United States General Accounting Office

Fact Sheet for Congressional Requesters

June 1988

# FOOD STAMP PROGRAM

# Sanction Estimates Error-Rate Thresholds Based on Assumed





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United States General Accounting Office Washington, D.C. 20548

Resources, Community, and Economic Development Division

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June 2, 1988

The Honorable Tom Harkin, Chairman Subcommittee on Nutrition and Investigations Committee on Agriculture, Nutrition, and Forestry United States Senate

The Honorable Leon E. Panetta, Chairman
The Honorable Bill Emerson, Ranking Minority Member
Subcommittee on Domestic Marketing,
Consumer Relations, and Nutrition
Committee on Agriculture
House of Representatives

This fact sheet responds to an April 18, 1988, request from your offices that we provide you with information on the possible effects of

- -- raising or lowering the legislated target error-rate threshold that the U.S. Department of Agriculture's (USDA) Food and Nutrition Service uses to determine if a state is required to be financially sanctioned under the Food Stamp Program for benefit overissuances (i.e., overpayments to eligible households and payments to ineligibles) and
- -- including food stamp benefit underissuance errors and excluding client-caused errors in sanction computations.

As a quality control measure, the Service requires each state to provide data on the rate at which it over- or underissues food stamp benefits. The Service uses these data to determine whether each state has exceeded an acceptable error-rate threshold. Since fiscal year 1985, that legislated threshold has been 5-percent and applies only to overissuances. When the threshold is exceeded, the Service imposes a financial sanction on the state. The amount of the sanction varies according to the extent to which the state's official error rate exceeds the threshold.

<sup>&</sup>lt;sup>1</sup>In this fact sheet, "states" refers to the 50 states plus the District of Columbia, Guam, and the U.S. Virgin Islands.

In summary, as shown in table 1, 44 states were actually sanctioned in fiscal year 1986 under the legislated 5-percent overissuance threshold. We estimate that if the overissuance threshold were 2 percent, 53 states would have been sanctioned; if the threshold were 11 percent, only 4 states would have been sanctioned. In addition, if the 1986 sanctions were based on the same thresholds applied to combined over- and underissuance error rates, we estimate that the number of states sanctioned would have ranged from 53 at the 2-percent threshold to 17 at the 11-percent threshold.

Table 1: Sanctions for Fiscal Year 1986, Based on Overissuances and Combined Over- and Underissuances and on Selected Error-Rate Thresholds

#### Dollars in millions

	2-percent threshold	5-percent threshold -(based on ove	8-percent threshold rissuances)	11-percent threshold
Number of states sanctioned	53	<b>44</b> a	22	4
Amount	\$442.2	\$216.9 <sup>a</sup>	\$53.4	\$7.6
	(based o	n combined ove	r- and underi	ssuances
Number of states sanctioned	53	50	38	17
Amount	\$631.9	\$402.1	\$182.5	\$45.3

aSanction data determined by the Service for fiscal year 1986 on the basis of the official overissuance error rate and the 5-percent threshold stipulated by law for that year. All others were computed by GAO.

To meet your immediate need for the requested information, we agreed with your offices to base our sanction estimates on

-- the same procedures the Service currently uses to calculate the sanction amount, except for varying the threshold and including underissuance errors and

-- the historical over- and underissuance error rates and the financial data (benefits issued and federally reimbursed administrative costs) that were readily available from the Service for fiscal years 1984, 1985, and 1986 and best reflect the information used by the Service to levy sanctions for those years.

We were unable to develop meaningful estimates of sanctions on the basis of the exclusion of client-caused over- and underissuance errors because neither the Service nor the states report reliable data on these actions.

In determining the impact of raising and lowering the sanction threshold or including underissuances in the error rate, we did not independently verify the Service's data, and USDA officials did not review the results. We did, however, discuss our scope and methodology with Service officials and staff who provided the data and reconciled any differences we observed when comparing our results with sanction amounts reported by the agency. In addition, we have provided your offices with a requested data diskette containing spreadsheets that model the Service's sanction calculation process that we used to determine the sanction estimates included in this fact sheet.

Section I details the procedures that the Service uses to determine error-rate sanctions that by law are currently based on overissuance errors only, a fixed 5-percent national error-rate threshold, and a proportion of the states' federally reimbursed administrative costs. It also describes the methodology we employed to calculate the sanction estimates for fiscal years 1984-86 on the basis of assumed thresholds applied to overissuances and to combined over- and underissuances. Section 2 summarizes the national results from our sanction calculations for fiscal years 1984-86. Sections 3 through 5 detail the results for each state for the same years.

As agreed with your offices, unless you publicly announce its contents earlier, we plan no further distribution of this fact sheet until 10 days from the date of this letter. At that time we will send copies to the Secretary of Agriculture, the Director of the Office of Management and Budget, and other interested parties. Copies will be available to others upon request.

Major contributors to this fact sheet are listed in appendix  ${\bf I}$ .

If you would like to discuss this matter further, or have any comments, please call me on (202) 275-5138.

Brian P. Crowley

Senior Associate Director

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	ABBREVIATIONS	
GAO RCED	General Accounting Office Resources, Community, and Economic Development Division	:
USDA	U.S. Department of Agriculture	

#### SECTION 1

# DETERMINATION OF SANCTIONS LEVIED UNDER THE FOOD STAMP PROGRAM'S QUALITY CONTROL AND ERROR-RATE SANCTION SYSTEMS

The federal government levies sanctions (financial penalties) against states for excessive erroneous benefit payments made by the states under the Food Stamp Program. The program is administered nationally by the U.S. Department of Agriculture's (USDA) Food and Nutrition Service. States are responsible for local administration and day-to-day operation of the program. federal government finances 100 percent of the food stamp benefits and part (usually 50 percent) of the states' administrative costs. In fiscal year 1986, food stamp benefits totaled about \$10.6 billion, and the Service's share of state administrative expenses totaled about \$947 million. The estimated state overissuance of fiscal year 1986 food stamp benefits totaled about \$850 million, resulting in sanctions against 44 states of about \$217 million. The Service uses its quality control and error-rate sanction systems to determine if a state is required to be sanctioned and, if so, the sanction amount.

# THE QUALITY CONTROL AND ERROR-RATE SANCTION SYSTEMS

The Food Stamp Act of 1977 authorized the Secretary of Agriculture to establish standards of performance for efficient and effective administration of the program and required state agencies to establish procedures for monitoring and reporting on program performance. In response to the act, the Food and Nutrition Service established the current quality control review system, which measures the percentage of benefits issued to ineligible households and overissued and underissued to eligible households. (For the purposes of this fact sheet, we will refer to issuances to ineligible households and overissuances to eligible households as "overissuances.") To determine these percentages, the Service relies on information obtained from its quality control system. Under the quality control system, a state is required to take a statistically representative sample of active food stamp cases, based on a state sampling plan approved by the Service, and determine whether the benefit amounts paid to the households were The Service reviews cases from the states' samples to determine the accuracy of benefit payments and to calculate Food Stamp Program overissuance and underissuance error rates for each state.

<sup>&</sup>lt;sup>1</sup>For the Food Stamp Program, the term "states" includes the 50 states plus the District of Columbia, Guam, and the U.S. Virgin Islands. Puerto Rico is not included because in July 1982 its Food Stamp Program was replaced with an annual block grant.

In 1980 the Congress established a sanction system that made states financially responsible for a portion of their erroneous payments based on the results of quality control target error-rate thresholds that states had to meet each fiscal year. The sanctions are levied by the Service and are based on the official Food Stamp Program error rate, which the Service determines for each state. For fiscal years 1981-82, the official rate represented the percentage of benefits that were either overissued or underissued by each state. Since fiscal year 1983, the official error rate has represented the Service's best statistical estimate of the percentage of food stamp benefits overissued by each state each fiscal year. The official error rate is used to determine if a sanction is required and the amount of the sanction.

