</u>          |
|---------------|--|--|-----------------------|
|               | <u>Before the<br/>Alaska Lands<br/>Act</u> | <u>Additions<br/>Resulting from<br/>the Alaska Lands<br/>Act</u> |                       |
|               | ----- (000 omitted) -----                  |  |                       |
| FWS           | 22,339                                     | 53,720   | 76,059                |
| NPS           | 7,557                                      | 43,611   | 51,168                |
| FS            | 19,948                                     | 3,350  | 23,298                |
| BLM (note a)  | <u>0</u>                                   | <u>2,628</u>   | <u>2,628</u>          |
| <b>Total</b>  | <b><u>49,844</u></b>                       | <b><u>103,309</u></b>  | <b><u>153,153</u></b> |

a/Excludes public domain lands managed by BLM (about 121 million acres as of December 1981).

The Alaska Lands Act classified land within newly created conservation units and existing units, such as the Kenai National Wildlife Refuge, as part of the National Wilderness Preservation System. As shown below, over 56 million acres of land in three conservation systems were classified as wilderness.

| <u>Conservation system</u> | <u>Wilderness acreage</u>                  |  | <u>Total</u>             |
|----------------------------|--|--|--------------------------|
|                            | <u>Before the<br/>Alaska Lands<br/>Act</u> | <u>Additions<br/>resulting from<br/>the Alaska Lands<br/>Act</u> |                          |
| Parks                      | 0  | 32,355,000   | 32,355,000               |
| Refuges                    | 116,302                                    | 18,560,000   | 18,676,302               |
| Forests                    | <u>0</u>                                   | <u>5,361,899</u>   | <u>5,361,899</u>         |
| <b>Total</b>               | <b><u>116,302</u></b>                      | <b><u>56,276,899</u></b>   | <b><u>56,393,201</u></b> |

SUMMARY AND STATUS OF THE PROVISIONS OF  
THE ALASKA NATIONAL INTEREST LANDS CONSERVATION ACT (note a)

| SECTION--DESCRIPTION  | RESPONSIBLE AGENCY                        | DEADLINE                          | STATUS (as of December 1981)   |
|---|---|-----------------------------------|--|
| <u>TITLE I--PURPOSES, DEFINITIONS, AND MAPS (note b)</u>  |   |                                   |  |
| 101--The Alaska Lands Act's purpose is to preserve certain lands and waters containing nationally significant values.   | NA  | NA                                | NA   |
| 102--Defines applicable terms.  | NA  | NA                                | NA   |
| 103--Requires boundary maps and legal descriptions of each conservation unit change.  | NPS, FWS, BLM, FS, GS (Geological Survey) | As soon as possible               | All maps are printed and available except the Alaska Maritime Refuge and the Chugach and Tongass Forests. No maps or legal descriptions published in the Federal Register. |
| <u>TITLE II--NATIONAL PARK SYSTEM</u>   |   |                                   |  |
| 201--Establishes 10 park system units and designates unit management purposes. In addition,   | NPS                                       | NA                                | According to headquarters officials, only minimal management is occurring. Permanent employees at these units range from 1 to 4 field staff.                               |
| --authorizes a surface transportation right-of-way across the Gates of the Arctic Preserve and requires notice to be published in the Federal Register when an application is received,   | BLM, NPS                                  | NA                                | No application submitted.  |
| --requires a draft and final environmental and economic analysis of the right-of-way route across the Gates of the Arctic Preserve and directs that right-of-way be issued for a route agreed upon by the Secretaries of the Interior and Transportation, and | BLM, NPS, Department of Transportation    | 9 months/1 year after application | No study work underway.  |
| --authorizes establishment of a scientific research board to encourage research in the Noatak Preserve.   | NPS                                       | NA                                | Nothing has been done on this subsection   |
| 202--Expands and redesignates 3 park system units and designates management purposes for each addition. Also  | NPS                                       | NA                                | Expanded areas being managed by in-place permanent employees with 2 additional employees added to Katmai and 1 to Denali.  |
| --requires a report to the Congress on the Kantishna Hills and Dunkle Mine areas of the Denali Park.  | ALUC                                      | 12/2/83                           | NPS and the Alaska Department of Natural Resources designated co-lead responsibility on 11/13/81. Very little work has been conducted on this study.                       |
| 203--Prescribes park system administrative provisions. Also permits hunting in preserves; allows subsistence uses in preserves and where specified in monuments and parks; and prohibits entrance fees at park system units in Alaska.                        | NPS                                       | NA                                | See comments under sections 201 and 202. Regulations published in the Federal Register on June 17, 1981.   |
| 204--Directs conveyance of Native land selections within the Wrangell-Saint Elias Park and Preserve.  | BLM                                       | NA                                | No lands have been conveyed and BLM has not started the conveyance process to the Chugach Regional Corporation. Also, see section 1430.                                    |
| 205--Prohibits unreasonable commercial fishing right restrictions in Cape Krusenstern Monument and specific areas of Wrangell-Saint Elias and Glacier Bay Preserves.  | NPS                                       | NA                                | Through its management of park units, NPS permits and monitors associated land uses.   |

a/This summary covers the requirements and status for most Alaska Lands Act sections. Certain subsections which do not lend themselves to summary format because of their technically complex nature are not covered by this appendix.

b/For brevity, the proper names of various conservation units have been shortened in this appendix.

| <u>SECTION—DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u> | <u>STATUS (as of December 1981)</u>   |
|--|---------------------------|-----------------|---|
| 206—Subject to valid rights and except as the Alaska Lands Act provides, withdraws new park lands from mining and future State and Native corporation selections.  | NPS                       | NA              | NPS has assigned one regional staff member to identify valid mining claims on park units. NPS estimates there are about 3,600 claims and that it will take at least 10 years for the validity of those claims to be determined.   |
| <u>TITLE III—NATIONAL WILDLIFE REFUGE SYSTEM</u>   |                           |                 |   |
| 301—Defines applicable terms.  | NA                        | NA              | NA  |
| 302—Establishes 9 refuge system units and designates unit management purposes. Also authorizes reindeer grazing in the Selawik Refuge.   | FWS                       | NA              | FWS has a total of 11 permanent employees assigned to manage 7 refuges—no staff is assigned at the Koyukuk and Nowitna Refuges. Reindeer grazing will be allowed under a land use permit—no application has been submitted.   |
| 303—Expands and redesignates 7 refuge system units and designates unit management purposes. In addition, permits reindeer grazing in the Yukon Delta Refuge and prohibits impeding navigation passage and boat access on the Yukon and Kuskokwim Rivers. | FWS                       | NA              | Expanded areas being managed by in-place permanent employees and additional employees at the Alaska Maritime (1), Arctic (7—includes staff assigned to the section 1002 study), Kodiak (2), and Togiak (2). Grazing is permitted at Nunivak Island—no application has been submitted to expand grazing into new areas. Passage and access on these rivers is allowed. |
| 304—Prescribes refuge system administrative provisions.<br>Also  | FWS                       | NA              | See comments under sections 302 and 303. Regulations published in the Federal Register on June 17, 1981.  |
| —prohibits any use or easement unless compatible with the refuge purpose;  | FWS                       | NA              | NA  |
| —subject to valid existing rights, withdraws all refuge lands from future State and Native corporation selections and from appropriation or disposal under the public land laws but not from operation of mineral leasing laws;                          | FWS                       | NA              | FWS is in the process of identifying State and Native selections, Native allotment applications, public land claims, and patented lands within refuges. Work has not started on identifying mining claims, easements, and rights-of-way.  |
| —permits commercial fishing within refuges to include use of campsites and cabins, motorized vehicles, and aircraft;   | FWS                       | NA              | FWS issues permits for associated land use activities.  |
| —authorizes cooperative management agreements with landowners within or adjacent to refuges; and   | FWS                       | NA              | FWS is in the process of renewing an agreement with Calista Regional Corporation. No other agreements are underway.   |
| —requires conservation plans for each refuge;<br>(a) 5 refuges,  | FWS                       | 12/2/83         | FWS is proceeding with plans for the Kenai, Alaska Peninsula, Becharof, Izembek, and Togiak Refuges with most work being done on the Kenai plan. This plan will be the prototype for the other plans.   |
| (b) 5 additional refuges, and  | FWS                       | 12/2/85         | The Selawik, Tetlin, Yukon Delta, Yukon Flats, and Arctic Refuges have been selected—no work is underway on these 5 refuge plans.   |

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u> | <u>STATUS (as of December 1981)</u>   |
|---|---------------------------|-----------------|---|
| (c) 6 additional refuges.   | FWS                       | 12/2/87         | The Alaska Maritime, Innoko, Kanuti, Kodiak, Koyukuk, and Nowitna Refuges have been selected—no work is underway on these 6 refuge plans.   |
| 305—States that the Alaska Lands Act and the Native Claims Settlement Act provisions prevail over prior proclamations, executive orders, and public land orders regarding Alaska refuges. | FWS                       | NA              | No action required.   |
| 306—Requires a barren-ground caribou herds study.   | FWS                       | NA              | This study has not started. Some related information has been gathered through the section 1002 baseline study.   |
| <u>TITLE IV—NATIONAL CONSERVATION AREA AND NATIONAL RECREATION AREA</u>   |                           |                 |   |
| 401—Establishes the Steese Conservation Area and designates management purposes.  | BLM                       | NA              | According to the BLM Chief, Alaska State Office Division of Resources, generally management is not occurring. One permanent employee has been assigned to manage both the Steese and White Mountains units. During 1981 BLM placed priority on starting management plans for both units under section 402.  |
| 402—Prescribes Steese Conservation Area administrative provisions and the extent of mineral development permitted. In addition, requires management plans for the                         | BLM                       | NA              | See comment under section 401. BLM will use its existing regulations for administration. Also, revised subsurface regulations may be needed (see section 404).  |
| —Steese Conservation Area and   | BLM                       | 12/2/85         | BLM is working on developing this plan.   |
| —White Mountains Recreation Area.   | BLM                       | 12/2/85         | BLM is working on developing this plan.   |
| 403—Establishes the White Mountains Recreation Area and prescribes administrative provisions.   | BLM                       | NA              | See sections 401 and 402.   |
| 404—States the rights of unperfected mining claim holders within the Steese Conservation Area and White Mountains Recreation Area.  | BLM                       | NA              | BLM estimates there are over 7,000 mining claims in these units. Although not specifically required, it has not notified claim holders of their rights under the Alaska Lands Act. It is reviewing its subsurface activity regulations to determine if those regulations are adequate.  |
| <u>TITLE V—NATIONAL FOREST SYSTEM</u>   |                           |                 |   |
| 501—Expands 2 forest system units and prescribes administrative provisions.   | FS                        | NA              | FS is administering these units in accordance with existing management plans and regulations. Prior existing rights within the new areas have not been identified by FS. The Chugach plan is being revised and has a March 1982 scheduled release date for public comment. The Tongass plan is scheduled to be revised subsequent to the 1985 submission to the Congress of the report required by section 706(b) of the Alaska Lands Act. Regulations are being developed for the Copper/Rude/Bering Rivers areas. |
| 502—Restricts mining and mineral leasing within certain Chugach Forest areas.   | FS                        | NA              | FS has reviewed its existing regulations and determined them to be adequate.  |

