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Accessible Version

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Congressional Committees

## **U.S. Ports of Entry: Update on CBP Public-Private Partnership Programs**

On a daily basis in fiscal year 2024, over 1.1 million passengers and pedestrians and over 88,500 truck, rail, and sea containers carrying goods worth approximately \$9.2 billion entered the United States through 328 U.S. land, sea, and air ports of entry (POE), according to U.S. Customs and Border Protection (CBP).<sup>1</sup> Within the Department of Homeland Security (DHS), CBP is the lead federal agency charged with a dual mission of keeping terrorists and their weapons, criminals and their contraband, and other inadmissible individuals out of the country while facilitating the flow of legitimate international travel and trade through the nation's POEs.<sup>2</sup> CBP's Office of Field Operations is responsible for conducting passenger and cargo processing activities related to security, trade, immigration, and agricultural inspection at the nation's POEs.<sup>3</sup>

Since 2013, CBP has entered into public-private partnerships with stakeholders under its Reimbursable Services Program (RSP) to cover CBP's cost of providing certain services at POEs. Stakeholders include port authorities or local municipalities that own or manage the ports or private companies that conduct business through the ports.<sup>4</sup> Services include those supporting customs, agricultural processing, border security, or immigration inspection matters. For example, the RSP enables stakeholders, or partners, to pay the overtime costs of CBP personnel who may provide such services outside CBP's normal operation hours.<sup>5</sup>

The Donations Acceptance Program (DAP) is a second public-private partnership program. The DAP enables partners to donate personal or real property; non-personal services; or provide funding related to land acquisition, design, construction, repair or alteration, and operations and maintenance to CBP alone or in consultation with the General Services Administration (GSA),

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<sup>1</sup>Ports of entry are facilities that provide for the controlled entry into or departure from the United States. Specifically, a port of entry is any officially designated location (seaport, airport, or land border location) where CBP officers clear passengers, merchandise and other items; collect duties; enforce customs and other U.S. laws; and inspect persons seeking to enter or applying for admission into, or departing the United States pursuant to U.S. immigration and travel controls.

<sup>2</sup>See 6 U.S.C. § 211(a) (establishing CBP within DHS), (c) (enumerating CBP's duties).

<sup>3</sup>See id. § 211(g) (establishing and listing duties of Office of Field Operations within CBP).

<sup>4</sup>We refer to the stakeholders or entities that CBP selects for or enters into partnerships with CBP as partners throughout this report.

<sup>5</sup>See 6 U.S.C. § 301. The RSP enables partnerships between CBP and private sector or government entities, allowing CBP to provide new or additional services upon the request of partners, and may cover costs such as salaries, benefits, overtime expenses, administration, and transportation costs. In addition, RSP agreements are subject to certain limitations, including that they may not unduly and permanently impact existing services funded by an appropriations act or fee collection. According to CBP officials, the purpose of the RSP is to provide new or additional CBP services at POEs that the component would otherwise not have been able to provide.

as applicable, at POEs.<sup>6</sup> More specifically, the DAP permits CBP to accept donations from private and public sector entities such as private or municipal owners and operators of port facilities and infrastructure. Donated resources may include improvements to existing facilities, new facilities, equipment and technology, and operations and maintenance costs.<sup>7</sup>

CBP's Alternative Funding Programs office manages and oversees both programs at the headquarters level for CBP, which includes reviewing applications from potential partners and making RSP and DAP selections. GSA's Public Building Services office works with CBP on issues related to the DAP, as appropriate, at the regional and headquarters level for GSA.

We are required by statute to biennially review the agreements, along with the funds and donations that CBP has received under the RSP and DAP.<sup>8</sup> We were previously directed to review these programs annually.

We issued the first annual report in March 2018, which described the development of the statutory framework of the RSP and DAP and how the programs are administered, among other things.<sup>9</sup> Under the prior annual reporting requirement, we reported on the status of RSP and DAP partnerships through approximately the third quarter of fiscal year 2017, and found that the partnerships have benefits. For example, the programs augment CBP staffing and infrastructure resources and provide partners with additional services and operational flexibility. We also found that CBP uses various processes to monitor and evaluate its partnerships, but could benefit from establishing an evaluation plan to assess overall performance. Thus, we recommended that CBP develop and implement an evaluation plan to assess the overall performance of RSP and DAP. CBP concurred and implemented this recommendation.

We issued the second annual report in March 2019, which updated key information from our March 2018 report through fiscal year 2018.<sup>10</sup> We issued the third report in January 2020, which

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<sup>6</sup>See Pub. L. No. 107-296, § 482, as added by Pub. L. No. 114-279, § 2(a), 130 Stat. at 1417-21, and amended by the National Defense Authorization Act for Fiscal Year 2022, Pub. L. No. 117-81, div. F, title LXIV, subtitle A, § 6410, 135 Stat. 1541, 2408-9 (2021) (classified as amended at 6 U.S.C. § 301a). Donations may be used for activities related to land acquisition, design, construction, repair, alteration, operations, and maintenance; and furniture, fixtures, equipment or technology, including installation, deployment, operation and maintenance of such items. CBP consults with GSA on real property donations at all land POEs with GSA-operated real estate. Real property donations may be accepted at new or existing sea or air POEs and existing federal government-owned land POEs. They may also be accepted at new federal government-owned land POEs if the fair market value of donations in the aggregate is \$75 million or less over the preceding 5 years. Real property donations cannot be accepted at leased land POEs. Additionally, donations accepted pursuant to real property authority for an existing land port owned by GSA may only be accepted by GSA. Also, CBP may only accept donations for a U.S. POE; therefore, donations may not be accepted under DAP at preclearance locations on foreign soil. The authority to enter into new agreements for donations of real property will terminate on December 31, 2026, except for proposals accepted for consideration pursuant to 6 U.S.C. § 301a or a prior pilot program before such date. As amended by Public Law 117-81, 6 U.S.C. § 301a also requires agreements to notify donors of their financial responsibility for all costs and operating expenses related to operation, maintenance and repair of donated real property until CBP provides written notice otherwise.

<sup>7</sup>Personal property donations may be accepted at new or existing sea or air POEs and existing federal government-owned or -leased land POEs. They may also be accepted at a new federal government-owned or -leased land POEs if the fair market value of donations in the aggregate is \$75 million or less over the preceding five years. Additionally, CBP may not use monetary donations accepted under the DAP to pay salaries of CBP employees performing inspection services.

<sup>8</sup>Pub. L. No. 107-296, title IV, subtitle G, § 482, 116 Stat. 2135, as added by Pub. L. No. 114-279, § 2(a), 130 Stat. 1413, 1421, and amended by Pub. L. No. 117-81, § 6410(4), 135 Stat. at 2408 (classified at 6 U.S.C. § 301a(d)).

<sup>9</sup>GAO, *U.S. Ports of Entry: CBP Public-Private Partnership Programs Have Benefits, but CBP Could Strengthen Evaluation Efforts*, [GAO-18-268](#) (Washington, D.C.: Mar. 15, 2018).

<sup>10</sup>GAO, *U.S. Ports of Entry: Update on CBP Public-Private Partnership Programs*, [GAO-19-263R](#) (Washington, D.C.: Mar. 14, 2019).

updated information from our March 2019 report and reviewed the extent that CBP had developed and implemented an evaluation plan to assess the overall performance of public-private partnership programs.<sup>11</sup> We issued the fourth and fifth annual reports in January 2021 and January 2022, which updated key information from prior annual reports by examining the status of CBP public-private partnership program agreements, including the purposes for which CBP used the funds and donations from these agreements in 2020 and 2021.<sup>12</sup> We issued the sixth report overall, and first biennial report, which updated key information from our January 2022 report by examining the status of CBP public-private partnership program agreements, including the purposes for which CBP used the funds and donations from these agreements in 2022 and 2023.<sup>13</sup>

This seventh report overall updates key information from our January 2024 report by examining the status of CBP public-private partnership program agreements, including the purposes for which CBP used the funds and donations from these agreements in fiscal years 2024 and 2025.

The scope of this work is to generally update our most recent report, which we issued in January 2024. To examine the status of RSP and DAP agreements, including the purposes for which CBP has used funds and donations from these agreements, we collected and analyzed information on any new Reimbursable Services Agreements, Donations Acceptance Agreements, and Memorandums of Understanding (MOU) for both the RSP and DAP for fiscal year 2024 through December 2025, excluding those that we analyzed in our January 2024 report.<sup>14</sup> We also collected and analyzed CBP data on the use of these agreements, such as overtime hours paid to CBP. We assessed the reliability of these data by reviewing data reliability assessments we conducted for our prior reports and interviewing CBP officials to ask whether the data systems have changed in ways that would affect the reliability of the data. We found them to be sufficiently reliable for the purpose of providing information on CBP's use of these agreements. In addition, we interviewed CBP headquarters officials about any significant changes to how RSP and DAP are administered.

