Report to the Congress

Decemira 1988

# FINANCIAL AUDIT

National Credit Union Administration's FY 1987 and 1986 Financial Statements



-AO-4AEMD-89-18

# GAO

United States General Accounting Office Washington, D.C. 20548

Comptroller General of the United States

B-202052

December 21, 1988

To the President of the Senate and the Speaker of the House of Representatives

This report presents the results of our review of the independent certified public accountant's audits of the financial statements of the National Credit Union Administration's Operating and Share Insurance funds and its Central Liquidity Facility for the periods ending September 30, 1987 and 1986. In the auditor's opinion, the statements of the National Credit Union Administration's Operating and Share Insurance funds and the Central Liquidity Facility are fairly presented. The independent auditor's reports on the Administration's internal accounting controls and on its compliance with laws and regulations are also provided.

The Federal Credit Union Act of 1934, as amended, (12 U.S.C. 1751 et seq.) established the National Credit Union Administration as an independent agency of the executive branch. The Administration regulates and insures federally chartered credit unions and insures statechartered credit unions which apply and qualify for insurance. To accomplish this, it administers the three funds which provide support services to all federally insured credit unions: the Operating and Share Insurance funds and the Central Liquidity Facility. The Operating Fund is a revolving fund that provides administrative services to the credit union system. The Share Insurance Fund is a revolving fund created to insure member accounts in all federal credit unions and qualifying state credit unions. The Central Liquidity Facility is a mixed-ownership government corporation established to meet the cash flow needs of member credit unions. Additional information on the organization and purpose of the funds and the Central Liquidity Facility is provided in the notes to the financial statements, which are included in this report.

The Administration contracted with an independent certified public accounting firm, Price Waterhouse, to perform, in accordance with generally accepted government auditing standards, financial and compliance audits of the fiscal year 1987 and 1986 financial statements of the National Credit Union Administration's Operating and Share Insurance funds and its Central Liquidity Facility. Our reviews of the audits were made under provisions of the Federal Credit Union Act of 1934 (12 U.S.C. 1752a(f), 1789(b) (2), and 1795h), which authorize us to audit the Administration's financial transactions consistent with the principles and procedures applicable to commercial corporate transactions. To fulfill our audit responsibilities, avoid duplication and unnecessary expense, and make the most efficient use of our resources, we reviewed the independent auditor's work and reports.

We conducted our review of the auditor's work in accordance with generally accepted government auditing standards. To determine the reasonableness of the auditor's work and the extent to which we could rely on it, we

- reviewed the auditor's approach and planning of the audit;
- evaluated the qualifications and independence of the audit staff;
- reviewed the financial statements and auditor's reports to evaluate compliance with generally accepted accounting principles and generally accepted government auditing standards; and
- reviewed the auditor's working papers to determine (1) the nature, timing, and extent of audit work performed, (2) the extent of the audit quality control methods the auditor used, (3) whether a study and evaluation was conducted of the entity's internal accounting controls, (4) whether the auditor tested transactions for compliance with applicable laws and regulations, and (5) whether the evidence in the working papers supported the auditor's opinion on the financial statements and internal accounting controls and compliance reports.

In the opinion of Price Waterhouse, the financial statements of the National Credit Union Administration's Operating and Share Insurance funds and its Central Liquidity Facility present fairly their financial positions as of September 30, 1987 and 1986, and the results of their operations and changes in financial position for the years then ended, in conformity with generally accepted accounting principles. Also, Price Waterhouse's reports to the Administration on internal accounting controls and on compliance with laws and regulations did not disclose any material internal control weaknesses or noncompliance with laws and regulations.

During our review, we found nothing to indicate that Price Waterhouse's opinions on the fiscal year 1987 and 1986 financial statements of the National Credit Union Administration's Operating and Share Insurance funds and the Central Liquidity Facility are inappropriate or cannot be relied on. Nor did we find anything to indicate that the auditor's reports on internal accounting controls and on compliance with laws and regulations are inappropriate or cannot be relied on.

We believe that the financial statements, together with Price Waterhouse's opinions and our review of that work, provide the Congress with a dependable basis for overseeing the financial position of the National Credit Union Administration's Operating and Share Insurance funds and its Central Liquidity Facility. This report presents the financial statements and the auditor's opinions thereon.

We are sending copies of this report to the Director of the Office of Management and Budget, the Secretary of the Treasury, and the Chairman of the National Credit Union Administration.