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>                                       | <u>STATUS (as of December 1981)</u>   |
|---|---------------------------|---|---|
| 503--Establishes 2 monuments within the Tongass Forest and designates their management purposes. Also prohibits timber sale or harvest and restricts mining and mineral leasing. In addition,   | FS                        | NA  | Both areas were administered by FS prior to the Alaska Lands Act. One permanent employee has been assigned to Misty Fjords and 2 permanent employees to Admiralty Island. Management emphasis has been redirected to the monument requirements. Land-use plans are in the process of being developed for each area. |
| --withdraws the monument lands from entry or disposal under public land, mining, and mineral leasing laws and from future selections by the State and Native corporations;  | FS                        | NA  | FS is aware of valid rights through past management of these areas and its land-use permitting process.   |
| --requires a draft and final analysis of the Quartz Hill mine development in the Tongass Forest;  | FS                        | 6/2/81 and<br>9/2/81                                  | Draft completed and published June 1981. Final analysis completed and published September 1981.   |
| --requires a draft environmental impact statement for bulk sampling and access road at Quartz Hill;   | FS                        | 12/2/81   | Draft issued 12/3/81. Final statement scheduled to be completed 4/1/82.   |
| --requires administrative review and decision on Quartz Hill access road proposal and that a special use permit be issued if approved; and  | FS                        | 4 months<br>after final<br>environmental<br>statement | No action required--see previous comment.   |
| --designates leasing requirements at Quartz Hill and Greens Creek in the Tongass Forest.  | FS                        | NA  | No leases have been issued--current operations are under approved annual operating plans on valid mining claims.  |
| 504--Provides specific unperfected mining claim requirements in Misty Fjords and Admiralty Island Monuments and   | FS                        | NA  | NA  |
| --requires public notice of unperfected mining claim exploration permit requirements in Misty Fjords and Admiralty Island Monuments and   | FS                        | 3/2/81  | Notice published in the Federal Register on 3/2/81. Deadline for application was 8/29/81.   |
| --requires issuance of unperfected mining claim exploration permits in Misty Fjords and Admiralty Island Monuments if requirements are met.   | FS                        | 18 months<br>after appli-<br>cation<br>receipt        | A total of 6 applications have been received--3 have been approved and 3 are pending.   |
| 505--Requires regulations for preserving and protecting fisheries on forest lands, particularly as they are affected by mining operations. Also requires that mining operations involving significant surface disturbance have an approved operation plan. In addition, | FS                        | NA  | An interagency task force determined that existing regulations are adequate. Also, operation plans required for all mining activities on FS lands.  |
| --requires review of mining operation plans and activities.   | FS                        | Annually  | Operation plans are reviewed and approved annually.   |

| SECTION--DESCRIPTION   | RESPONSIBLE AGENCY | DEADLINE                  | STATUS (as of December 1981)   |
|--|--------------------|---------------------------|--|
| 506--Authorizes and directs conveying certain lands and rights with restrictions within the Admiralty Island Monument to specific Native corporations and exchanging monument lands for other lands. Also  | BLM                | NA                        | BLM's position is that the Alaska Lands Act legislatively conveyed lands to Kootznood and therefore, no action is required. Lands conveyed to Golabelt and to Shoe Atika on 5/15/81 and 12/9/81, and the subsurface rights to Sealaska Regional Corporation on 12/9/81.  |
| --authorizes reimbursement of land selection costs to those Native corporations.   | BLM                | Start in fiscal year 1981 | No reimbursements have been made.  |
| 507--Directs Tongass Forest cooperative fisheries planning with the State and nonprofit aquaculture corporations and   | FS                 | NA                        | FS is working with State regional fisheries planning teams for cooperative fisheries planning.   |
| --requires that forest management plan revisions contain a report on cooperative fisheries planning and submission of that report to the Congress.   | FS                 | Each revision             | FS plans to include a report on cooperative fisheries planning in its Tongass plan revision. No work is underway on that report.   |
| <u>TITLE VI--NATIONAL WILD AND SCENIC RIVERS SYSTEM</u>  |                    |                           |  |
| 601--Designates 13 wild and scenic rivers within the park system.  | NPS                | NA                        | NA   |
| 602--Designates 6 wild and scenic rivers within the refuge system.   | FWS                | NA                        | NA   |
| 603--Designates 7 wild and scenic rivers outside parks and refuges.  | NPS, BLM           | NA                        | NA   |
| 604--Requires 12 additional rivers be studied for wild and scenic river designations and reports to the Congress:  |                    |                           |  |
| --3 river studies prepared pursuant to another act satisfy this requirement,   | NA                 | NA                        | NA   |
| --2 river studies in conjunction with the Bristol Bay cooperative region plan, and   | NPS                | 12/2/83                   | Study of the Kisaralik River underway; no work started on the Kanektok River during 1981.  |
| --7 other river studies.   | NPS, FS            | 9/30/84                   | NPS studies underway for 3 of the 6 rivers and FS has started the study of the 7th river.  |
| 605--Designates rivers as wild, scenic, or recreational; allows access across certain segments of one wild river for asbestos development; and authorizes cooperative agreements with private landowners to assure that wild and scenic river purposes can be realized. Also | NPS, FWS, BLM      | NA                        | NPS and FWS--no special efforts devoted to managing the river areas other than through the land-use permitting process by park and refuge staff. BLM has conducted some limited monitoring of activities along the rivers assigned. Also, BLM has issued permits to cross the Fortymille River to the asbestos deposits. No cooperative agreements have been entered into by these agencies with other landowners. |

| <u>SECTION--DESCRIPTION</u>  | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>               | <u>STATUS (as of December 1981)</u>  |
|--|---------------------------|-------------------------------|--|
| —requires that wild and scenic river boundaries be established and development and management plans be formulated, as follows:   |                           |                               |  |
| —7 rivers outside parks and refuges,   | NPS, BLM                  | 12/2/83                       | NPS--work has not started on identifying boundaries or developing the required plan for the Alagnak River outside Katmai Park. BLM--management plans are being developed for the 6 rivers; boundaries have not been established.   |
| --13 rivers within park system units coordinated with unit management plans, and   | NPS                       | 12/2/85                       | According to headquarters officials, river management plans will be developed in conjunction with overall management plans for parks (see section 1301).   |
| —6 rivers within refuge system units coordinated with unit management plans.   | FWS                       | 12/2/83<br>12/2/85<br>12/2/87 | No wild and scenic rivers are within the initial refuges. Five rivers are located within 3 refuges. Work has not started on developing boundaries or plans for these rivers.<br>One river is located within one refuge. Work has not started on developing boundaries or a plan for this river.  |
| 606--Amends the Wild and Scenic Rivers Act by prescribing the extent of Alaska Lands Act-designated wild and scenic river boundaries within the refuge system units and outside conservation system units; and withdraws land on both sides of rivers designated for study from mining and mineral leasing, State selection, or other disposition. | NPS, FS,<br>FWS, BLM      | NA                            | NPS--No work has been done on identifying valid rights within study areas which are located outside park lands; NPS believes such identification is the land-managing agency's responsibility. FWS and BLM restrict use but are not attempting to determine valid uses. FS is attempting to identify rights within its one study area. |
| <u>TITLE VII--NATIONAL WILDERNESS PRESERVATION SYSTEM</u>  |                           |                               |  |
| 701--Establishes 8 wilderness areas within park system units.  | NPS                       | NA                            | NA   |
| 702--Establishes 13 wilderness areas within refuge system units.   | FWS                       | NA                            | NA   |
| 703--Establishes 14 wilderness areas within the Tongass Forest and allows mechanized portage equipment use in one wilderness area.   | FS                        | NA                            | NA   |
| 704--Requires a study and report to the President and the Congress on wilderness potential of a Chugach Forest area.   | FS                        | 12/2/83                       | This study is being conducted in conjunction with revising the Chugach Forest management plan and is scheduled for completion in March 1982.   |
| 705--Provides at least \$40 million annually for Tongass Forest timber supply maintenance at the 4.5 billion board feet per decade rate. Also  | FS                        | NA                            | Funding to maintain the specified rate has been \$25 million and \$44.3 million in 1981 and 1982, respectively. FS has started deviating from its standard management practices to achieve the specified rate.   |
| —directs that a guaranteed loan program be established for forest industry equipment and technology, authorizes \$5 million from forest funds for the program, and   | FS                        | NA                            | No work has been done by FS on this program—it is looking to the Farmers Home Administration to operate the program.   |
| --requires a study and report to the Congress on increasing timber yield opportunities on forest lands.  | FS                        | 12/2/83                       | FS has studies in process to determine if timber yields can be increased.  |

