

Electronic Protest **Docketing System** (EPDS) Protester/Intervenor User Manual

MAY 2023

This version of the "Electronic Protest Docketing System (EPDS) Protester/Intervenor User Manual" supersedes October 2021 version of the manual https://www.gao.gov/ products/d25490.

NOTICE: EFFECTIVE OCTOBER 1, 2024, THE FILING FEE WILL BE \$500.

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1.0 Introduction

For almost one hundred years, the Government Accountability Office (GAO) has provided an objective, independent, and impartial forum for the resolution of disputes concerning the awards of federal contracts. The Consolidated Appropriations Act of 2014¹, directed GAO to develop an electronic protest docketing system and authorized GAO to collect and use fees to offset the costs of the system.

GAO's Electronic Protest Docketing System (EPDS) is an automated case management system that allows parties a case to file documents over the Internet and provides GAO the ability to make electronic documents available to the parties over the Internet. Use of EPDS is mandatory, except as set forth in the EPDS instructions available at https://www.gao.gov/legal/bid-protests/file-a-bid-protest and in the EPDS Help menu detailed in Section 3.0 of this document. For example, classified material must never be filed through EPDS. Information regarding a protest filing or a subsequent submission including classified information can also be found at https://www.gao.gov/legal/bid-protests/file-a-bid-protest.

A goal of EPDS is to be easy to use; as a result, a filer can create a document using conventional word processing software and converts it to a Portable Document Format (PDF). After logging into EPDS, the filer enters basic information relating to the document, attaches the PDF file, and submits it to GAO. A notice verifying receipt of the filing is automatically generated and emailed to the other case participants.

This guide is intended for **representatives of protesters and intervenors**, including **representatives of other parties** permitted by GAO to participate in a case pursuant to 4 C.F.R. § 21.3(j).

1.1 Scope

The scope of this manual is to provide instructions on utilizing the GAO EPDS. This manual does not provide information on the protest process. For information on the protest process, please visit the GAO website at http://www.gao.gov/legal/. If you need assistance in utilizing the EPDS, please contact GAO at (202) 512-5436 or protests@gao.gov.

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¹ Pub. L. No. 113-76, div. I, title I, § 1501, 128 Stat. 5, 433-34 (Jan. 17, 2014).

2.0 Getting Started

The GAO EPDS site is at: https://epds.gao.gov.

By utilizing the site, users agree to following:

- You are accessing a U.S. Government information system, which includes (1) this computer, (2) this computer network, (3) all computers connected to this network, and (4) all devices and storage media attached to this network or to a computer on this network. This information system is provided for U.S. Government-authorized use only.
- Unauthorized or improper use of this system may result in disciplinary action, as well as civil and criminal penalties.
- Subject to the provisions in 4 C.F.R. §§ 21.1(g) and 21.4 and 4 C.F.R. part 81, which include procedures for protecting proprietary, confidential, and other procurement sensitive information, by using this information system, you understand and consent to the following:
 - You have no reasonable expectation of privacy regarding any communications or data transiting or stored on this information system. At any time, the government may for any lawful government purpose monitor, intercept, search and seize any communication or data transiting or stored on this information system.
 Accordingly, pursuant to GAO's Electronic Protest Docketing System Instructions, the following personal identifiers should be excluded, or redacted when inclusion is necessary, from all filings, unless otherwise directed by GAO:
 - 1. Social Security Numbers. If an individual's Social Security number must be included in a filing, only the last four digits of the numbers should be used.
 - 2. Dates of Birth. If an individual's date of birth must be included in a filing, only the year should be used.
 - 3. Financial Account Numbers. If a financial account number is relevant to a filing, only the last four digits of the number should be used.
 - Any communications or data transiting or stored on this information system may be disclosed or used for any lawful government purpose.
 - Your consent is final and irrevocable. You may not rely on any statements or informal policies purporting to provide you with any expectation of privacy regarding communications on this system, whether oral or written, by your Web Browser.

2.1 Web Browser

Use one of these supported web browsers:

- Google Chrome
- Firefox
- Safari
- Microsoft Edge

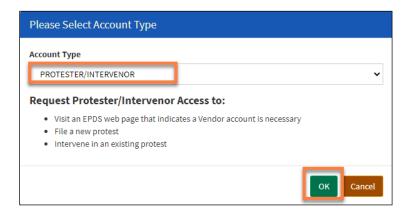
2.2 Register as a Filer

Anyone wishing to file or intervene in a protest **must** be a registered filer.

1. On the login page, select the **Register as a new User** button.



2. In the Please Select Account Type pop-up window, the Account Type default is Protester/Intervenor. Leave the default and select OK.



 In the Register as Protester/Intervenor Representative screen, complete all fields.



4. Select the checkbox next to I have reviewed and agree to abide by GAO's Bid Protest Regulations and EPDS Instructions, which are available here.



5. Select Register.



6. At initial login, the Rules of Behavior will display. Read the rules, and then select I Agree to complete the registration process.

- 1. PURPOSE. This notice is to ensure that users of EPDS abide by security requirements and procedures needed to protect EPDS and customer information resources. It is also intended to help raise security awareness and inform system users about security policies and procedures.
- 2. National policy requirements regarding information systems are stated in the Federal Information Security Management Act (FISMA) (Title III of the E-Government Act of 2002); the Computer Fraud and Abuse Act (18 U.S.C. Sec. 1030 [1993]); Office of Management and Budget (OMB) Circular No. A-123, Management Accountability and Control; and OMB Circular A-130, Management of Federal Information Resources.
- 3. This notice applies to EPDS system users.

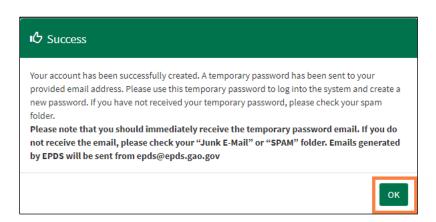
Rules of Behavior

- 4. UNDERSTANDING AND AGREEMENTS. As a user of EPDS, I:
- · Will use EPDS only for authorized purposes.
- · Understand that information processed on this site may be monitored.
- · Will protect the EPDS system and all sensitive information contained in the system from unauthorized personnel.
- · Will process only data that pertains to official business and is authorized to be processed on the system. I will not retrieve information for someone who does not have authority to access the information. I will not intentionally access, delete, or alter files, operating systems or
- · Acknowledge that I will receive user identifiers (user IDs) and passwords to authenticate my computer account. After receiving them, I will:
- · Protect and not share or publicly post my password.
- · Not knowingly permit or cause my username and password to be used by anyone other than myself or my authorized agent.
- · Report to GAO if my password has been compromised.
- Be responsible for all activity that occurs on my individual account once my password has been used to log on.
- · Ensure my password meets EPDS system complexity requirements.
- · Will use due care when adding a co-representative (when applicable).
- · Will use anti-virus software to scan all files for malicious software (e.g., viruses, worms, etc.) before uploading any documents into the EPDS
- . Will not try to disable or subvert EPDS security controls or monitoring mechanisms.
- Will ensure that the Web browser window is closed before navigating to other sites.
- · Understand that any person who obtains information from a computer connected to the Internet in violation of her employer's computer-use restrictions is in violation of the Computer Fraud and Abuse Act.
- 5. EFFECTIVE DATE. This agreement becomes effective by the date of your electronic acceptance of the terms of this notice.

I have read and understand the above Rules of Behavior. By my electronic acceptance, I acknowledge and agree that my access to the EPDS systems is covered by, and subject to, such rules. Further, I understand that unauthorized or inappropriate use of the EPDS system may result in the loss or limitation of my privilege and that GAO retains the right, at its sole discretion, to terminate, cancel, or suspend my access rights to the EPDS system at any time, without notice. I also understand that I could lose access to the system, as well prosecution, penalties or financial liability, depending on the severity of the misuse.



7. If your registration is successful, the **Success** pop-up window will appear. Select **OK**.



If there are issues with your registration, check the fields for error messages.

8. The system will send you an email with a temporary password. When you log on to the system the first time, the system will require you to change your password.

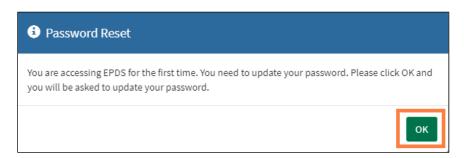
2.3 Initial Login

To log into the system the first time:

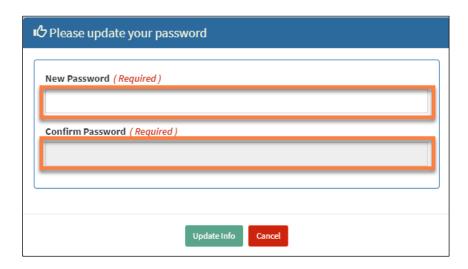
 You will be issued a temporary password when your EPDS account is initially created. Upon logging into the system for the first time, you will be prompted to create a password. For subsequent login activity, enter your EPDS-registered email address and newly created password in the appropriate fields. Select Sign me in.



2. Upon your **initial login**, the system will prompt you to: 1) update your password, and 2) choose and answer several security questions. Select **OK** to proceed.



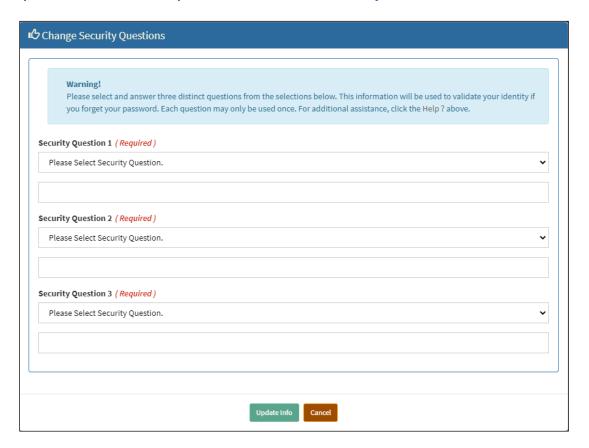
Update your password by entering a new password in the New Password field and confirm.