We conducted this performance audit from September 2025 to May 2026 in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

### **Reimbursement and Donations Program Partnerships Increased Overall in 2024 and 2025**

Since our January 2024 report, we found that CBP continued to expand RSP and DAP partnerships.<sup>15</sup> Specifically, from October 2023 through December 2025, CBP selected an

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<sup>11</sup>GAO, *U.S. Ports of Entry: Update on CBP Public-Private Partnership Programs*, [GAO-20-255R](#) (Washington, D.C.: Jan. 30, 2020).

<sup>12</sup>GAO, *U.S. Ports of Entry: Update on CBP Public-Private Partnership Programs*, [GAO-21-234R](#) (Washington, D.C.: Jan. 28, 2021); *U.S. Ports of Entry: Update on CBP Public-Private Partnership Programs*, [GAO-22-105421](#) (Washington, D.C.: Jan. 26, 2022).

<sup>13</sup>GAO, *U.S. Ports of Entry: Update on CBP Public-Private Partnership Programs*, [GAO-24-107058](#) (Washington, D.C.: Jan. 24, 2024).

<sup>14</sup>Our January 2024 report includes partial year data for 2023. See [GAO-24-107058](#). Data for 2025 is through December, the latest available data at the time of our review. Reimbursable Services Agreements and Donations Acceptance Agreements are legally binding documents that CBP, GSA (if applicable), and its partners sign to formalize the partnership. Memorandums of Understanding are non-legally binding agreements that outline the parties' intentions about how individual public-private partnership agreements will work at the POEs.

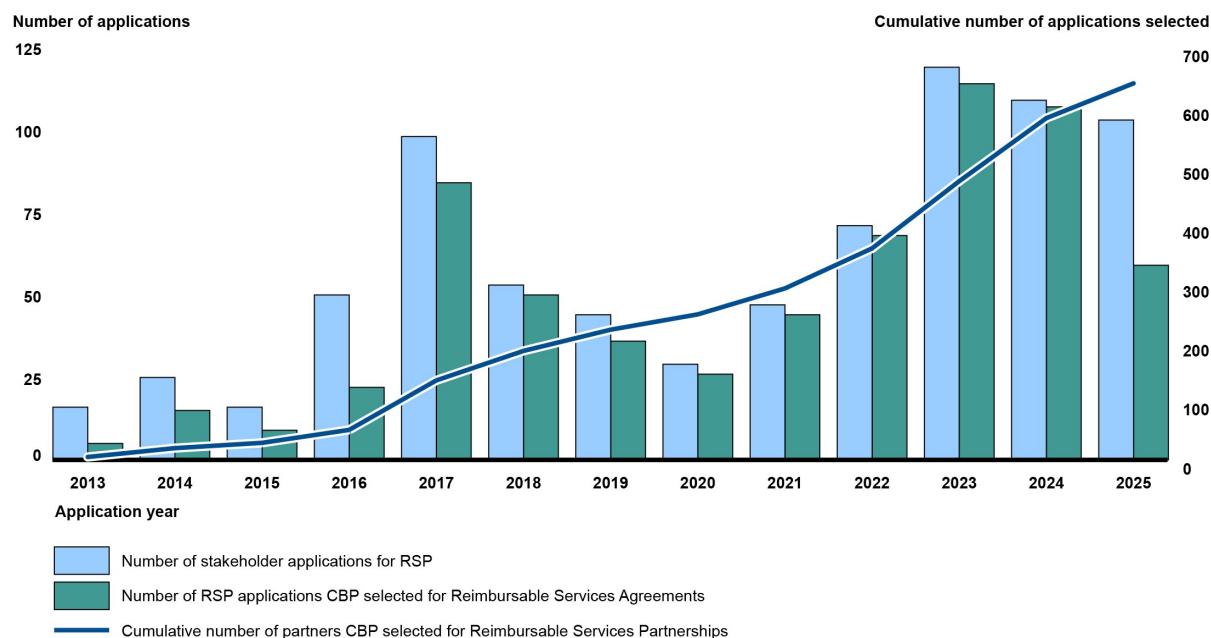
<sup>15</sup>[GAO-24-107058](#)

additional 241 RSP applications for partnerships, bringing the total of RSP selections to 639 since 2013.<sup>16</sup> CBP also entered into 24 new DAP partnerships, bringing the total to 70. Enclosures I and II detail the locations and status of all partnerships, as of December 2025.

### CBP Entered into New RSP Partnerships to Provide a Variety of Additional Services at POEs

As shown in figure 1, CBP has continued to enter into additional RSP partnerships since our January 2024 report, bringing the total of RSP selections to 639, as of December 2025.<sup>17</sup>

**Figure 1: Number of Applications U.S. Customs and Border Protection (CBP) Selected for Its Reimbursable Services Program (RSP), Fiscal Year 2013 Through December 2025**



**Accessible Data for Figure 1: Number of Applications U.S. Customs and Border Protection (CBP) Selected for Its Reimbursable Services Program (RSP), Fiscal Year 2013 Through December 2025**

| Fiscal year | Number of stakeholder applications for RSP | Number of RSP applications CBP selected for Reimbursable Services Agreements | Cumulative number of partners CBP selected for Reimbursable Services Partnerships |
|-------------|--------------------------------------------|------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|
| 2013        | 16                                         | 5                                                                            | 5                                                                                 |
| 2014        | 25                                         | 15                                                                           | 20                                                                                |
| 2015        | 16                                         | 9                                                                            | 29                                                                                |
| 2016        | 50                                         | 22                                                                           | 51                                                                                |
| 2017        | 98                                         | 84                                                                           | 135                                                                               |
| 2018        | 53                                         | 50                                                                           | 185                                                                               |

<sup>16</sup>In our January 2024 report, we reported data on CBP's selection of RSP and DAP partnerships as of October 2023.

<sup>17</sup>At the time of our January 2024 report, CBP had made 398 RSP selections. In 2017, CBP implemented a process to accept and evaluate applications for RSP partnerships during three application cycles per year. Cycle 1 includes the months of November, December, January, and February. Cycle 2 includes the months of March, April, May, and June. Cycle 3 includes the months of July, August, September, and October. RSP selections through the end of 2025 were made in October from Cycle 2 applications.

| Fiscal year | Number of stakeholder applications for RSP | Number of RSP applications CBP selected for Reimbursable Services Agreements | Cumulative number of partners CBP selected for Reimbursable Services Partnerships |
|-------------|--------------------------------------------|------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|
| 2019        | 44                                         | 36                                                                           | 221                                                                               |
| 2020        | 29                                         | 26                                                                           | 247                                                                               |
| 2021        | 47                                         | 44                                                                           | 291                                                                               |
| 2022        | 71                                         | 68                                                                           | 359                                                                               |
| 2023        | 119                                        | 114                                                                          | 473                                                                               |
| 2024        | 109                                        | 107                                                                          | 580                                                                               |
| 2025        | 103                                        | 59                                                                           | 639                                                                               |

Source: GAO analysis of CBP information. | GAO-26-108751

Note: In 2017, CBP implemented a process to accept and evaluate applications for RSP partnerships during three application cycles per year. Cycle 1 includes the months of November, December, January, and February. Cycle 2 includes the months of March, April, May, and June. Cycle 3 includes the months of July, August, September, and October. RSP selections through the end of 2025 were made in October from Cycle 2 applications.

According to CBP documentation, CBP and its RSP partners established 334 new MOUs outlining how to implement RSP agreements at specific POEs since our January 2024 report.<sup>18</sup> MOUs outline the types of CBP services that partners anticipate requesting under the RSP, such as traveler processing or mission support. The MOUs may also describe intended results of the partnership, such as reducing travelers' wait times or expanding POE hours of operation.

As of December 2025, CBP and its partners had executed 798 MOUs from partnerships that they entered into since fiscal year 2013. Of those 798 MOUs, 13 cover agreements at land POEs, 117 cover agreements at sea POEs, and 659 cover agreements at air POEs. An additional 9 cover agreements at both air and sea POEs. The majority (82 percent) of MOUs CBP and its partners executed since fiscal year 2013 were at air POEs. See table 1 for examples of the types of services that partners can request in the MOUs by the type of POE.