Charles A. Bowsher Comptroller General of the United States

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GAO/AFMD-89-13 National Credit Union Administration

## **Auditor's Opinion** 1801 K Street N. A. Washington, OC., BUCH Telephone 202 296 0800 Price Waterhouse November 13, 1987 Board of Directors National Credit Union Administration In our opinion, the accompanying balance sheets and the related statements of revenue, expenses and changes in fund balance and of changes in financial position present fairly the financial position of the National Credit Union Administration-Operating Fund at September 30, 1987 and 1986, and the results of its operations and the changes in its financial position for the years then ended, in conformity with generally accepted accounting principles consistently applied during the period subsequent to the change, with which we concur, in the method of accounting for operating fee revenues made as of October 1, 1985, as described in Note B to the financial statements. Our examinations of these statements were made in accordance with generally accepted auditing standards and the standards for financial and compliance audits contained in the Standards for Audit of Governmental Organizations, Programs, Activities and Functions, issued by the U.S. Comptroller General in 1981, and accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances. Price Waterhouse

#### Auditor's Report on Internal Accounting Controls





#### Auditor's Report on Compliance With Laws and Regulations



### **Balance Sheets**

	September 30,		
	<u>1987</u>	1986	
Assets			
Cash	\$ 14,930	\$ 5,450	
Investments (Note B and C)	3,224,282	5,965,000	
Due from National Credit Union Admir stration - Share Insurance Fund (1		929,350	
Employee advances	575,659	163,656	
Other accounts receivable	89,677	100,876	
Prepaid expenses	129,797	120,244	
Furniture and equipment, net of accu	1mu-	,	
lated depreciation of \$3,400,755 a \$2,702,088	ind 5,014,693	588,144	
Leasehold improvements, net of accur		200,144	
amortization of \$13,116	218,459		
Total assets	\$11,746,396	\$7,872,720	
Liabilities and Fund Balance			
Accounts payable	\$ 3,083,596	\$1,354,267	
Accrued wages and benefits	1,463,814	1,097,665	
Accrued annual leave	2,238,160	1,915,846	
Accrued employee travel	964,040	317,010	
Total liebilities	7,749,610	4,684,788	
Fund balance:			
Available for operations	(610,715)	2,599,788	
Invested in fixed assets, net	4,607,501	588,144	
Total fund balance	3,996,786	3,187,932	
Total liabilities and fund			
balance	\$11,746,396	\$7,872,720	

#### Statements of Revenue, Expenses, and Changes in Fund Balance

	Year ended September 30,		
	<u>1987</u>	<u>1986</u>	
levenue			
Operating fee revenue	\$21,162,842	\$16,934,295	
Investment income	755,853	725,005	
Miscellaneous income	269,768	345,625	
Total revenue	22,188,463	18,004,925	
Expenses			
Employee wages and benefits	14,070,751	11,653,342	
Travel expense	2,894,044	1,852,982	
Rent, communications, and utilities	1,833,043	1,775,370	
Contracted services	867,486	749,388	
Other administrative	1,714,285	976,823	
Total administrative expenses	21,379,609	17,007,905	
Excess of revenue before cumulative effect of change			
in accounting principle	808,854	997,020	
Cumulative effect on prior years of			
changing to a different revenue recognition policy (Note B)		3,510,501	
Excess of revenue	808,854	4,507,521	
		.,,	
Fund balance (deficit) at beginning of year	3,187,932	(1,319,589	
Fund balance at end of year	\$ 3,996,786	\$ 3,187,932	

#### Statements of Changes in Financial Position

	Year ended September 30,		
	1987	1986	
ash and investments were provided by:			
Operations:			
Excess of revenue	\$ 808,854	\$ 4,507,521	
Items not affecting cash:			
Depreciation and amortization	784,493	337,729	
Loss on disposition of fixed assets	3,727		
Decrease (increase) in:			
Other accounts receivable	11,199	18,723	
Due from NCUA-Insurance Fund	(1,549,549)	(579,424)	
Prepaid expenses	(9,553)	4,102	
Increase (decrease) in:		•	
Accounts payable	1,729,329	844,694	
Accrued wages and benefits	366,149	272,577	
Accrued annual leave	322,314	338,680	
Accrued employee travel	647,030	131,190	
Deferred operating revenue		(3,510,501)	
		<u> </u>	
Cash and investments provided by			
operations	3,113,993	2,365,291	
ash and investments were used for:			
Purchases of furniture and equipment			
and leasehold improvements	5,433,228	102,385	
	412,003	140,700	
Employee advances	412,003		
Total uses of cash and			
investments	5,845,231	243,085	
Decrease) increase in cash and investments	(2,731,238)	2,122,206	
ash and investments - beginning of year	5,970,450	3,848,244	
Cash and investments - end of year	\$ 3,239,212	\$ 5,970,450	
Composed of:	6 3/ 630	¢ E / E A	
Cash	\$ 14,930	\$ 5,450	
Investments	3,224,282	5,965,000	
Total cash and investments	\$ 3,239,212	\$ 5,970,450	
rocar cash and rhycochements		+ 2,770,790	

#### Notes to Financial Statements

#### SEPTEMBER 30, 1987

#### Note A - Organization and Purpose

The National Credit Union Administration - Operating Fund (the Fund) was created by the Federal Credit Union Act of 1934. The Fund was established as a revolving fund in the United States Treasury under the management of the National Credit Union Administration Board for the purpose of providing administration and service to the Federal Credit Union System.

#### Note B - Significant Accounting Policies

Investments

The Federal Credit Union Act permits the Fund to make investments in United States Government securities or securities guaranteed as to both principal and interest by the United States Government. Investments are stated at cost adjusted for amortization of premium and accretion of discount.

#### Depreciation and Amortization

Furniture and equipment and leasehold improvements are recorded at cost. Depreciation and amortization are computed by the straightline method over the estimated useful lives of furniture and equipment and the shorter of the estimated useful life or lease term for leasehold improvements.