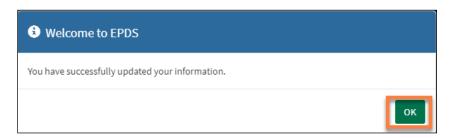
Passwords must be between 12 and 24 characters in length, and contain **one** character from each of the following four categories:

- English uppercase characters (A to Z)
- English lowercase characters (a to z)
- Base 10 digits (0 to 9)
- Special characters (For example, #, \$, and ^)

4. The **Change Security Questions** section will be used for password reset, should you forget your password. Select and answer three distinct security questions from the drop-down selections. Select **Update Info**.



5. Select **OK** in the success message pop-up window to finish.



6. If your session remains inactive for 20 minutes, the system will require you to log back in again. You can only be logged into one session at a time.

2.4 On-going Login

After completing the initial login steps, follow these steps for subsequent logins.

1. Enter your EPDS account email and password. Select Sign me in.



2. If your session remains inactive for 20 minutes, the system will require you to log back in again. You can only be logged into one session at a time.

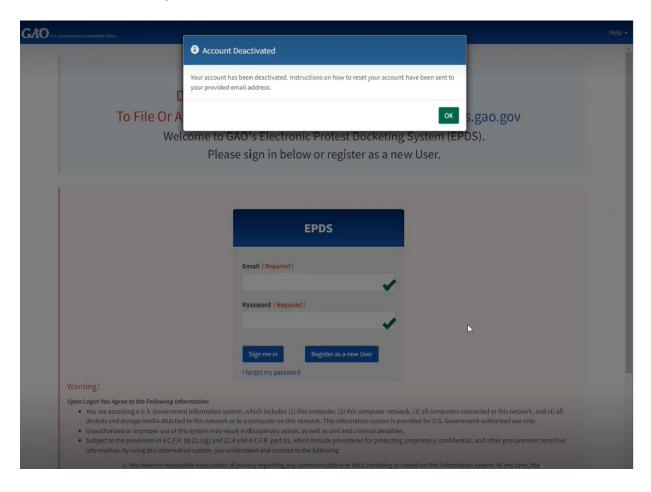
2.5 Account Login Requirements

The system requires a user to login periodically for their account to stay active. If a user **does not** login at the required time frames, their account with be disabled followed by account removal.

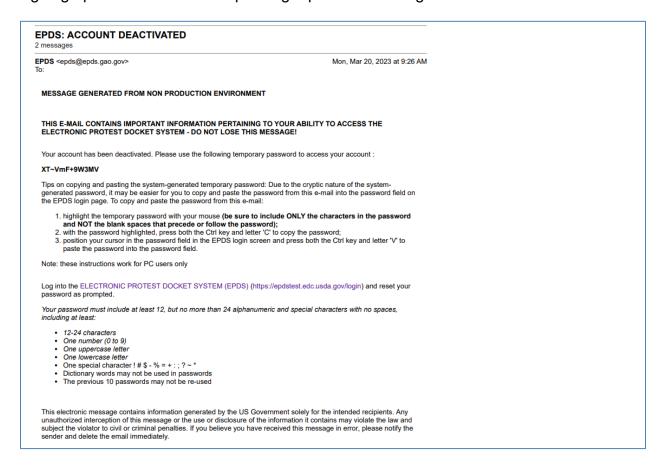
2.5.1 Disabled Account

A user's account will become disabled if they do not log into the system within 120 days. The disabled status will occur at 121 days. If the user attempts to log into the system after 121 days, the following will occur:

 "Your account has been deactivated. Instructions on how to reset your account have been sent to your provided email address" notification will display. 2. The user will select **OK** to continue.



3. An email will be sent to the user at the email address that was provided when signing up for their account requesting a password change.



4. The user will need to follow the steps provided in the email to reactivate the account.

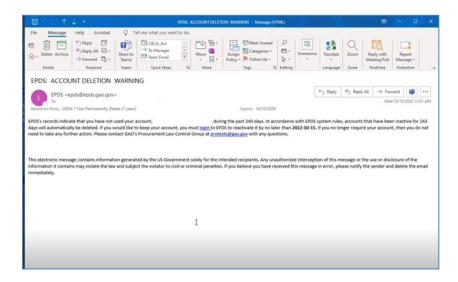
2.5.2 Account Deletion/Removal

If a user does not log into the system within 243 days, their account will be removed. The following will occur:

- 1. The user will receive an email warning notifying them that their account will be removed 10 days prior to the 243rd expiration date.
- 2. If the user has not logged in three days prior to the 243rd day, they will receive another account deletion email notification.
- The account will then be deleted/removed if the user does not login on the 243rd day. The user will receive an email notifying them that their account has been removed from the system.

i NOTE

Once an account has been removed/deleted, the user must create a new account again. Please see Section 2.0 for further instructions.



3.0 Application Introduction

This section provides a high-level description of the EPDS features.

1. Select the menu icon to show or hide the site navigation.



2. In the site navigation, select **Active Cases** to view your current protest cases and return to your **Dashboard**. See Section <u>4.0</u> for more information.



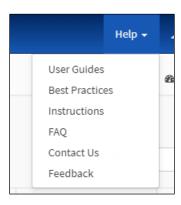
3. Select **File New Protest** to file a new protest. See Section <u>5.1</u> for more information.



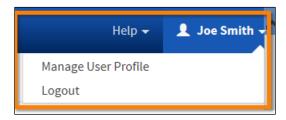
4. Select **Request to Intervene** to request to join a case pursuant to 4 C.F.R. §§ 21.0(b) or 21.3(j). Refer to Section <u>6.0</u> for more information.



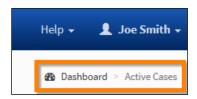
5. Select the **Help** menu (upper right corner) to access **User Guides**, **Best Practices**, **Instructions**, **FAQs**, **Contact Us**, and **Feedback** information.



6. Select your name to access the **Manage User Profile** or **Logout** options. See Section <u>9.0</u> for information on modifying your profile.



7. Under the **Help** and **User Name** is the breadcrumb navigation. This navigation makes it easier to understand where you are on the site. For instance, this breadcrumb navigation shows that the user is on the dashboard of the site, which shows the user's active cases.



4.0 Dashboard/Active Cases

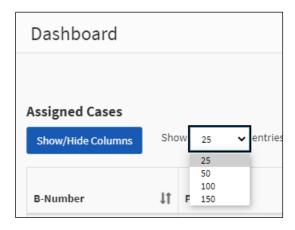
The default view is the dashboard, which displays your active cases.



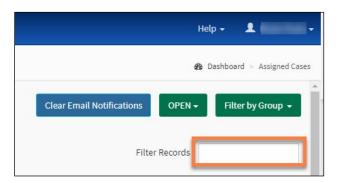
4.1 Modify Dashboard

There are several ways to modify the dashboard.

1. **Show More Entries:** select the drop-down entries to change the view to display **25** (default), **50**, **100** or **150** entries (cases).



2. **Filter Entries:** type in a filter parameter in the **Filter Records** field. The records will filter as you type. You can filter by any protest variable (B-Number, agency, due date, etc.). The filter will search all fields for any filter parameter.



Modify Columns: select the Show/hide columns button to select which columns to show.



4. **Sort Columns:** select the column headings to sort entries ascending or descending in that column.



5.0 Case Information

5.1 File a New Protest

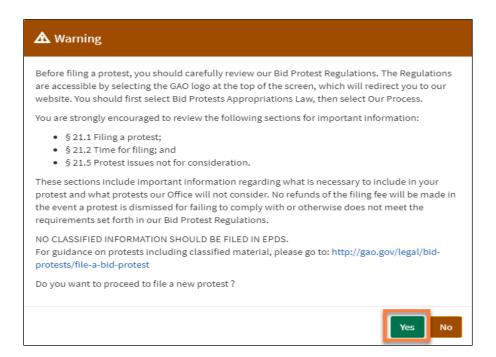
Follow the instructions below to file a **new protest**.

If you are filing a **supplemental protest**, please refer to Section <u>5.7</u>, and select 'Supplemental Protest', or 'Comments & Supplemental Protest' if appropriate as the **Type of document**.

1. From the dashboard, select File New Protest on the site navigation.



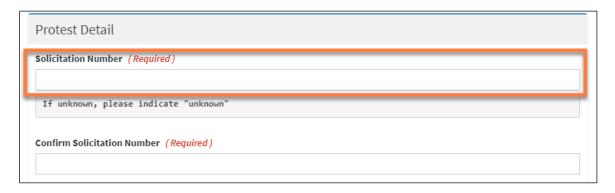
2. Read the Warning, and then select Yes on the pop-up window.



- 3. Complete all fields in the **New Protest Information** form. Additional instructions for completing individual fields follow.
- 4. Size Status: To determine the protester's size for a procurement, the filer should locate the solicitation's applicable North American Industrial Classification System (NAICS) code and consult the Small Business Administration's (SBA) size standards in Title 13, Part 121 of the Code of Federal Regulations (CFR). If the applicable size for the procurement at issue is unknown, select Large. This information is collected for statistical purposes.

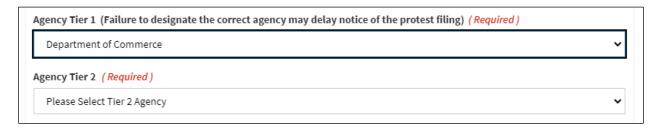


Solicitation Number: This number is found on the solicitation on which you are filing a protest.