**Table 1: Details of Reimbursable Services Program (RSP) Partnership Memorandums of Understanding (MOU), Fiscal Year 2013 Through December 2025**

| Type of Port of Entry (POE) <sup>a</sup> | Number of MOUs | Examples of types of services partners can request <sup>b</sup>                                                   |
|------------------------------------------|----------------|-------------------------------------------------------------------------------------------------------------------|
| Land                                     | 13             | Customs services, border security, and commercial trucking inspections                                            |
| Sea                                      | 117            | Agricultural inspections; processing of passengers and crew                                                       |
| Air                                      | 659            | Passenger processing, including passport control; agricultural processing; baggage control; enforcement functions |
| Air and Sea                              | 9              | Same services available for air or sea POEs                                                                       |

Source: GAO analysis of U.S. Customs and Border Protection (CBP) data. | GAO-26-108751

<sup>a</sup>This table includes information on the types of services that partners can request as outlined in MOUs that CBP and its partners negotiate at the affected POEs. Totals are through December 2025, the most current data available at the time of our request.

<sup>18</sup>According to CBP's procedures, before any RSP services can be provided, CBP and the prospective partners must sign a Reimbursable Services Agreement. The MOUs address logistical issues concerning requesting and providing services.

<sup>b</sup>Statute describes the types of services that are available for partners to request at all locations covered by an RSP agreement. Under 6 U.S.C. § 301(b) CBP services under the RSP include “any activities of any employee or Office of Field Operations contractor of U.S. Customs and Border Protection (except employees of the U.S. Border Patrol, as established under [6 U.S.C. § 211(e)]) pertaining to, or in support of, customs, agricultural processing, border security, or immigration inspection-related matters at a port of entry or any other facility at which [CBP] provides or will provide services.”

In January 2024, we reported that CBP officials stated that the number of requests for RSP services and the number of applications that CBP receives were increasing due to a post-COVID-19 rebound and their outreach, particularly to general aviation partners. Furthermore, officials told us that their outreach efforts to stakeholders included communicating application requirements and time frames and encouraging potential applicants to apply in advance of when they will need services.

For example, in fiscal years 2024 and 2025, CBP officials stated that RSP is leveraged during special events, like the World Cup, to meet individual need to expand essential services, such as customs inspections, immigration processing, and agriculture examinations, where services were previously unavailable. Table 2 shows our analysis of data on CBP officer assignments and overtime hours for the RSP for calendar years 2014 through 2025.

**Table 2: Total Reimbursement of U.S. Customs and Border Protection (CBP) Officer Assignments and Hours for Reimbursable Services, Calendar Years 2014 Through 2025**

| Year              | Number of CBP assignments | Number of CBP officer overtime hours | Amount partners reimbursed CBP for overtime services (in dollars) |
|-------------------|---------------------------|--------------------------------------|-------------------------------------------------------------------|
| 2014              | 21,960                    | 60,279                               | 6,977,984                                                         |
| 2015              | 25,546                    | 72,980                               | 8,489,033                                                         |
| 2016              | 42,283                    | 112,705                              | 13,844,910                                                        |
| 2017              | 61,604                    | 174,168                              | 23,032,215                                                        |
| 2018              | 75,585                    | 199,878                              | 28,508,415                                                        |
| 2019              | 70,537                    | 204,904                              | 30,001,003                                                        |
| 2020              | 25,995                    | 77,363                               | 12,200,161                                                        |
| 2021              | 36,767                    | 101,439                              | 16,238,980                                                        |
| 2022              | 71,724                    | 197,600                              | 32,702,529                                                        |
| 2023              | 83,146                    | 212,165                              | 37,847,525                                                        |
| 2024              | 87,394                    | 238,702                              | 42,049,335                                                        |
| 2025 <sup>a</sup> | 98,449                    | 284,385                              | 50,992,740                                                        |
| Total             | 700,990                   | 1,936,568                            | 302,884,830                                                       |

Source: GAO analysis of CBP data. | GAO-26-108751

Note: The years are based on CBP’s billing cycles for the Reimbursable Services Program, which roughly follow the calendar year.

<sup>a</sup>Data for 2025 are through December 13, 2025, the last billing cycle of the calendar year.

Figure 2 shows the number of travelers and personal and commercial vehicles CBP officers inspected for calendar years 2014 through 2025.

**Figure 2: Total Number of Travelers and Vehicles U.S. Customs and Border Protection (CBP) Officers Inspected During Reimbursable Services Program Partner Requests for Services, Calendar Years 2014 Through 2025**

| Traveler or vehicle type                                               | 2014             | 2015             | 2016             | 2017             | 2018             | 2019             | 2020           | 2021           | 2022             | 2023             | 2024             | 2025 <sup>a</sup> | Total number of travelers or vehicles inspected |
|------------------------------------------------------------------------|------------------|------------------|------------------|------------------|------------------|------------------|----------------|----------------|------------------|------------------|------------------|-------------------|-------------------------------------------------|
| Air travelers                                                          | 866,823          | 993,158          | 1,098,145        | 1,547,865        | 1,419,922        | 1,268,369        | 221,062        | 704,855        | 1,729,120        | 1,964,735        | 1,245,458        | 1,240,092         | 14,299,604                                      |
| Travelers in personally operated vehicles at land ports of entry (POE) | 578,517          | 638,136          | 672,022          | 1,070,589        | 769,643          | 668,891          | 129,923        | 39,630         | 201,571          | 189,199          | 134,050          | 166,778           | 5,258,949                                       |
| Pedestrians                                                            | 53,226           | 42,551           | 83,008           | 44,630           | 64,811           | 1,354            | 0              | 10,778         | 41,478           | 6,963            | 0                | 0                 | 348,799                                         |
| Travelers in commercially operated vehicles at land POEs               | 7,400            | 9,877            | 28,065           | 38,700           | 37,163           | 12,030           | 3,654          | 0              | 0                | 0                | 4,289            | 41,288            | 182,466                                         |
| Ship travelers                                                         | 7,287            | 106,629          | 410,179          | 800,711          | 643,181          | 462,353          | 145,506        | 25,103         | 48,432           | 94,153           | 93,387           | 306,355           | 3,143,276                                       |
| <b>Traveler totals</b>                                                 | <b>1,513,253</b> | <b>1,790,351</b> | <b>2,291,419</b> | <b>3,502,495</b> | <b>2,934,720</b> | <b>2,412,997</b> | <b>500,145</b> | <b>780,366</b> | <b>2,020,601</b> | <b>2,255,050</b> | <b>1,477,184</b> | <b>1,754,513</b>  | <b>23,233,094</b>                               |
| Personally operated vehicles                                           | 229,670          | 258,309          | 276,104          | 441,639          | 334,563          | 291,875          | 54,237         | 16,859         | 88,489           | 83,040           | 62,077           | 107,972           | 2,244,834                                       |
| Commercially operated vehicles                                         | 7,400            | 9,877            | 28,065           | 38,700           | 37,163           | 12,030           | 3,654          | 0              | 0                | 0                | 4,199            | 39,103            | 180,191                                         |
| <b>Vehicle Totals</b>                                                  | <b>237,070</b>   | <b>268,186</b>   | <b>304,169</b>   | <b>480,339</b>   | <b>371,726</b>   | <b>303,905</b>   | <b>57,891</b>  | <b>16,859</b>  | <b>88,489</b>    | <b>83,040</b>    | <b>66,276</b>    | <b>147,075</b>    | <b>2,425,025</b>                                |

Source: GAO analysis of CBP data. | GAO-26-108751

**Accessible Data for Figure 2: Total Number of Travelers and Vehicles U.S. Customs and Border Protection (CBP) Officers Inspected During Reimbursable Services Program Partner Requests for Services, Calendar Years 2014 Through 2025**