#### METHODOLOGY FOR CALCULATING SANCTION LIABILITIES

The Food Stamp Act Amendments of 1982 established the Service's current procedures for applying sanctions against states with official error rates in excess of specified target goals. Each state has a predetermined target error-rate threshold for each fiscal year established in accordance with the 1982 amendments. As shown in table 1.1, if the state's official payment error rate is below the target figure, the state is not sanctioned. If the official error rate is above the target, the sanction amount is a percentage of the state's federally reimbursed administrative costs for the fiscal year. Prior to fiscal year 1983, the sanction was based on total benefits issued.<sup>2</sup>

<sup>&</sup>lt;sup>2</sup>"Related GAO Products" at the end of this fact sheet lists several GAO reports that provide a detailed description of the food stamp error-rate sanction system.

Table 1.1: Sanction Amounts for States With Error-Rate Targets of 5, 7, and 9 Percent

Official error rate (percent)	reimbursed	a percentage o administrative an error-rate 7 percent	costs for a
5.00 or less	none	none	none
5.01 - 6.00	5	none	none
6.01 - 7.00	10	none	none
7.01 - 8.00	15	5	none
8.01 - 9.00	25	10	none
9.01 - 10.00	35	15	5
10.01 - 11.00	45	25	10
11.01 - 12.00	55	35	15
12.01 or more <sup>a</sup>			

Note: The target error rates were set at 9 percent for fiscal year 1983, 7 percent for fiscal year 1984, and 5 percent for fiscal year 1985 and beyond. However, the Food Stamp Act Amendments of 1982 permitted some states to meet less stringent, individually determined target error rates for fiscal years 1983 and 1984.

aThe sanction increases by 10 percentage points for each additional percentage point or part of a percentage point in the error rate. No state, however, can be sanctioned more than the value of benefits issued in error above its target.

The difference between the official and target error rates determines the amount of sanction. The 1982 amendments required that the federally funded share of the state's administrative costs be reduced by 5 percent for each of the first 3 percentage points or fraction thereof by which the state's official error rate exceeded its target error rate for a fiscal year, and by 10 percent for each additional percentage point or fraction thereof by which the target error rate for the fiscal year was exceeded. For example, Wisconsin, which had a 9.6-percent error rate in fiscal year 1984, as compared with its target error rate of 7 percent, was penalized an amount equal to 15 percent of its fiscal year 1984 federal reimbursement for administrative costs—5 percent for each of the 3 percentage points or fraction thereof by which it exceeded its 7-percent target error rate.

# PROCEDURES FOR SANCTION ESTIMATES BASED ON ASSUMED THRESHOLDS

As agreed, in the interest of time, we limited our estimates of sanctions based on increased and decreased target error-rate thresholds applied to overissuance and to combined over- and underissuance error rates to those years for which the historical error-rate and financial data we needed were readily available from

the Service. Accordingly, we limited the scope of our work to the information used by the Service at the time sanctions were levied for fiscal years 1984-86.

To determine the sanction estimates, we used the Service's current procedures for computing error-rate sanctions but (1) varied the target error-rate threshold from 0 percent to 18 percent and (2) compared the thresholds to

- -- the states' official overissuance error rates that the Service used to determine sanctions for fiscal years 1984-86 and
- -- combined error rates that equal the states' official overissuance error rates plus their regressed underissuance error rates at the time the Service levied sanctions for fiscal years 1984-86.

In cases where the error rates exceeded the thresholds, we calculated an estimated sanction amount for each state for each fiscal year using the same process as is currently used by the Service. We determined the sanction percentages based on (1) the amounts that the states' actual error rates exceeded the assumed thresholds and (2) the sanction percentage increments stipulated by law for overissuances. The sanction percentages (capped at 100 percent) were applied to the states' federally reimbursed administrative costs for fiscal years 1984-86 to determine the estimated sanction amounts for each state for each fiscal year. In addition, each state's estimated sanction amount was capped so that none would exceed the value of its erroneous benefit payments above the assumed target.

In determining the sanction amounts for combined over- and underissuances, we assumed that both error rates would be combined to arrive at a single error rate on which to base sanctions as was required for sanctions levied for fiscal years 1981 and 1982. A second approach would be to establish separate error-rate thresholds for both over- and underissuances, compare each error rate to the thresholds to arrive at sanction amounts and ceilings, and combine the sanctions. In the interest of time and because there is no legal basis for a separate threshold for underissuances, we did not develop data using this second approach.

Section 2 summarizes the national results from our sanction calculations for fiscal years 1984-86. Sections 3, 4, and 5 detail the results for each state for the same years. These results were not reviewed by USDA officials and we did not independently verify the Service's data on which the estimates are based. We did, however, discuss our scope and methodology with Service officials and staff who provided the data and reconciled any differences we observed when comparing our results with sanction amounts reported by the agency.

## SECTION 2

COMPARISON OF NATIONAL SANCTION ESTIMATES FOR FISCAL YEARS 1984-86

BASED ON ASSUMED ERROR-RATE THRESHOLDS FOR OVERISSUANCES

AND FOR COMBINED OVER- AND UNDERISSUANCES

Table 2.1: Estimated National Sanctions for Fiscal Years
1984-86, Under Error-Rate Threshold Assumptions for
Overissuances and for Combined Over- and Underissuances

Amount of Sanction Based on Threshold (in Millions
--

Thresholds (Percent)	0	1	2	3	4	5	6	7	8	9
1986 (Overissuance)	\$596.8	\$520.8	\$442.2	\$363.0	\$286.9	\$216.9	\$146.9	\$98.6	\$53.4	\$28.3
1985 (Overissuance)	567.0	496.3	423.8	348.2	273.0	201.2	142.0	84.3	51.5	31.4
1984 (Overissuance)	565.3	496.0	426.3	354.9	282.3	214.0	153.1	98.4	57.7	32.6
1986 (Combined)	762.6	702.3	631.9	556.8	480.6	401.0	323.2	251.4	182.5	122.9
1985 (Combined)	702.3	646.8	581.2	511.4	440.2	368.3	296.7	229.0	163.7	112.3
1984 (Combined)	685.3	646.3	592.0	526.6	458.3	388.7	319.6	251.6	183.9	127.4

#### Number of States Sanctioned Based on Threshold

Thresholds (Percent)	0	1	2	3	4	5	6	7	8	9
1986 (Overissuance)	53	53	53	51	49	44	35	26	22	13
1985 (Overissuance)	53	53	53	52	50	48	43	38	24	17
1984 (Overissuance)	53	53	53	52	49	49	48	39	31	22
1986 (Combined)	53	53	53	53	51	50	46	43	38	27
1985 (Combined)	53	53	53	53	52	50	49	44	42	34
1984 (Combined)	53	53	53	52	52	49	49	48	46	40

Thresholds (Percent)	10	11	12	13	14	15	16	17	18
1986 (Overissuance) 1985 (Overissuance) 1984 (Overissuance)	\$15.2 14.8 9.6	\$7.6 7.1 3.1	\$3.7 3.6 1.7	\$1.2 1.0 0.8	\$0.0 0.0 0.0	\$0.0 0.0 0.0	\$0.0 0.0 0.0	\$0.0 0.0 0.0	\$0.0 0.0 0.0
1986 (Combined) 1985 (Combined) 1984 (Combined)	79.6 71.2 83.6	45.3 42.4 46.6	17.8 25.0 23.6	8.5 15.3 9.9	3.7 10.5 3.3	1.0 5.6 1.7	0.0 2.6 0.8	0.0 0.1 0.0	0.0 0.0 0.0
				es f	: .				
Thresholds (Percent)	10	1 1	12	13	14	15	16	17	18
1986 (Overissuance) 1985 (Overissuance) 1984 (Overissuance)	9 7 9	4 4 4	2 4 2	1 2 1	0 0 0	0 0 0	0 0 0	0 0 0	0 0 0
1986 (Combined) 1985 (Combined) 1984 (Combined)	20 26 36	17 17 27	11 8 12	556	3 5 5	1 4	0 2 1	0 1 0	0 0 0