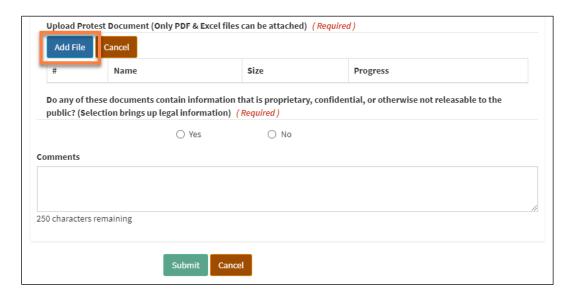


6. Agency Tier 1: Select the primary agency that issued the solicitation. This is found on the solicitation. Where the solicitation is issued by an agency or department of a primary agency, select an Agency Tier 2. For example, if the solicitation was issued by the National Oceanic & Atmospheric Administration, which is an agency of the Department of Commerce, first select Department of Commerce as the Agency Tier 1. Then a new field titled Agency Tier 2 will

appear. From that drop-down menu, select the **National Oceanic & Atmospheric Administration**.



 Upload Protest Document: Only PDF and Excel files can be attached. Select Add File.

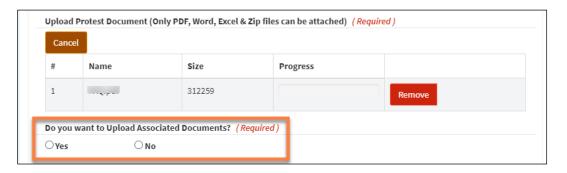


A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**.

i NOTE

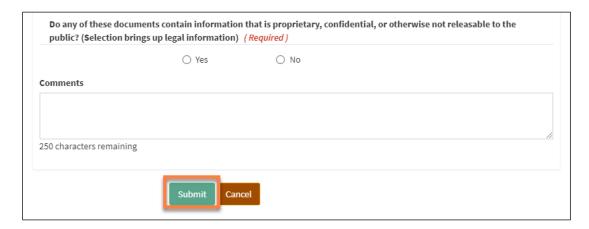
All files must be **PDF or Excel** with a maximum size of 50 MB per file. Agency users may also add **Zip** files (e.g., when filing the exhibits to the Agency Report) with a maximum size of 550 MB per file. Detailed information on specific file size limits can also be found in the **FAQ** section under the **Help** menu and Section <u>5.7</u> of this document.

8. If you need to add additional documents associated with the protest, select **Yes** for the question, **Do you want to Upload Associated Documents?**

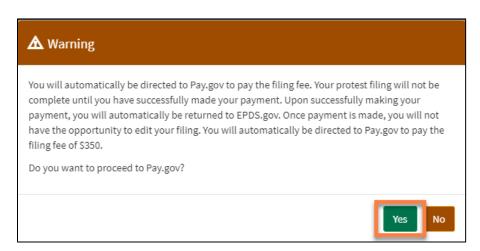


A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

- 9. If appropriate, select **Yes** for the question, **Do any of these documents contain** information that is proprietary, confidential, or otherwise not releasable to the public? Refer to Section <u>7.0</u> for more information.
- 10. Add comments to the **Comments** field if needed. Select **Submit**.



11. Select **Yes** on the **Warning** pop-up window to be directed to Pay.gov to pay the filing fee.

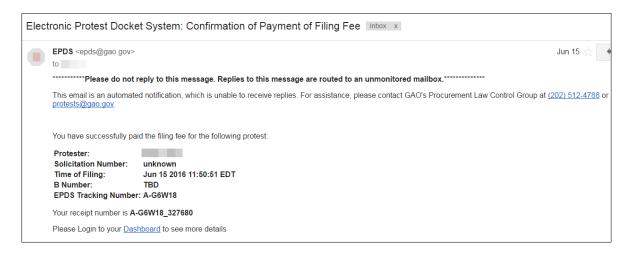


- 12. Complete the form and process for the payment method.
- 13. Once the payment is processed, the site will return you to the EPDS.
- 14. Select **OK** on the **Payment Success** pop-up window.

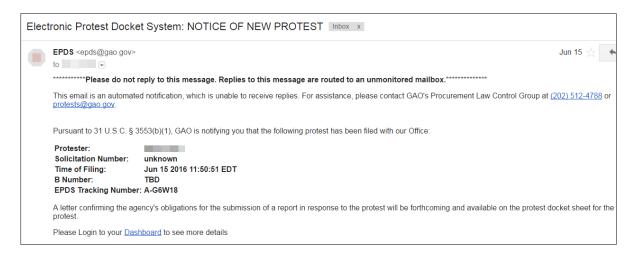
If the payment was unsuccessful after three attempts, you will be directed back to EPDS. If you believe that the unsuccessful attempts were the result of inputting incorrect information, please restart the process and file a new process (refer to Step 1). If you believe that the error is the result of a technical failure of either EPDS or Pay.gov, please refer to the EPDS instructions available at https://www.gao.gov/legal/bid-protests/file-a-bid-protest.

15. The new protest will appear in the **Active Cases/Dashboard** but **will not** have a B-Number.

16. EPDS will automatically generate two emails when a new protest is filed. First, the **filer** will receive a confirmation of receipt of payment of the filing fee email.



17. Next, the system will automatically generate an email notifying the **procuring agency** that a new protest has been filed pursuant to GAO's responsibility under 31 U.S.C. § 3553(b)(1). The filer will be copied on the email to the agency.



18. Once GAO assigns an attorney to the protest, GAO will prepare a case acknowledgement package that includes, among other information, the B-Number assigned to the case. The acknowledgement package will be available on the dashboard, and users who have not turned off email notifications for the case, will receive an email notification that GAO has created the acknowledgement package.

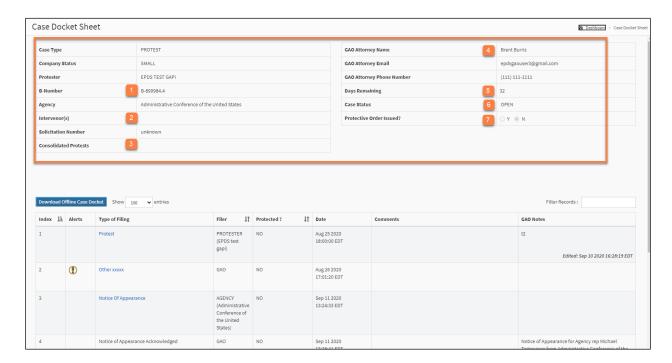
5.2 View an Active Case/Case Docket Sheet

To see an active case by viewing the **Case Docket Sheet**, select the **B-Number** link or the **EPDS Cntrl #** link.



5.3 Case Docket Sheet Overview

The top part of the **Case Docket Sheet** provides the case information. **This information cannot be edited except by GAO**. Please see the following clarification on select items in the case information section.



- B-Number: This field shows the number(s) that GAO assigns to your case. All filings in a case should reference the assigned B-Number(s).
- 2. **Intervenor(s)**: This field shows any intervenors permitted by GAO to participate in the case pursuant to 4 C.F.R. §§ 21.0(b) or 21.3(j).

- 3. Consolidated Protests: If GAO has consolidated the case with another pending case(s), this field shows the title and B-Number(s) of the other case. After cases are consolidated, a filing made in one case will automatically be filed in the joined case(s). Although a user can see and access the documents in all joined cases (subject to the terms of any applicable protective order(s)), any filings must be made in the filer's own case.
 - For example, GAO has consolidated the protests of Protester A and Protester B. **Protester A**, subject to the terms of any applicable protective order(s), can access and view the docket for **Protester B's** case. However, to file anything in the consolidated cases, **Protester A** must file the document in **Protester A's** case only.
- 4. **GAO Attorney Name**: This field shows the GAO-assigned attorney for the case.
- 5. **Days Remaining**: For cases subject to 4 C.F.R. § 21.9, this field shows the number of days remaining for GAO to issue a final decision. For all other cases, this field is inapplicable.
- Case Status: Case status will be Open or Closed. If a case has been closed for more than 60 days, filers will no longer have access to open or download files from the docket.
- 7. **Protective Order Issued?**: This field shows whether GAO has issued a protective order for the case pursuant to 4 C.F.R. § 21.4.

The bottom part of the **Case Docket Sheet** shows the records attached to this protest. Records can include documents or docket entries created by GAO. This section can be sorted by the **Index**, **Filer**, and **Protected** columns. Additionally, you can filter or search the records by using the **Filter Records** field.

5.4 Alerts

Any new records on the **Case Docket Sheet** are identified with an alert icon that will display in the **Alerts** column (refer to the following image). The Alert icon will remain visible until the new record is opened.



5.5 Opening Attachments

Records that contain attachments can be opened by selecting the link in the **Type of Filing** column; the attachments can be viewed and downloaded. If a protective order has been issued for a case, parties not admitted to the protective order **will not** be able to access documents containing protective material. Please refer to Section <u>7.5</u> for more information.



5.6 Case Docket Sheet Actions

While viewing the **Case Docket Sheet** page, there are four actions you can perform (available in the navigation menu).



- 1. Return to the dashboard to view Active Cases.
- Submit New Documents for the current case.
- 3. View all parties to the case and their respective representatives with access to the case and add secondary representatives in the **Parties** screen.
- 4. Set your **Email Preferences**.

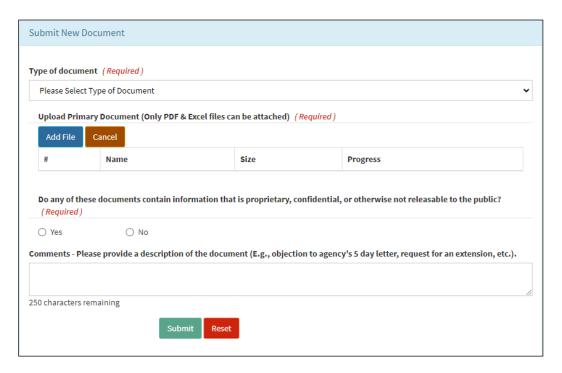
5.7 Submit New Documents

New documents submitted will be automatically attached to the currently viewed case and a new record will be entered for that case. Follow the instructions below to submit new documents.