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u>       | <u>DEADLINE</u>                   | <u>STATUS (as of December 1981)</u>  |
|---|---------------------------------|-----------------------------------|--|
| 706--Directs that the Southeast Alaska timber supply and demand be monitored and reported to congressional committees, to include whether the Tongass Forest is able to maintain the 4.5 billion board-feet per decade rate. Also | FS                              | Annually                          | FS's Alaska Regional Office submitted a proposed report to its headquarters on 11/3/81. A report has not been submitted to the congressional committees.   |
| —requires a report to the Congress on the Tongass Forest timber harvest levels, wilderness impacts, fish and wildlife protection methods, and the small business set-aside program.   | FS                              | 12/2/85 and biennially thereafter | FS initiated work on this study during 1981.   |
| 707--Requires that new wilderness areas be administered in accordance with the Wilderness Act except as the Alaska Lands Act provides.  | NPS, FWS, FS                    | NA                                | The agencies are attempting to administer the wilderness areas through their land-use management practices. NPS administers the areas as it does the park units. FWS believes a wilderness program is not needed since the permitting process controls use. FS has modified its national wilderness program to include the Alaska wilderness areas and held a wilderness workshop in November 1981.  |
| 708--Directs that no further National Forest System roadless area reviews and evaluations be conducted in Alaska.   | FS                              | NA                                | No action required.  |
| <u>TITLE VIII--SUBSISTENCE MANAGEMENT AND USE</u>   |                                 |                                   |  |
| 801--Declares the need to protect and provide for continued subsistence opportunity by rural Alaska residents on public lands.  | NA                              | NA                                | NA   |
| 802--Declares congressional policy to provide rural residents the opportunity to continue a subsistence life-style.   | NA                              | NA                                | NA   |
| 803--Defines subsistence terms.   | NA                              | NA                                | NA   |
| 804--Gives subsistence use priority in taking of fish and wildlife on public lands over other purposes and specifies criteria when restrictions are necessary.  | NA                              | NA                                | NA   |
| 805--Requires establishment of subsistence resource regions, committees, and regional advisory councils if subsistence program is not implemented by the State. Also  | Secretary of the Interior (SOI) | 12/2/81                           | On December 2, 1981, the Governor of Alaska submitted details to the SOI on the State's existing and proposed program to satisfy the subsistence requirements of Title VIII. A Department of the Interior (DOI) working group is reviewing those submissions to determine if that program meets Title VIII requirements and what roles the Federal agencies will have regarding subsistence. Until that review and determination has been finalized, the land-managing agencies have been instructed by DOI not to take any actions regarding subsistence. Thus, no work has been conducted and no contingency plans have been prepared to manage subsistence on Federal lands. Also, the Alaska Land Use Council (ALUC) has not initiated any subsistence work. |

| SECTION--DESCRIPTION  | RESPONSIBLE AGENCY | DEADLINE | STATUS (as of December 1981)   |
|---|--------------------|----------|--|
| --directs reimbursement to the State for operating costs of regional advisory councils and State fish and game advisory committees, not to exceed 50 percent of costs or \$5 million annually, and report to the Congress every 5 years whether the reimbursement limits are appropriate. | SOI                | Annually | The reimbursement program is being handled by DOI--no funds have been paid to the State. Payment will be made if the State's program is accepted (see above).  |
| 806--Requires that the State subsistence program be monitored and report to the State and various congressional committees on its effectiveness.  | SOI                | Annually | NPS, FWS, and FS have not monitored the State's program. The BLM Chief, Division of Resources, said BLM has monitored the State's program. None of the agencies gathered or prepared any information for the required report. DOI has not reported to the congressional committees. DOI's plan is to complete its review of the State's proposed program and, if accepted, to then monitor implementation and subsequently report. |
| 807--Provides judicial enforcement for parties aggrieved by State or Federal Government failure to provide subsistence use priority.  | NA                 | NA       | NA   |
| 808--Directs that a subsistence resource commission be appointed for each park or park monument where subsistence is permitted. Also  | (Note c)           | 12/2/81  | NPS has not appointed commission members.  |
| --requires each commission to develop and recommend to the Secretary and the Governor a program for subsistence hunting within each park or park monument and   | NA                 | 6/2/82   | Commissions not established--no program proposed.  |
| --requires that the commissions' recommendations be implemented if determined by DOI to be appropriate, with exceptions.  | SOI                | Promptly | Commissions not appointed--no recommendations made.  |
| 809--Authorizes cooperative agreements to accomplish subsistence purposes and policies.   | NPS, FWS, BLM, FS  | NA       | NPS, FWS, and FS have not entered into cooperative agreements. BLM has an agreement with a State agency which is in the process of being amended to include subsistence.   |
| 810--Requires that Federal agencies take certain actions in land-use decisions affecting subsistence uses.  | Applicable agency  | NA       | The agencies are attempting to consider subsistence in their land-use management practices. Also, NPS is studying to a limited extent how present use may conflict with subsistence.   |
| 811--Requires that reasonable access to subsistence resources on public lands is assured and traditional means of surface transportation, such as snowmobiles and motorboats, for subsistence are permitted.  | Applicable agency  | NA       | Agencies' regulations generally allow access. However, NPS has not designated routes in some areas, such as for all-terrain vehicles at Wrangell-Saint Elias Park.   |
| 812--Directs research on fish and wildlife and subsistence uses.  | FWS                | NA       | Limited research on subsistence uses has been conducted at only a few conservation units.  |

c/The Secretary of the Interior, the Alaska Governor, and the subsistence regional advisory councils are to appoint commission members.

| <u>SECTION--DESCRIPTION</u>  | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>                 | <u>STATUS (as of December 1981)</u>  |
|--|---------------------------|---------------------------------|--|
| 813--Requires a report to the Congress on implementing the subsistence requirements.   | SOI                       | 12/2/84, triennially thereafter | No work has been done on this report. DOI plans to wait until a subsistence program is established and operational before it starts working on the report.   |
| 814--Requires that regulations be prescribed as necessary to carry out subsistence responsibilities.   | NPS, FWS, BLM, FS         | NA                              | The land-managing agencies believe their current or recently issued regulations are adequate to allow subsistence harvesting.  |
| 815--Provides limitations and savings clauses regarding subsistence on conservation system units and public lands.   | NA                        | NA                              | NA   |
| 816--Prohibits wildlife taking in Alaska parks and park monuments except where the Alaska Lands Act permits subsistence uses; authorizes sport fishing in those areas. Also authorizes temporary closure of public lands to subsistence uses of fish or wildlife for public safety, administration, or continued population viability. | NPS<br>NPS, FWS, BLM, FS  | NA<br>NA                        | NPS June 1981 regulations permit subsistence activities in authorized park areas.<br>No allowed areas were closed during 1981 to subsistence harvesting.   |
| <u>TITLE IX--IMPLEMENTATION OF ALASKA NATIVE CLAIMS SETTLEMENT AND ALASKA STATEHOOD ACTS</u>   |                           |                                 |  |
| 901--Prescribes policy and procedures for determining submerged lands ownership.   | BLM                       | NA                              | The State filed suit on November 25, 1981, contesting the legality of this section. According to BLM officials, the State has never protested a BLM ruling on submerged lands or navigable waters.   |
| 902--Provides a statute of limitations for judicial review of the Secretary of the Interior's submerged land-ownership decisions.  | NA                        | NA                              | No action required.  |
| 903--Prescribes administrative provisions concerning easements and certain oil and gas lease offers filed on or before December 18, 1971, on Native selected lands.  | BLM                       | NA                              | BLM is following its existing easement regulations published in 1978.  |
| 904--Extends the tax moratorium on certain undeveloped lands conveyed pursuant to the Native Claims Settlement Act   | NA                        | NA                              | No action required.  |
| 905--Approves, effective May 31, 1981, with certain exceptions, all Alaska Native allotment applications made pursuant to the act of May 17, 1906, which were pending on or before December 18, 1971.  | BLM                       | 5/31/81                         | As of December 1981, BLM's computer shows 7,432 active allotment cases--2,203 have been legislatively approved by the Alaska Lands Act. Protests and/or conflicts must be investigated on specific parcels within the remaining applications.  |
| 906--Extends the State land selection period and, among other things, confirms and conveys certain selected lands. Also<br><br>--proceeds received are to be identified and placed in an escrow account.   | BLM<br>Applicable agency  | NA<br>As received               | The State has not selected any lands under this section.<br><br>NPS has not identified or attempted to identify proceeds received; FWS has not received any proceeds; BLM has identified \$270 but is not actively pursuing identification--this is a low priority item since the State is interested in receiving land; and FS has identified \$42,301. |

| <u>SECTION—DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>   | <u>STATUS (as of December 1981)</u>   |
|--|---------------------------|-------------------|---|
| 907—Establishes the Alaska Land Bank Program.  | ALUC                      | NA                | ALUC is handling this section—a study group was established with a representative of the Alaska Federation of Natives as chairman on 11/13/81. The initial meeting of the study group is scheduled for March 1982. During 1981 no agreements were made under this program and discussions were not started by the Federal land-managing agencies with Native land owners.   |
| 908—Amends the Native Claims Settlement Act to protect Native lands in contingency areas under timber sales.   | NA                        | NA                | No action required.   |
| 909—Authorizes using protraction diagrams in lieu of field surveys if party receiving land title agrees.   | BLM                       | NA                | Neither the State nor the Natives are willing to accept protracted surveys.   |
| 910—States that an environmental impact statement will not be required for withdrawals, conveyances, or other actions leading to conveyances to Natives pursuant to the Native Claims Settlement Act or Alaska Lands Act.  | NA                        | NA                | No action required.   |
| 911—Amends Public Law 94-204 revising certain land descriptions.   | NA                        | NA                | No action required.   |
| <u>TITLE X—FEDERAL NORTH SLOPE LANDS STUDIES, OIL AND GAS LEASING PROGRAM AND MINERAL ASSESSMENTS</u>  |                           |                   |   |
| 1001—Requires a lands study with progress reports to the President and the Congress including potential oil and gas development, alternative transportation routes, and impact on wildlife resources; wilderness review and wildlife protection. Final report due December 1988. | BLM                       | Annually and 1988 | BLM and GS initiated work during 1981; however, BLM suspended work pending GS' analysis of seismic data and identification of areas with oil and gas potential. Also, BLM was awaiting State land selections in the area. On 9/30/81 GS entered into contracts totaling \$1,490,172 to purchase seismic data. [In early 1982 the State selected lands in the study area. A progress report was submitted to the Congress on January 26, 1982.]  |
| 1002—Requires an Arctic Refuge coastal plain wildlife resource assessment and publication of the results of that study. Also   | FWS                       | 6/2/82            | In March 1981 the SOI directed FWS to complete and publish this study no later than December 1981. FWS' Alaska Regional Office completed and submitted the study to its headquarters in December 1981 and expects to publish the report in mid-April 1982.  |
| —requires regulations and an environmental impact statement for oil and gas exploratory activities on the Arctic Refuge coastal plain and  | FWS                       | 12/2/82           | Initially, these tasks were assigned to FWS. In March 1981 the SOI transferred responsibility to GS. Subsequently, a suit was filed by Trustees For Alaska challenging that transfer, and on 12/4/81 a Federal judge ruled that FWS must be responsible for these tasks. On 12/14/81 a motion was filed on behalf of the SOI to vacate and amend the judgment. Additionally, completion of these tasks was accelerated to no later than July 1982 by the SOI. GS, with FWS participation, had developed an initial version of the regulations and parts of the draft environmental statement had been completed. [On January 6, 1982, the judge dismissed the reconsideration request. According to the FWS Alaska Regional Director, FWS will need to review all work conducted during 1981 to determine if the judge's directives are being met.] |