| Traveler or vehicle type                                               | 2014             | 2015             | 2016             | 2017             | 2018             | 2019             | 2020           | 2021           | 2022             | 2023             | 2024             | 2025 <sup>a</sup> | Total number of travelers or vehicles inspected |
|------------------------------------------------------------------------|------------------|------------------|------------------|------------------|------------------|------------------|----------------|----------------|------------------|------------------|------------------|-------------------|-------------------------------------------------|
| Air travelers                                                          | 866,823          | 993,158          | 1,098,145        | 1,547,865        | 1,419,922        | 1,268,369        | 221,062        | 704,855        | 1,729,120        | 1,964,735        | 1,245,458        | 1,240,092         | 14,299,604                                      |
| Travelers in personally operated vehicles at land ports of entry (POE) | 578,517          | 638,136          | 672,022          | 1,070,589        | 769,643          | 668,891          | 129,923        | 39,630         | 201,571          | 189,199          | 134,050          | 166,778           | 5,258,949                                       |
| Pedestrians                                                            | 53,226           | 42,551           | 83,008           | 44,630           | 64,811           | 1,354            | 0              | 10,778         | 41,478           | 6,963            | 0                | 0                 | 348,799                                         |
| Travelers in commercially operated vehicles at land POEs               | 7,400            | 9,877            | 28,065           | 38,700           | 37,163           | 12,030           | 3,654          | 0              | 0                | 0                | 4,289            | 41,288            | 182,466                                         |
| Ship travelers                                                         | 7,287            | 106,629          | 410,179          | 800,711          | 643,181          | 462,353          | 145,506        | 25,103         | 48,432           | 94,153           | 93,387           | 306,355           | 3,143,276                                       |
| <b>Traveler totals</b>                                                 | <b>1,513,253</b> | <b>1,790,351</b> | <b>2,291,419</b> | <b>3,502,495</b> | <b>2,934,720</b> | <b>2,412,997</b> | <b>500,145</b> | <b>780,366</b> | <b>2,020,601</b> | <b>2,255,050</b> | <b>1,477,184</b> | <b>1,754,513</b>  | <b>23,233,094</b>                               |
| Personally operated vehicles                                           | 229,670          | 258,309          | 276,104          | 441,639          | 334,563          | 291,875          | 54,237         | 16,859         | 88,489           | 83,040           | 62,077           | 107,972           | 2,244,834                                       |
| Commercially operated vehicles                                         | 7,400            | 9,877            | 28,065           | 38,700           | 37,163           | 12,030           | 3,654          | 0              | 0                | 0                | 4,199            | 39,103            | 180,191                                         |
| <b>Vehicle Totals</b>                                                  | <b>237,070</b>   | <b>268,186</b>   | <b>304,169</b>   | <b>480,339</b>   | <b>371,726</b>   | <b>303,905</b>   | <b>57,891</b>  | <b>16,859</b>  | <b>88,489</b>    | <b>83,040</b>    | <b>66,276</b>    | <b>147,075</b>    | <b>2,425,025</b>                                |

Source: GAO analysis of CBP data. | GAO-26-108751

Note: The years are based on CBP's billing cycles for the Reimbursable Services Program, which roughly follow the calendar year.

<sup>a</sup>Totals for 2025 are through December 13, 2025, the last billing cycle of the calendar year.

Table 3 shows the number of cargo inspections CBP conducted for calendar years 2014 through 2025.

**Table 3: Total Number of Cargo Inspections U.S. Customs and Border Protection (CBP) Officers Conducted During Reimbursable Services Program Partner Requests for Services, Calendar Years 2014 Through 2025**

**Number of Inspections**

| Cargo type       | 2014 | 2015   | 2016   | 2017    | 2018    | 2019    | 2020    | 2021    | 2022    | 2023    | 2024    | 2025 a | Total number of cargo inspections |
|------------------|------|--------|--------|---------|---------|---------|---------|---------|---------|---------|---------|--------|-----------------------------------|
| Non-agricultural | 34   | 17,794 | 50,585 | 144,641 | 219,679 | 226,318 | 159,212 | 202,723 | 612,605 | 439,542 | 316,545 | 46,985 | 2,436,663                         |
| Agricultural     | 0    | 3,949  | 4,624  | 5,275   | 10,337  | 29,296  | 44,151  | 80,745  | 44,848  | 37,943  | 62,444  | 6,884  | 330,496                           |
| Cargo total      | 34   | 21,743 | 55,209 | 149,916 | 230,016 | 255,614 | 203,363 | 283,468 | 657,453 | 477,485 | 378,989 | 53,869 | 2,767,159                         |

Source: GAO analysis of CBP data. | GAO-26-108751

Note: The years are based on CBP's billing cycles for the Reimbursable Services Program, which roughly follow the calendar year.

<sup>a</sup>Totals for 2025 are through December 13, 2025, the last billing cycle of the calendar year.

**CBP Entered into New DAP Partnerships for Various Projects in Fiscal Years 2024 and 2025**

Since our January 2024 report, CBP entered into 24 new DAP partnerships, bringing the total number of agreements to 70 since fiscal year 2015. Partners span a variety of sectors such as state and local governments, private companies, and airline companies. Correspondingly, donations served a variety of purposes such as expanding inspection facility infrastructure, providing biometric detection services, and providing luggage for canine training.

As of December 2025, 49 out of 70 DAP projects were at land POEs. CBP officials estimated that the total value of all DAP donations received between September 2015 and December 2025 was \$277.3 million. Officials attributed the increase in DAP partnerships for fiscal year 2024 and 2025 to cash donations for procuring tablets for screeners at POEs to support CBP's Enhanced Passenger Processing efforts.<sup>19</sup> Figure 3 depicts these screening tablets. We describe DAP donations and status updates on projects selected by CBP from fiscal year 2015 through December 2025 in more detail in enclosure II.

<sup>19</sup>CBP's Enhanced Passenger Processing is a contactless inspection process that uses auto-capture cameras and biometric facial comparison technology to process travelers. According to CBP, Enhanced Passenger Processing is available for U.S. citizens arriving at U.S. airports, preclearance airports, and seaports.

**Figure 3: Tablets for Enhanced Passenger Screening Procured Through U.S. Customs and Border Protection (CBP) Donation Acceptance Program, Minneapolis-St. Paul International Airport**



Source: U.S. Customs and Border Protection photo. | GAO-26-108751

Note: CBP's Enhanced Passenger Processing is a contactless inspection process that uses auto-capture cameras and biometric facial comparison technology to process U.S. citizens arriving at U.S. airports, preclearance airports, and seaports.

### **Agency Comments**

We requested comments on a draft of this report from DHS. DHS provided technical comments, which we incorporated as appropriate.

We are sending copies of this report to appropriate congressional committees, the Secretary of Homeland Security, and other interested parties. In addition, the report is available at no charge on the GAO website at <http://www.gao.gov>.

If you or your staff have any questions concerning this report, please contact me at [macleodh@gao.gov](mailto:macleodh@gao.gov). Contact points for our Office of Congressional Relations and Media Relations may be found on the last page of this report.

In addition to the contact named above, Kirk Kiester (Assistant Director), Jenna Lada (Analyst-in-Charge), Lauri Barnes, Maria Belaval, William Denekamp, Eric Hauswirth, Michele Fejfar, Sasan J. “Jon” Najmi, and Janet Temko-Blinder made key contributions to this report.

**//SIGNED//**

Heather MacLeod  
Director, Homeland Security and Justice

*List of Committees*

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House of Representatives

## Enclosure I: Additional Information on U.S. Customs and Border Protection's (CBP) Reimbursable Services Program (RSP)

Since our January 2024 report, CBP continued to expand RSP partnerships.<sup>20</sup> Specifically, from October 2023 through December 2025, CBP selected an additional 241 RSP applications for partnerships across 235 ports of entry (POEs), establishing 874 agreements across air, land, and sea POEs.<sup>21</sup>

**Table 4: Locations of U.S. Customs and Border Protection (CBP) Reimbursable Services Program (RSP) Selections, October 2023 through December 2025**

| Location                                           | Number of RSP agreements | Type of port of entry |
|----------------------------------------------------|--------------------------|-----------------------|
| Acadiana Regional Airport                          | 1                        | Air                   |
| Akron-Canton Airport                               | 1                        | Air                   |
| Albany International Airport                       | 2                        | Air                   |
| Albuquerque International Sunport                  | 1                        | Air                   |
| Anchorage, AK                                      | 2                        | Air                   |
| Austin-Bergstrom International Airport             | 4                        | Air                   |
| Baltimore/Washington International Airport         | 2                        | Air                   |
| Baton Rouge Metropolitan Airport                   | 2                        | Air                   |
| Batten International Airport                       | 1                        | Air                   |
| Bellingham International Airport                   | 2                        | Air                   |
| Bill and Hillary Clinton National Airport          | 3                        | Air                   |
| Birmingham-Shuttlesworth International Airport     | 3                        | Air                   |
| Boise International Airport                        | 5                        | Air                   |
| Bradley International Airport                      | 3                        | Air                   |
| Brown Field Municipal Airport                      | 5                        | Air                   |
| Buffalo Niagara International Airport              | 10                       | Air                   |
| Burlington International Airport                   | 1                        | Air                   |
| Casper-Natrona County International Airport        | 3                        | Air                   |
| Charles B. Wheeler Downtown Airport                | 2                        | Air                   |
| Charles W. Baker Airport                           | 1                        | Air                   |
| Charleston International Airport                   | 1                        | Air                   |
| Charlotte Douglas International Airport            | 3                        | Air                   |
| Chattanooga Metropolitan Airport                   | 1                        | Air                   |
| Chicago O'Hare International Airport               | 7                        | Air                   |
| Chicago Rockford International Airport             | 1                        | Air                   |
| Cincinnati Municipal Airport - Lunken Field        | 2                        | Air                   |
| Cincinnati/Northern Kentucky International Airport | 1                        | Air                   |
| Cleveland Hopkins International Airport            | 5                        | Air                   |
| Cobb County International Airport                  | 10                       | Air                   |
| Coleman A. Young International Airport             | 2                        | Air                   |