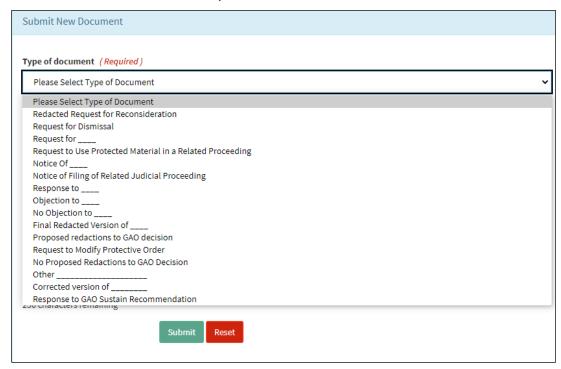
1. In the site menu, select **Submit New Documents**.



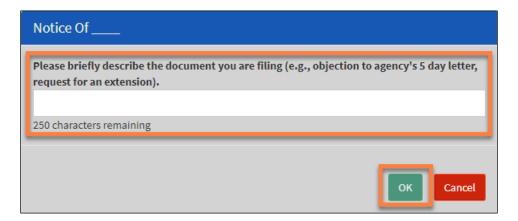
2. Complete the items on the **Submit New Documents** screen. Additional instructions for completing individual fields follow.

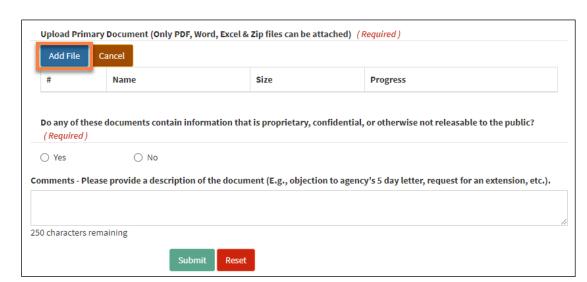


Select the Type of document from the drop-down menu. The available options
will vary depending on the type of case and the case status (open, closed,
complete). The following example displays the Type of document menu choices
for a 'Protest' case with an 'Open' status.



4. If you select a document type with an underscore (i.e., a blank), a pop-up window will ask you to fill in the blank. Type in a brief description of the document and select **OK**.





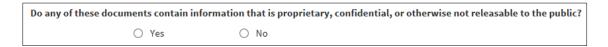
5. Select Add File under Upload Primary Document.

A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

6. Once a document is added, you can add additional documents by selecting **Yes** for the question, **Do you want to Upload Associated Documents?**



7. If appropriate, select Yes for the question, Do any of these documents contain information that is proprietary, confidential, or otherwise not releasable to the public?

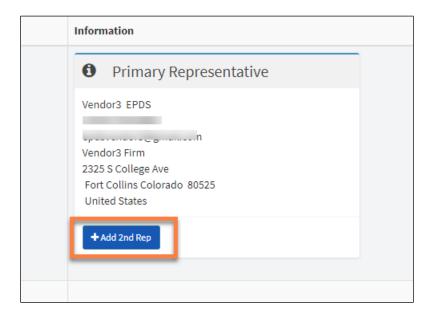


8. Add comments to the **Comments** field if needed. Select **Submit**.

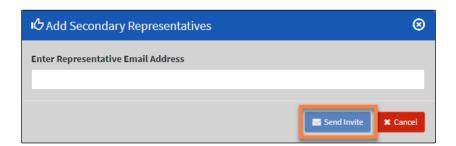
5.7.1 Parties

The **Parties** screen shows all the different parties associated with the case. Each party is allowed to have **up to four representatives** who can access or file documents in EPDS. Follow the instructions below to add a secondary representative.

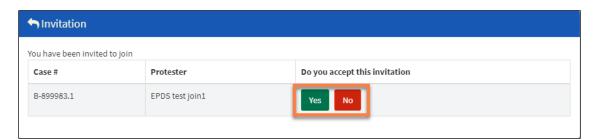
1. In the **Parties** screen, select **+ Add 2nd Rep.** in the **Primary Representative** box (this example is shown from the intervenor perspective).



2. Enter the email for the secondary representative you would like to invite to join the case and select **Send Invite**.

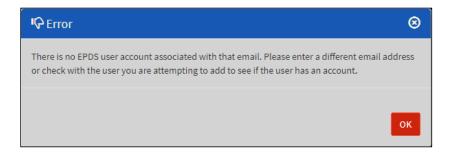


3. To invite a secondary representative to join a case, the individual must have an EPDS user account. If the individual has an EPDS user account, the system will send them an email inviting them to join the case. Upon logging into EPDS, the invite will be prompted to indicate whether they would like to join the case.



If the person selects **Yes**, they will automatically have access to the case. If the person declines, they will not have access to the case. If the person accidentally declined to join the case, the party's primary representative can send the individual another invitation by following Steps <u>1</u> and <u>2</u> above.

4. If the individual does not have an EPDS user account, a pop-up window will appear with a notification that no such user account exists. Once the individual creates a user account, they can be invited to join the case by following Steps 1 and 2 above.



 Once the secondary representative accepts the invitation to join a case, his or her information will appear on the **Parties** page in the **Secondary Representative** box.



5.8 Email Preferences

All service of filings and notices of case developments will occur by postings to the case docket sheet. When a filing or other case development occurs in EPDS, the default setting is that the system will send all parties an email notification.

EPDS <epds@gao.gov>

Electronic Protest Docket System :B-123498.2--HTG

То

********Please do not reply to this message. Replies to this message are routed to an unmonitored mailbox.*******

This email is an automated notification, which is unable to receive replies. For assistance, please contact GAO's Procurement Law Control Group at (202) 512-4788 or procurement-based-gao.gov.

New File has been submitted to your case

Docket Number: 0

Filing Date Apr 05 2016 10:47:52 EDT Docket Entry Title Supplemental Protest

Please Login to your Case Docket Sheet to see more details

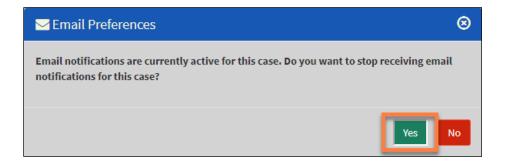
Users are strongly encouraged to keep email notifications activated for each case. Users bear sole responsibility for learning of any new filings or case developments. Users should verify that their email is not blocking or quarantining emails from epds@epds.gao.gov. If additional assistance is required, contact GAO at protests@gao.gov.

Deactivate Email Notifications

1. On the Dashboard Navigation Menu, select **Email Preferences**.



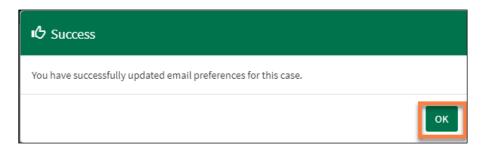
2. Select Yes on the Email Preferences pop-up window.



3. Select Ok on the Warning pop-up window.



4. Select **OK** on the **Success** pop-up window.

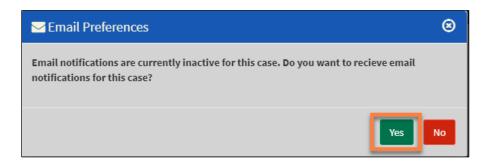


Activate Email Notifications

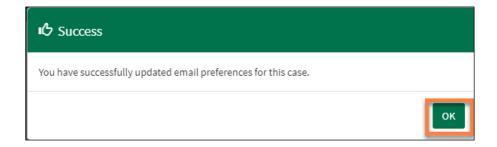
1. On the Dashboard navigation menu, select **Email Preferences**.



2. Select Yes on the Email Preferences pop-up window.



3. Select **OK** on the **Success** pop-up window.



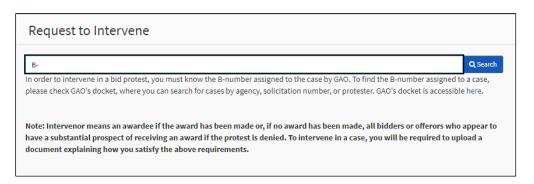
6.0 Request to Intervene

Parties can seek to intervene in a case pursuant to 4 C.F.R. § 21.0(b) or per an invitation from GAO pursuant to 4 C.F.R. § 21.3(j). **Before intervening, users must know the B-Number for the protest.** To find the B-Number, go to the GAO Bid Protests search page at: http://www.gao.gov/legal/bid-protests/search, where you can search for a case by protester, agency, and/or solicitation number. Follow the instructions below to file a request to intervene in a pending case.

 From the dashboard, select Request to Intervene on the Dashboard Navigation Menu.

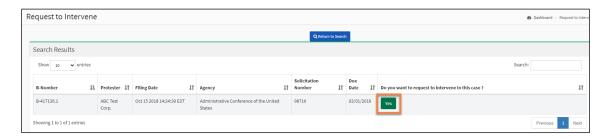


2. Enter the protest **B Number**.

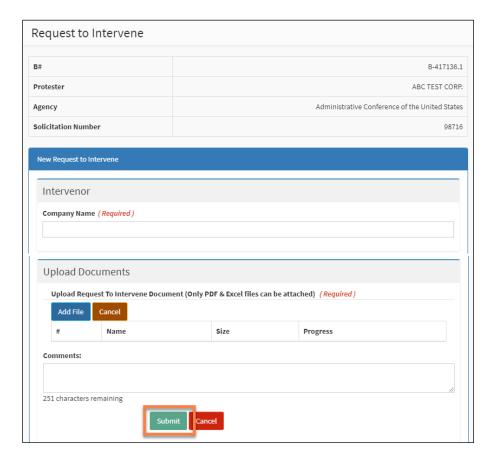


Select Search.