| <u>SECTION—DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>                        | <u>STATUS (as of December 1981)</u>   |
|--|---------------------------|--|---|
| —requires report to the Congress on the Arctic Refuge coastal plain oil and gas potential and the developmental impact on fish and wildlife.   | FWS                       | Between 12/2/85 and 9/2/86             | See above comments. The judicial ruling also applied to the final report. Nothing has been done on the report by FWS or GS.   |
| 1003—Prohibits Arctic Refuge oil and gas production or development until authorized by the Congress.   | NA                        | NA                                     | No action required.   |
| 1004—Requires that the Federal lands included in the section 1001 study be reviewed for wilderness designation and the study areas be administered to maintain their wilderness character.   | BLM                       | Annually                               | BLM conducted a study of wilderness values in the North Slope study area during the 1981 summer. BLM plans to make the wilderness results available for public review and comment after the GS seismic data is reviewed by BLM.   |
| 1005—Prescribes the wildlife resources portion of the section 1001 study and directs that the Secretary of the Interior work with the State and Native groups and consult with the Canadian Government in evaluating oil and gas activity impacts.   | BLM                       | Annually                               | Wildlife values in the North Slope study area are being determined through cooperative studies.   |
| 1006—Directs consultation with the Secretary of Transportation on alternative transportation routes included in the section 1001 study.  | BLM                       | Annually                               | Field work has been conducted to determine possible transportation corridors—there has been no coordination with the Department of Transportation.  |
| 1007—Requires a study and report to the Congress on arctic research and the Naval Arctic Research Laboratory.  | GS<br>(note d)            | 12/2/81                                | Responsibility for this study and report was delegated by the SOI to GS on May 11, 1981. In November 1981, GS published a draft report for public review and comment and held a series of meetings on the proposed report. Based upon comments received, GS was revising the report during December 1981 and expected to transmit the report to the SOI during January 1982. [A report was submitted to the Congress as of March 17, 1982.]   |
| 1008—Requires establishment of an oil and gas leasing program on Federal lands in Alaska not subject to the section 1001 study and other than the National Petroleum Reserve-Alaska and report to the Congress on the program.   | BLM                       | 10/1/81 and annually                   | Initial report submitted to the Congress by the SOI on December 15, 1981.   |
| 1009—Requires a decision and statement in response to an oil or gas lease application for refuge lands setting forth the reasons for issuing or not issuing the lease—requires the decision within 6 months after application receipt if an environmental impact statement is not required, or 3 months after final environmental statement if required. | FWS, BLM                  | 3 months after environmental statement | FWS has determined that an environmental assessment or impact statement is required for oil and gas activities on refuges. Until FWS completes its conservation plans (see section 304) and determines which areas are suitable for oil and gas activity, the needed studies are not being conducted. However, BLM will respond if pressed for a decision before completion of a plan. Notices have not been sent by BLM to the applicants (about 800) informing them of the procedure. Also, even though some applications will be rejected because they involve wilderness lands, rejection notices are not being issued. |
| 1010—Requires an assessment of oil, gas, and other mineral potential on all public lands in Alaska other than lands included in the section 1001 study and regulations for assessment activities on conservation units.  | GS                        | NA                                     | GS is expanding its Alaska Mineral Resources Assessment Program to include energy minerals—in the past, this program dealt basically with nonenergy minerals on Federal lands. Through 1981, most assessment work was on the hard-rock, nonenergy minerals—very little work was done on oil and gas resources except on the North Slope.  |

d/GS in conjunction with the Departments of Defense and Energy.

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>   | <u>STATUS (as of December 1981)</u>   |
|---|---------------------------|---|---|
| 1011--Requires that the President transmit to the Congress all Alaska minerals public information.  | GS                        | 10/1/82 and annually                                      | GS has prepared a draft outline for a report on this section.   |
| <u>TITLE XI--TRANSPORTATION AND UTILITY SYSTEMS IN AND ACROSS, AND ACCESS INTO, CONSERVATION SYSTEM UNITS</u>   |                           |   |   |
| 1101--Recognizes the need for a single authority to approve or disapprove transportation and utility system applications.   | NA                        | NA  | No action required.   |
| 1102--Defines terms relating to transportation and utility systems within conservation system units.  | NA                        | NA  | NA  |
| 1103--Provides that applicable law applies to transportation and utility system authorization and administration, except as the Alaska Lands Act provides.  | NA                        | NA  | No action required.   |
| 1104--Prescribes transportation and utility system application procedures and requires a consolidated application form for transportation or utility systems in and across, and access into, conservation units and | BLM                       | 5/31/81   | Consolidated application form finalized and approved in December 1981. However, the form dose not fully meet all needs. No applications for transportation or utility systems have been filed with the land-managing agencies. For national parks, utility systems are not allowed under 41 Stat. 1063. |
| --response to applicant whether information submitted is sufficient,  | Applicable agency         | 60 days after receipt                                     | No application filed--no action necessary.  |
| --response to applicant whether additional requested information is sufficient,   | Applicable agency         | 30 days after receipt                                     | No application filed--no action necessary.  |
| --draft and final environmental impact statements, and  | Applicable agency         | 9 months and 1 year after application                     | No application filed--no action necessary.  |
| --application approval or disapproval decision.   | Applicable agency         | 4 months after final statement                            | No application filed--no action necessary.  |
| 1105--Requires that the land-managing agency make recommendations concerning proposed transportation and utility systems where there is no applicable law.  | Applicable agency         | 4 months after final statement                            | No application filed--no action necessary.  |
| 1106--Prescribes actions required of agencies, the Congress, and the President concerning transportation and utility system applications.   | Applicable agency         | NA  | No application filed--no action necessary.  |
| 1107--Requires certain right-of-way terms and conditions for transportation and utility systems within conservation units.  | Applicable agency         | NA  | No application filed--no action necessary.  |
| 1108--Requires expeditious judicial review of administrative actions under this title.  | Any Federal court         | Within 120 days, or longer if needed, from challenge date | No review necessary.  |

| <u>SECTION--DESCRIPTION</u>  | <u>RESPONSIBLE AGENCY</u>     | <u>DEADLINE</u>             | <u>STATUS (as of December 1981)</u>   |
|--|-------------------------------|-----------------------------|---|
| 1109--Preserves valid, existing access rights.   | NA                            | NA                          | No action necessary.  |
| 1110--Permits, subject to reasonable regulations, snowmachines, motorboats, airplanes, and nonmotorized surface transportation methods for traditional activities and access to in-holdings on conservation units. | Applicable agency             | NA                          | Agencies' regulations and operating procedures allow access.  |
| 1111--Authorizes temporary access for purposes of survey, geophysical, exploratory, or other temporary uses.   | Applicable agency             | NA                          | Agencies' regulations and operating procedures allow temporary access.  |
| 1112--Prescribes North Slope Haul Road provisions.   | SOI                           | NA                          | Haul Road is closed to public use except during summer months when it is open to Dietrich.  |
| 1113--Directs a Stikine River region study and requires a report to the Congress concerning the Alaska Lands Act's effects on the Canadian Government's access in the region.                                      | FS                            | 12/2/85                     | FS has met with Canadian officials and has proposed a preliminary study plan. Detailed work has not started on the study.   |
| <u>TITLE XII--FEDERAL-STATE COOPERATION</u>  |                               |                             |   |
| 1201--Establishes the Alaska Land Use Council and defines its functions. In addition, requires an activity report to the President, the Congress, the Alaska Governor, and the Alaska Legislature.                 | ALUC                          | 2/1/81, annually thereafter | Federal Cochairman confirmed by the Senate on 12/2/81--the Governor of Alaska is the State Cochairman. To meet its responsibilities, ALUC is operating on a committee and project structure--on those tasks where ALUC has lead responsibility, it has set up committees to implement the tasks; and on other tasks where it will provide advice, it has set up project study groups. To accomplish its responsibilities and tasks, ALUC will use the resources of Federal and State agencies and Native organizations. The first ALUC meeting was held on August 10, 1981, for organizing and establishing operating procedures, discussing Federal and State budget matters, developing a work program, and setting up a meeting schedule. Subsequent meetings were held on October 5 and November 13 to initiate action on its work program. [ALUC submitted its first activity report on February 9, 1982.] |
| 1202--Establishes a Federal Coordination Committee and requires that a summary of triennial meetings be published in the Federal Register.   | ALUC<br>Federal<br>Cochairman | Once every<br>4 months      | No meetings have been held and no work conducted by this group.   |
| 1203--Requires that a Bristol Bay cooperative region management plan be prepared and implemented. Also   | ALUC                          | 12/2/83                     | ALUC has assumed responsibility for this study since it involves multiple agencies and activities in the region. ALUC has hired a director and set up a commission to conduct the study.  |
| --requires the Bristol Bay plan be submitted to the Congress and/or the Alaska State Legislature if actions require legislation to carry out the plan.   | (Note e)                      | 12/2/83                     | Study is underway.  |

e/The Secretary of the Interior and/or the Governor of Alaska.

| <u>SECTION--DESCRIPTION</u>  | <u>RESPONSIBLE AGENCY</u>               | <u>DEADLINE</u> | <u>STATUS (as of December 1981)</u>   |
|--|---|-----------------|---|
| <u>TITLE XIII--ADMINISTRATIVE PROVISIONS</u>   |   |                 |   |
| 1301--Requires development and transmittal to appropriate congressional committees of conservation and management plans for 13 park system units established or expanded by the Alaska Lands Act.  | NPS                                     | 12/2/85         | During 1981, NPS conducted detailed work on the management plans for three units, completed an initial draft plan for one of those units, and conducted preliminary work on the plan for a fourth unit.   |
| 1302--Prescribes terms and conditions for land acquisition within conservation units except forest wilderness.   | Applicable agency                       | NA              | NPS and FWS have some potential land exchanges in process. BLM intends to complete the management plans for its units before determining if land acquisitions should be made.   |
| 1303--Prescribes terms and conditions for cabin use and other occupancy on conservation system units.  | Applicable agency                       | NA              | Agencies' regulations and land-use permitting process used to implement this section.   |
| 1304--Authorizes designating or acquiring Alaska archeological and paleontological sites in 4 park units.  | NPS                                     | NA              | No work has been conducted on this section--no sites have been acquired.  |
| 1305--Authorizes that cooperative information and education centers be planned at specific Alaska sites; development requires congressional approval.  | ALUC                                    | NA              | ALUC has overall responsibility for this section with NPS being designated the lead agency for proposed centers at Anchorage and Tok, and FS the lead agency for a Juneau center. Initial planning is underway and sites have been selected for Anchorage and Tok--FS has not started work on a Juneau center.  |
| 1306--Authorizes conservation unit administrative sites and visitor facilities.  | Applicable agency                       | NA              | NPS and FWS have leased or acquired administrative space for all units; BLM has not acquired space; FS does not need additional space.  |
| 1307--Authorizes continued revenue-producing visitor services and directs that preference be given to Native corporations and local residents for new services.  | Applicable agency                       | NA              | NPS has issued about 200 business licenses for existing and new activities in its units--it has not solicited new activities nor given Native or local preference for unsolicited activities; FWS, BLM, and FS have not approved any new services.  |
| 1308--Directs that a local hire program be established for individuals who have special knowledge of conservation unit natural or cultural resources; requires reports to the Congress.  | DOI's Alaska Cooperative Planning Group | Periodically    | In June 1981 DOI submitted a proposed program to the Office of Personnel Management which rejected it in August 1981 because it did not meet certain employment standards. The proposed program has been revised to the Office of Personnel Management standards and is being reviewed at DOI headquarters. No reports have been submitted to the Congress. |
| 1309--Amends the act which authorized the Klondike Gold Rush National Historical Park regarding lands acquired by donation or exchange.  | NA                                      | NA              | No action required.   |
| 1310--Permits access to and operation of existing air and water navigation aids, communication sites, and research and monitoring facilities for weather, climate, fisheries, and national defense purposes. Permits new facilities only after consultation with the Secretary of the Interior or Agriculture. | Applicable agency                       | NA              | No new aids or facilities proposed--no action necessary.  |