#### Deferred Operating Fee Revenue

The Fund assesses each federally chartered credit union an annual fee based on the credit union's asset base as of the preceding June 30. The fee is designed to cover the costs of providing administration and service to the Federal Credit Union System. Prior to fiscal year 1986, fees were recognized as revenue ratably during the calendar year in which they were assessed. Fees assessed but not yet recognized as revenue were classified as deferred revenue.

In fiscal year 1986, the Fund changed the manner in which it accounts for operating fee revenue. Operating fees are now recognized on a fiscal year (as opposed to calendar year) basis. This change was made in order to better match the recognition of such fees with the annual budgeted fiscal year expenditure upon which such fees are based.

The effect in fiscal revenue, by approximate to record the cumulativ included in income in f	ely \$723,000. The e effect on prior	adjustment of	\$3,510,501
Income Taxes			
The Fund is exempt fro the Internal Revenue Co		taxes under §5	01(c)(l) of
Note C - Investments			
All cash received by th expenses is invested in			y operating
As of September 30, 198 consisted of the follow		und's investmer	t portfolio
	1987 Book Value Market Va		986 Market Value
U.S. Treasury Securities:			
Overnight funds Maturities less than one	\$1,223,000 \$1,223,0	\$5,965,000	\$5,965,000
year	2,001,282 1,999,0	98	·
Total	\$3,224,282 \$3,222,0	\$5,965,000	\$5,965,000
Note D - Transactions w - Share Insura	ith the National C nce Fund (NCUSIF)	redit Union Adı	inistration
Certain administrative The Fund charges NCUSI allocation factor appr from an estimate of a which totaled \$21,379 September 30, 1987 an reduction of the corres cial statements.	F for these servi oved by NCUA's Bo ctual usage. The ,609 and \$16,821 d 1986, respectiv	ces based upor ard of Direct cost of thes 936 for the vely, are refi	n an annual ors derived e services, vears ended .ected as a
Note E - Commitments			
The Fund level of	in office space of 94. The agreement	under an agree provides for onsumer price	annual rent

	- 3 -
The future minimum lease follows:	payments as of September 30, 1987, are as
1988 1989 1990 1991 1992 Thereafter	\$ 980,000 980,000 997,000 1,001,000 2,169,000
	\$7,128,000
	n factor approved by the NCUA Board of r 1988, NCUSIF will reimburse the Fund for future lease payments.
Note F - Retirement	
participate in the Civi defined contribution ret are based on a percent contributions for the year	the Fund hired before January 1, 1984 il Service Retirement System which is a irement plan. Contributions to the plan tage of employees' gross pay. Pension ars ended September 30, 1987 and 1986 were 175 of which \$737,226 and \$679,087 was spectively.
implemented. This is a d comprised of a Social Se and a Savings Plan and i after January 1, 1984. E until December 31, 1987 from the Civil Service plans are based on a perce	1 Employees Retirement System (FERS) was defined contribution retirement plan and is curity Benefits Plan, a Basic Benefit Plan Is mandatory for all employees hired on or Employees hired before January 1, 1984 have the option to elect to transfer coverage Retirement System. Contributions to the centage of employees' gross pay. Under the can also elect additional contributions

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## Share Insurance Fund

## Auditor's Opinion 1801 K Street: N.W. Washington: DC 20006 Telephone 202 296 0800 Price Waterhouse November 13, 1987 Board of Directors National Credit Union Administration In our opinion, the accompanying balance sheets and the related statements of operations, of insured credit union accumulated contributions and fund balance, and of changes in financial position present fairly the financial position of the National Credit Union Share Insurance Fund at September 30, 1987 and 1986 and the results of its operations and the changes in its financial position for the years then ended, in conformity with generally accepted accounting principles consistently applied. Our examinations of these statements were made in accordance with generally accepted auditing standards and the standards for financial and compliance audits contained in the Standards for Audit of Government Organizations, Programs, Activities and Functions, issued by the U.S. Comptroller General in 1981, and accordingly included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances. Price Waterhoose

#### Auditor's Report on Internal Accounting Controls



**Share Insurance Fund** 



Auditor's Report on Compliance With Laws and Regulations



Share Insurance Fund

November 13, 1987 To the Board of the National Credit Union Administration and the National Credit Union Share Insurance Fund Page 2 This letter does not comprehend matters of a legal nature or matters which do not relate to the financial and accounting functions of the Fund. Furthermore, this report is intended solely for the use of management and should not be used for any other purpose. Price Waterhome

