# Audit Of The Stationery Revolving Fund Fiscal Year $1970{ }_{\text {err usa }}$ 

House of Representatives

BY THE COMPTROLLER GENERAL OF THE UNITED STATES


JAN. 8,1971

Dear Mr. Jennings:
The accompanying report summarizes the results of our audit of the Stationery Revolving Fund, House of Repm resentatives, for the fiscal year ended June 30, 1970. The audit was made pursuant to your request dated June 1, 1970.

A copy of this report is being sent to the Chairman, 1 Committee on House Administration.

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\begin{aligned}
& \text { Sincerely yours, } \\
& \text { Comptroller General } \\
& \text { of the United States }
\end{aligned}
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The Honorable W. Pat Jennings Clerk of the House of Representatives

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COMPTROLLER GENERAL'S
REPORT TO THE CLERK OF
THE HOUSE OF
REPRESENTATIVES
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DIGEST
WHY THE AUDIT WAS MADE

The General Accounting Office (GAO) has made an audit of the Stationery Revolving Fund at the request of the Clerk of the House of Representatives. (See app.)

FINDINGS AND CONCLUSIONS
GAO found that improvements had been made in the two areas that were reported upon in fiscal year 1969--the payment of vendors' invoices was being handled more promptly by the Office Supply Service and an intermediate level of supervision had been established. (See p. 5.)

GAO believes that greater management attention should be given to the areas of sales and inventory control. (See pp. 5 and 6.)

In GAO's opinion the accompanying financial statements, prepared on a basis consistent with that of the preceding year and in accordance with the accounting practice and financial arrangement described on page 7 , present fairly the financial position of the Stationery Revolving Fund at June 30, 1970, the results of its operations, and the sources and application of its funds for the year then ended.

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COMPTROLLER GENERAL'S
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## INTRODUCTION

The General Accounting Office has made an audit of the Stationery Revolving Fund, House of Representatives, for the fiscal year ended June 30, 1970. The scope of our audit is described on page 7.

The Stationery Revolving Fund, which was established by the act of July 17, 1947 (2 U.S.C. 46b-1), is administered by the Office Supply Service under the jurisdiction of the Clerk of the House of Representatives, subject to rules and regulations of the Committee on House Administration. The Service supplies members, committees, departments, and officers of the House with stationery and office supplies at cost (exclusive of salaries and other operating expenses).

A stationery allowance of $\$ 3,000$ for each member and for the Resident Commissioner from Puerto Rico for a full regular session was authorized by the act of July 2, 1954, as amended (2 U.S.C. 46b). A pro rata allowance for each member elected for a portion of a term was authorized by the act of February 27, 1956 (2 U.S.C. 46b-2).

Funds for these allowances are provided for in the annual legislative branch appropriation acts for contingent expenses of the House of Representatives and are administered through the Stationery Revolving Fund.

The members' stationery allowances are credited to their individual accounts at the beginning of each session, or at such other times as new members qualify, and may be withdrawn in cash or applied to purchases from the Office Supply Service. When a member's service is terminated, any stationery allowance remaining to his credit is payable in cash to him or his heirs.

Stationery is furnished by the Office Supply Service to officers, committees, and others upon receipt of requisitions approved by the Chairman, Committee on House Administration. The Stationery Revolving Fund is reimbursed monthly for this stationery from funds appropriated for miscellaneous items and for special and select committees of the House.

Stationery and supplies are also furnished on a reimbursable basis to other authorized House officials and committees having funds not under direct control of the Committee on House Administration.

## OPERATIONS

A comparative statement of operations and retained income for fiscal years ended June 30, 1970 and 1969, is presented as schedule 2. Sales of merchandise amounted to $\$ 1,339,231$ in fiscal year 1970 compared with $\$ 1,242,958$ in fiscal year 1969. Sales of services amounted to \$176,274 in fiscal year 1970 compared with $\$ 208,374$ in fiscal year 1969. The services included printing services rendered by the Majority and Minority Printing Clerks of the House and rental fees for photocopying equipment as authorized by the Committee on House Administration. Net income for fiscal year 1970 amounted to $\$ 14,728$ compared with $\$ 12,985$ for fiscal year 1969.

## IMPROVEMENTS IN OPERATIONS

## AND MANAGEMENT

In our fiscal year 1969 report (B-114862, December 19, 1969), we made recommendations regarding the payment of vendor invoices and a realignment of staff duties that, we believed, would result in a more efficient and better managed operation. Our recent audit showed that improvements had been made in both of these areas.