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u> | <u>STATUS (as of December 1981)</u>   |
|---|---------------------------|-----------------|---|
| 1311--Withdraws public lands within the Denali Highway area and directs a study and a report to the President and the Congress on the desirability of establishing a Denali Scenic Highway.   | BLM, NPS                  | 12/2/83         | ALUC has taken responsibility for this study and established a study group in November 1981. No work has been done on the study by the Federal agencies.  |
| 1312--Prescribes White Mountains Recreational Area administrative requirements and purposes.  | BLM                       | NA              | See sections 401 and 402.   |
| 1313--Prescribes national preserves administrative requirements including provisions for sport and subsistence hunting and fishing and trapping.  | NPS                       | NA              | NPS administers its preserves as it administers parks, except it allows sport hunting in preserves. NPS is attempting to gather wildlife resource data in preserves and assigned 4 additional staff members to the Katmai and to the Lake Clark Preserve areas during the 1981 hunting season.  |
| 1314--Acknowledges the State's authority to manage fish and wildlife on public lands and the Federal land-managing agencies' authority to manage the lands, and states that fish and wildlife taking shall be in accordance with Alaska Lands Act provisions and other applicable State and Federal laws. | Applicable agency         | NA              | NPS is attempting to monitor wildlife resources in its units but leaves managing those resources to the State; FWS and the State Department of Fish and Game are developing a memorandum of agreement to control wildlife harvesting on refuge lands; and BLM's position is that no action is necessary since the requirements are already covered for lands under its control. |
| 1315--Allows certain activities within Alaska wilderness and monuments including aquaculture, use of existing cabins, and new cabin and shelter construction. In addition, requires that existing timber sale contracts in wilderness areas be modified by substituting timber from other lands.          | Applicable agency         | NA              | NPS, FWS, and FS have not built any new cabins in wilderness areas. FS constructed two cabins in the Nellie Juan-College Fiord wilderness study area. Also FS plans to consider allowing aquaculture facilities in its wilderness areas and it has not determined if any timber contracts involving wilderness areas need to be modified.                                       |
| 1316--Permits using and establishing temporary campsites, tent platforms, shelters, and other temporary facilities related to fish and wildlife taking in units where allowed.  | Applicable agency         | NA              | ALUC established a study group to develop definitions, policies, procedures, and the feasibility of a standardized permit system. An organizational meeting of the group was held in November 1981.   |
| 1317--Requires that all park system and refuge system lands not designated by the Alaska Lands Act as wilderness be reviewed for wilderness designation, and report findings to the President. The President shall report to the Congress on wilderness recommendations by December 2, 1987.              | NPS, FWS                  | 12/2/85         | Both agencies plan to conduct these reviews during the course of developing management plans for each unit.   |
| 1318--Authorizes assistance and technical expertise to Native corporations and groups in statewide cultural programs.   | NPS                       | NA              | NPS has worked with a contractor to preserve archaeological sites in Barrow, and in other areas to identify Native cultural sites, such as cemeteries.  |
| 1319--States that the Alaska Lands Act does not limit or restrict the United States power and authority or change Federal or State water resources development jurisdiction.  | NA                        | NA              | No action required.   |
| 1320--States that additional Alaska areas may be identified and recommended to the Congress as suitable wilderness area.  | BLM                       | NA              | On March 12, 1981, the SOI directed BLM to undertake no work on this section. Thus, BLM has conducted no work to identify potential wilderness areas.   |

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u> | <u>STATUS (as of December 1981)</u>   |
|---|---------------------------|-----------------|---|
| 1321--Authorizes appropriation of funds to carry out the Alaska Lands Act provisions.   | NA                        | NA              | NA  |
| 1322--Rescinds certain 1978-80 public land withdrawals and reservations.  | NA                        | NA              | The State relinquished its selections on January 9, 1981, making this section effective.  |
| 1323--Provides access to non-Federal lands within forest system boundaries and non-Federal land surrounded by public lands managed under the Federal Land Policy and Management Act.                    | FS, BLM                   | NA              | FS and BLM regulations and procedures provide for access.   |
| 1324--Neither prohibits nor mandates agricultural development within the Yukon Flats Refuge.  | FWS                       | NA              | No applications for agricultural development have been submitted to FWS.  |
| 1325--Neither prohibits nor mandates the Terror Lake Hyrdoelectric Project construction within the Kodiak Refuge.   | NA                        | NA              | The hydro project is proceeding. FWS has identified certain issues that need to be studied and monitored at the Kodiak Refuge, and the Kodiak Electric Association has agreed to the FWS proposals. |
| 1326--Limits future Alaska public land withdrawals and prohibits further studies to establish a conservation unit unless authorized by the Alaska Lands Act or the Congress.                            | NA                        | NA              | No action required.   |
| 1327--States that the Alaska Lands Act does not impose additional requirements regarding the proposed Alaska gas pipeline construction and operation.   | NA                        | NA              | No action required.   |
| 1328--Approves, effective May 31, 1981, with exceptions, public land entry applications made pursuant to four previous public lands acts and prescribes adjudication procedures for those applications. | BLM                       | 5/31/81         | Of the 318 active cases in BLM files as of December 1981, 152 were protested or involve exclusion areas; 166 cases are considered by BLM to be legislatively approved.                              |
| <u>TITLE XIV--AMENDMENTS TO THE ALASKA NATIVE CLAIMS SETTLEMENT ACT AND RELATED PROVISIONS</u>  |                           |                 |   |
| 1401--Amends the Native Claims Settlement Act concerning Native corporation stock reissuance and stock alienation and transfer restrictions.  | NA                        | NA              | No action required.   |
| 1402--Amends the Native Claims Settlement Act concerning land selection requirements.   | BLM                       | NA              | BLM received only one request for a waiver. On April 7, 1981, MINT, Inc., requested a waiver and on September 4, 1981, the waiver was signed by the SOI.  |
| 1403--Amends the Native Claims Settlement Act concerning retained mineral estate.   | NA                        | NA              | No selections have been made by Native regional corporations under this section.  |
| 1404--Amends the Native Claims Settlement Act concerning reconveyance vesting dates.  | NA                        | NA              | No reconveyances have been made to the Federal Government by Native village corporations.   |
| 1405--Amends the Native Claims Settlement Act concerning municipal corporation reconveyances.   | NA                        | NA              | No action required.   |

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>                     | <u>STATUS (as of December 1981)</u>  |
|---|---------------------------|-------------------------------------|--|
| 1406--Amends the Native Claims Settlement Act concerning partial estate conveyances, and requires that claims to subsurface rights within refuges must be declared by May 31, 1981.   | BLM                       | 5/31/81 for declaration             | On May 7, 1981, BLM notified regional corporations of their rights under this section. No partial estates have been claimed. One conveyance involving refuge lands has been made--an individual received 160 acres of surface estate as a place of residence and the regional corporation was conveyed the subsurface estate.  |
| 1407--Amends the Native Claims Settlement Act concerning shareholder homesite conveyances.  | NA                        | NA                                  | No action required.  |
| 1408--Amends the Native Claims Settlement Act concerning land taxation and basis.   | NA                        | NA                                  | No action required.  |
| 1409--Amends the Native Claims Settlement Act concerning fire protection.   | BLM                       | NA                                  | No action required.  |
| 1410--Amends the Native Claims Settlement Act authorizing interim conveyances and prescribes procedures for underselections.  | BLM                       | NA                                  | BLM officials told us that since there have been no underselections, no action is required.  |
| 1411--Amends Public Law 94-204 concerning the proceeds obtained from lands withdrawn for Cook Inlet's selection and requires such proceeds not deposited into an escrow account to be identified, deposited, and paid to the corporation. | (Note f)                  | 12/2/82 or 2 years after conveyance | BLM's Alaska State Office, on August 24, 1981, proposed to its headquarters that Native escrow identification work be contracted. During 1981, most of BLM's efforts on this section dealt with preparing that proposal. As of December 1981, no staff were assigned to work on the escrow account.  |
| 1412--Declares that the Native Claims Settlement Act provisions are applicable to the Alaska Lands Act except as otherwise provided.  | NA                        | NA                                  | No action required.  |
| 1413--Requires that Native group corporations be paid \$50,000 to \$100,000 for planning and development purposes.  | BIA                       | NA                                  | According to a BIA official, 3 groups have been determined eligible, but none of the 3 have requested the funds. BIA has not determined the amounts to be paid eligible groups.  |
| 1414--Specifies deadlines for deposits and distributions from the Alaska Native Fund.   | BIA                       | Initially 12/12/80 and 3/31/81      | Final appropriation of \$30 million to the Alaska Native Fund was deposited in December 1980 and disbursed by March 31, 1981, except \$7.4 million was held in escrow until settlement of appeals. Final payment was made on December 10, 1981.  |
| 1415--Allows relinquishing State of Alaska or Native selections partly within conservation units.   | NA                        | NA                                  | On January 9, 1981, the State issued a blanket relinquishment of selections made on and after November 14, 1978. On October 16, 1981, it provided BLM with a list identifying relinquishments for selections entirely within units. The State has not identified relinquishments for selections partly within units. Also, no Native relinquishments of selections have been made entirely or partly within units. |

f/The Bureau of Indian Affairs (BIA) maintains the escrow account and the land-managing agencies are to identify the proceeds.