Figure 2.1: Amount of Sanction by Threshold for Overissuances, FY 1984-86

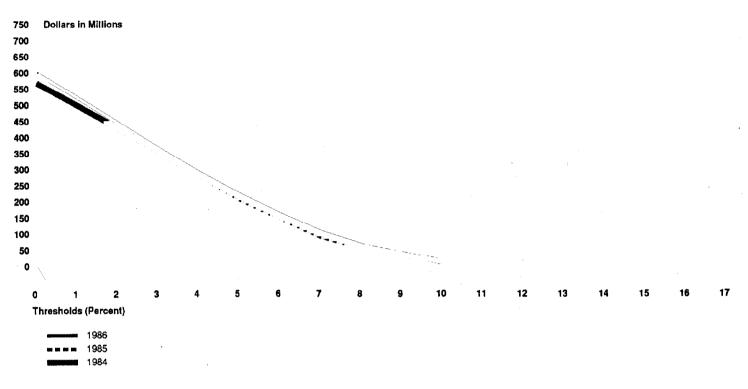


Figure 2:2: Amount of Sanction by Threshold for Over- and Underissuances, FY 1984-86

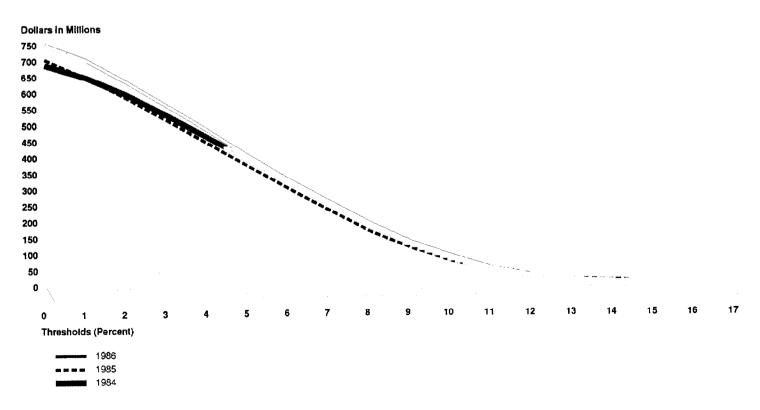


Figure 2.3: Number of States Sanctioned by Threshold for Overissuances, FY 1984-86

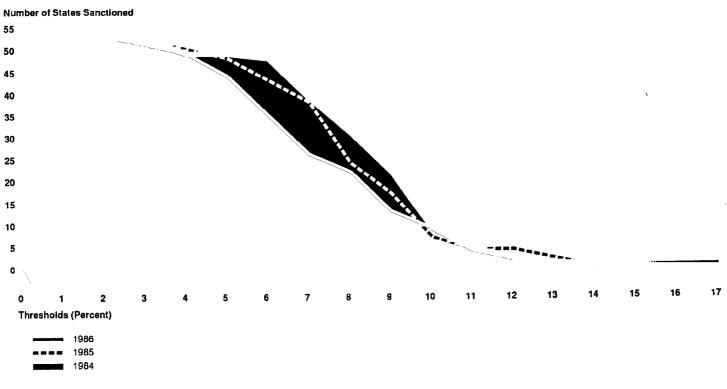
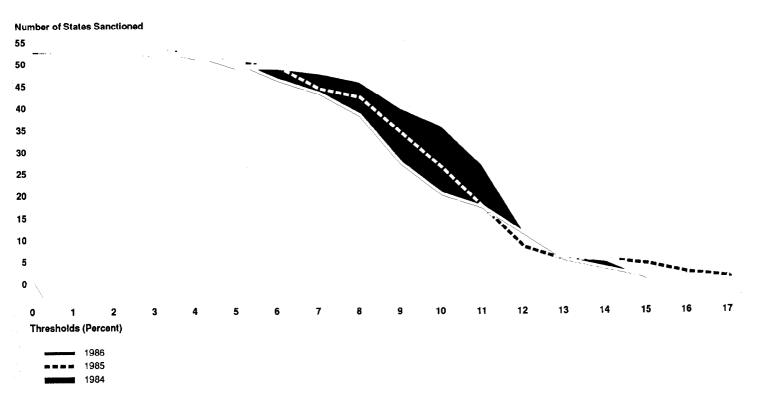


Figure 2.4: Number of States Sanctioned by Threshold for Over- and Underissuances, FY 1984-86



# SECTION 3

ESTIMATED STATE SANCTIONS FOR FISCAL YEAR 1984 BASED ON ASSUMED ERROR-RATE THRESHOLDS FOR OVERISSUANCES
AND FOR COMBINED OVER- AND UNDERISSUANCES

Table 3.1: State Sanction Estimates for FY 1984 Under Assumed Error-Rate Thresholds for Overissuances