## **Balance Sheets**

	September 30,		
	1987	1986	
Assets			
Investments (Notes B and E)	\$1,595,809,668	\$1,398,007,545	
Advances to insured credit unions: Non-interest bearing capital notes Share deposits	5,031,228	20,338,657 2,057,081	
	5,031,228	22,395,738	
Assets acquired in assistance to insured credit unions: Liquidating and acquired credit union assets Receivers certificate Allowance for losses on	76,357,080	31,122,969 470,956	
acquired assets	(20,378,000)	(1,500,000)	
	55,979,080	30,093,925	
Cash Accrued interest receivable	5,390,829 32,996,462	67,255 22,011,193	
Total assets	\$1,695,207,267	\$1,472,575,656	
Liabilities and Fu	nd Capitalization		
Due to NCUA-Operating Fund (Note G)	nd Capitalization \$2,478,899	\$ 929,350	
Due to NCUA-Operating Fund (Note G) Amounts due to insured shareholders of liquidated credit unions		\$	
Due to NCUA-Operating Fund (Note G) Amounts due to insured shareholders of liquidated credit unions Estimated losses from supervised credit unions (Note C)	\$2,478,899	•	
Due to NCUA-Operating Fund (Note G) Amounts due to insured shareholders of liquidated credit unions Estimated losses from supervised	\$2,478,899 34,071,129	7,967,949	
Due to NCUA-Operating Fund (Note G) Amounts due to insured shareholders of liquidated credit unions Estimated losses from supervised credit unions (Note C) Estimated losses from asset and merger guarantees (Note C)	\$ 2,478,899 34,071,129 53,221,000 3,041,000 144,733	7,967,949 48,600,000 3,273,000 414,615	
Due to NCUA-Operating Fund (Note G) Amounts due to insured shareholders of liquidated credit unions Estimated losses from supervised credit unions (Note C) Estimated losses from asset and merger guarantees (Note C) Other liabilities	\$ 2,478,899 34,071,129 53,221,000 3,041,000 144,733 92,956,761	7,967,949 48,600,000 3,273,000	
Due to NCUA-Operating Fund (Note G) Amounts due to insured shareholders of liquidated credit unions Estimated losses from supervised credit unions (Note C) Estimated losses from asset and merger guarantees (Note C) Other liabilities Total liabilities Fund capitalization Accumulated contributions from insu credit unions (Note D)	\$ 2,478,899 34,071,129 53,221,000 3,041,000 144,733 92,956,761 red 1,263,991,374	7,967,949 48,600,000 3,273,000 414,615 61,184,914 1,108,679,220	

## **Statements of Operations**

	Year ended September 30,		
	1987	1986	
Revenue			
Interest income	\$112,406,501	\$121,079,440	
Other income	339,285	346,414	
Total revenue	112,745,786	121,425,854	
Expenses			
Administrative expenses (Note G)			
Employee wages and benefits	14,070,748	11,467,382	
Travel expense	2,894,044	1,852,979	
Rent, communications, and utilities	1,833,044	1,775,370	
Contracted services	867,486	749,381	
Other administrative	1,800,854	976,818	
Total administrative expenses	21,466,176	16,821,936	
Provision for insurance losses	55,732,000	37,864,000	
Total expenses	77,198,176	54,685,936	
Excess of revenue	\$ 35,547,610	\$ 66,739,918	

#### Share Insurance Fund

## Statements of Insured Credit Union Accumulated Contributions and Fund Balance

	Insured Credit Union Accumulated Contributions	Fund Balance
Balance at September 30, 1985	\$ \$83,384,003	\$235,971,604
Contributions from insured credit unions	225,295,217	
Excess of revenue		66,739,918
Balance at September 30, 1986	\$1,108,679,220	\$302,711,522
Contributions from insured credit unions	155,312,154	
Excess of revenue		35,547,610
Balance at September 30, 1987	\$1,263,991,374	\$338,259,132

The accompanying notes are an integral part of these financial statements.

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## Statements of Changes in Financial Position

	Year ended September 30,		
	<u>1987</u>	<u>1986</u>	
ash and investments were provided by: Operations:			
Excess of revenue over expenses Charge (credits) to revenue or expenses not affecting cash and investments:	\$ 35,547,610	\$ 66,739,918	
Provision for insurance losses Accrued interest receivable	55,732,000 (10,985,269)	37,864,000 (2,571,641)	
Payments relating to losses from supervised credit unions and			
asset and merger guarantees, net Decrease (increase) in:	(51,343,000)	(35,591,000)	
Advances to credit unions	17,364,510	10,870,517	
Assets acquired from credit unions, net	, (25,885,155)	(14,646,543)	
Other assets		176,332	
Increase (decrease) in: Due to NCUA-Operating Fund Amounts due to insured shareholders	1,549,549	579,424	
of liquidated credit unions Other liabilities	26,103,180 (269,882)	(1,507,383) 46,130	
Cash and investments provided by operations	47,813,543	61,959,554	
Other sources of cash and investments			
Increase in contributions from insure credit unions	ed 155,312,154	225,295,217	
Total	203,125,697	287,254,771	
ash and investments were used for:	<u></u>		
Dividends paid		(29,509,140)	
increase in cash and investments	203,125,697	257,745,631	
Cash and investments at beginning of year	1,398,074,800	1,140,329,169	
Cash and investments at end of year	\$1,601,200,497	\$1,398,074,800	
Composed of:			
Cash	\$ 5,390,829		
Investments	1,595,809,668	1,398,007,545	
	\$1,601,200,497	\$1,398,074,800	

Share Insurance Fund

#### Notes to Financial Statements

#### SEPTEMBER 30, 1987

#### Note A - Organization and Purpose

The National Credit Union Share Insurance Fund (the Fund) was created by Public Law 91-468 (Title II of the Federal Credit Union Act) which was amended in 1984 by Public Law 98-369 as discussed in Note D. The Fund was established as a revolving fund in the Treasury of the United States under the management of the National Credit Union Administration (NCUA) Board for the purpose of insuring member share deposits in all federal credit unions and in qualifying state credit unions that request insurance. The maximum amount of insurance is \$100,000 per shareholder.