4. When the results load, select **Yes** for the question, **Do you want to request to intervene in this case?**



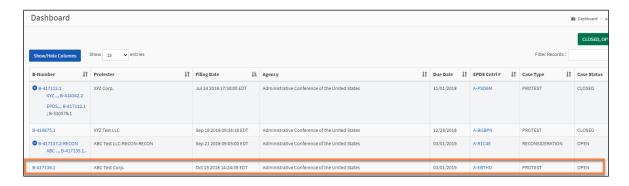
Complete the Request to Intervene form and upload any related files (only PDF and Excel files can be attached). Select Submit.



6. Select **OK** on the **Success** pop-up window.



7. The case will appear in your **Active Cases/Dashboard**. However, you **will not** be able to access the docket and associated filings and case developments until GAO approves your intervention request.

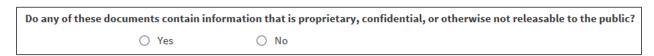


7.0 Protected Material

Often protests and associated filings and materials contain a company's proprietary or confidential data, or the agency's source-selection-sensitive information that cannot be released publicly. This guide will collectively refer to that information as 'protected material'. The following provides an overview of the EPDS features for properly marking and safeguarding protected material, as well as how to prepare redacted versions that are publicly releasable.

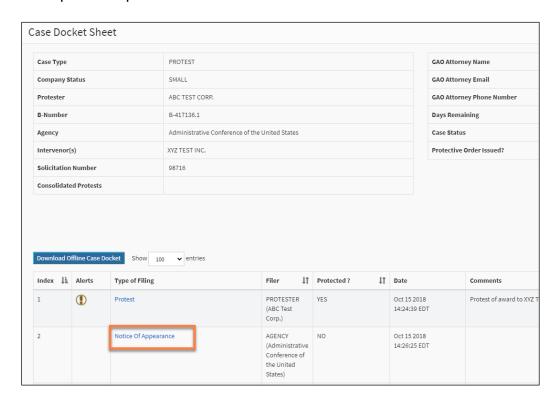
7.1 Protecting a New Case

In addition to conspicuously marking the document being filed, when filing a new protest (or other case type) and any subsequent filings in a case, EPDS will prompt the filer to answer the following question:



The filer should select **Yes** if the filing includes any information that is proprietary, confidential, or otherwise not releasable to the public. When a filer marks a document as containing information that is proprietary, confidential, or otherwise not releasable to the public, **only the party that made the filing, GAO, and authorized representatives of the agency will be able to access the filing.**

1. As shown in the example below, authorized users can access a protected filing by selecting the title in the **Type of Filing** column. The title is an **active** hyperlink that opens the protected document.



2. A user without access (such as an Intervenor), can see that a protected filing has been posted to the Docket; however, the user **cannot** open the filing because the title **is not** an active hyperlink for them.



MARNING

Because the docket will always be viewable by any party to a case, the **parties** should refrain from submitting any protected material on the docket. Rather, any protected material should be set forth in a document that is properly marked as containing protected material and uploaded to EPDS with the designation that the document contains information that is proprietary, confidential, or otherwise not releasable to the public.

As discussed in the following section, if GAO determines that it is appropriate to issue a protective order, counsel who are admitted to the protective order will also be able to access documents marked as containing information that is proprietary, confidential, or otherwise not releasable to the public on the docket.

7.2 Redacted Versions of Filings

GAO's Bid Protest Regulations require that a party submit redacted (or publicly releasable) versions of new protests that were marked as containing protected material.

For new protests, new requests for reconsideration, new requests for a recommendation of entitlement to costs, or new requests for a recommendation of reimbursement of costs, the **Submit New Documents** link from the case docket sheet will include a **Final Redacted** version in the **Type of Document** drop-down menu. The example below demonstrates how to file a redacted protest.

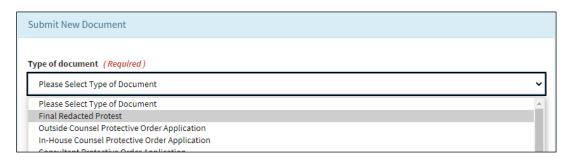
1. After filing a protest that was marked as containing information that is proprietary, confidential, or otherwise not releasable to the public, select the appropriate protest from the dashboard.



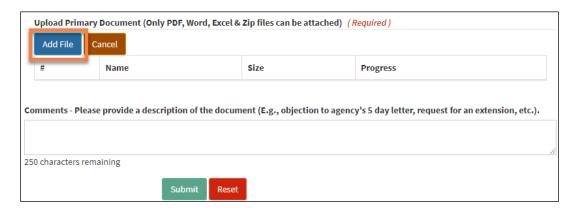
Select Submit New Documents on the Dashboard navigation menu.



3. Select Final Redacted Protest as the Type of document.

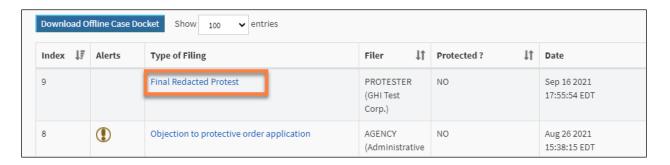


4. Select Add File under Upload Primary Document.



A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

- Once a document is added, you can add additional documents by selecting Yes for the question, Do you want to Upload Associated Documents?
- 6. Add comments to the **Comments** field if needed. Select **Submit**.
- The Final Redacted Protest is marked as not containing information that is proprietary, confidential, or otherwise not releasable to the public and will be accessible by all authorized users with access to the case.



7.3 Redacted Subsequent Versions of Filings

For all subsequent versions of filings in a case, when the parties agree to a final redacted version of a filing, follow the instructions below.

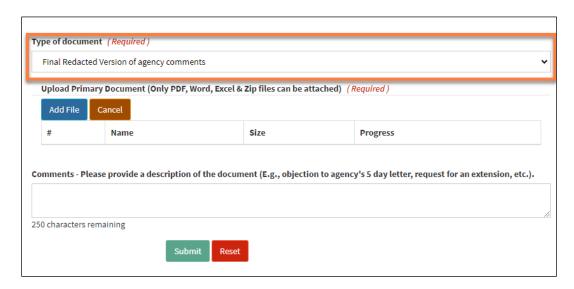


Parties should exchange proposed redacted versions of filings and correspond in good faith to prepare final agreed-to redacted versions of filings outside of EPDS. Only the final redacted version agreed to by all parties should be filed in EPDS.

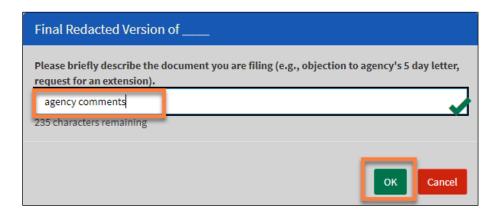
1. Select **Submit New Documents** on the Dashboard Navigation Menu.



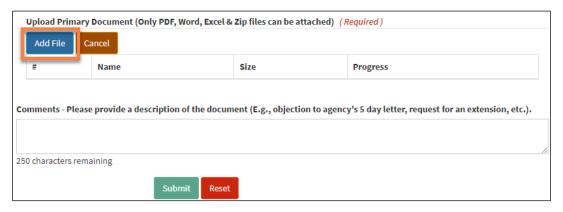
2. Select Final Redacted Version Of (blank) as the Type of document.



 In the pop-up window, provide a brief description of the document. In the example below, the final redacted version being filed is of the protester's comments. Select OK.

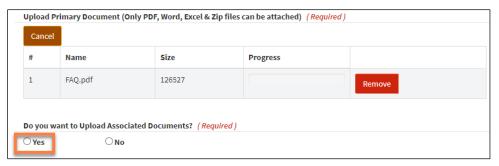


4. Select Add File under Upload Primary Document.



A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

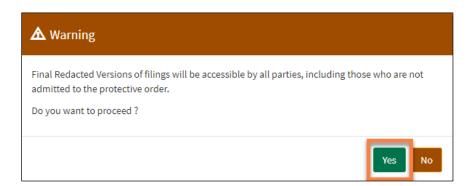
5. Once a document is added, you can add additional documents by selecting Yes for the question, Do you want to Upload Associated Documents?



6. Add comments to the Comments field if needed. Select Submit.

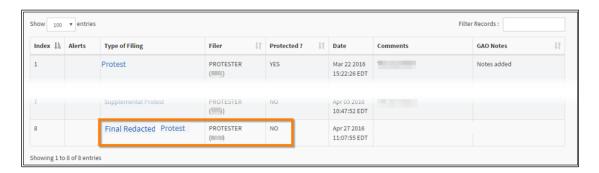


7. Read the warning and select **Yes** on the **Warning** pop-up window if the document you have uploaded is acceptable for public viewing. If you need to upload a different document instead, select **No** to return to the upload page.



8. The final redacted version of the protester's comments is marked as **not** containing information that is proprietary, confidential, or otherwise not releasable to the public.

It will now be available to be accessed by all authorized users with access to the case.



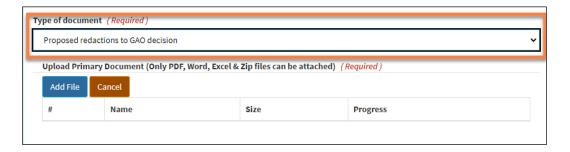
7.4 Redacted Versions of GAO's Decisions

If GAO issues a protected decision, parties with authorized access to the protected decision can submit proposed redactions.

1. Select **Submit New Documents** on the Dashboard Navigation Menu.



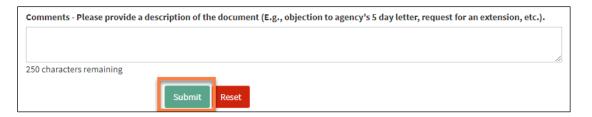
Select Proposed Redactions to GAO Decision from the Type of document dropdown menu.