0	1	2	3	4	5	6	7	8	9
\$565.3 10.7	\$496.0 9.4	\$426.3 8.0	\$354.9 6.7	\$282.3 5.3	\$214.0 4.0	\$153.1 2.9	\$98.4 1.9	\$57.7 1.1	\$32.6 0.6
882533685901713226510921388853332235275667604558150 61060351510011322835189612014637791200463181	86.077779618514958521063643773302100555615766473616020 18842298171278512012625766473616020 11.00813171	848021256601376588779371635817100834846385152762990 61775743021160001573117511501953708553190653051	92628654156)1581143790594439408674031193921819769 116493202936002631630486562010074646061193921819769	31.443082741000308409654014257106414327902600965638 21.01.71.0000142.14.451.01.0054.14.3279024.00965638	10422101580007310390152340000033536158111470921507	10.97.09.55.97.17.22.00.13.00.4.1.4.2.89.4.4.9.0.3.5.0.3.2.8.2.7	258134105177000B44724300305702302122500638)20023275	7.532808000.00.00.00.00.00.00.00.00.00.00.00.	5.140600000000000000000000000000000000000
2.5 7.9 0.8	2.0 7.0 0.7	1.6 6.0 0.6	1.1 5.1 0.5	0.7 4.2 0.4	0.5 3.2 0.3	0.2 2.3 0.2	0.0 1.4 0.1	0.0 0.9 0.1	0.3 0.0 0.5 (b)
	\$565.7 16.8 8.8 555.6 10.7 16.8 10.7 16.8 15.0 16.5 15.0 16.5 16.5 16.5 16.5 16.5 16.5 16.5 16.5	\$565.3 \$496.0 10.7 9.4 16.8 1.0 9.4 16.8 1.0 9.7 7.7 4.6 16.5 50.3 43.7 7 4.6 8 33.8 5 10.1 10.2 11.3 10.2 2.1 10.2 2.1 10.2 2.1 10.2 2.1 10.2 2.1 10.2 2.1 10.2 2.1 10.2 2.1 10.3 8.9 11.3 12.3 12.3 12.3 12.3 12.3 12.3 12.3	\$565.3 \$496.0 \$426.3 8.0   16.8 16.8 1.4   10.2 9.0 7.8   6.5 5.7 5.0   50.3 43.7 37.2   5.3 4.7 4.1   4.6 3.9 0.6   3.5 3.1 2.6   15.9 13.8 11.6   16.0 0.1 0.1 0.1   0.7 0.4 0.3   15.9 13.8 16.0   0.1 0.1 0.1 0.1   0.7 0.4 0.3   1.1 0.9 15.0   1.1 0.9 15.0   1.1 10.2 8.8   7.5 15.2 4.5   2.6 2.2 1.8   10.5 9.1 15.9   7.7 15.1 12.4   8.3 7.3 1.3 1.1   15.1 12.4   8.3 7.3   9.8 8.7 7.5   6.8 5.3 3.8   1.5 1.3 1.1   15.1 12.4   8.3 7.3   9.8 8.7 7.5   6.8 5.3 3.8   1.5 1.5 1.1 1.0   14.2 12.0   9.8 6.0   7.3 1.1 1 1.0   14.2 12.0   9.8 6.0   7.3 1.1 1 1.0   14.2 12.0   9.8 6.0   7.5 3.4   11.2   9.5 7.8   6.7 29.7 26.6   23.5 1 1.4 1.5 1.1 1 1.0   14.2 12.0   9.8 6.7 7.8   6.7 29.7 26.6   23.5 1 1.4 1.4 1 35.6   35.6 3.2   1.5 1.0 0.9   8.5 7.2 1.0 1.0   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1.0 1   9.5 1	\$565.3 \$496.0 \$426.3 \$354.9 6.7 10.7 9.4 8.0 6.7 16.8 16.8 16.8 15.9 1.8 1.6 1.4 1.2 10.2 9.0 7.8 6.6 6.5 5.7 5.0 4.2 50.3 43.7 37.2 29.8 5.3 4.7 4.1 3.6 4.6 3.9 3.2 2.5 0.8 0.6 0.5 0.4 3.5 3.1 2.6 2.1 15.9 13.8 11.6 9.5 21.0 18.5 16.0 13.6 0.1 0.1 0.1 0.1 0.1 0.1 0.1 0.1 0.1 0.1	\$565.3 \$496.0 \$426.3 \$354.9 \$282.3 \$10.7 \$9.4 \$8.0 \$6.7 \$5.3 \$16.8 \$16.8 \$16.8 \$15.9 \$14.3 \$1.8 \$1.6 \$1.4 \$1.2 \$1.1 \$10.2 \$9.0 \$7.8 \$6.6 \$5.4 \$6.5 \$5.7 \$5.0 \$4.2 \$3.4 \$50.3 \$43.7 \$37.2 \$29.8 \$21.3 \$6.5 \$3.4 \$7 \$4.1 \$3.6 \$3.0 \$4.6 \$3.9 \$3.2 \$2.5 \$1.8 \$0.8 \$0.6 \$0.5 \$0.4 \$0.2 \$3.5 \$3.1 \$2.6 \$2.1 \$1.7 \$15.9 \$13.8 \$11.6 \$9.5 \$7.4 \$21.0 \$18.5 \$16.0 \$13.6 \$11.1 \$0.1 \$0.1 \$0.1 \$0.1 \$0.1 \$0.1 \$0.	\$565.3 \$496.0 \$426.3 \$354.9 \$282.3 \$214.0 10.7 9.4 8.0 6.7 5.3 4.0 11.8 11.8 11.6 11.4 11.2 11.1 0.9 11.2 10.2 9.0 7.8 6.6 5.4 4.2 7.5 11.2 11.2 11.1 0.9 9.0 7.8 6.6 5.4 4.2 7.5 11.3 12.6 6.5 5.7 5.0 4.2 3.4 2.7 50.3 43.7 37.2 29.8 21.3 12.8 5.3 4.7 4.1 3.6 3.0 2.5 4.6 3.9 3.2 2.5 1.8 1.1 7.1 1.2 11.0 0.9 0.6 0.5 0.4 0.2 0.1 3.5 3.5 3.1 2.6 2.1 1.7 1.2 15.9 13.8 11.6 9.5 7.4 5.3 12.0 18.5 16.0 13.6 11.1 0.1 0.1 0.1 0.1 0.1 0.1 0.1 0.0 0.0	\$565.3 \$496.0 \$426.3 \$354.9 \$282.3 \$214.0 \$153.1 \$10.7 \$9.4 \$8.0 \$6.7 \$5.3 \$4.0 \$2.9 \$18.8 \$1.6 \$1.4 \$1.2 \$1.1 \$0.9 \$0.7 \$1.8 \$1.6 \$1.4 \$1.2 \$1.1 \$0.9 \$0.7 \$10.2 \$9.0 \$7.8 \$6.6 \$5.4 \$4.2 \$3.0 \$6.5 \$5.7 \$5.0 \$4.2 \$3.4 \$2.7 \$1.9 \$50.3 \$43.7 \$37.2 \$29.8 \$21.3 \$12.8 \$8.5 \$1.9 \$4.6 \$3.9 \$3.2 \$2.5 \$1.8 \$1.1 \$0.7 \$0.8 \$0.6 \$0.5 \$0.4 \$0.2 \$0.1 \$0.1 \$0.7 \$0.8 \$0.6 \$0.5 \$0.4 \$0.2 \$0.1 \$0.1 \$0.7 \$0.3 \$0.2 \$0.1 \$0.1 \$0.1 \$0.1 \$0.1 \$0.1 \$0.1 \$0.1	\$565.3 \$496.0 \$426.3 \$354.9 \$282.3 \$214.0 \$153.1 \$98.4 \$10.7 9.4 8.0 6.7 5.3 4.0 2.9 1.9 \$1.9 \$16.8 16.8 16.8 15.9 14.3 12.6 10.9 9.2 1.9 10.2 9.0 7.8 6.6 5.4 4.2 3.0 1.8 6.5 5.7 5.0 4.2 3.4 2.7 1.9 1.1 50.3 43.7 37.2 29.8 21.3 12.8 8.5 4.3 5.3 4.7 4.1 3.6 3.0 2.5 1.9 1.4 6.6 3.9 3.2 2.5 1.8 1.1 0.7 0.1 0.8 0.6 0.5 0.4 0.2 0.1 0.1 0.7 0.5 15.9 15.9 11.6 11.1 8.6 6.2 3.7 0.1 15.9 11.6 0.1 0.1 0.1 0.1 0.1 0.0 0.0 0.0 0.0 0.0	\$565.3 \$496.0 \$426.3 \$354.9 \$282.3 \$214.0 \$153.1 \$98.4 \$57.7 \$1.0 7 9.4 \$8.0 \$6.7 \$5.3 \$4.0 \$2.9 \$1.9 \$1.1 \$1.1 \$1.8 \$1.6 \$1.6 \$1.6 \$1.6 \$1.5 \$1.1 \$1.0 \$0.9 \$0.7 \$0.5 \$0.3 \$10.2 \$9.0 \$7.8 \$6.5 \$5.4 \$4.2 \$3.0 \$1.1 \$1.0 \$2.9 \$1.9 \$1.1 \$1.0 \$2.9 \$0.7 \$1.9 \$1.1 \$1.0 \$2.0 \$0.7 \$1.8 \$1.2 \$1.1 \$1.0 \$0.9 \$0.7 \$1.8 \$1.2 \$1.1 \$1.0 \$0.9 \$0.7 \$1.8 \$1.2 \$1.1 \$1.0 \$1.1 \$1.0 \$1.1 \$1.0 \$1.1 \$1.0 \$1.1 \$1.1

<sup>(</sup>a) Totals may not add because of rounding.

<sup>(</sup>b) Sanction amount less than \$50,000.

Thresholds (Percent)	10	11	12	13	14	15	16	17	18
U.S. Total(a) U.S. Average	\$9.6 0.2	\$3.1 0.1	\$1.7 (b)	\$0.8 (b)	\$0.0 0.0	\$0.0 0.0	\$0.0 0.0	\$0.0 0.0	\$0.0 0.0
Alabama Alaska Arizona Arkansas	4.2 0.0 0.0 0.0	2.5 0.0 0.0 0.0	1.7 0.0 0.0 0.0	0.8 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0
California Colorado Connecticut Delaware D.C.	0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0
Florida Georgia Guam Hawaii Idaho	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0
Illinois Indiana Iowa Kansas Kentucky	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0
Louistana Maine Maryland Massachusetts Michigan	0.5 0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0
Minnesota Mississippi Missouri Montana Nebraska	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0
Nevada New Hampshire New Jersey New Mexico New York	0.0 0.0 0.6 1.3	0.0 0.0 0.0 0.3 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0
North Carolina North Dakota Ohio Oklahoma Oregon	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0 0.0
Penńsylvania Rhode Island South Carolina South Dakota Tennessee	1.6 0.0 0.6 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0
Texas Utah Vermont Virginia Virgin Islands	0.0 0.4 0.0 0.0 0.2	0.0 0.2 0.0 0.0 0.1	0.0 0.0 0.0 0.0 (b)	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0
Washington West Virginia Wisconsin Wyoming	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0

<sup>(</sup>a)Totals may not add because of rounding.