NCUA exercises direct supervisory authority over federal credit unions and coordinates any required supervisory involvement with the state chartering authority for state-chartered credit unions insured by the Fund. Insured credit unions are required to report certain financial and statistical information to NCUA on a semiannual basis and are subject to periodic examination by NCUA. Information derived through the supervisory and examination process provides the Fund with the ability to identify credit unions experiencing financial difficulties that may require assistance from the Fund.

Credit unions experiencing financial difficulties may be assisted by the Fund in continuing their operations if the difficulties are considered by the Fund to be temporary or correctible. This special assistance may be in the form of a waiver of statutory reserve requirements, a guarantee account, and/or cash assistance. If continuation of the credit union's operations with Fund assistance is determined to be infeasible, a merger partner may be sought. If the assistance or merger alternatives are not considered practical, the credit union is liquidated.

The first form of special assistance are waivers of statutory reserve requirements, whereby the credit union is permitted to cease making additions to its regular reserve and, in more severe cases, to commence charging operating losses against its regular reserve. When all reserves have been depleted by the credit union, the Fund may provide a reserve guarantee account in the amount of the reserve deficit. In addition, the Fund may provide cash assistance in the form of share deposits and capital notes or may purchase assets from the credit union.

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Mergers of financially troubled credit unions with stronger credit unions may also require Fund assistance. Merger assistance may be in the form of cash assistance, purchase of certain assets by the Fund, and/or guarantees of the values of certain assets (primarily loans).	
When a credit union is no longer able to continue operating and the merger and assistance alternatives are not considered practical, the Fund will liquidate the credit union, dispose of its assets, and pay members' shares up to the maximum insured amount. The values of certain assets sold (primarily loans) are at times guaranteed to third-party purchasers by the Fund.	
Note B - Significant Accounting Policies	
Investments	
Title II of the Federal Credit Union Act limits the Fund's invest- ments to United States Government securities or securities guaran- teed as to both principal and interest by the United States Government. Investments are stated at cost adjusted for amorti- zation of premium and accretion of discount.	
Advances to Credit Unions	
The Fund provides cash assistance in the form of non-interest bearing capital notes (carried at face value), share deposits, and loans to certain credit unions to assist them in continuing opera- tions.	
Assets Acquired from Credit Unions	
The Fund acquires the assets of liquidating credit unions pending their ultimate disposition. In addition, to assist in the merger of credit unions, the Fund may purchase certain credit union assets. Such assets acquired are recorded at their estimated net realizable value.	
Insurance Premium Revenue	
Through fiscal year 1986, the Fund could assess each insured credit union a regular annual premium of 1/12 of 1% of member share deposits (insured member share deposits in the case of corporate credit unions) outstanding as of December 31 of the preceding year. Effective for fiscal year 1987, insurance premiums may be assessed on member share deposits outstanding as of June 30 (as opposed to December 31) of the preceding fiscal year. The NCUA Board waived the 1986, 1987 and 1988 share insurance premium.	
Income Taxes	
The Fund is exempt from Federal income taxes under §501(c)(l) of the Internal Revenue Code.	

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#### Note C - Provision for Insurance Losses

Management identifies credit unions experiencing financial difficulty through the supervisory and examination process. The estimated losses from these supervised credit unions are determined by management based on a case-by-case evaluation.

In exercising its supervisory function, the Fund at times will extend guarantees of assets (primarily loans) to third party purchasers or to credit unions to facilitate mergers; such guarantees totaled \$5,572,000 and \$4,900,000 at September 30, 1987 and 1986, respectively. The estimated losses from asset and merger guarantees are determined by management based on a case-bycase evaluation.

The activity in the reserve for estimated losses from supervised credit unions and asset and merger guarantees for the years ended September 30, 1987 and 1986 was as follows:

Years ended September 30,

	<u>1987 1986</u>	
Beginning balance Provision for insurance losses Insurance losses and transfers to the allowance for losses on	\$ 51,873,000 \$ 49,600,000 55,732,000 37,864,000	
acquired assets Recoveries	(61,108,000) (42,483,000) 9,765,000 6,892,000	
Ending balance	\$ 56,262,000 \$ 51,873,000	

#### Note D - Fund Capitalization

Title VIII of Public Law 98-369, effective July 14, 1984, provided for the capitalization of the Fund through the contribution by each insured credit union of an amount equal to 1% of the credit union's insured shares to be paid initially by January 21, 1985, and to be adjusted annually thereafter. Effective for fiscal year 1987 the annual adjustment of the contribution is based on member share deposits outstanding as of June 30 (as opposed to December 31) of the preceding fiscal year. The 1% contribution will be returned to the insured credit union in the event that its insurance coverage is terminated, insurance coverage is obtained from another source, or the operations of the Fund are transferred from the NCUA Board. The aggregate contribution of \$1,263,991,374 at September 30, 1987, consists of \$1,180,118,351 of insured credit union accumulated contributions and \$83,873,023 of the previously accumulated fund balance which was designated by the NCUA Board as a component of credit union accumulated contributions.