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>           | <u>STATUS (as of December 1981)</u>  |
|---|---------------------------|---------------------------|--|
| 1416--If certain Natives are certified under the Native Claims Settlement Act, provides selection entitlements within Bristol Bay corporation lands.  | BIA, BLM                  | NA                        | According to BIA, this group has been determined ineligible for certification because Natives are not the majority of residents. No lands have been conveyed.  |
| 1417--Authorizes and directs that certain Pribilof Islands areas be acquired and administered as an Alaska Maritime Refuge subunit.   | FWS                       | NA                        | FWS has not acquired the specified lands.  |
| 1418--Withdraws certain lands for NANA and Cook Inlet Regional Corporations selection by May 31, 1981.  | BLM                       | 5/31/81 for selection     | NANA corporation made selections on May 22, 1981. The BLM easement identification and navigation determination process began on November 6, 1981. Also, according to a BLM land law examiner, Cook Inlet did not make any selections under this section.   |
| 1419--Authorizes a land selection exchange between DOI and Doyon, Limited, and specifies exchange procedures. Doyon shall relinquish its selections by March 2, 1981; DOI shall determine the acreage relinquished and convey other lands selected by Doyon within 1 year of such determination. Also, DOI shall                    | BLM                       | 3/2/81 for relinquishment | Doyon relinquished its selections on February 27, 1981. Since the lands involved a national park, BLM requested boundary information from NPS. BLM received the requested information from NPS and has determined the relinquished acreage. The acreage data was submitted by BLM to Doyon for their agreement in December 1981.   |
| --review Doyon's applications for rights-of-way through the Yukon-Charley Rivers Preserve;  | NPS                       | NA                        | Doyon has not applied for a right-of-way.  |
| --grant right-of-way requested, except if it involves the Charley River or its watershed, if it is determined that no economically feasible or reasonable alternative route exists; and   | NPS                       | NA                        | No application filed--no action necessary.   |
| --issue regulations to minimize the adverse impacts of such right-of-way on conservation units.   | NPS                       | NA                        | According to the NPS Deputy Regional Director, the DOI Solicitor's Office is working on developing right-of-way regulations.   |
| 1420--Sets aside the Hodzana River area to be managed as a study area by FWS in cooperation with Doyon, Limited; authorizes Doyon, Limited, to conduct investigations within the study area, including core drilling to determine minerals therein, and authorizes necessary regulations to protect the water quality and quantity. | FWS                       | NA                        | Doyon has been issued permits to travel in and through the Yukon Flats Refuge and to conduct surface geology studies in the Hodzana River area, and water sampling stations have been established to monitor Doyon's activities. FWS is precluding other uses of a similar nature to Doyon's activities. FWS has not issued regulations to protect water quality and quantity since it believes its land-use permitting process is sufficient. |
| 1421--Directs that certain lands be conveyed to the State of Alaska if certain terms and conditions are met by Doyon, Limited.  | BLM                       | NA                        | This conveyance to the State depends on final settlement with Doyon under section 1419 (see above). The State has not identified these lands as a priority item.   |
| 1422--Provides that if Doyon, Limited, files for dismissal of a suit against DOI by January 31, 1981, then Doyon is permitted to identify by December 2, 1981, certain lands in partial satisfaction of its Native Claims Settlement Act entitlement and requires DOI to convey title to that land.                                 | BLM                       | 1/31/81 for dismissal     | Doyon dismissed the suit on December 15, 1980, and identified lands for its entitlement on December 1, 1981. The conveyance process for the selected lands had not started during December 1981.   |
| 1423--Withdraws certain lands for Ahtna, Inc., selection by May 31, 1981, and requires DOI to convey title to that land.  | BLM                       | 5/31/81 for selection     | Ahtna filed its selections on February 27, 1981. BLM has not started the conveyance process.   |

| <u>SECTION--DESCRIPTION</u>  | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>       | <u>STATUS (as of December 1981)</u>  |
|--|---------------------------|-----------------------|--|
| 1424--Withdraws certain lands for Bering Straits Native Corporation selection by May 31, 1981, and requires DOI to convey title to that land. Also, conveys certain lands to the Gambell and Savoonga Native Corporations. | BLM                       | 5/31/81 for selection | Bering Straits filed its selections on May 22, 1981. BLM has not started the conveyance process for Bering Straits, Gambell, or Savoonga.  |
| 1425--Provides for settling certain claims and litigation to consolidate ownership among the United States; the State of Alaska; the Municipality of Anchorage; Eklutna, Inc.; and Cook Inlet Region, Inc.                 | BLM                       | NA                    | No action has taken place.   |
| 1426--Provides for settling certain claims and litigation between the Native Village of Eklutna and the Municipality of Anchorage.   | BLM                       | NA                    | No action has taken place.   |
| 1427--Directs certain land conveyances to Koniag Village and Regional Corporations, and authorizes cooperative agreements for access and management of Afognak Island.   | BLM                       | NA                    | Easement identification process started during 1981; some required resolutions have been filed; and no cooperative agreements have been reached. Also, for the Ouzinkie/Koniag/Kodiak transfer, an agreement was reached in February 1981, and the easement identification process started in September 1981. Further, for the village tracts, the releases were filed and the easement identification process started in December 1981.   |
| 1428--Requires DOI to convey certain lands to three village corporations and requires  | BLM                       | NA                    | The specified conveyances have not taken place.  |
| --the corporations to identify and prioritize certain selections by March 2, 1981, and   | BLM                       | 3/2/81 for selection  | The three village corporations filed priorities for national forest lands on February 25, 1981.  |
| --DOI to process those conveyances in the priority listed, subject to certain exceptions.  | BLM                       | NA                    | BLM has not started the conveyance process.  |
| 1429--Provides for selecting by May 31, 1981, and conveying lands to Chugach Natives, Inc.   | BLM                       | 5/31/81 for selection | Chugach filed its selections on May 12, 1981. The easement identification process is underway.   |
| 1430--Directs that a Chugach region landownership and use pattern study be conducted to identify lands which can be conveyed to Chugach Natives, Inc., and requires the President to report to the Congress.               | ALUC<br>(note g)          | 12/2/81               | This study was completed in November 1981. However, the study group, consisting of representatives of the Departments of Agriculture and the Interior, the State of Alaska, and Chugach Natives, Inc., failed to reach agreement. A report was submitted to the President on November 20, 1981. Subsequently, on December 2, 1981, the Secretaries of Agriculture and the Interior submitted a report to the President proposing that the Federal solution to the landownership and use questions be implemented. The President transmitted the study group's report, including the Federal proposal, to the Congress on December 8, 1981. |

g/The Secretaries of Agriculture and the Interior; ALUC; Chugach Natives, Inc.; and the State of Alaska are to participate in this study. DOI delegated lead responsibility to ALUC.

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u>            | <u>DEADLINE</u>                | <u>STATUS (as of December 1981)</u>   |
|---|--------------------------------------|--------------------------------|---|
| 1431--Provides for land exchanges between DOI and the Arctic Slope Regional Corporation. Also   | BLM, NPS                             | NA                             | According to BLM officials, the land exchange involving the Kurupa Lake area was agreed to on December 9, 1981, and BLM subsequently conveyed the land during December 1981.  |
| --provides for Kurupa Lake area oil and gas operations and directs that a pipeline right-of-way be granted across certain public lands upon application by the Arctic Slope Regional Corporation,   | BLM, NPS                             | NA                             | A right-of-way application has not been submitted.  |
| --authorizes a land exchange with Kaktovik Inupiat Corporation, and   | BLM, FWS                             | NA                             | Nothing has taken place on this exchange.   |
| --directs conveyance of certain lands to the Ukpeagvik Inupiat Corporation.   | BLM                                  | NA                             | BLM initiated the easement identification process on September 30, 1981.  |
| 1432--Provides for implementing certain land settlement agreements involving the United States, Cook Inlet Region, Inc., and Salamatof Native Association, Inc.   | BLM, FWS                             | NA                             | BLM has prepared a public land order to remove these lands from the Kenai Refuge and is awaiting a FWS determination on two pending right-of-way applications. BLM has also prepared an initial conveyance document which has been approved by Salamatof.   |
| 1433--Withdraws certain lands for selection by May 31, 1981, and conveyance to Bristol Bay Native Corporation.  | BLM                                  | 5/31/81 for selection          | Bristol Bay filed its selections on January 23, 1981. No action has been taken on those selections.   |
| 1434--Directs conveying certain lands to Shee Atika, Inc., and Sealaska, Inc.   | BLM                                  | NA                             | Land descriptions were submitted to BLM by the Public Health Service on September 21, 1981, and BIA on December 9, 1981. The actual conveyance process has not begun. Once those land descriptions are recorded on the public land records, BLM will initiate the easement identification process.  |
| 1435--Amends Public Law 94-204 concerning Cook Inlet Region, Inc., land selections. Provides that the General Services Administration may tender to DOI surplus lands to be offered to Cook Inlet. Cook Inlet Region, Inc.; DOI; and/or the General Services Administration are to complete the pool of lands to be offered. Also provides that | BLM, General Services Administration | 7/15/82 to complete lands pool | A lands pool of about 25 percent of the Federal commitment to Cook Inlet has been set up. Total acreage in the pool is 34,369 acre equivalents; of that amount, 10,081 acre equivalents were transferred from the General Services Administration. Through December 1981, 7,645 acre equivalents had been conveyed to Cook Inlet. All land in the pool and conveyed is within Alaska. Some contiguous-48-State lands have been identified for possible inclusion in the pool; however, none has been placed in the pool or offered to Cook Inlet. |
| --the Secretary of the Treasury establish a surplus property account for Cook Inlet Region, Inc., and   | Secretary of the Treasury            | NA                             | On December 2, 1981, DOI requested that the Treasury Department establish an account for Cook Inlet.  |
| --DOI report to the Congress on implementation of this section.   | DOI                                  | 1/15/82                        | BLM's Alaska State Office provided information to its headquarters for the required report and as of December 1981 a proposed report was at DOI headquarters.   |
| 1436--Withdraws for 1 year certain lands upon State of Alaska relinquishment for selection and conveyance to the Inalik and Bering Straits Native Corporations.   | BLM                                  | 1 year after relinquishment    | The State lands had been relinquished and conveyance occurred on July 9, 1981.  |

| <u>SECTION--DESCRIPTION</u>   | <u>RESPONSIBLE AGENCY</u> | <u>DEADLINE</u>                      | <u>STATUS (as of December, 1981)</u>   |
|---|---------------------------|--------------------------------------|--|
| 1437--Prescribes that if Native corporations submit certain documents to DOI, then the procedures contained apply for Native corporation land conveyances and resolving disputes over land selection rights and village corporation boundaries. | BLM                       | 5/31/81 or 180 days from eligibility | One conveyance occurred in accordance with this section. Tetlin corporation requested expedited conveyance on May 8, 1981; interim conveyance occurred on August 25, 1981, and title to 743,159 acres was granted on August 25, 1981.  |
| <u>TITLE XV--NATIONAL NEED MINERAL ACTIVITY RECOMMENDATION PROCESS</u>  |                           |                                      |  |
| 1501--States that the national need recommendation process specified in section 1502 applies to all public lands except the National Park System and the Arctic National Wildlife Refuge lands  | NA                        | NA                                   | NA   |
| 1502--Prescribes for Presidential recommendation to the Congress for mineral exploration, development, or extraction in specified public land areas where such activity is not permitted under the Alaska Lands Act or other law.               | The President             | NA                                   | Not one of the Federal agencies has been assigned a role in this section. GS is attempting to identify minerals on Federal lands in Alaska through its Alaska Mineral Resource Assessment Program (see section 1010). To implement this section, DOI needs to establish rules and procedures; however, through December 1981 no work had been done by DOI. |
| 1503--Sets forth congressional procedures for considering Presidential national need recommendation.  | The Congress              | NA                                   | NA   |