<sup>(</sup>b)Sanction amount less than \$50,000.

Table 3.2: State Sanction Estimates for FY 1984 Under Assumed Error-Rate Thresholds for Combined Over- and Underissuances

Thresholds (Percent)	0	1	2	3	4	5	6	7	8	9
U.S. Total(a)	\$685.3	\$646.3	\$592.0	\$526.6	\$458.3	\$388.7	\$319.6	\$251.6	\$183.9	\$127.4
U.S. Average	12.9	12.2	11.2	9.9	8.6	7.3	6.0	4.7	3.5	2.4
	\$2.068594726205496401715975899365364747931663783401 12.278.5514.2201.634.12222.157791201.860.64747931663783401 22.01.634.1222.157791201.860.647479312201.643.1210.1443.12210.1443.1443.1443.1443.1443.1443.1443.14	\$412.622.7.1.617.30.69.03.1.3.57.1.3.0.3.7.62.5.3.3.6.7.60.1.5.3.9.6.4.4.0.8.3.1.0.6.1.0.1.0.1.0.1.0.1.0.1.0.1.0.1.0.1							\$3.5.66298972736001110045323904903503253602929292004713045 104121001580007210350030220000023536029292004713045	
West Virginia	3.4	2.9	2.5	2.0	1.6	1.1	0.7	0.5	0.2	0.0
Wisconsin	9.3	9.3	8.8	7.9	7.0	6.0	5.1	4.2	3.2	2.3
Wyoming	0.9	0.9	0.8	0.7	0.6	0.5	0.4	0.3	0.2	0.1

<sup>(</sup>a) Totals may not add because of rounding.

<sup>(</sup>b) Sanction amount less than \$50,000.

		South Dakota Teanessee	e Island e Island	regor		North Dakota	Y07 X	ZOE COTSOY	:	Zebraska Zebraska	ntar	Missouri	Sota	Michigan Michigan	and		Kentucky	X47545	Indiana	Illinois		Han.	Sepre de		יים אונטריה רייר מיר בים המרביר מרמר	Colorado	-	Arkansas	Alaska		U.S. Total(a) U.S. Average	Thresholds (Percent)
0-0-0	00-55 7-45	001	*O.	0.	0 0	0.0	25.2	o c	œ	00	0	0.0		o: o:	- 0 - 0	0.0	·	0		-	0.0			0.7		-			0.2	9.7	\$83.6 1.6	10
6.000	06.0	000	10r	100	-0	0.0	)	-0	0	00	0	00	. <b>.</b> .	00	00	0	<u>:</u> e	0	00		0.0	0	2.	0	00	> O	0	0.4	<u> </u>	7.5	\$46.6 0.9	=
00000 00000	0000			0	00	o.	000	••	000	00	0	0.0	00	0.0	00	0	00	0	90	0	00	0	- c	) <del>(</del>	00	٥٠ ۵٠	0.0	00	0.0	, <b>6</b> 0 - 1 <sub>1</sub> 1	\$23.6 0.4	12
00000	0000	٥ <u>٠</u> :	40c	0	90	0.0	- Cu &	> c	.0	- - -	0.0	00	> <del>-</del>	0.0	9.0	0	9.0	.0	9.0	00	o. 00	0	00	> <u>0</u>	0	>.o >o	0.0	o .	00	4.2	\$9.9 0.2	<b>5</b>
00000	0000	000	>0.0 >0.0	000	00	00	000	) 	0.0	90	0	0.0	00	0.0	00	0.0	00	0	)   	00	00	0	00	00	0.0	>.o >c	0.0	00	000	2.5	\$3.3 0.1	-
00000	0000	000	000	000	0.0	00	000	) ) )	0	00	0	00	00	09	00	0	00	0	ောင္	.0	00	0	0.0	00	0	> o	0.0	00	00	1.7	\$1.7 (b)	다
00000	0000	000	) ) ) (	0	00	00	000	00	0	00	0	00	00	0.0	00	0.0	00	0	00	00	0.0	0	00	00	0.0	> 0 > 0	0.0	0.0	00	္ <b>ထ</b>	<b>\$0.8</b>	16
00000	0000	000	) 0 0 0	000	00	0	000	00	0	00	0	00	00	00	00	0.0	00	0	00		0.0	0	00	00	00	> c	0.0	0.0		•	0.0	17
00000	0000	000	>0¢	00	00	0.0	000	) c	0.0	0.0	0.0	00	00	0.0	00		0.0	0	00	00	0.0	0	00	00		) ) )	0.0	0.0	00	o. 0	<b>\$</b> 0.0	<b>5</b> 8

<sup>(</sup>a)Totals may not add because of rounding.

<sup>(</sup>b) Sanction amount less than \$50,000.

# SECTION 4

ESTIMATED STATE SANCTIONS FOR FISCAL YEAR 1985 BASED ON ASSUMED ERROR-RATE THRESHOLDS FOR OVERISSUANCES
AND FOR COMBINED OVER- AND UNDERISSUANCES

Table 4.1: State Sanction Estimates for FY 1985 Under Assumed Error-Rate Thresholds for Overissuances

Thresholds (Percent)	Û	1	2	3	4	5	6.	7 -	8	9
U.S. Total(a) U.S. Average	\$567.0 10.7	\$496.3 9.4	\$423.8 8.0	\$348.2 6.6	\$273.0 5.2	\$201.2 3.8	\$142.0 2.7	\$84.3 1.6	\$51.5 1.0	\$31.4 0.6
Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware D.C. Florida Georgia Guam Hawaii Idaho Illinois Indiana Iowa Kansas Kansas Kansas Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Minsissispi Mississippi Mississippi Mississippi Mississippi Montana Nebraska New Jersey New Hampshire New Jersey New Hexico New Jork North Dakota Ohio Oklahoma Oregon Pennsylvania Rhode Island South Dakota Tennessee Texas Utah Vermont Virgin Islands Washington West Virginia	17.30.5.4.3.1.4.1.8.4.3.3.3.0.1.9.1.2.0.7.6.0.2.8.8.9.2.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.3.5.5.5.5.9.7.9.4.0.2.2.4.7.8.3.5.5.5.5.9.7.9.4.0.2.2.4.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.3.4.6.2.8.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.3.5.5.5.9.7.9.4.0.2.2.4.7.8.4.2.8.7.8.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2	1394.833.03.05.00.03.05.25.62.92.66.65.12.00.114.83.33.12.14.67.8 333.03.05.00.03.05.25.62.92.66.65.12.00.14.78.03.08.1.20.93.21.60.81.	128323302840009942341703654120021128693219172222298906538	6.668914465151433279314926124980159051670499)1647554862626220261000683122115905420100012840876800650103060	936179740601226985690256106650123170259176014061425 1102390002621191147774310100827206641509034102050	1241.1402644)010701876596285420086380738743011644301	11.4 1.30.6.98.6.2 1.29.00.04.4.2.6.05.4.7.2.03.2.0.0.0.0.5.1.7.4.3.0.0.0.9.4.2.7.2.9.0.0.0.0.5.1.0.0.0.5.1.0.0.0.2.4.2.8.0.7.0.1.0.0.2.0.0.2.0.0.0.0.0.0.0.0.0.0.0.0	9.669.4000.000.6184032.65546015003.600020.6120170000.000.0000.3300003.0002.1.00000.201.001.3150.5000.1.0001.0001.0001.0001.0	7.42003004099000194100200709900030023000081304010120 7.1.20030004090001100000000000000000000000000	6.1.500000203000010008050000000000002570200200000000000000
Wisconsin Wyoning	5.5 0.8	4.6 0.6	3.8 0.5	3.0 0.3	2.1 0.2	$\frac{1.3}{0.1}$	$0.8 \\ 0.1$	0.4 0.0	0.0 0.0	0.0 0.0

<sup>(</sup>a) Totals may not add because of rounding.