## PAYMENT OF VENDORS' INVOICES

The installation of a new accounts payable system in March 1970 greatly improved the processing of vendors vouchers and reduced the normal invoice-paying cycle from 30 to 7 days. We observed that after March discounts had been taken within the discount period, which eliminated the extra work associated with the charge-back of unearned discounts.

## REALIGNMENT OF DUTIES

In our prior report, we cited a number of areas where improvements could be achieved through a realignment of duties.

During the latter part of the fiscal year, certain management functions were assigned to intermediate-grade personnel. Sufficient time has not elapsed to permit an appraisal of this realignment of duties. We believe, however, that greater management attention should be given to the following areas.
--Sales--Credit sales to members had increased even though there was no authority for the Office Supply Service to sell on credit. Also price reductions not always were being passed on to the members promptly.
--Inventory control--The cage in the stockroom for sensitive items still was being left open most of the day. This was particularly serious because there
were no perpetual inventory records being maintained on cage items which had a total cost value of approximately $\$ 20,000$ at June 30, 1970 .

Our audit of the Stationery Revolving Fund was made in accordance with generally accepted auditing standards and included a review of the operating activities of the Office Supply Service, House of Representatives, and of the applicable Federal laws; an observation of the physical count of stock on hand; an examination of selected financial transactions and records; a verification of members' stationery account balances through the use of positive confirmations; and such other auditing procedures as we considered necessary.

OPINION OF FINANCIAL STATEMENTS
The comparative statements of assets and liabilities (schedule 1), operations and retained income (schedule 2), and sources and application of funds (schedule 3), included in this report were prepared by us from the books and records of the Office Supply Service, House of Representatives, which are maintained on an accrual basis. Costs of salaries and other operating expenses of the Office Supply Service were provided for under separate appropriations for the House of Representatives and are not required to be included as expenses in the determination of the net income of the revolving fund.

In our opinion the accompanying financial statements, which were prepared on a basis consistent with that of the preceding year and in accordance with the accounting practice and financial arrangement described above, present Eairly the financial position of the Stationery Revolving Fund at June 30 , 1970, the results of its operations, and the sources and application of its funds for the year then ended.

FINANCIAL STATEMENTS

STATIONERY REVOLVING FUND

# COMPARATIVE STATEMENT OF ASSETS AND LIABILITIES <br> JUNE 30, 1970 AND 1969 

| ASSETS | 1970 |  | 1969 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |
| Treasury | \$734,949 |  | \$803, 031 |  |  |
| ited receipts | 14,320 | \$749,269 | 26,263 | \$ | 829,294 |

ACCOUNTS RECEIVABLE:
Committees, officers of
the House, and others 25,615 14,917
Members--stationery ac-
counts overdrawn $\quad 429$ 26,044 $\quad 174$ 15,091
MERCHANDISE INVENTORY, at cost $\underline{200,401} \underline{183,833}$
Total assets $\$ \underline{\underline{975,714}}$

LIABILITIES AND RETAINED INCOME

ACCOUNTS PAYABLE (note a):
Due vendors
\$ 45,420
\$ 68,644

AMOUNT DUE MEMBERS (schedule 4) 729,629 776,487
ALLOWANCE APPROPRIATED BUT NOT
ALLOTED:

| Beginning balance | $\$$ | 150 |  | $\$ 3,650$ |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Current year | $\underline{2,850}$ | 3,000 | $-3,500^{\mathrm{b}}$ | 150 |  |

RETAINED INCOME (schedule 2) $\underline{197,665} 1 \underline{182,937}$

Total liabilities and retained income $\$ 975,714 \quad \$ \underline{\underline{1}, 028,218}$
${ }^{a}$ In addition, obligations for undelivered orders amounted to $\$ 103,383$ at June 30, 1970, and \$73,416 at June 30, 1969.
bAllocation of previous years' appropriations instead of a transfer of funds from the House contingent fund.