<sup>20</sup>[GAO-24-107058](#)

<sup>21</sup>Stakeholders selected for partnerships may have agreements for multiple locations.

| <b>Location</b>                                       | <b>Number of RSP agreements</b> | <b>Type of port of entry</b> |
|-------------------------------------------------------|---------------------------------|------------------------------|
| Colorado Air and Space Port                           | 1                               | Air                          |
| Cyril E. King International Airport                   | 4                               | Air                          |
| Dallas/Fort Worth International Airport               | 4                               | Air                          |
| Daniel K. Inouye International Airport                | 2                               | Air                          |
| DeKalb-Peachtree Airport                              | 24                              | Air                          |
| DeLaurentis Airport                                   | 1                               | Air                          |
| Denver International Airport                          | 6                               | Air                          |
| Detroit Metropolitan Wayne County Airport             | 6                               | Air                          |
| Duluth International Airport                          | 1                               | Air                          |
| Eppley Airfield                                       | 5                               | Air                          |
| Erie International Airport                            | 1                               | Air                          |
| Erie-Ottawa International Airport                     | 1                               | Air                          |
| Eugene F. Kranz Toledo Express Airport                | 1                               | Air                          |
| Fairbanks International Airport                       | 1                               | Air                          |
| Fort Lauderdale Executive Airport                     | 6                               | Air                          |
| Francis S. Gabreski Airport                           | 1                               | Air                          |
| Fulton County Airport                                 | 16                              | Air                          |
| Gary/Chicago International Airport                    | 2                               | Air                          |
| General DeWitt Spain Airport                          | 1                               | Air                          |
| General Mitchell International Airport                | 3                               | Air                          |
| General Wayne A. Downing Peoria International Airport | 1                               | Air                          |
| George Bush Intercontinental Airport                  | 5                               | Air                          |
| Gerald R. Ford International Airport                  | 4                               | Air                          |
| Glacier Park International Airport                    | 4                               | Air                          |
| Grand Forks Intl Airport                              | 1                               | Air                          |
| Great Falls International Airport                     | 5                               | Air                          |
| Harrisburg International Airport                      | 4                               | Air                          |
| Harry Reid International Airport                      | 8                               | Air                          |
| Hartsfield–Jackson Atlanta International Airport      | 20                              | Air                          |
| Hector International Airport                          | 1                               | Air                          |
| Helena Regional Airport                               | 1                               | Air                          |
| Henry E. Rohlsen Airport                              | 2                               | Air                          |
| Hillsboro Airport                                     | 1                               | Air                          |
| Hilo International Airport                            | 1                               | Air                          |
| Hollywood Burbank Airport                             | 1                               | Air                          |
| Huntsville International Airport                      | 2                               | Air                          |
| Indianapolis Executive Airport                        | 2                               | Air                          |
| Indianapolis International Airport                    | 5                               | Air                          |
| Jackson-Medgar Wiley Evers International Airport      | 1                               | Air                          |
| Jacksonville International Airport                    | 8                               | Air                          |
| John F. Kennedy International Airport                 | 6                               | Air                          |

| <b>Location</b>                                  | <b>Number of RSP agreements</b> | <b>Type of port of entry</b> |
|--------------------------------------------------|---------------------------------|------------------------------|
| John Glenn Columbus International Airport        | 5                               | Air                          |
| Jose Aponte de la Torre Airport                  | 2                               | Air                          |
| Kahului Airport                                  | 6                               | Air                          |
| Kalamazoo/Battle Creek International Airport     | 2                               | Air                          |
| Kansas City International Airport                | 1                               | Air                          |
| Key West International Airport                   | 1                               | Air                          |
| King County International Airport - Boeing Field | 12                              | Air                          |
| Kona International Airport                       | 5                               | Air                          |
| Lehigh Valley International Airport              | 1                               | Air                          |
| Louisville International Airport                 | 1                               | Air                          |
| Luis Muñoz Marín International Airport           | 1                               | Air                          |
| Manassas Regional Airport                        | 3                               | Air                          |
| Martin State Airport                             | 1                               | Air                          |
| McGhee Tyson Airport                             | 3                               | Air                          |
| McKinnon St. Simons Island Airport               | 1                               | Air                          |
| Memphis International Airport                    | 5                               | Air                          |
| Mercedita International Airport                  | 1                               | Air                          |
| Miami International Airport                      | 2                               | Air                          |
| Mid Valley Airport                               | 1                               | Air                          |
| Middle Georgia Regional Airport                  | 1                               | Air                          |
| Millington-Memphis Airport                       | 1                               | Air                          |
| Minneapolis–Saint Paul International Airport     | 9                               | Air                          |
| Minot International Airport                      | 1                               | Air                          |
| Moffett Federal Airfield                         | 1                               | Air                          |
| Nashville International Airport                  | 13                              | Air                          |
| New Orleans Lakefront Airport                    | 3                               | Air                          |
| Newark Liberty International Airport             | 7                               | Air                          |
| Norfolk International Airport                    | 1                               | Air                          |
| Oakland International Airport                    | 9                               | Air                          |
| Ontario International Airport                    | 1                               | Air                          |
| Orlando International Airport                    | 6                               | Air                          |
| Paine Field / Snohomish County Airport           | 4                               | Air                          |
| Pensacola International Airport                  | 1                               | Air                          |
| Philadelphia International Airport               | 3                               | Air                          |
| Phoenix Sky Harbor International Airport         | 6                               | Air                          |
| Piedmont Triad International Airport             | 3                               | Air                          |
| Pittsburgh International Airport                 | 1                               | Air                          |
| Portland International Airport                   | 4                               | Air                          |
| Portland International Jetport                   | 1                               | Air                          |
| Portsmouth International Airport at Pease        | 3                               | Air                          |
| Quad Cities International Airport                | 2                               | Air                          |

| <b>Location</b>                                                      | <b>Number of RSP agreements</b> | <b>Type of port of entry</b> |
|----------------------------------------------------------------------|---------------------------------|------------------------------|
| Rafael Hernández Airport                                             | 2                               | Air                          |
| Raleigh Executive Jetport                                            | 1                               | Air                          |
| Raleigh–Durham International Airport                                 | 8                               | Air                          |
| Reno-Tahoe International Airport                                     | 3                               | Air                          |
| Republic Airport                                                     | 5                               | Air                          |
| Richmond International Airport                                       | 1                               | Air                          |
| Rick Husband Amarillo International Airport                          | 1                               | Air                          |
| Rickenbacker International Airport                                   | 1                               | Air                          |
| Sacramento International Airport                                     | 4                               | Air                          |
| Salt Lake City International Airport                                 | 4                               | Air                          |
| San Antonio International Airport                                    | 4                               | Air                          |
| San Diego International Airport                                      | 1                               | Air                          |
| San Francisco International Airport                                  | 11                              | Air                          |
| San Jose International Airport                                       | 12                              | Air                          |
| San Juan/Fernando Luis Ribas Dominicci Airport                       | 2                               | Air                          |
| Savannah/Hilton Head International Airport                           | 1                               | Air                          |
| Seattle–Tacoma International Airport                                 | 7                               | Air                          |
| Seattle–Tacoma International Airport; Portland International Airport | 1                               | Air                          |
| Sioux Falls Regional Airport                                         | 2                               | Air                          |
| Southwest Florida International Airport                              | 2                               | Air                          |
| Spirit of St. Louis Airport                                          | 3                               | Air                          |
| Spokane International Airport                                        | 2                               | Air                          |
| St. Louis Lambert International Airport                              | 3                               | Air                          |
| St. Paul Downtown Airport                                            | 1                               | Air                          |
| St. Pete–Clearwater International Airport                            | 4                               | Air                          |
| T. F. Green International Airport                                    | 2                               | Air                          |
| Ted Stevens Anchorage International Airport                          | 7                               | Air                          |
| Treasure Coast International Airport                                 | 7                               | Air                          |
| Trent Lott International Airport                                     | 1                               | Air                          |
| Tulsa International Airport                                          | 3                               | Air                          |
| University-Oxford Airport                                            | 1                               | Air                          |
| Washington Dulles International Airport                              | 8                               | Air                          |
| Wichita Dwight D. Eisenhower National Airport                        | 1                               | Air                          |
| Wilkes-Barre/Scranton International Airport                          | 1                               | Air                          |
| William P. Hobby Airport                                             | 5                               | Air                          |
| Williston Basin International Airport                                | 2                               | Air                          |
| Wilmington Airport                                                   | 2                               | Air                          |
| Wilmington International Airport                                     | 4                               | Air                          |
| Brownsville South Padre Island International Airport                 | 2                               | Multiple POEs (Air and Land) |
| Del Rio International Airport                                        | 2                               | Multiple POEs (Air and Land) |