<sup>(</sup>b) Sanction amount less than \$50,000.

U.S. Total(a)	Thresholds (Percent)	10	11	12	13	14	15	16	17	18
U.S. Average	U.S. Total(a)	\$14.8	\$7.1	\$3.6	\$1.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Alaska O.9 0.6 0.4 0.1 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0	U.S. Average	0.3		0.1	(b)		0.0	0.0	0.0	0.0
Alaska O.9 0.6 0.4 0.1 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0	Δlahama	A A	2 4	1 7	0.0	0.0	0.0	0.0	0.0	۸۸
Arizona Arizona Arizona Arizona Arizona Arizona Arixansas  0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.										
Arkansas										
Colorado	Arkansas	0.0	0.0			0.0	0.0	0.0		0.0
Connecticut										
Delaware			0.0			0.0				
D.C.										
Florida										
Seorgia   3.8   2.5   1.3   0.0			0.0							0.0
Suam		3.8	2.5	1.3						
Idaho	Guam	0.0	0.0			0.0	0.0	0.0	0.0	0.0
Illinois			0.0		0.0					
Indiana			0.0							
Lowa										
Kentucky O.O			0.0	0.0						
Kentucky			0.0	ŏ.ŏ						
Maine         0.0 </th <th></th> <th>0.0</th> <th>0.0</th> <th>0.0</th> <th></th> <th>0.0</th> <th>0.0</th> <th>0.0</th> <th>0.0</th> <th>0.0</th>		0.0	0.0	0.0		0.0	0.0	0.0	0.0	0.0
Maryland         0.0         0.	21 - T <del></del>	0.0	0.0					0.0		
Massachusetts         0.0         <			0.0							
Michigan         0.0         0.			0.0						0.0	
Minnesota         0.0         0				0.0						
Mississippi         0.0 <th< th=""><th>Minnesota</th><th></th><th>0.0</th><th>ŏ.ŏ</th><th></th><th></th><th></th><th>ŏ.ŏ</th><th>0.0</th><th></th></th<>	Minnesota		0.0	ŏ.ŏ				ŏ.ŏ	0.0	
Montana         0.0	Mississippi	0.0	0.0	0.0			0.0	0.0	0.0	
Nebraska         0.0         0.		0.0	0.0				0.0			
Nevada         0.0<										
New Hampshire   0.0			0.0				0.0			
New Jersey         0.0			0.0	0.0						
New Mexico   0.0										
North Carolina         0.0		0.0	0.0	0.0	0.0					
North Dakota         0.0 <t< th=""><th></th><th></th><th>0.0</th><th></th><th></th><th></th><th></th><th></th><th>0.0</th><th></th></t<>			0.0						0.0	
Dhio   0.0			0.0							
Oklahoma         0.6         0.0         0.			0.0							
Oregon         0.0<				0.0						
Pennsylvania         0.0 <t< th=""><th></th><th></th><th>0.0</th><th></th><th></th><th></th><th></th><th>ŏ.ŏ</th><th></th><th></th></t<>			0.0					ŏ.ŏ		
South Carolina         1.9         1.3         0.2         0.0					0.0		0.0	0.0	0.0	
South Dakota         0.0 <t< th=""><th></th><th></th><th>0.0</th><th>0.0</th><th></th><th></th><th></th><th></th><th></th><th></th></t<>			0.0	0.0						
Tennessee 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0				0.2						
Texas 2.7 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0			0.0							0.0
Utah         0.0 <th></th> <th></th> <th>0.0</th> <th>0.0</th> <th>0.0</th> <th>0.0</th> <th></th> <th>0.0</th> <th></th> <th>0.0</th>			0.0	0.0	0.0	0.0		0.0		0.0
Vermont         0.0			0.0							0.0
Virginia       0.0	Versont	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Washington       0.0			0.0				0.0	0.0	0.0	0.0
West Virginia 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.								0.0		
Wisconsiñ 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0										0.0
			ŏ.ŏ							ŏ.ŏ

<sup>(</sup>a) Totals may not add because of rounding.

<sup>(</sup>b)Sanction amount less than \$50,000.

Table 4.2: State Sanction Estimates for FY 1985 Under Assumed Error-Rate Thresholds for Combined Over- and Underissuances

Thresholds (Percent)	0	1	2	3	4	5	6	7	8	9
U.S. Total(a)	\$702.3	\$646.8	\$581.2	\$511.4	\$440.2	\$368.3	\$296.7	\$229.0	\$163.7	\$112.3
U.S. Average	13.3	12.2	11.0	9.6	8.3	6.9	5.6	4.3	3.1	2.1
Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware D.C. Florida Georgia Guam Hawaii Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maryland Massachusetts Michigan Minnesota Mississippi Missouri Montana Nebraska New Hampshire New Jersey New Mexico New Jersey New Jersey New Mexico New Jersey New Jersey New Mexico New Jersey	17.40.54.12.52.33.73.3.69.1.1.1.4.77.9.2.5.9.2.2.9.5.6.5.89.5.2.8.6.4.5.0.4.0.9.6.8.1.2.5.2.3.1.6.4.0.2.3.2.3.0.2.6.8.3.0.8.1.0.3.2.2.0.3.2.3.1.2.0.1.2.3.1.2.9.1.3.2.2.0.3.2.2.0.3.2.3.1.2.0.1.2.3.2.2.0.3.2.3.1.2.0.3.2.2.0.3.2.3.1.2.0.3.2.2.0.3.2.3.1.2.0.3.2.2.0.3.2.3.1.2.0.3.2.2.0.3.2.3.1.2.0.3.2.2.0.3.2.3.1.2.0.3.2.3.2.3.3.2.3.3.2.3.3.3.3.3.3.3.3	17.578211441583333076175000098732280.5541.5583333076175000098732280.7120.0153220.0162210.012.012.012.012.012.012.012.012.012	17.55.54768924329819320763288167525592925824783334212788 17.524304329819320763288167525592925824783334212788 12.524304329819320763288167525592925824783334212788	173946.1.17893166657584526667990411\32221811482221898673 1200030.4256.272.66741\322251221811482221898673 120073.107081	17.38.39.32.03.85.31.43.94.74.93.89.97.07.42.80.28.67.31.62.17.28.)19.32.34.15.03.66.21.10.02.8.67.31.62.17.28.)19.47.4.65.8	678950749131223289314226156950159850200492016060545	142527.21023500016905690556128620)23070799179014645423 22721023500016211912777440010(82820384500024065505050505050505050505050505050505050	13.24.1.797.2.04.0.0.0.0.7.2.1.87.6.7.9.6.2.0.0.4.8.0.0.8.6.1.8.0.5.7.8.7.4.6.0.0.1.4.2.1.3.0.0.2.2.4.0.0.0.9.5.1.1.0.7.0.1.5.4.3.3.0.0.0.0.5.1.1.0.5.7.8.7.4.6.0.0.1.8.0.2.3.0.0.0.0.0.5.1.1.0.2.7.3.11.0.9.0.1.8.0.0.2.0.4.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0	1123.03.143.1425.000.448.605.482.038.035.005.039.0257.433.009.22.429.0 1123.03.143.1625.000.54.88.600.54.82.038.035.005.039.02.57.433.009.22.429.0 1123.03.143.1625.000.448.605.482.038.035.005.039.025.7433.009.22.429.0	9.19.49.80 0 1.00 0 0 0 6.14 4 0 3 2 0 5 5 4 2 0 1 3 0 0 0 3 3 0 0 0 3 3 0 0 0 2 1 1 1 0 0 0 0 0 2 0 0 0 0 5 1 5 0 7 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 1 0 0 0 0 0 1 0 0 0 0 0 1 0 0 0 0 0 1 0 0 0 0 0 0 1 0 0 0 0 0 0 1 0 0 0 0 0 0 0 0 1 0
Wisconsiñ	9.0	7.2	4.3	5.5	4.6	3.8	3.0	2.1	1.3	0.8
Wyoming	1.0	0.9	0.8	0.6	0.5	0.3	0.2	0.1	0.1	0.0

<sup>(</sup>a) Totals may not add because of rounding.