3. Select Add File under Upload Primary Document.

A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

- 4. Once a document is added, you can add additional documents by selecting **Yes** for the question, **Do you want to Upload Associated Documents?**
- 5. Add comments to the **Comments** field if needed. Select **Submit**.



- All Proposed Redactions are automatically marked by the system as having proprietary information. Only appropriate parties will be able to view these documents.
- 7. GAO will evaluate the proposed redactions. GAO will either correspond further with the parties regarding their proposed redactions or will proceed to issue a Public Decision that will be accessible on the docket and available to all authorized users with access to the case.

7.5 Protective Order

GAO may, in appropriate cases, issue a protective order that will allow authorized counsel access to all materials in a case that are marked as containing protected material. For additional information regarding GAO's protective order process, please review:

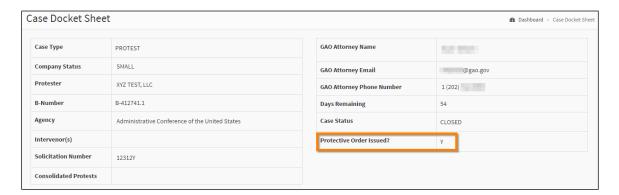
- A Descriptive Guide: https://www.gao.gov/products/gao-18-510sp
- Guide to GAO Protective Orders: https://www.gao.gov/products/gao-19-613sp

These guides can also be accessed at https://www.gao.gov/legal/bid-protests/reference-materials.

1. The default setting in EPDS is that a case **will not** have a protective order. As shown on the docket, the case below does not have a protective order.



2. When GAO issues an acknowledgement package with a protective order or a notice of protective order, the protective order will be available for download on the docket. Also, the protective order issued field on the docket will change to Y.

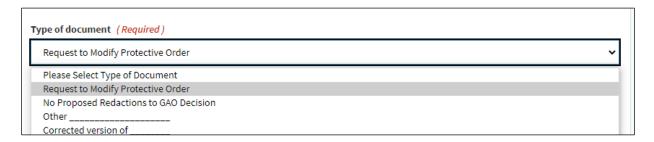


7.5.1 Submitting an Application for Admission

- 1. Follow the instructions below to submit a protective order application(s):
- From the Docket for a case, select Submit New Documents.



On the Submit New Document screen, select the drop-down arrow for Type of document, and select the appropriate protective order option.

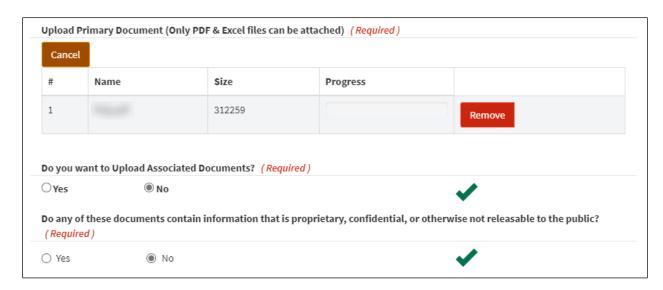


4. Under Upload Primary Document, select Add File.



A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

5. Once a document is added, you can add additional documents by selecting **Yes** for the question, **Do you want to Upload Associated Documents?**



6. Add comments to the **Comments** field if needed. Select **Submit**.



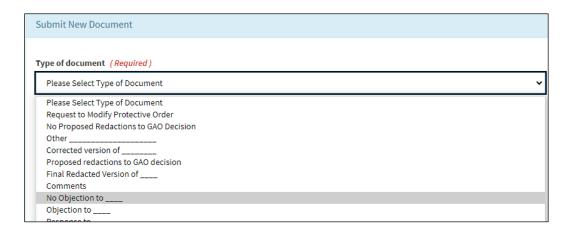
7.5.2 Agree to a Protective Order Admission

Once a party's representative(s) submits his or her protective order application(s), the other parties will receive an email that an application has been submitted and they should indicate on the case docket sheet whether they have any objections. If the party has no objections, they should submit a document according to the following instructions.

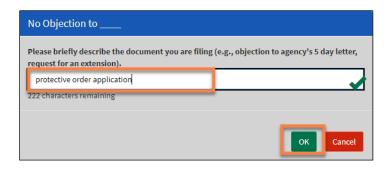
 While on the Docket, select Submit New Documents on the Dashboard navigation menu.



On the Submit New Document screen, select the drop-down arrow for Type of document, and select No Objection to (blank).



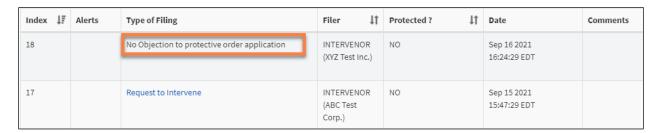
3. In the pop-up window, type protective order application, and select OK.



4. Add comments to the Comments field if needed. Select Submit.



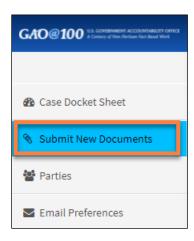
5. The party's non-objection will appear on the docket.



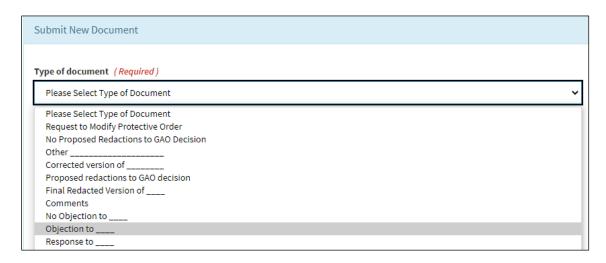
7.5.3 Objection to a Protective Order Application

If a party has an objection to a pending application for admission to the protective order, they should submit a document according to the following instructions.

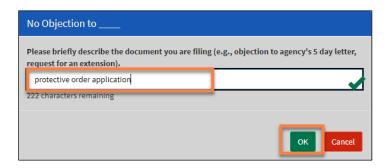
 While on the Docket, select Submit New Documents on the Dashboard navigation menu.



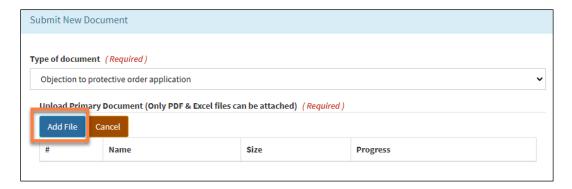
2. On the **Submit New Document** screen, select the drop-down arrow for **Type of document**, and select **Objection to (blank)**.



3. In the pop-up window, type protective order application, and select OK.

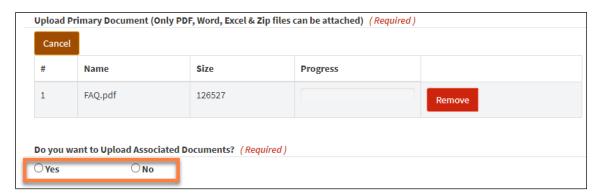


4. Under Upload Primary Document, select Add File.



A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

5. Once a document is added, you can add additional documents by selecting Yes for the question, Do you want to Upload Associated Documents?



6. If appropriate, select Yes for the question Do any of these documents contain information that is proprietary, confidential, or otherwise not releasable to the public?



7. Add comments to the **Comments** field if needed. Select **Submit**.



8. The party's objection will appear on the docket.



7.5.4 Admission to a Protective Order

GAO must approve the request to admit a party's representative(s) to a protective order. Once a party's representative(s) has access to the protective order, that representative(s) will have access to all documents on the docket, including documents marked as containing information that is proprietary, confidential, or otherwise not subject to public release.



EPDS only allows up to **four** representatives for a party with the ability to upload or download filings. Additional representatives, however, may be admitted to the protective order and subsequently have access to protected material.

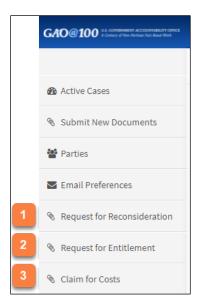
7.5.5 Revocation of Access

GAO may, in appropriate circumstances, revoke a party's access to the protective order. In such cases, the user will no longer have access to documents marked as containing information that is proprietary, confidential, or otherwise not subject to public release.

GAO has created an additional precaution to limit the potential inadvertent disclosure of protected materials to users not admitted to the protective order. Those users not admitted to the protective order will not be able to access documents (other than certain administrative materials issued by GAO or documents submitted by the parties that, by their nature, do not include protected material (e.g., protective order applications)) regardless of whether they are marked as containing information that is proprietary, confidential, or otherwise not subject to public release. Rather, **it is the filer's responsibility to prepare and file a final redaction version of all filings.** Refer to Section 7.2.

8.0 Closed Case Actions

After a case is closed, the navigation options in the **Case Docket Sheet** change and include additional options.



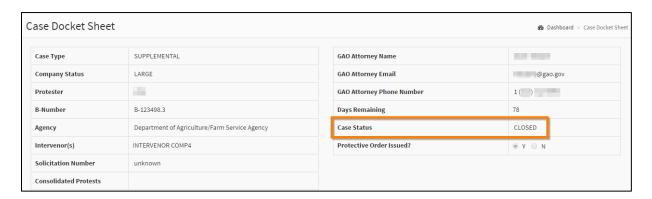
These new menu items include:

- 1. File a Request for Reconsideration
- 2. File an Entitlement Request
- 3. File a Request for Reimbursement of Costs

The following sections provide additional details on these options.

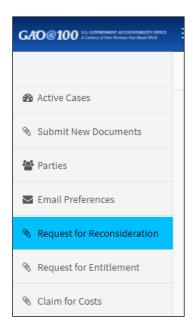
8.1 File a Request for Reconsideration

When GAO issues a decision on a case, parties who have not disabled notifications will be notified by email of the decision. Additionally, a case status of **Closed** is displayed in the **Case Status** column of the dashboard and the case docket sheet.