| <b>Location</b>                                   | <b>Number of RSP agreements</b> | <b>Type of port of entry</b> |
|---------------------------------------------------|---------------------------------|------------------------------|
| Del Rio, Texas - Amistad Dam                      | 1                               | Multiple POEs (Air and Land) |
| Del Rio, Texas - International Bridge             | 1                               | Multiple POEs (Air and Land) |
| Eagle Pass, Texas                                 | 1                               | Multiple POEs (Air and Land) |
| Laredo, Texas - Columbia Solidarity Bridge        | 1                               | Multiple POEs (Air and Land) |
| Laredo, Texas - World Trade Bridge                | 1                               | Multiple POEs (Air and Land) |
| Shreveport Regional Airport                       | 1                               | Multiple POEs (Air and Land) |
| Will Rogers World Airport                         | 1                               | Multiple POEs (Air and Land) |
| Ysleta Border Crossing, El Paso, Texas            | 2                               | Multiple POEs (Air and Land) |
| Brownsville, Texas (Sea)                          | 1                               | Multiple POEs (Air and Sea)  |
| Houma-Terrebonne Airport                          | 1                               | Multiple POEs (Air and Sea)  |
| New Bedford, Massachusetts                        | 1                               | Multiple POEs (Air and Sea)  |
| Port Fourchon, Louisiana                          | 1                               | Multiple POEs (Air and Sea)  |
| Quonset State Airport                             | 1                               | Multiple POEs (Air and Sea)  |
| Baton Rouge, Louisiana                            | 2                               | Multiple POEs (Air and Sea)  |
| Galveston, Texas                                  | 4                               | Multiple POEs (Air and Sea)  |
| Gramercy, Louisiana                               | 2                               | Multiple POEs (Air and Sea)  |
| Houston, Texas                                    | 5                               | Multiple POEs (Air and Sea)  |
| Morgan City, Louisiana                            | 2                               | Multiple POEs (Air and Sea)  |
| New Orleans, Louisiana                            | 7                               | Multiple POEs (Air and Sea)  |
| Pascagoula, Mississippi                           | 6                               | Multiple POEs (Air and Sea)  |
| Providence, Rhode Island                          | 3                               | Multiple POEs (Air and Sea)  |
| El Paso International Airport                     | 2                               | Multiple POEs (Air and Land) |
| Bangor International Airport                      | 24                              | Multiple POEs (Air and Sea)  |
| Boston Logan International Airport                | 13                              | Multiple POEs (Air and Sea)  |
| Los Angeles International Airport                 | 25                              | Multiple POEs (Air and Sea)  |
| Louis Armstrong New Orleans International Airport | 9                               | Multiple POEs (Air and Sea)  |
| Miami Executive Airport                           | 5                               | Multiple POEs (Air and Sea)  |
| Miami-Opa Locka Executive Airport                 | 23                              | Multiple POEs (Air and Sea)  |
| Midway International Airport                      | 7                               | Multiple POEs (Air and Sea)  |
| Palm Beach International Airport                  | 25                              | Multiple POEs (Air and Sea)  |
| Tampa International Airport                       | 13                              | Multiple POEs (Air and Sea)  |
| Teterboro Airport                                 | 39                              | Multiple POEs (Air and Sea)  |
| Westchester County Airport                        | 16                              | Multiple POEs (Air and Sea)  |
| Columbus, New Mexico                              | 1                               | Land                         |
| Laredo, Texas                                     | 1                               | Land                         |
| Presidio, Texas                                   | 1                               | Land                         |
| St. Aurelie                                       | 1                               | Land                         |
| Astoria, Oregon                                   | 1                               | Sea                          |
| Baltimore, Maryland                               | 1                               | Sea                          |
| Bar Harbor, Maine                                 | 1                               | Sea                          |
| Beaumont, Texas                                   | 1                               | Sea                          |

| <b>Location</b>                      | <b>Number of RSP agreements</b> | <b>Type of port of entry</b> |
|--------------------------------------|---------------------------------|------------------------------|
| Bellingham, Washington               | 1                               | Sea                          |
| Boston, Massachusetts                | 2                               | Sea                          |
| Charleston, South Carolina           | 1                               | Sea                          |
| Corpus Christi, Texas                | 1                               | Sea                          |
| Duluth, Minnesota                    | 2                               | Sea                          |
| Eastport, Maine                      | 1                               | Sea                          |
| Guayanilla, Puerto Rico              | 1                               | Sea                          |
| Gulfport, Mississippi                | 4                               | Sea                          |
| Hilo, Hawaii                         | 3                               | Sea                          |
| Honolulu, Hawaii                     | 5                               | Sea                          |
| Kahului, Hawaii                      | 3                               | Sea                          |
| Kalaheo, Hawaii                      | 1                               | Sea                          |
| Kona, Hawaii                         | 3                               | Sea                          |
| Lake Charles, Louisiana              | 2                               | Sea                          |
| Los Angeles / Long Beach, California | 4                               | Sea                          |
| Miami, Florida                       | 4                               | Sea                          |
| Mobile, Alabama                      | 7                               | Sea                          |
| Nawiliwili-Lihue, Hawaii             | 1                               | Sea                          |
| New Haven, Connecticut               | 3                               | Sea                          |
| New London, Connecticut              | 1                               | Sea                          |
| New York, New York                   | 1                               | Sea                          |
| Panama City, Florida                 | 4                               | Sea                          |
| Pensacola, Florida                   | 3                               | Sea                          |
| Philadelphia, Pennsylvania           | 2                               | Sea                          |
| Ponce, Puerto Rico                   | 2                               | Sea                          |
| Port Arthur, Texas                   | 3                               | Sea                          |
| Port Canaveral, Florida              | 1                               | Sea                          |
| Port Everglades, Florida             | 3                               | Sea                          |
| Port Manatee, Florida                | 2                               | Sea                          |
| Port of New York and New Jersey      | 1                               | Sea                          |
| Portage, Indiana                     | 1                               | Sea                          |
| San Diego, California                | 4                               | Sea                          |
| San Francisco, California            | 2                               | Sea                          |
| San Juan, Puerto Rico                | 3                               | Sea                          |
| Savannah, Georgia                    | 1                               | Sea                          |
| Seattle, Washington                  | 3                               | Sea                          |
| Superior, Wisconsin                  | 1                               | Sea                          |
| Tampa, Florida                       | 3                               | Sea                          |
| West Palm Beach, Florida             | 1                               | Sea                          |
| Wilmington, Delaware                 | 2                               | Sea                          |
| Yabucoa, Puerto Rico                 | 1                               | Sea                          |

| Location         | Number of RSP agreements | Type of port of entry |
|------------------|--------------------------|-----------------------|
| Total agreements | 874                      |                       |

Source: GAO analysis of CBP information. | GAO-26-108751

Note: Stakeholders selected for partnerships may have agreements for multiple locations.

## Enclosure II: Additional Information on Projects Funded Through U.S. Customs and Border Protection's (CBP) Donations Acceptance Program (DAP)

As described in table 5, CBP had entered into 70 DAP agreements, as of December 2025. The agreements are made with a variety of stakeholders, and as such, serve a variety of purposes. The status of individual projects ranges from early planning and design, through pre-execution, to full execution. Some projects, such as airline companies donating luggage for canine training, are executed on a recurring basis.