<sup>(</sup>b) Sanction amount less than \$50,000.

Thresholds (Percent)	10	11	12	13	14	15	16	17	18
U.S. Total(a) U.S. Average	\$71.2 1.3	\$42.4 0.8	\$25.0 0.5	\$15.3 0.3	\$10.5 0.2	\$5.6 0.1	\$2.6 (b)	\$0.1 (b)	\$0.0 0.0
Alabama Alaska	7.9 1.5	6.1 1.3	4.4	2.6 0.8	1.7 0.5	0.9	0.0 (b)	0.0	0.0
Arizona	1.2	0.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Arkansas California	1.5	0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0	0.0 0.0	0.0 0.0
Colorado	0.5	0.2	0.0	0.0	0.0	0.0	ŏ.ŏ	0.0	ŏ.ŏ
Connecticut	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Delaware D.C.	0.0 0.7	0.0 0.4	0.0 0.2	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0
Florida	0.0	0.0	0.0	ŏ.ŏ	0.0	0.0	0.0	0.0	0.0
Georgia	16.4	13.9	11.4	8.9	6.3	3.8	2.5	0.1	0.0
Guam Hawaii	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0	0.0	0.0	0.0
Idaho	0.0	0.0	0.0	0.0	0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0
Illinois	1.8	0.0	0.0	0.0	0.0	0.0	ŏ.ŏ	ŏ.ŏ	ŏ.ŏ
Indiana	1.9	1.3	0.6	0.0	0.0	0.0	0.0	0.0	0.0
Iowa Kansas	0.0	0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0
Kentucky	0.0	ŏ.ŏ	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Louisiana	2.2	1.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Maine	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Maryland Massachusetts	0.0 1.7	0.0	0.0 0.0	0.0 0.0	0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0
Michigan	0.0	0.0	ŏ.ŏ	0.0	0.0	0.0	0.0	0.0	0.0
Minnesota	0.9	0.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Mississippi Missouri	0.6 0.0	0.0 0.0	$0.0 \\ 0.0$	0.0 0.0	0.0	0.0	0.0	0.0	0.0
Montana	0.0	0.0	0.0	0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0
Nebraska	0.2	0.0	0.0	ŏ.ŏ	ŏ,ŏ	ŏ.ŏ	ŏ.ŏ	ŏ.ŏ	0.0
Nevada	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
New Hampshire New Jersev	0.0 1.2	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0
New Mexico	0.3	ŏ.ŏ	0.0	0.0	0.0	0.0	0.0	0.0	0.0
New York	5.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
North Carolina	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
North Dakota Ohio	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0 0.0	0.0
Oklahoma	4.1	3.0	1.8	ĭ.ž	0.6	0.0	0.0	0.0	0.0
Oregon	1.1	0.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Pennsylvania Rhode Island	3.3 0.0	1.7	0.0 0.0	0.0	0.0	0.0	0.0	0.0	0.0
South Carolina	5.8	4.5	3.2	0.0 1.9	0.0 1.3	0.0 0.4	0.0 0.0	0.0 0.0	0.0
South Dakota	0.0	0.0	0.0	ő.ó	0.0	ŏ.ŏ	ŏ.ŏ	0.0	0.0
Tennessee	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Texas Utah	9.4 0.0	6.2 0.0	2.5 0.0	0.0	0.0	0.0	0.0	0.0	0.0 0.0
Vermont	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Virginia	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Virgin Islands	0.1	(b)	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Washington West Virginia	1.2	0.6	0.0 0.0	$0.0 \\ 0.0$	0.0 0.0	0.0 0.0	$0.0 \\ 0.0$	$0.0 \\ 0.0$	0.0 0.0
Wisconsin	0.4	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Wyoning	0.0	0.0	0.0	0.0	0.0	0.0	ŏ.ŏ	ŏ.ŏ	0.0

<sup>(</sup>a) Totals may not add because of rounding.

<sup>(</sup>b)Sanction amount less than \$50,000.

# SECTION 5

ESTIMATED STATE SANCTIONS FOR FISCAL YEAR 1986 BASED ON ASSUMED ERROR-RATE THRESHOLDS FOR OVERISSUANCES

AND FOR COMBINED OVER- AND UNDERISSUANCES

Table 5.1: State Sanction Estimates for FY 1986 Under Assumed Error-Rate Thresholds for Overissuances

Thresholds (Percent)	0	1	2	3	4	5	6	7	8	9
U.S. Total(a) U.S. Average	\$596.8	\$520.8	\$442.2	\$363.0	\$286.9	\$216.9	\$146.9	\$98.6	\$53.4	\$28.3
	11.3	9.8	8.3	6.8	5.4	4.1	2.8	1.9	1.0	0.5
Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware D.C. Florida Georgia Guam Hawaii Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Mississippi Missouri Montana Nebraska Nevada New Hampshire New Jersey New Hampshire New Jersey New Horth Okio Oklahoma Oregon Pennsylvania Rhode Island South Dakota Tennessee Texas Utah Vermont Virginia Virginia	1	9. 8. 7.5.4.8.8.0.4.8.2.9.8.1.2.6.1.7.7.0.4.3.7.9.8.8.2.4.0.0.8.6.2.3.9.9.7.1.8.3.1.4.1.8.7.7.3.5.2.2.0.3.9.3.2.5.0.1.1.5.7.7.6.1.1.0.0.4.5.5.6.0.3.9.9.7.1.8.3.1.4.1.8.7.7.6.1.1.0.1.4.1.8.7.7.6.1.1.0.1.4.1.8.7.7.6.1.1.0.1.4.1.8.7.7.7.6.1.1.0.1.4.1.8.7.7.7.6.1.1.0.1.4.1.8.7.7.7.6.1.1.0.1.4.1.8.7.7.7.6.1.1.0.1.4.1.8.7.7.7.6.1.1.0.1.4.1.8.7.7.7.6.1.1.0.1.4.1.8.7.7.1.0.1.4.1.8.7.1.1.0.1.4.1.8.7.1.1.0.1.4.1.8.7.1.1.0.1.4.1.8.7.1.1.0.1.4.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1	7.3.1.0.5.4.7.6.7.1.8.1.7.3.0.4.9.6.2.9.2.1.3.7.1.1.1.4.4.4.4.1.2.5.4.5.7.0.0.4.2.9.6.7.6.1.6.3.3.1.1.0.2.7.8.2.1.3.7.1.1.1.1.4.4.4.4.1.2.5.4.5.7.0.0.4.1.6.1.6.1.6.1.6.1.6.1.6.1.6.1.6.1.6.1	6. 9.08139.04324)528111125734307.61001981808183591684444530102.46.00272125734307.61000.837.20.81835916844445	5. 4. 0.84 3.06 7.39 8.60 1.17 8.27 3.25 4.8 6.9 4.7.9 6.00 4.2.8 9.0.5 7.7.6 3.5.0 4.9.2.3.6.4 2.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0	4.1 1509973325548000055585082619809640088609023772002110283 20000111020000144.0000000000000000000000	2.8 10.33.4 10.4 13.0 10.1 10.1 10.1 10.1 10.1 10.1 10.1	1.9 8.60.20000603300002900000088711703000011570003551000100800001	1.0 6.50000010.00000000000000000000000000000	0.5 4.000.0000.0000.0000.0000.0000.0000.
Washington	15.5	13.9	12.3	10.6	9.0	7.4	5.7	4.1	2.5	1.6
West Virginia	2.2	1.7	1.2	0.7	0.5	0.2	0.0	0.0	0.0	0.0
Wisconsin	9.9	8.8	7.8	6.8	5.7	4.7	3.6	2.6	1.6	1.0
Wyoming	0.8	0.6	0.5	0.3	0.2	0.1	(b)	0.0	0.0	0.0

<sup>(</sup>a) Totals may not add because of rounding.