The law requires that upon receipt of the 1% contribution, the total fund balance must be maintained at a normal operating level to be determined by the NCUA Board. The NCUA Board has determined this level to be 1.3% of insured shares. The NCUA Board did not declare any dividends during 1986 or 1987.

#### Note E - Investments

U.

All cash received by The Fund which is not used for outlays related to assistance to insured credit unions and liquidation activities is invested in U.S. Treasury securities.

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As of September 30, 1987 and 1986, The Fund's investment portfolio consisted of the following:

	1301		19	1900			
	Book Value	Market Value	Book Value	Market Value			
.S. Treasury Securities							
Overnight funds Maturities up to one	\$ 52,302,000	\$ 52,302,000	\$ 367,448,000	\$ 367,448,000			
year	457,730,188	457,556,250	431,150,666	436,116,000			
Maturities over one year	1,085,777,480	1,064,484,375	599,408,879	614,325,000			
	\$1,595,809,668	\$1,574,342,625	\$1,398,007,545	\$1,417,889,000			

#### Note F - Available Borrowings

The Fund is authorized under the Federal Credit Union Act to borrow from the Treasury of the United States upon authorization by the NCUA Board to a maximum of \$100,000,000 outstanding at any one time. The Central Liquidity Facility of NCUA is authorized to make advances to the Fund under such terms and conditions as may be established by the NCUA Board. No amounts were borrowed from these sources during 1987 or 1986.

#### Note G - Transactions with NCUA-Operating Fund

Substantial administrative services are provided to the Fund by the NCUA Operating Fund. NCUA charges the Fund for these services based on an annual allocation factor approved by the NCUA's Board of Directors derived from a study conducted by the Funds of actual usage. The cost of aervices provided by the NCUA Operating Fund was \$21,379,609 and \$16,821,936 for 1987 and 1986, respectively, and includes pension contributions of \$737,226 and \$679,087 for 1987 and 1986, respectively, to the Civil Service Retirement System and pension contributions of \$198,324 for 1987 to the Federal Employees Retirement System. Both are defined contribution retirement plans.

The NCUA Operating Fund leases certain office space under an agreement which expires in November 1994, which provides for annual rent adjustments based on increases in the consumer price index. The future minimum aggregate lease payments through expiration of the lease are \$7,128,000 at September 30, 1987. The cost of services provided by the NCUA Operating Fund includes rental charges of \$946,850 and \$944,800 for 1987 and 1986, respectively. The amounts were derived using the current annual allocation factor.

## Central Liquidity Facility





#### **Central Liquidity Facility**



## Auditor's Report on Compliance With Laws and Regulations 1801 K Street IN W Washington, DC 20006 Telephone 202 296 0800 Price Waterhouse November 2, 1987 To the Board of the National Credit Union Administration and the National Credit Union Administration Central Liquidity Facility We have examined the financial statements of the National Credit Union Administration Central Liquidity Facility (CLF) for the year ended September 30, 1987 and have issued our report thereon, dated November 2, 1987. Our examination was made in accordance with generally accepted auditing standards and the standards for financial and compliance audits contained in the <u>Standards for Audit of Governmental</u> <u>Organizations</u>, <u>Programs</u>, <u>Activities and Functions</u>, issued by the U.S. Comptroller General in 1981. It included tests for compliance with material terms and conditions of Title III of the Federal Credit Union Act, as amended to August 1987 and Part 725 of the Rules and Regulations of the National Credit Union Administration Board of Directors as amended to July 1985, which we believe have financial significance to the CLF. Our testing was performed on the following significant transaction systems: o Investment placements and maturities o Loan grants and collections o Notes payable, borrowings and repayments o Capital and liquidity reserve additions and withdrawals Based on our examination, we found that for the items tested, the CLF complied with the material terms and conditions of the Federal Credit Union Act and the applicable rules and regulations indicated above. Nothing came to our attention which would lead us to believe that transactions not tested did not comply with the terms and conditions of the Federal Credit Union Act and the applicable rules and regulations in all material respects.

#### **Central Liquidity Facility**

November 2, 1987 To the Board of the National Credit Union Administration and the National Credit Union Administration Central Liquidity Facility Page 2 This letter does not comprehend matters of a legal nature or matters which do not relate to the financial and accounting functions of the CLF. Furthermore, this report is intended solely for the use of management and should not be used for any other purpose. Price Waterhouse

#### **Balance Sheets**

(Expressed in thousands	of dollars)	
	<u>Septem</u> 1987	<u>ber 30,</u> <u>1986</u>
<u>ASSETS</u> Cash Investments Loans to members Accrued interest receivable	\$6 363,197 111,544 6,746	\$
Total assets	\$481,493	\$409,030
LIABILITIES AND EC	QUITY	
Liabilities Notes payable Member deposits Accrued interest payable Accounts payable and other liabilities	\$111,394 14,083 1,347 139	\$104,050 16,389 769 110
Total liabilities	126,963	121,318
Equity Capital stock - required Retained earnings	347,736	281,508 6,204
Total equity	354,530	287,712
Commitments		
Total liabilities and equity	\$481,493	\$409,030 
The accompanying notes are part of these financial	e an integral statements	

