NUCLEAR SUPPLY CHAIN

DOE Should Assess Circumstances for Using Enhanced Procurement Authority to Manage Risk

What GAO Found

As of May 2016, the Secretary of Energy had not used the enhanced procurement authority, and the Department of Energy (DOE) had not developed processes for using the authority, as it had not fully assessed the circumstances under which the authority might be useful. To use the authority, the Secretary must be made aware of a supply chain risk by officials from DOE or its semiautonomous National Nuclear Security Administration (NNSA). Once aware of a risk, the Secretary must make a written determination that using the authority is necessary to protect national security and that less restrictive measures are not reasonably available to reduce the supply chain risk, among other things. However, DOE has not developed specific processes to collect information to provide to the Secretary for making the determination. DOE officials said that they expect instances under which the authority would be useful to be infrequent, but DOE has not conducted an assessment to confirm that view. NNSA officials said that it is unlikely that management and operating (M&O) contractors who operate NNSA’s sites and are generally responsible for procuring parts for nuclear weapons and related systems, would need to request that the Secretary use the authority. NNSA officials and M&O contractor representatives told GAO that, as nonfederal entities, M&O contractors are generally not required to disclose security-related reasons to explain why a particular supplier was not selected. Additionally, DOE officials stated that mechanisms exist within the Federal Acquisition Regulation for federal entities to reject suppliers that pose a supply chain risk. Some DOE officials identified circumstances under which the authority could be useful, but DOE has not fully assessed these or other circumstances under which using the authority would help it manage supply chain risk. Under federal standards for internal control, management should periodically review policies, procedures, and related control activities for relevance and effectiveness. Without assessing the circumstances under which the authority could be useful, DOE will have difficulty determining its relevance and, if necessary, developing processes for using it. As a result, DOE may miss opportunities to use the authority to manage supply chain risks.

DOE has not examined whether adequate resources are in place for using the enhanced procurement authority. DOE officials stated that there were some resources in place, such as information and trained personnel, that could be important in using the authority. However, DOE has not examined whether these resources were adequate, consistent with federal standards for internal control. DOE officials and M&O contractors expressed a range of opinions about whether the resources in place were adequate to support using the authority if needed. For example, while officials in DOE’s Office of the Chief Information Officer said that they did not anticipate a need for more resources, some M&O contractor representatives said they might need more trained personnel. However, M&O contractor representatives stated that they could not assess the need without a requirement to do so in their M&O contracts and that DOE had not established such requirements. Examining whether adequate resources are in place, consistent with internal control standards, can help provide assurance that resources are available to support using the authority in accordance with any processes that DOE develops.

Why GAO Did This Study

DOE, through NNSA, is responsible for ensuring the safety and reliability of the nation’s nuclear weapons stockpile, among other nuclear weapons-related activities. According to NNSA, the trend toward a non-domestic supply chain for components of nuclear weapons and related systems may pose risks to these weapons and systems. The National Defense Authorization Act for Fiscal Year 2014 provides the Secretary of Energy with an enhanced procurement authority, which may be used to exclude a supplier that poses a supply chain risk from a contract or subcontract, and limit disclosing the reason for the exclusion to the supplier.

The act includes a provision for GAO to report annually on DOE’s use of the enhanced procurement authority. This report assesses the extent to which DOE has (1) used and developed processes for using the authority, and (2) examined whether adequate resources are in place for using the authority. GAO reviewed DOE and NNSA documents, interviewed DOE and NNSA officials, and interviewed M&O contractor representatives for seven NNSA sites—selected based on their NNSA management and activities.

What GAO Recommends

GAO recommends that DOE assess the circumstances that might warrant using the enhanced procurement authority and take additional actions based on the results, such as developing processes to use the authority, if needed, and examining whether resources for doing so are adequate. DOE concurred with the recommendation.

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August 2016

United States Government Accountability Office