**Table 5: Status of Partner Donations Under U.S. Customs and Border Protection's (CBP) Donations Acceptance Program (DAP), as of December 2025**

|    | Fiscal year selected <sup>a</sup> | Partner                | Affected port of entry (POE) and port type | Scope of donation                                                                                                                                                                                                                                                                              | Donation status |
|----|-----------------------------------|------------------------|--------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------|
| 1. | 2015                              | City of Donna, Texas   | Donna Rio-Bravo (Land)                     | Construction of one outbound primary inspection lane and booth for empty commercial vehicles, one outbound secondary inspection facility, and one outbound exit control booth, including related infrastructure and technologies.                                                              | Fully executed  |
| 2. | 2015                              | City of El Paso, Texas | Ysleta (Land)                              | Traffic island removal.                                                                                                                                                                                                                                                                        | Fully executed  |
| 3. | 2015                              | City of Pharr, Texas   | Pharr (Land)                               | Construction of two inbound inspection lanes and booths for commercial vehicles. Expansion of pre-primary approach lane between bridge and primary inspection. Installation of two new eastbound exit booths. Construction of four new exit lanes and booths. Construction of new bypass road. | Fully executed  |
| 4. | 2015                              | City of Pharr, Texas   | Pharr (Land)                               | Easement donation to construct and accept exit booths to be donated under the fiscal year 2015 Pharr project at Pharr land POE by the City of Pharr.                                                                                                                                           | Fully executed  |
| 5. | 2016                              | City of Donna, Texas   | Donna Rio-Bravo (Land)                     | Construction of new inbound empty commercial vehicle inspection lane and booth. Construction of empty-only inspection facility with supporting infrastructure and technologies.                                                                                                                | Execution       |
| 6. | 2016                              | City of Pharr, Texas   | Pharr (Land)                               | Expansion of current cargo dock spaces (60 to 80 spaces). Construction of additional cold inspection docks and facilities. Construction of an agricultural lab and training center.                                                                                                            | Execution       |
| 7. | 2016                              | Red Hook Terminals     | Port of Freeport (Sea)                     | Donation of a high-capacity perforating machine.                                                                                                                                                                                                                                               | Fully executed  |
| 8. | 2017                              | Anzalduas Bridge Board | McAllen Anzalduas (Land)                   | Construction of lanes and booths for inbound empty commercial vehicles. Construction of inbound empty commercial vehicle inspection facilities and related infrastructure and technologies.                                                                                                    | Execution       |
| 9. | 2017                              | City of Donna, Texas   | Donna Rio-Bravo (Land)                     | Construction of inbound and outbound inspection facilities and operational components for laden commercial vehicles, including technologies, cargo docks, and exit booths.                                                                                                                     | Execution       |

|     | <b>Fiscal year selected<sup>a</sup></b> | <b>Partner</b>                                                                  | <b>Affected port of entry (POE) and port type</b> | <b>Scope of donation</b>                                                                                                                                                              | <b>Donation status</b> |
|-----|-----------------------------------------|---------------------------------------------------------------------------------|---------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|
| 10. | 2017                                    | Cameron County, Texas                                                           | Brownsville Veterans International Bridge (Land)  | Construction of four inbound lanes and primary booths for personally owned vehicles, including related technologies. Construction of expanded secondary inspection area and building. | Execution              |
| 11. | 2017                                    | City of Laredo, Texas                                                           | Laredo World Trade Bridge (Land)                  | Construction of four commercial vehicle lanes and booths as dedicated Trusted-Traveler lanes. Construction of roadways and infrastructure, exit booths and related technologies.      | Fully executed         |
| 12. | 2017                                    | City of Douglas, Arizona                                                        | Douglas (Land)                                    | Donation of a parking lot and adjacent empty lot.                                                                                                                                     | Fully executed         |
| 13. | 2017                                    | SITA Information Networking Computing USA, Inc. and JetBlue Airways Corporation | Multiple POEs (Air)                               | Collection and provision of traveler facial biometrics data for CBP traveler processing purposes.                                                                                     | Fully executed         |
| 14. | 2017                                    | Delta Airlines                                                                  | Port of Washington, D.C., Dulles (Air)            | Luggage to be donated in support of canine training activities. To provide approximately two to five pieces of luggage every 2 to 3 weeks.                                            | Fully executed         |
| 15. | 2017                                    | The Salvation Army                                                              | San Luis (Land)                                   | Luggage to be donated in support of canine training activities. To provide approximately six to nine pieces of luggage, twice per year.                                               | Fully executed         |
| 16. | 2017                                    | The Fixery                                                                      | John F. Kennedy International Airport (Air)       | Luggage to be used in support of canine training activities. To provide approximately 15 pieces of luggage, per month, for 5 years.                                                   | Fully executed         |
| 17. | 2018                                    | North Dakota Department of Transportation                                       | Pembina (Land)                                    | Median for outbound inspections and vehicle registration parking lot.                                                                                                                 | Fully executed         |
| 18. | 2018                                    | Texas Department of Transportation                                              | Los Tomates (Land)                                | Infrastructure improvements in support of Border Safety Inspection Facility plans.                                                                                                    | Pre-proposal           |
| 19. | 2018                                    | Texas Department of Transportation                                              | Paso Del Norte (Land)                             | Closed caption television cameras and video monitoring equipment in support of highway expansion project.                                                                             | Fully executed         |
| 20. | 2018                                    | Texas Department of Transportation                                              | Los Indios (Land)                                 | Infrastructure improvements in support of Border Safety Inspection Facility plans.                                                                                                    | Execution              |
| 21. | 2018                                    | Cameron County, Texas                                                           | Los Indios (Land)                                 | Land donation in support of Border Safety Inspection Facility.                                                                                                                        | Fully executed         |
| 22. | 2018                                    | Cameron County, Texas                                                           | Veterans International Bridge (Land)              | Pavement expansion project in support of model port testing.                                                                                                                          | Fully executed         |
| 23. | 2018                                    | Anzalduas Bridge Board                                                          | McAllen Anzalduas (Land)                          | Northbound and southbound laden commercial inspection facilities and related infrastructure and technologies.                                                                         | Execution              |

|     | <b>Fiscal year selected<sup>a</sup></b> | <b>Partner</b>              | <b>Affected port of entry (POE) and port type</b> | <b>Scope of donation</b>                                                                                                                                       | <b>Donation status</b> |
|-----|-----------------------------------------|-----------------------------|---------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|
| 24. | 2018                                    | Otter Products, LLC         | Multiple Locations (Land, Air, and Sea)           | Detector devices to authenticate OtterBox and LifeProof-branded cases.                                                                                         | Fully executed         |
| 25. | 2018                                    | Procter & Gamble            | Multiple Locations (Land, Air, and Sea)           | Test kits, test sieves, and night vision cameras to authenticate a variety of Procter & Gamble products.                                                       | Fully executed         |
| 26. | 2018                                    | Apple, Inc.                 | Multiple Locations (Land, Air, and Sea)           | Digital microscopes, lightning cable detectors, and iPhone power cords to authenticate a variety of Apple products.                                            | Fully executed         |
| 27. | 2018                                    | Cisco Systems, Inc.         | Multiple Locations (Land, Air, and Sea)           | Barcode scanners in conjunction with secured access to Cisco's package lookup tool to authenticate a variety of Cisco products.                                | Fully executed         |
| 28. | 2018                                    | Red Cross                   | Calexico East and Calexico West POEs (Land)       | 100 cots in support of detainee operations.                                                                                                                    | Fully executed         |
| 29. | 2018                                    | Samsonite                   | El Paso field office POEs (Land)                  | Luggage for canine training purposes.                                                                                                                          | Fully executed         |
| 30. | 2018                                    | Southwest Airlines          | Multiple POEs (Air)                               | Luggage for canine training purposes.                                                                                                                          | Fully executed         |
| 31. | 2018                                    | British Airways             | Multiple POEs (Air)                               | Provision of facial biometrics data and services.                                                                                                              | Fully executed         |
| 32. | 2019                                    | City of Pharr, Texas        | Pharr (Land)                                      | Convert existing driver waiting space, currently located at docks 23 and 24, to receiving dock. Relocate driver waiting space to docks 1 and 2.                | Fully executed         |
| 33. | 2019                                    | City of Laredo, Texas       | World Trade Bridge (Land)                         | Construct temporary roadway in support of expedited empty Free and Secure Trade vehicle scanning.                                                              | Fully executed         |
| 34. | 2019                                    | City of Laredo, Texas       | World Trade Bridge (Land)                         | Construct temporary roadway in support of increased traffic through the POE.                                                                                   | Fully executed         |
| 35. | 2019                                    | Cameron County, Texas       | Los Indios, Free Trade Bridge (Land)              | Donation of improvement to the export lot dock area including remodeling of existing facilities and converting to office space.                                | Execution              |
| 36. | 2019                                    | New Mexico Border Authority | Santa Teresa (Land)                               | All-terrain vehicle donated to assist CBP personnel in carrying out their duties.                                                                              | Fully executed         |
| 37. | 2019                                    | TPI Composite               | Santa Teresa (Land)                               | Expansion of roadway at the northbound entrance of the land POE.                                                                                               | Fully executed         |
| 38. | 2020                                    | Anzalduas Bridge Board      | McAllen Anzalduas (Land)                          | Additional lane to complement a larger lane expansion project under General Services Administration (GSA). The lane will help expedite Sentri pass recipients. | Fully executed         |