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#### **Central Liquidity Facility**

## **Statements of Operations and Retained Earnings**

	Year ended S	September 30
	1987	1986
Income		
Interest on loans	\$ 5,894	\$12,824
Income from investments Other	19,884 73	19,074 288
Total income	25,851	32,186
Expenses		
Personnel services	215	167
Personnel benefits	32	19
Employee travel	22	10
Rent, communications and utilities	63	50
Printing and reproduction	10	1
Other services	68	93
Agent commitment fee	384	382
Supplies and materials	3	$\frac{1}{2}$
Total operating expenses	797	724
Interest		
Federal Financing Bank	5,722	12,416
Member deposits	695	676
Total expenses	7,214	13,816
Net income	18,637	18,370
Dividends to members		
Dividends to members	18,047	17,402
Addition to retained earnings	590	968
Retained earnings at beginning		<b>4 6</b> - 1
of period	6,204	5,236
Retained earnings at end of period	\$ 6,794	\$ 6,204

## **Statements of Changes in Financial Position**

	Ye	ar ended	Sept	ember 30,
		<u>1987</u>		1986
Cash and investments were provided by:				
Operations Net income Issuance of required capital stock Addition to member deposits Borrowings Loan repayments	S	18,637 68,005 19,663 483,376 470,783		18,370 32,732 21,689 677,839 789,143
Total cash and investments provided	1	,060,464	1	,539,773
Cash and investments were used for:				
Redemption of required capital stock Withdrawal of member deposits Dividends Borrowing repayments Loan disbursements Other, net		1,777 21,969 18,047 476,032 476,777 1,565		2,714 19,222 17,402 795,958 672,524 (2,193)
Total cash and investments used		996,167	1	,505,627
Increase in cash and investments	s	64,297	\$	34,146

**Central Liquidity Facility** 

#### Notes to Financial Statements

#### SEPTEMBER 30, 1987 AND 1986

#### Note 1 - Organization and Purpose

The National Credit Union Administration Central Liquidity Facility ("the CLF") was created by the National Credit Union Central Liquidity Facility Act ("the Act"). The CLF is designated as a mixed-ownership government corporation under the Government Corporation Control Act. It exists within the National Credit Union Administration (NCUA) and is managed by the National Credit Union Administration Board. The CLF became operational on October 1, 1979.

The purpose of the CLF is to improve general financial stability by meeting the liquidity needs of credit unions. The CLF is a tax exempt organization under Section 501(c) of the Internal Revenue Code.

#### Note 2 - Significant Accounting Policies

#### Basis of Accounting

The CLF maintains its accounting records on the accrual basis of accounting.

#### Allowance for Loan Losses

Loans to members are made on both a short-term and long-term basis. The CLF obtains a security interest in the assets of the borrower on all loans and in some cases the CLF receives the guarantee of the NCUA Share Insurance Fund.

The CLF evaluates the collectibility of its loans to members through examination of the financial condition of the individual borrowing credit unions and the credit union industry in general.

No allowance for loan losses was considered necessary at September 30, 1987 and 1986.

Investments	
11 of the CIF's other is	ers' share accounts (see Notes 5 and 8). nvestments are short-term with no maturi- rear. These investments are recorded at market value.
ote 3 - Government Regula	ations
aws and regulations. ongressional approval ar or the purpose of expar LF's investments are r tates Government and its inancial institutions ar orrowing is limited to t quity and capital subsc:	he Act and is subject to various Federal The CLF's operating budget requires and the CLF may not make loans to members buding credit union loan portfolios. The restricted to obligations of the United is agencies, deposits in federally insured and shares and deposits in credit unions. The lesser of \$594 million or twelve times riptions on-call. At September 30, 1987 compliance with these limitations.
ote 4 - Loans to Members	
oans carry interest rate ember 30, 1987 (5.510% oans outstanding at Ser uring fiscal year 1988 986 matured during fis embers at September 30.	ade only to member credit unions. These s which ranged from 6.29% to 8.00% at Sep- to 6.453% at September 30, 1986). The stember 30, 1987 are scheduled to mature (the loans outstanding at September 30, scal year 1987). Included in loans to 1987 and 1986 are loans to U.S. Central n its capacity as agent of the CLF (see of \$110,394,000 and \$104,050,000, respec-
hrough 1988. Outstandi 986 were approximately redit to members during 987, lines of credit t	ed members with extended loan commitments ng commitments at September 30, 1987 and \$32,000,000. The CLF instituted lines of ; fiscal year 1987. As of September 30, otaling \$38,455,000 had been authorized; been made against these lines.
luring fiscal year 1985. non-revolving and fully interest in negotiable, CLF. As of September 30 the lines and all existin to September 30, 1987, 1 peen authorized. Each li	of credit for state insurance corporations Advances against these lines would be secured by a senior perfected security marketable securities acceptable to the , 1987, no advances had been made against 1g lines expired on that date. Subsequent times of credit totaling \$19 million have ne of credit calls for a commitment fee of hum (3/8 of 1 percent per annum in fiscal