<sup>(</sup>b) Sanction amount less than \$50,000.

Wyoning	######################################	ngton	Virgin Islands	Virolaia		TOX AUG	LD UD	Dakota	South Carolina	D 4	∶⊃	æ	0	North Dakota	<b>;</b>	201	ZOE COT WOV		2.	Nebraska	3:	50L71				yland	Maine	Louisiana	_ <		Indiana		Idaho	T0 401 1		Florida	_	Delaware	Connecticut	orado		20Na	e.	Alabasa	U.S. Total(a) U.S. Average	Inteshotos (tercency	- k a l d -
0.0	o c	- c-	0.0	0	) () ()	00	0.0	0.0		) ·	) <u>c</u>	) <del>(</del>	0.0	0.0	0.0	> ·	> c	0	0	0.0	0	0.0	<u></u>	> c	> <del>-</del>	-0.	0.0	0.7	0	- ·	> c	0.0	0.0		0.0	-	-	•				•	0.0	•	\$15.2 0.3	5	<b>.</b>
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0.0	00	00	0.0	0	) )	) C	0	0.0	0.0	200	9.0	0.0	0.0	0.0	0.0	) <b>(</b>		0.0	0	0.0	0.0	0.0	0:	- c	) <b>.</b>	00	0.0	0.0	0	) ) (	) C	00	0.0	0.0	0	00	000	0.0	0.0	0	00	) ) (	0.0	0.0	0.0	č	ñ
0.0	0.0	00	0.0	0.0	00	00	0.0	0.0	0.0	00	) C	000	0.0	0.0	0	> <	> c		0	0.0	0	0	0.0	) c	) <b>.</b>	) ()	0.0	0.0	0.0	) ) (	00	000	0.0	0.0	00	00	00	0.0	0.0	0	0.0	) C	0.0	0.0	0.0	6	<del>1</del>
0.0	00	00	0.0	0	) ()	00	.0	0.0	0.0	00		0.0	0.0	0.0	0.0	00	00	0.0	0	0.0	0.0	0	000	- c		00	0	0.0	0	) c	) c	00	0.0	0.0	00	00	000	0	0.0	0	0.0	) C	0.0	0.0	0.0	<b>.</b>	÷.
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<sup>(</sup>a) Totals may not add because of rounding.(b) Sanction amount less than \$50,000.

Table 5.2: State Sanction Estimates for FY 1986 Under Assumed Error-Rate Thresholds for Combined Over- and Underissuances

Thresholds (Percent)	0	1	2	3	4	5	6	7	8	9
U.S. Total(a) U.S. Average	\$762.6 14.4	\$702.3 13.3	\$631.9 11.9	\$556.8 10.5	\$480.6 9.1	\$401.0 7.6	\$323.2 6.1	\$251.4 4.7	\$182.5 3.4	\$122.9 2.3
Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware D.C. Florida Georgia Guam Hawaii Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Minnesota Minnesota Mississippi Missouri Montana Nebraska Newada New Hampshire New Jersey New Hoxico New York North Carolina North Dakota Ohio Oklahoma Oregon Pennsylvania Rhode Island South Carolina South Carolina South Dakota Tennessee Texas Utah	18.20.64812322832359247912611153236869614201935683035 7534141283235922479126111123001576014935683035 111112300157601497724068210 10111112300168210 10111112300168210 10111112300168210	79556671138827042496965635166994619223148827041152732563516994619223190205469519 8195923141870113827032527325635169944619223900205469519	18.17.73.01.085.81.28.29.65.47.28.8.64.88.75.25.56.83.26.09.47.53.31.19.3 15.18.43.23.13.57.81.28.29.88.64.88.87.52.55.68.32.60.9.47.53.31.19.3 15.18.43.23.13.57.81.28.29.88.44.88.75.20.06.58.32.60.9.47.53.31.19.3	7.4280478176177023791834141)4005.4)30.45213787612.60.40.61.0.50.5.7	92108976098153049629214121576411802554150038801819446461 5001039782121710125764118002554150018134307744061	7.6 0.9815604614)12811114573883176940198860897388406624445	6.1 1.1.643237332600)782702541.6047.600)4247.0557.65904803.64 2.03.1.80.0.24.30.0.651.0.0.30.69.9531.0.10.6530.4.7.0557.65904803.64	4.0.9.0.0.3.2.9.8.8.0.0.0.5.5.8.5.0.8.2.6.5.9.9.0.9.4.6.0.0.8.6.2.8.0.2.1.6.7.3.5.0.2.9.0.2.0.0.1.2.0.0.0.0.4.7.6.3.2.0.0.0.0.3.2.9.2.0.8.9.1.3.0.9.0.2.3.0.0.0.0.3.2.9.2.0.0.0.0.3.2.9.2.0.0.0.0.0.3.2.9.2.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0.0	3. 4 42.4.4.7.0.0.1.1.0.0.0.4.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2	2.
Virgin Islands Washington West Virginia Wisconsin Wyoming	1.0 16.4 3.2 10.4 1.0	0.9 16.4 2.7 10.4 0.9	0.8 15.4 2.2 10.4 0.8	0.7 13.9 1.7 9.9 0.6	0.6 12.3 1.2 8.8 0.5	10.6 0.7 7.8 0.3	9.0 0.5 6.8 0.2	7.4 0.2 5.7 0.1	5.7 0.0 4.7 (b)	4.1 0.0 3.6 0.0

<sup>(</sup>a) Totals may not add because of rounding.

<sup>(</sup>b) Sanction amount less than \$50,000.

labama laska a control as control	Thresholds (Percent) U.S. Total(a) U.S. Average
0,00,000,000,000,000,000,000,000,000,0	10 \$79.6
	\$45.3 0.9
	12 \$17.8 0.3
	0.25 0.25
	\$3.7 0.1
	15 (b)
	16 \$0.0 0.0
	17 \$0.0 0.0
	18 0.0

<sup>(</sup>a)Totals may not add because of rounding.

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<sup>(</sup>b)Sanction amount less than \$50,000.

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Food Stamp Program: Error Rate Adjustments and Sanctions (GAO/RCED-88-10, Oct. 22, 1987).

Food Stamp Program: National Academy of Sciences' Recommendations on the Sanctions Backlog (GAO/RCED-88-36BR, Oct. 21, 1987).

Food Stamp Program: Statistical Validity of Agriculture's Payment Error-Rate Estimates (GAO/RCED-87-4, Oct. 30, 1986).

Food Stamp Program: Refinements Needed to Improve Accuracy of Quality Control Error Rates (GAO/RCED-86-195, Sept. 19, 1986).

Managing Welfare: Issues and Alternatives for Reforming Quality Control Systems (GAO/HRD-86-117BR, Aug. 29, 1986).

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Federal and State Liability for Inaccurate Payments of Food Stamp, AFDC, and SSI Program Benefits (GAO/RCED-84-155, Apr. 25, 1984).

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