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HOUSE OF REPRESENTATIVES
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STATIONERY REVOLVING FUND

## COMPARATIVE STATEMENT OF OPERATIONS AND RETAINED INCOME

FOR FISCAL YEARS ENDED JUNE 30, 1970 AND 1969

|  | Fiscal year 1970 |  |  | Fiscal year 1969 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { Merchan- } \\ \text { dise } \end{gathered}$ | Services | Combined | $\begin{gathered} \text { Merchan- } \\ \text { dise } \end{gathered}$ | Services | Combined |
| NET SALES: |  |  |  |  |  |  |
| Members | \$1,140,836 | \$176,274 | \$1,317,110 | \$1,006,877 | \$208,374 | \$1,215,251 |
| Committees, officers of the House, and others | 198,395 | - | 198,395 | 236,081 | - | 236,081 |
| Total net sales | 1,339,231 | 176,274 | 1,515,505 | 1,242,958 | 208,374 | 1,451,332 |
| COST OF SALES: |  |  |  |  |  |  |
| Beginning inventory | 183,833 | - | 183,833 | 179,450 | - | 179,450 |
| Purchases, less returns and discounts | 1,341,077 | 176,268 | 1,517,345 | 1,234,371 | 208,353 | 1,442,730 |
| Total | 1,524,910 | 176,268 | 1,701,178 | 1,413,827 | 208,353 | 1,622,180 |
| Less ending inventory | 200,401 | - | 200,401 | 183,833 | - | 183,833 |
| Cost of sales | 1,324,509 | 176,268 | 1,500,777 | 1,229,994 | 208,353 | 1,438,347 |
| NET INCOME FOR THE |  |  |  |  |  |  |
| RETAINED INCOME: |  |  |  |  |  |  |
| Balance beginning of | period |  | S 182,937 |  |  | \$ 169,952 |
| Add net income for per | riod |  | 14,728 |  |  | 12,985 |
| Balance, end of period | d (schedule | 1) | \$ 197,665 |  |  | \$ 182,937 |

Note: Fiscal year 1970 salaries of $\$ 215,741$ ( $\$ 183,953$ in 1969), employee benefits of $\$ 14,978$ ( $\$ 12,443$ in 1969), and other operating expenses of the Office Supply Service were provided for under separate appropriations for the House of Representatives and were not required to be included as expense in determining net income.

# HOUSE OF REPRESENTATIVES 

## STATIONERY REVOLVING FUND

COMPARATIVE STATEMENT OF SOURCES AND APPLICATION OF FUNDS FOR FISCAL YEARS ENDED JUNE 30, 1970 AND 1969

|  | Fiscal year $1970$ | Fiscal year $1969$ |
| :---: | :---: | :---: |
| FUNDS PROVIDED: |  |  |
| Appropriation for stationery allowances | \$1,308,000 | \$1,308,000 |
| Transfer from contingent fund | 2,350 | 7,000 |
| Collection from sales to other than members | 187,697 | 229,916 |
| Cash deposits by members | 350,662 | 292,864 |
| Refunds from vendors | 4,314 | - |
| Decrease in cash | 80,026 | - |
| Total funds provided | \$1,933,049 | \$1,837,780 |
| FUNDS APPLIED: |  |  |
| Payments to vendors | \$1,544,883 | \$1,399, 389 |
| Cash withdrawals by members | 388,166 | 437,950 |
| Increase in cash | - | 441 |
| Total funds applied | \$1,933,049 | \$1,837,780 |

# HOUSEOFREPRESENTATIVES 

STATIONERY REVOLVING FUND

STATEMENT OF MEMBERS' STATIONERY ACCOUNTS

FOR THE FISCAL YEAR ENDED JUNE 30, 1970

AMOUNT DUE MEMBERS AT JULY 1, 1969 \$ 776,487
ADDITIONS:
Amount provided by Legislative Branch Appropriations Act, 1970 (Public Law 91-145), for 2d session, 91st Congress \$1,305,000
Amount provided by Legislative Branch Appropriations--previously not allotted150

Pro rata allowance transferred from contingent fund for new members serving portions of terms

2,350
$1,307,500$
Cash deposits by members 350,662
Increase in debit balance of members' accounts

Total available
$2561,658,418$
2,434,905

## DEDUCTIONS:

Stationery purchases $\quad 1,140,836$
Services authorized 176,274
Cash withdrawals $\quad 388,166$
$388,166 \quad 1,705,276$
AMOUNT DUE MEMBERS AT JUNE 30, 1970

APPENDIX
$16$

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June 1, 1970


#### Abstract

Honorable Elmer B. Staats Comptroller General of the United States General Accounting Office Washington, D. C.

Dear Mr. Staats: I would be grateful if you would cause a physical inventory and audit to be made of the Stationery Room of the House of Representatives for fiscal year 1970. With kind regards, I am


Sincerely,