|     | <b>Fiscal year selected<sup>a</sup></b> | <b>Partner</b>                       | <b>Affected port of entry (POE) and port type</b>                     | <b>Scope of donation</b>                                                                                                                                                                                            | <b>Donation status</b>                            |
|-----|-----------------------------------------|--------------------------------------|-----------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------|
| 39. | 2020                                    | Nike Inc.                            | Multiple Locations (Land, Air, and Sea)                               | Smartphones with unlimited data and a smartphone application that will read Quick Response codes, developed by Nike.                                                                                                | Fully executed; continuous roll out of the tools. |
| 40. | 2021                                    | Texas Department of Transportation   | Pharr (Land)                                                          | Closed Circuit Television (CCTV) cameras and computer equipment in support of GSA-lead fiscal year 2014 Pharr border safety inspection facility project.                                                            | Execution                                         |
| 41. | 2021                                    | City of Del Rio, Texas               | Del Rio (Land)                                                        | Expansion of the roadway to include two new lanes and all the required appurtenances.                                                                                                                               | Fully executed                                    |
| 42. | 2021                                    | Anzalduas Bridge Board               | McAllen Anzalduas (Land)                                              | Construction of seventh vehicular booth.                                                                                                                                                                            | Planning                                          |
| 43. | 2022                                    | New Mexico Border Authority          | Santa Teresa (Land)                                                   | Construct a sidewalk on the periphery of existing parking lot permitting pedestrians to safely transit between port processing and newly renovated visitor center.                                                  | Execution                                         |
| 44. | 2023                                    | Arizona Department of Transportation | Naco, Lukeville, Raul Hector Castro (Douglas), and Sasabe POEs (Land) | Four, 16-foot by 60-foot modular office trailers for use at four land POEs within the Tucson Field Office.                                                                                                          | Fully executed                                    |
| 45. | 2023                                    | Samsonite, LLC                       | Multiple Locations (Land, Air, and Sea)                               | An initial donation of 230 assorted pieces of refurbished luggage to be used as canine training aids.                                                                                                               | Fully executed; continuous roll out of the tools. |
| 46. | 2023                                    | Canon U.S.A., Inc.                   | Multiple Locations (Land, Air, and Sea)                               | An initial donation of 400 "Handy Viewer" intellectual property rights enforcement tools to identify suspected counterfeit merchandise.                                                                             | Fully executed; continuous roll out of the tools. |
| 47. | 2024                                    | Safe Skies LLC                       | Multiple Locations (Land, Air, and Sea)                               | Donation of more than 1,000 Safe Skies Made in the USA Transportation Security Administration Universal Master tools to CBP POEs.                                                                                   | Fully executed; continuous roll out of the tools. |
| 48. | 2024                                    | Bridging North America               | Gordie Howe International Bridge (Land)                               | A one-time cash donation in the amount of \$2,028,660.09. The cash donation will be used for CBP to procure network connectivity equipment and will cover four additional years of operations and maintenance cost. | Fully executed                                    |
| 49. | 2025                                    | Canadian Pacific Kansas City         | Laredo Rail POE (Land)                                                | Donation of a Rail-Vehicle and Cargo Inspection System (non-intrusive inspection) for use by CBP to scan and adjudicate cargo entering and exiting the U.S. at the Laredo Rail Gateway in Laredo, Texas.            | Execution                                         |

|     | <b>Fiscal year<br/>selected<sup>a</sup></b> | <b>Partner</b>                                     | <b>Affected port<br/>of entry (POE)<br/>and port type</b>    | <b>Scope of donation</b>                                                                                              | <b>Donation<br/>status</b>                        |
|-----|---------------------------------------------|----------------------------------------------------|--------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------|---------------------------------------------------|
| 50. | 2025                                        | Travel Sentry                                      | Multiple Locations (Land, Air, and Sea)                      | Donation of master keys for Travel Sentry locks.                                                                      | Fully executed; continuous roll out of the tools. |
| 51. | 2025                                        | Metropolitan Airports Commission                   | Minneapolis–Saint Paul International Airport POE (Air)       | Cash donation for 10 tablets to support Enhanced Passenger Processing (EPP). <sup>b</sup>                             | Fully executed                                    |
| 52. | 2025                                        | Miami-Dade Aviation Department                     | Miami International Airport POE (Air)                        | Cash donation for 20 tablets to support EPP.                                                                          | Fully executed                                    |
| 53. | 2025                                        | The City of Laredo, Texas                          | Laredo World Trade Bridge (Land)                             | Pavement improvements to support World Trade Bridge expansion.                                                        | Planning                                          |
| 54. | 2025                                        | Charlotte Douglas International Airport            | Charlotte Douglas International Airport POE (Air)            | Cash donation for six tablets to support EPP.                                                                         | Execution                                         |
| 55. | 2025                                        | Greater Orlando Aviation Authority                 | Orlando International Airport POE (Air)                      | Cash donation for six tablets to support EPP.                                                                         | Execution                                         |
| 56. | 2025                                        | Delta Air Lines                                    | Hartsfield-Jackson International Airport POE (Air)           | Cash donation for 15 tablets to support EPP.                                                                          | Pre-execution                                     |
| 57. | 2025                                        | John F. Kennedy International Airport Air Terminal | John F. Kennedy International Airport POE (Air) – Terminal 4 | Cash donation for seven tablets to support EPP.                                                                       | Fully executed                                    |
| 58. | 2025                                        | San Diego Association of Governments               | Otay Mesa East (Land)                                        | Personal property and funds to support the construction of a new port of entry. Project value is based over 40 years. | Execution                                         |
| 59. | 2025                                        | American Airlines                                  | John F. Kennedy International Airport POE (Air) – Terminal 8 | Cash donation for six tablets to support EPP.                                                                         | Pre-execution                                     |
| 60. | 2025                                        | City of Portland, Maine                            | Portland POE (Sea)                                           | Cash donation for four tablets to support EPP.                                                                        | Fully executed                                    |
| 61. | 2025                                        | Evan Lord                                          | Blaine POE (Land)                                            | Donation of a vehicle for inspection training.                                                                        | Fully executed                                    |

|     | <b>Fiscal year selected<sup>a</sup></b> | <b>Partner</b>                                     | <b>Affected port of entry (POE) and port type</b>            | <b>Scope of donation</b>                                                                          | <b>Donation status</b>                            |
|-----|-----------------------------------------|----------------------------------------------------|--------------------------------------------------------------|---------------------------------------------------------------------------------------------------|---------------------------------------------------|
| 62. | 2025                                    | Houston Airport System                             | George Bush Intercontinental Airport POE (Air)               | Cash donation for four tablets to support EPP.                                                    | Execution                                         |
| 63. | 2025                                    | Alliance for Gray Market and Counterfeit Abatement | Multiple Locations (Land, Air and Sea)                       | Smartphones with unlimited data and a smartphone application that will read proprietary barcodes. | Fully executed; continuous roll out of the tools. |
| 64. | 2025                                    | Texas Pacifico                                     | Presidio Rail POE                                            | Operations and Maintenance cash donation to support new high-energy rail X-ray system.            | Pre-execution                                     |
| 65. | 2026                                    | Metropolitan Nashville Airport Authority           | Nashville International Airport POE (Air)                    | Cash donation for four tablets to support EPP.                                                    | Execution                                         |
| 66. | 2026                                    | Viking Cruises                                     | Duluth, Sault Sainte Marie, and Cleveland POEs (Sea)         | Cash donation for 12 tablets to support EPP.                                                      | Execution                                         |
| 67. | 2026                                    | Ontario International Airport Authority            | Ontario International Airport POE (Air)                      | Cash donation for three tablets to support EPP.                                                   | Execution                                         |
| 68. | 2026                                    | Philadelphia International Airport                 | Philadelphia International Airport POE (Air)                 | Cash donation for four tablets to support EPP.                                                    | Fully executed                                    |
| 69. | 2026                                    | New Hanover County Airport Authority               | Wilmington International Airport POE (Air)<br>Wilmington, NC | Cash donation for one tablet to support EPP.                                                      | Execution                                         |
| 70. | 2026                                    | Hillsborough County Aviation Authority             | Tampa International Airport POE (Air)                        | Cash donation for six tablets to support EPP.                                                     | Execution                                         |

Source: CBP. | GAO-26-108751

<sup>a</sup>Fiscal year represents the year in which CBP selected the DAP proposal for the donation.

<sup>b</sup>CBP's Enhanced Passenger Processing (EPP) is a contactless inspection process that uses auto-capture cameras and biometric facial comparison technology to process travelers. According to CBP, Enhanced Passenger Processing is available for U.S. citizens arriving at U.S. airports, preclearance airports, and seaports.