#### - 3 -

#### Note 5 - Investments

Funds not currently required for operations are invested as follows (dollars in thousands):

	September 30,		
	<u>1987</u>	<u>1986</u>	
U.S. Central (see Note 8) Redeposits	\$286,000	\$218,000	
Share accounts Time deposits	17,197 60,000	20,902 60,000	
	\$363,197	\$298,902	

#### Note 6 - Notes Payable

All of the CLF's borrowings have been from the Federal Financing Bank. The interest rates on these obligations are fixed and range from 5.985% to 6.915% at September 30, 1987 (5.385% to 6.305% at September 30, 1986). Interest is generally payable upon maturity. The notes outstanding at September 30, 1987 are scheduled to mature during fiscal year 1988 (the notes outstanding at September 30, 1986 matured during fiscal year 1987).

The Secretary of the Treasury is authorized by the Act to lend up to \$500 million to the CLF in the event that the Board certifies to the Secretary that the CLF does not have sufficient funds to meet the liquidity needs of credit unions. This authority to lend is limited to such extent and in such amounts as are provided in advance by Congressional Appropriation Acts. On December 23, 1981, President Reagan signed PL 97-101 which provided \$100 million of permanent indefinite borrowing authority which may be provided by the Secretary of the Treasury to the CLF to meet emergency liquidity needs of credit unions.

#### Note 7 - Capital Stock and Member Deposits

The required capital stock account represents subscriptions remitted to the CLF by member credit unions. Regular members' required subscription amounts equal one-half of one percent of their paid-in and unimpaired capital and surplus, one-half of which amount is required to be remitted to the CLF. Agent members' required subscription amounts equal one-half of one percent of the paid-in and unimpaired capital and surplus of all of the credit unions served by the agent member, one-half of which amount is required to be remitted to the CLF. In both cases the

- 4 -
remaining one-half of the subscription is required to be held in liquid assets by the member credit unions subject to call by the National Credit Union Administration Board. These unremitted subscriptions are not reflected in the CLF's financial state- ments. Subscriptions are adjusted annually to reflect changes in the member credit unions' paid-in and unimpaired capital and surplus. Dividends are declared and paid on required capital
Member deposits represent amounts remitted by members over and above the amount required for membership. Interest is paid on member deposits at a rate equivalent to the dividend rate paid on required capital stock.
Note 8 - Membership Increase
During the year ended September 30, 1984, the CLF accepted a membership request from U.S. Central Corporate Credit Union (USC) on behalf of 29 of its corporate credit union members. At September 30, 1987 and 1986, \$291,900,000 and \$235,919,000, respectively, of the required portion of subscribed capital stock was on deposit with the CLF by USC on behalf of its member credit unions.
In addition, by accepting this membership request, the CLF is initially committed to reinvest all but \$50,000,000 of its total share capital in USC at market rates of interest. At September 30, 1987 and 1986, \$303,197,000 and \$238,902,000, respectively, were invested in USC share accounts at approximately 6.03% and 5.6% respective yields.
Note 9 - Services Provided by the National Credit Union Administration
The National Credit Union Administration provides the CLF with miscellaneous services, data processing services, and supplies. In addition, the employees of the CLF are paid by the National Credit Union Administration. The CLF reimburses the National Credit Union Administration on a monthly basis for these items.
Total reimbursements for the years ended September 30, 1987 and 1986 amounted to approximately \$309,000 and \$236,000, respec- tively.

## Note 10 - Pension Plan

The employees of the CLF are participants in the Civil Service Retirement Plan and the Federal Employees' Retirement System. Both plans are contributory defined benefit pension plans covering all of the employees of the CLF. The Federal Employees' Retirement System (FERS) is a defined contribution retirement plan and is comprised of a Social Security Benefits Plan, a Basic Benefit Plan and a Savings Plan and is mandatory for all employees hired on or after January 1, 1984. Employees hired before January 1, 1984 have until December 31, 1987 the option to elect to transfer coverage from the Civil Service Retirement System. Contributions to the plans are based on a percentage of employees' gross pay. Under the Savings Plans employees can also elect additional contributions between one and ten percent of their gross pay and the CLF will match up to five percent of the employee elected contribution. Pension expense for the years ended September 30, 1987 and 1986 was approximately \$19,000 and \$12,000, respectively.

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#### Note 11 - Lease

The CLF leases office space jointly with the National Credit Union Administration under a non-cancellable operating lease expiring in 1994. The agreement provides for annual rent adjustments based on increases in the consumer price index. Under the terms of this lease, the CLF and the National Credit Union Administration are jointly and severally liable for future minimum lease payments as of September 30, 1987, as follows (dollars in thousands):

#### Year ended September 30,

1988	\$ <b>98</b> 0
1989	980
1990	997
1991	1,001
1992	1,001
Thereafter	2,169
	\$7,128

The CLF's portion of these lease payments (rent expense) for each of the years ended September 30, 1987 and 1986 was approximately 46,000 and 333,000, respectively.

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