BUDGET ESTIMATES OF FEDERAL  
LAND-MANAGING AGENCIES FOR FISCAL YEARS  
1981 (SUPPLEMENTAL) AND 1982 (note a)

| <u>Activity</u>                               | Alaska<br>Lands<br>Act<br>section | <u>Fiscal year 1981<br/>supplemental</u> |                                | <u>Fiscal year 1982</u>           |                                |
|---|-----------------------------------|--|--------------------------------|-----------------------------------|--------------------------------|
|   |                                   | Agency<br>preliminary<br>estimate        | Adminis-<br>tration<br>request | Agency<br>preliminary<br>estimate | Adminis-<br>tration<br>request |
| ----- (000 omitted) -----                     |                                   |  |                                |                                   |                                |
| <u>NATIONAL PARK SERVICE</u>                  |                                   |  |                                |                                   |                                |
| Park management:                              |                                   |  |                                |                                   |                                |
| Operations and<br>management                  | 201/202                           | \$4,547                                  | \$2,980                        | \$8,172                           | \$6,425                        |
| Planning                                      | 1301                              | 1,288                                    | 0                              | 1,718                             | 235                            |
| Wild and Scenic<br>River adminis-<br>tration  | 605                               | 0  | 0                              | 50                                | 20                             |
| Improved property<br>administration           | 1303                              | 0  | 0                              | 100                               | 0                              |
| Boundary maps and<br>legal descriptions       | 103                               | 150                                      | 150                            | 0                                 | 0                              |
| Subsistence                                   | Title VIII                        | 400                                      | 270                            | 500                               | 250                            |
| Special studies:                              |                                   |  |                                |                                   |                                |
| Wild and Scenic<br>River studies              | 604                               | 0  | 0                              | 100                               | 50                             |
| Bristol Bay study                             | 1203                              | 10                                       | 0                              | 10                                | 5                              |
| Denali Highway study                          | 1311                              | 5  | 0                              | 30                                | 10                             |
| Other requirements:                           |                                   |  |                                |                                   |                                |
| Alaska Land Use<br>Council                    | 1201                              | 0  | 0                              | 10                                | 5                              |
| Archeological and<br>paleontological<br>sites | 1304                              | 0  | 0                              | 130                               | 0                              |

a/Budget information provided by agencies' field and departmental headquarters offices.

| <u>Activity</u>   | <u>Alaska<br/>Lands<br/>Act<br/>section</u> | <u>Fiscal year 1981<br/>supplemental</u>   |   | <u>Fiscal year 1982</u>                    |   |
|---|---|--|---|--|---|
|   |   | <u>Agency<br/>preliminary<br/>estimate</u> | <u>Adminis-<br/>tration<br/>request</u> | <u>Agency<br/>preliminary<br/>estimate</u> | <u>Adminis-<br/>tration<br/>request</u> |
| ----- (000 omitted) -----   |   |  |   |  |   |
| Cooperative infor-<br>mation and educa-<br>tion centers                   | 1305  | 0  | 0                                       | 80   | 0                                       |
| Visitor facilities<br>and sites   | 1306  | <u>0</u>                                   | <u>0</u>                                | <u>100</u>                                 | <u>0</u>                                |
| Total   |   | <u>\$6,400</u>                             | <u>b/\$3,400</u>                        | <u>\$11,000</u>                            | <u>\$7,000</u>                          |
| <u>FISH AND WILDLIFE SERVICE</u>  |   |  |   |  |   |
| Refuge operations and<br>management and<br>barren-ground caribou<br>study | 302-4,<br>306                               | \$4,755                                    | \$1,800                                 | \$7,975                                    | \$5,761                                 |
| Boundary maps and<br>legal descriptions                                   | 103   | 150  | 150                                     | 0  | 0                                       |
| Subsistence   | Title VIII                                  | 4,025                                      | 325                                     | 8,550                                      | 1,200                                   |
| Central North Slope<br>and non-North Slope<br>studies                     | Title X                                     | 1,800                                      | 475                                     | 4,100                                      | 700                                     |
| Transportation and<br>access  | Title XI                                    | 200  | 0                                       | 400  | 0                                       |
| Alaska Land Use Council<br>and Bristol Bay<br>study                       | 1201/1203                                   | 1,229                                      | 0                                       | 1,558                                      | 0                                       |
| Administrative<br>provisions  | Title XIII                                  | <u>350</u>                                 | <u>0</u>                                | <u>650</u>                                 | <u>0</u>                                |
| Total   |   | <u>\$12,509</u>                            | <u>c/\$2,750</u>                        | <u>\$23,233</u>                            | <u>\$7,661</u>                          |

b/The Congress approved \$1.7 million of the fiscal year 1981 supplemental request.

c/The Congress approved \$2 million of the fiscal year 1981 supplemental request.

| Activity  | Alaska<br>Lands<br>Act<br>section | Fiscal year 1981<br>supplemental  |                                | Fiscal year 1982                  |                                |
|---|-----------------------------------|-----------------------------------|--------------------------------|-----------------------------------|--------------------------------|
|   |                                   | Agency<br>preliminary<br>estimate | Adminis-<br>tration<br>request | Agency<br>preliminary<br>estimate | Adminis-<br>tration<br>request |
| ----- (000 omitted) -----                                   |                                   |                                   |                                |                                   |                                |
| <u>BUREAU OF LAND MANAGEMENT (note d)</u>                   |                                   |                                   |                                |                                   |                                |
| Recreation<br>construction                                  | -                                 | \$ 104                            | \$ 0                           | \$ 500                            | \$ 0                           |
| Acquisition   | -                                 | 0                                 | 0                              | 167                               | 0                              |
| Building maintenance  | -                                 | 33                                | 0                              | 0                                 | 0                              |
| Recreation main-<br>tenance                                 | -                                 | 42                                | 0                              | 70                                | 0                              |
| Transportation<br>maintenance                               | -                                 | 201                               | 0                              | 350                               | 23                             |
| Oil and gas<br>leasing                                      | -                                 | 572                               | 147                            | 3,605                             | 1,483                          |
| Mineral material  | -                                 | 0                                 | 0                              | 38                                | 38                             |
| Mining law adjudi-<br>cation                                | -                                 | 132                               | 62                             | 619                               | 163                            |
| Energy-related<br>realty                                    | -                                 | 71                                | 53                             | 372                               | 247                            |
| Nonenergy realty  | -                                 | 4,798                             | 3,022                          | 4,127                             | 3,038                          |
| Withdrawal<br>processing                                    | -                                 | 48                                | 48                             | 128                               | 88                             |
| Forest management   | -                                 | 158                               | 0                              | 164                               | 0                              |
| Grazing manage-<br>ment                                     | -                                 | 66                                | 0                              | 194                               | 0                              |
| Natural history<br>and cultural<br>resource manage-<br>ment | -                                 | 36                                | 0                              | 184                               | 27                             |
| Wilderness<br>management                                    | -                                 | 14                                | 0                              | 103                               | 17                             |

d/BLM's estimates are listed by program activity since those programs generally involve many of the act's requirements.

| Activity   | Alaska<br>Lands<br>Act<br>section | Fiscal year 1981<br>supplemental  |                                | Fiscal year 1982                  |                                |
|--|-----------------------------------|-----------------------------------|--------------------------------|-----------------------------------|--------------------------------|
|  |                                   | Agency<br>preliminary<br>estimate | Adminis-<br>tration<br>request | Agency<br>preliminary<br>estimate | Adminis-<br>tration<br>request |
| ----- (000 omitted) -----                        |                                   |                                   |                                |                                   |                                |
| Recreation and<br>visual resources<br>management | -                                 | \$ 478                            | \$ 0                           | \$ 1,569                          | \$ 8                           |
| Soil, water, and<br>air management               | -                                 | 35                                | 0                              | 160                               | 0                              |
| Wildlife manage-<br>ment                         | -                                 | 291                               | 0                              | 865                               | 0                              |
| Fire management                                  | -                                 | 2,029                             | 0                              | 2,029                             | 0                              |
| Multiple-use<br>planning                         | -                                 | 65                                | 0                              | 645                               | 0                              |
| Data management                                  | -                                 | 293                               | 247                            | 74                                | 44                             |
| Cadastral survey                                 | -                                 | 6,673                             | 500                            | 7,505                             | 944                            |
| Resource protection                              | -                                 | 88                                | 74                             | 285                               | 89                             |
| Program services                                 | -                                 | <u>29</u>                         | <u>0</u>                       | <u>58</u>                         | <u>0</u>                       |
| Total  |                                   | <u>\$16,256</u>                   | <u>e/\$4,153</u>               | <u>\$23,811</u>                   | <u>e/\$6,209</u>               |

U.S. FOREST SERVICE

|  |         |        |      |       |      |
|--|---------|--------|------|-------|------|
| Forest operation<br>and management:<br>Special regula-<br>tion of part<br>of the Chugach<br>Forest | 501     | \$ 213 | \$ 0 | \$ 75 | \$ 0 |
| Management of<br>two national<br>monuments   | 503/504 | 1,138  | 0    | 315   | 0    |
| Management of<br>fishery<br>resources  | 505     | 286    | 0    | 117   | 0    |

e/The Congress approved \$3 million of the fiscal year 1981 supplemental request and \$4.3 million of the fiscal year 1982 request.