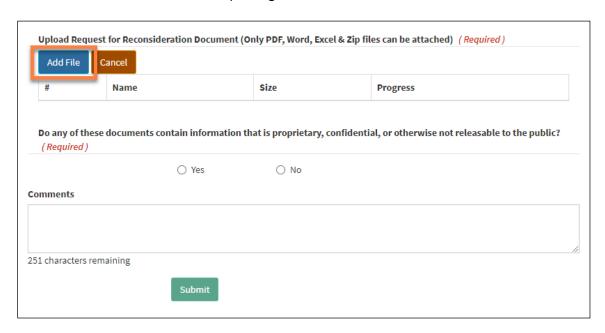


Follow these instructions to file a request for reconsideration.

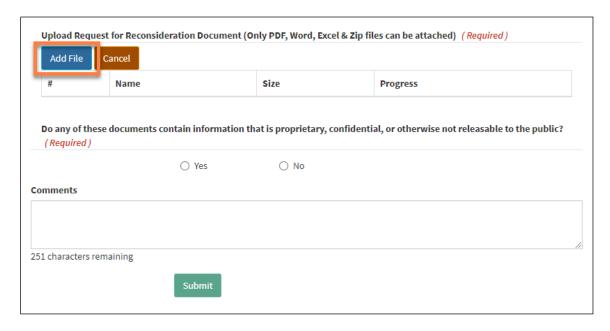
1. To file a request, select Request for Reconsideration.



2. Complete the fields on the **Request for Reconsideration** document screen. Additional instructions for completing individual fields follow.

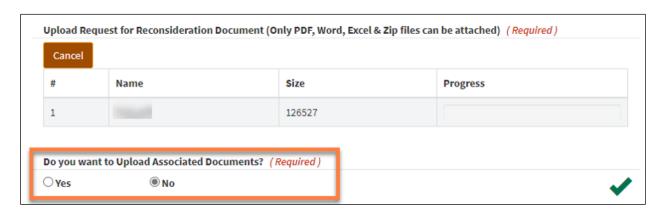


3. Select Add File under Upload Request for Reconsideration Document.



A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step $\underline{7}$ in Section $\underline{5.1}$ of this document.

4. Once a document is added, indicate whether additional documents will be loaded by selecting Yes or No for the question, Do you want to Upload Associated Documents?



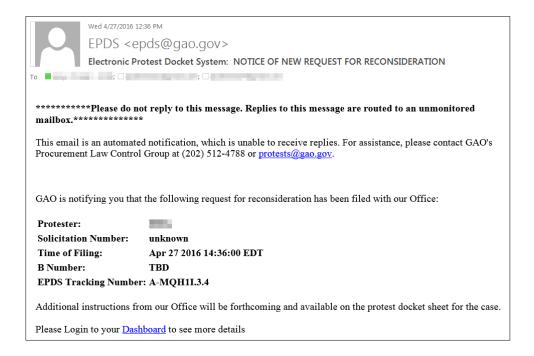
- 5. If appropriate, select Yes for the question, Do any of these documents contain information that is proprietary, confidential, or otherwise not releasable to the public?
- 6. Add comments to the **Comments** field if needed. Select **Submit**.



7. The new request for reconsideration will appear in the **Dashboard**.



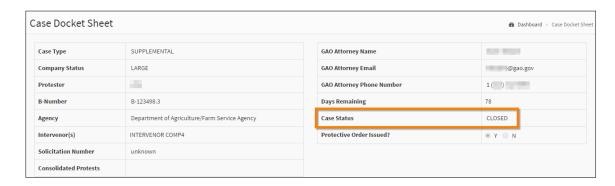
8. The system will automatically generate an email notifying the procuring agency that a new request for reconsideration has been filed. The filer will be copied on the email to the agency.



9. Once GAO assigns an attorney to the request for reconsideration, GAO will prepare a case acknowledgement package that includes, among other information, the B-Number assigned to the case. The acknowledgement package will be available on the docket, and users who have not turned off email notifications for the case will receive an email notification that GAO has posted the acknowledgement package.

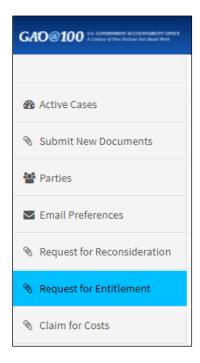
8.2 File an Entitlement Request

When GAO issues a decision on a case, parties who have not disabled notifications will be notified by email of the decision. Additionally, a case status of **Closed** is displayed in the Case Status column of the dashboard and the upper right corner of the case docket sheet.

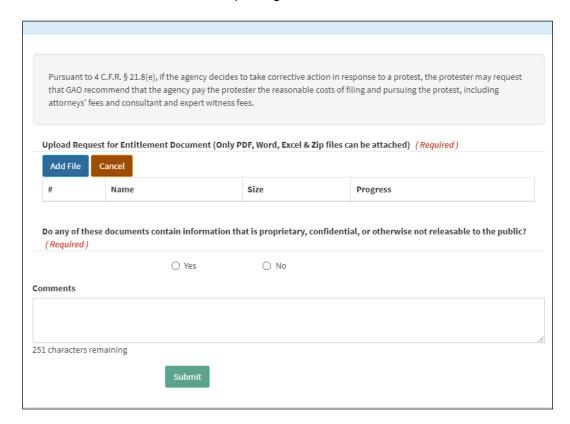


Follow these instructions to file a request for a recommendation of entitlement to costs.

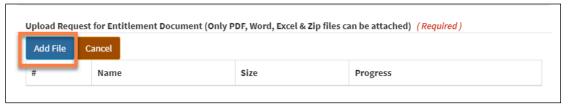
1. Select Request for Entitlement on the Case Docket menu.



2. Complete the fields on the **Request for Entitlement** document screen. Additional instructions for completing individual fields follow.



3. Select Add File under Upload Request for Entitlement.



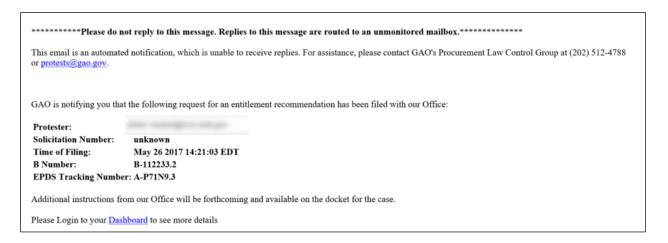
A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

- 4. Once a document is added, you can add additional documents by selecting Yes for the question, Do you want to Upload Associated Documents?
- 5. If appropriate, select Yes for the question, Do any of these documents contain information that is proprietary, confidential, or otherwise not releasable to the public?

- 6. Add comments to the **Comments** field if needed. Select **Submit**.
- 7. The new request for entitlement will appear in the Dashboard, with an assigned **B-Number**.



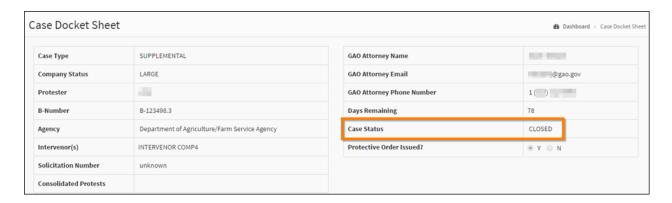
8. The system will automatically generate an email notifying the procuring agency that a new request for entitlement has been filed. The filer will be copied on the email to the agency.



9. Once GAO assigns an attorney to the request for entitlement, a case acknowledgement package will be prepared by GAO that includes, among other information, the B-Number assigned to the case. The acknowledgement package will be available on the docket, and users who have not turned off email notifications for the case will receive an email notification that the acknowledgement package has been created by GAO.

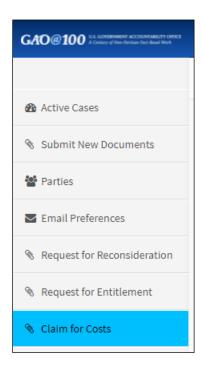
8.3 File a Request for Reimbursement of Costs

When GAO issues a decision on a case, parties who have not disabled notifications will be notified by email of the decision. Additionally, a case status of Closed is displayed in the Case Status column of the dashboard and the upper right corner of the case docket sheet.

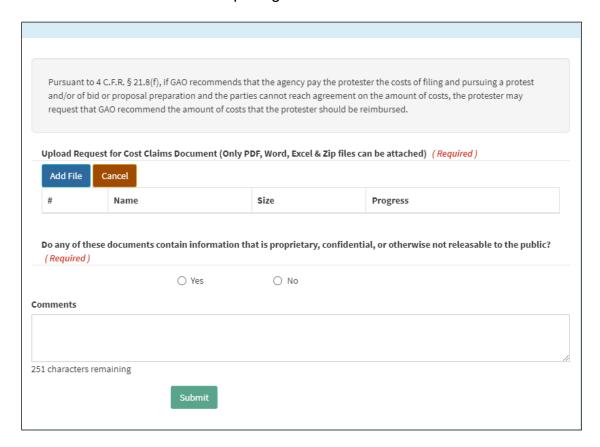


Follow these instructions to file a claim for costs.

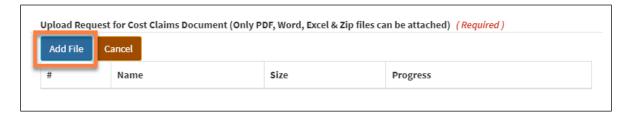
1. Select Claim for Costs on the Case Docket menu.



2. Complete the items on the **Request for Cost Claims Documents** screen. Additional instructions for completing individual fields follow.