| <u>Activity</u>  | <u>Alaska<br/>Lands<br/>Act<br/>section</u> | <u>Fiscal year 1981<br/>supplemental</u>   |   | <u>Fiscal year 1982</u>                    |   |
|--|---|--|---|--|---|
|  |   | <u>Agency<br/>preliminary<br/>estimate</u> | <u>Adminis-<br/>tration<br/>request</u> | <u>Agency<br/>preliminary<br/>estimate</u> | <u>Adminis-<br/>tration<br/>request</u> |
| ----- (000 omitted) -----                                      |   |  |   |  |   |
| Wilderness<br>administration                                   | 707   | \$345                                      | 0                                       | \$430                                      | 0                                       |
| Improved property<br>administration                            | 1303  | 146  | 0                                       | 115  | 0                                       |
| Special wilderness<br>management pro-<br>visions               | 1315  | 30   | 0                                       | 0  | 0                                       |
| Special allowed<br>uses  | 1316  | 49   | 0                                       | 0  | 0                                       |
| Boundary maps and<br>legal descriptions                        | 103   | 50   | 0                                       | 0  | 0                                       |
| Special studies:   |   |  |   |  |   |
| Wild and Scenic<br>River studies                               | 604   | 66   | 0                                       | 115  | 0                                       |
| Wilderness study   | 704   | 98   | 0                                       | 98   | 0                                       |
| Increased timber<br>yield study                                | 705(c)                                      | 242  | 0                                       | 33   | 0                                       |
| Southeast Alaska<br>timber resources<br>study                  | 706   | 17   | 0                                       | 17   | 0                                       |
| Oil and gas<br>leasing and<br>mineral assess-<br>ment programs | 1008/1010                                   | 0  | 0                                       | 49   | 0                                       |
| Stikine River<br>region access<br>study                        | 1113  | 16   | 0                                       | 16   | 0                                       |
| Chugach region<br>study  | 1430  | 227  | 0                                       | 58   | 0                                       |
| Other requirements:  |   |  |   |  |   |
| Admiralty Island<br>land exchange                              | 506   | 100  | 0                                       | 100  | 0                                       |
| Cooperative fisher-<br>ies planning                            | 507   | 178  | 0                                       | 46   | 0                                       |

| <u>Activity</u>   | Alaska<br>Lands<br>Act<br>section | <u>Fiscal year 1981<br/>supplemental</u>   |   | <u>Fiscal year 1982</u>                    |   |
|---|-----------------------------------|--|---|--|---|
|   |                                   | <u>Agency<br/>preliminary<br/>estimate</u> | <u>Adminis-<br/>tration<br/>request</u> | <u>Agency<br/>preliminary<br/>estimate</u> | <u>Adminis-<br/>tration<br/>request</u> |
|   |                                   | ----- (000 omitted) -----                  |   |  |   |
| Cooperative infor-<br>mation and educa-<br>tion centers | 1305                              | 71   | 0                                       | -  | -                                       |
| National Forest timber<br>supply program                | 705(a)                            | <u>f/36,073</u>                            | <u>22,000</u>                           | <u>54,075</u>                              | <u>45,300</u>                           |
| Total   |                                   | <u>\$ 39,345</u>                           | <u>g/\$22,000</u>                       | <u>\$55,659</u>                            | <u>\$45,300</u>                         |

f/Prior to the passage of the Alaska Lands Act, \$6.2 million was expended on the program during fiscal year 1981.

g/The Congress increased and approved the fiscal year 1981 supplemental request at \$25 million—all for the section 705(a) timber supply program.

ALASKA LANDS ACT CHANGES TO THE NATIONAL  
PARK AND WILDLIFE REFUGE SYSTEMS IN ALASKA

| <u>Park</u>   | <u>New (N) or<br/>existing (E)</u> | <u>Act's<br/>acreage</u> | <u>Permanent employees assigned<br/>as of December 1981</u> |              |              |
|---|------------------------------------|--------------------------|---|--------------|--------------|
|   |                                    |                          | <u>Inplace</u>  | <u>Added</u> | <u>Total</u> |
| (000 omitted)   |                                    |                          |   |              |              |
| Aniakchak National<br>Monument and<br>Preserve        | N                                  | 514                      | 0   | <u>a/0</u>   | <u>a/0</u>   |
| Bering Land Bridge<br>National Preserve               | N                                  | 2,457                    | 0   | 1            | 1            |
| Cape Krusenstern<br>National Monument                 | N                                  | 560                      | 0   | <u>b/3</u>   | <u>b/3</u>   |
| Gates of the Arctic<br>National Park and<br>Preserve  | N                                  | 7,952                    | 0   | 3            | 3            |
| Kenai Fjords National<br>Park                         | N                                  | 567                      | 0   | 2            | 2            |
| Kobuk Valley National<br>Park                         | N                                  | 1,710                    | 0   | <u>b/0</u>   | <u>b/0</u>   |
| Lake Clark National<br>Park and Preserve              | N                                  | 3,653                    | 0   | 4            | 4            |
| Noatak National<br>Preserve                           | N                                  | 6,460                    | 0   | <u>b/0</u>   | <u>b/0</u>   |
| Wrangell-Saint Elias<br>National Park and<br>Preserve | N                                  | 12,318                   | 0   | 4            | 4            |
| Yukon-Charley Rivers<br>National Preserve             | N                                  | 1,713                    | 0   | 1            | 1            |
| Glacier Bay National<br>Park and Preserve             | E                                  | 580                      | 10  | 0            | 10           |
| Katmai National Park<br>and Preserve                  | E                                  | 1,345                    | 3   | 2            | 5            |
| Denali National Park<br>and Preserve                  | E                                  | <u>3,756</u>             | <u>19</u>   | <u>1</u>     | <u>20</u>    |
| Total   |                                    | <u>43,585</u>            | <u>32</u>   | <u>21</u>    | <u>53</u>    |

| National<br>Wildlife<br>Refuge | New (N) or<br>existing (E) | Act's<br>acreage | Permanent employees assigned<br>as of December 1981 |              |              |
|--------------------------------|----------------------------|------------------|---|--------------|--------------|
|                                |                            |                  | <u>Inplace</u>                                      | <u>Added</u> | <u>Total</u> |
| (000 omitted)                  |                            |                  |   |              |              |
| Kenai                          | E                          | 240              | 11  | 0            | 11           |
| Alaska<br>Peninsula            | N                          | 3,500            | 0   | 1            | 1            |
| Becharof                       | N                          | 1,200            | 1   | 1            | 2            |
| Izembek                        | E                          | 0                | 3   | 0            | 3            |
| Togiak                         | E                          | 3,840            | 0   | 2            | 2            |
| Selawik                        | N                          | 2,150            | 0   | 1            | 1            |
| Tetlin                         | N                          | 700              | 0   | 1            | 1            |
| Yukon<br>Delta                 | E                          | 13,400           | 10  | 0            | 10           |
| Yukon<br>Flats                 | N                          | 8,630            | 2   | 2            | 4            |
| Arctic                         | E                          | 9,160            | 6   | <u>c/7</u>   | 13           |
| Alaska<br>Maritime             | E                          | 460              | 4   | 1            | 5            |
| Innoko                         | N                          | 3,850            | 0   | 1            | 1            |
| Kanutai                        | N                          | 1,430            | 0   | 1            | 1            |
| Kodiak                         | E                          | 50               | 5   | 2            | 7            |
| Koyukuk                        | N                          | 3,550            | 0   | 0            | 0            |
| Nowitna                        | N                          | <u>1,560</u>     | <u>0</u>  | <u>0</u>     | <u>0</u>     |
| Total                          |                            | <u>53,720</u>    | <u>42</u>   | <u>20</u>    | <u>62</u>    |

a/This park unit is being handled by Katmai staff.

b/Three employees located at Kotzebue handle these units.

c/Includes employees assigned to the section 1002 wildlife baseline study.

OBJECTIVES, SCOPE, AND METHODOLOGYAND KEY AGENCY OFFICIALS CONTACTED

To assist the congressional committees in their oversight responsibilities, our work was directed toward determining the progress being made by the Federal land managing agencies to implement the Alaska Lands Act. Specifically, our work focused on the agencies'

- administration and management of the new and expanded conservation units in Alaska;
- implementation of the act's special land-use provisions, such as subsistence and transportation and utility systems easements;
- implementation of the act's special study provisions;
- implementation of the act's land transfer conveyance provisions; and
- budget proposals and staffing.

We visited various conservation units in Alaska, including Denali National Park and Preserve, Kenai National Wildlife Refuge, and Tongass National Forest, to directly observe agencies' progress in implementing the act's provisions.

We reviewed the legislative history of the various acts; budget estimates and requests of the Federal land managing agencies; agencies' plans and regulations; and status reports submitted to the agencies' headquarters under the Alaska Lands Act. The budget and other statistical information was obtained from the records maintained at the field and headquarters offices of the various Federal agencies. To the extent possible, we verified the statistical and other information by reviewing reports and documentation at field office locations. Officials at all locations were given the opportunity to review and comment on the accuracy of this information.

We interviewed Federal officials in the Anchorage and Juneau, Alaska, field offices delegated responsibility for implementing the act. We also interviewed Anchorage officials of the Geological Survey, which has been delegated certain implementation responsibilities, and the Federal Cochairman of the Alaska Land Use Council. Also, we discussed our review with officials of the State of Alaska and several Alaska Native organizations.

Our work was discussed with the following key agency officials:

Department of the Interior--Headquarters, Washington, D.C.  
 Deputy Under Secretary, Office of the Secretary  
 and Under Secretary  
 Associate Solicitor, Division of Conservation and  
 Wildlife, Office of the Solicitor

Special Assistant, Assistant Secretary for Fish and  
Wildlife and Parks

Budget Analyst, Office of Budget, Assistant Secretary-  
Policy, Budget, and Administration.

National Park Service--Alaska Regional Office  
Regional Director

Deputy Regional Director

Fish and Wildlife Service--Alaska Regional Office  
Regional Director

Deputy Regional Director

Special Assistant to the Regional Director for  
Implementation of the Alaska Lands Act

Bureau of Land Management--Alaska State Office  
State Director

Chief, Division of Resources

Geological Survey--Alaska Office

Special Assistant to the Director

Department of Agriculture, U.S. Forest Service

Headquarters, Washington, D.C.

Associate Chief, U.S. Forest Service

Deputy Chief, Programs and Legislation

Deputy Assistant General Counsel, Office of  
General Counsel

Alaska Regional Office

Deputy Regional Forester

Alaska Lands Act Coordinator

Alaska Land Use Council

Federal Cochairman

GEOLOGICAL SURVEY MAP OUTLINING THE CHANGES  
MANDATED BY THE ALASKA NATIONAL INTEREST  
LANDS CONSERVATION ACT

MAP NOT INCLUDED IN THIS REPORT

(141010)





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