3. Select Add File under Upload Request for Cost Claims Document.



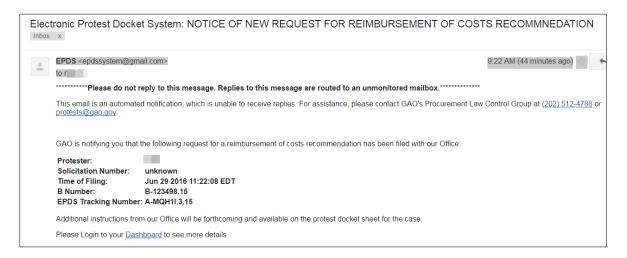
A pop-up window will appear. Locate the appropriate file on your computer, select it, and select **Open**. For detailed information on specific file size limits, please refer to the **FAQ** section under the **Help** menu and Step <u>7</u> in Section <u>5.1</u> of this document.

4. Once a document is added, you can add additional documents by selecting Yes for the question, Do you want to Upload Associated Documents?

- 5. If appropriate, select Yes for the question, Do any of these documents contain information that is proprietary, confidential, or otherwise not releasable to the public?
- 6. Add comments to the Comments field if needed. Select Submit.
- 7. The new claim for costs will appear in the **Active Cases/Dashboard**, with an assigned **B-Number**.



8. In addition, the system will automatically generate an email notifying the procuring agency that a new claim for costs has been filed. The filer will be copied on the email to the agency.

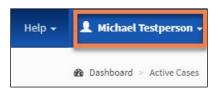


9. Once GAO assigns an attorney to the claim for costs, a case acknowledgement package will be prepared by GAO that includes, among other information, the B-Number assigned to the case. The acknowledgement package will be available on the docket, and users who have not turned off email notifications for the case will receive an email notification that GAO has created the acknowledgement package.

9.0 Manage User Profile

Follow these instructions to edit your user **Profile**. You can edit most of your user information, **except for your email address**.

1. Select your name displayed in the upper right corner of the window.



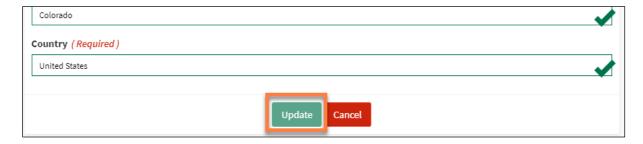
2. Select Manage User Profile.



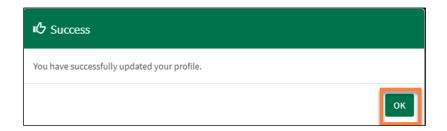
3. The Profile page will display. Select Edit.



4. Update your information. Select **Update**.



5. Select **OK** on the **Success** pop-up window.

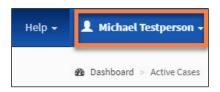


10.0 Manage Password

10.1 Change Password

Follow these instructions to perform the following actions that can be accessed from your Profile page: edit your Profile, Change Password, and Change Security Questions. You can edit most of your user information, except for your email address.

1. Select your name in the upper right corner of the window.



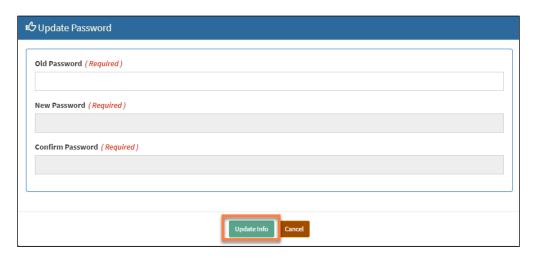
2. Select Manage User Profile.



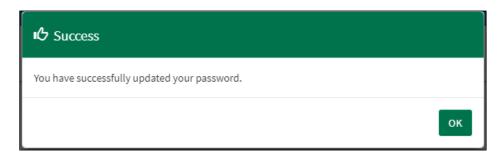
3. Select Change Password on the profile navigation menu.



- 4. Enter your current password, then your new password. Passwords must be between 12 and 24 characters in length, and contain **one character from each of the following four categories**:
 - English uppercase characters (A to Z)
 - English lowercase characters (a to z)
 - Base 10 digits (0 to 9)
 - Special characters (For example, #, \$, and ^)
- 5. Confirm your password in the next field and select **Update Info**.



6. Select **OK** on the **Success** pop-up window.



10.2 Reset Password

If you forget your password, you can reset your password using the following instructions:

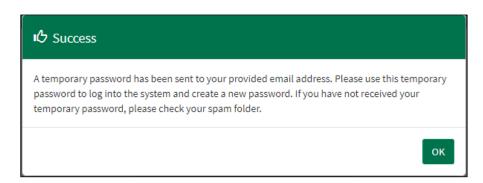
1. On the EPDS login page, select the I forgot my password link.



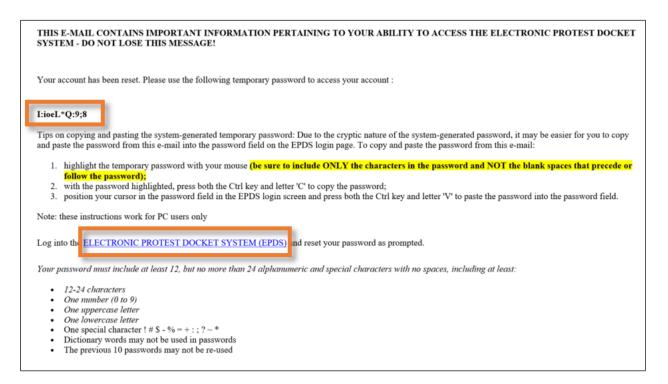
2. In the pop-up window, enter the email address associated with your EPDS account, and select **OK**.



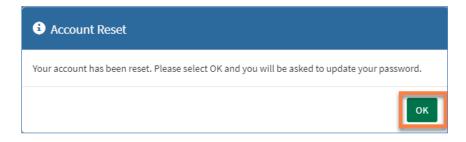
3. Select **OK** on the Success pop-up window.



4. You will receive an email with a temporary password and instructions for resetting your password. Copy the temporary password and select the link in the email to update your password.

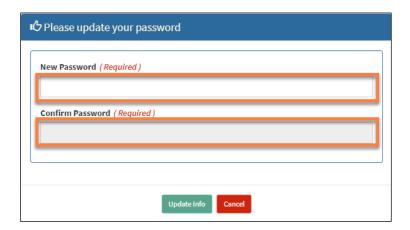


- 5. Follow the login steps as in Section 2.3, using your temporary password, which you copied in Step 4 above.
- 6. Select OK on the **Account Reset** pop-up window.

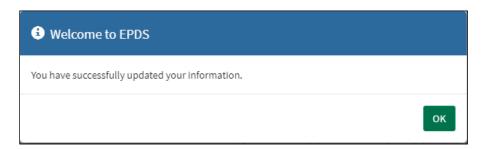


- 7. Enter your new password. Passwords must be between 12 and 24 characters in length and contain **one character from each of the following four categories**:
 - a. English uppercase characters (A to Z)
 - b. English lowercase characters (a to z)
 - c. Base 10 digits (0 to 9)
 - d. Special characters (For example, #, \$, and ^)

8. Confirm your new password in the next field and select **Update Info**.

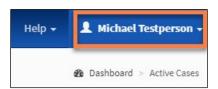


9. Select **OK** on the **Welcome to EPDS** success pop-up window.



11.0 Change Security Questions

1. Select your name displayed in the upper right corner of the window.



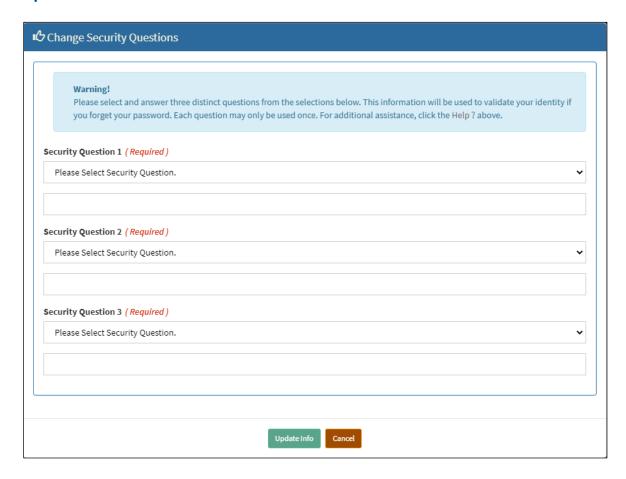
2. Select Manager User Profile.



3. Select Change Security Questions on the navigation menu.



Select and complete three distinct security questions. If you only want to change one or two items, you can re-enter some of the questions you used previously. Select **Update Info** to finish.



12.0 System Unavailability

GAO will endeavor to maintain the availability of EPDS during normal business hours, which are Monday through Friday, 8:00 a.m. to 5:30 p.m. Eastern Time, excluding Federal holidays or when GAO's Headquarters are otherwise closed. In the event that a filer is unable to file a document in EPDS due to a technical failure of EPDS during normal business hours, please refer to the EPDS instructions available at https://www.gao.gov/legal/bid-protests/file-a-bid-protest. If a filer is unable to file a document in EPDS during a period other than normal business hours, the filer should attempt to file its document during the next period of normal business hours.

Acronyms

Term	Definition
CFR	Code of Federal Regulations
EPDS	Electronic Protest Docketing System
FAQ	Frequently Asked Question
GAO	U.S. Government Accountability Office
GSA	U.S. General Services Administration
МВ	Megabyte
NAICS	North American Industrial Classification System
PDF	Portable Document Format
SBA	Small Business Administration
U.S.	United States

References

GAO EPDS: https://epds.gao.gov

EPDS File a Bid Protest instructions: https://www.gao.gov/legal/bid-protests/file-a-bid-protest

Bid Protests & Appropriations Law/Protest Process: http://www.gao.gov/legal

GAO Descriptive Guide: https://www.gao.gov/products/gao-18-510sp

Guide to GAO Protective Orders: https://www.gao.gov/products/gao-19-613sp

GAO Reference Materials: https://www.gao.gov/legal/bid-protests/reference-materials