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Legislative Authorization, Program & Budget Information System



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The 1982 budget provides spending increases for major programs deemed to be priorities. Fiscal year 1982 spending will increase by \$76.6 billion, or about 12 percent, net of receipts. Increases in receipts are projected at \$104.3 billion.

Funding for programs, agencies, and budget functions under jurisdiction of the Senate Committee on Environment and Public Works reflects a decrease of \$21 million in 1982 outlays, or about .1 percent.



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548

PROGRAM ANALYSIS
DIVISION

February 24, 1981

B-197735

The Honorable Robert T. Stafford
Chairman, Committee on Environment
and Public Works
United States Senate

Dear Mr. Chairman:

Subject: Program and Budgetary Information for
Committee's Views and Estimates on
President's Budget for Fiscal Year 1982
(PAD-81-49)

The enclosed report is forwarded for your information and use in preparation of your committee's views and estimates on the President's fiscal year 1982 budget proposals. The General Accounting Office has obtained this data from executive agencies and prepared it in this form for your use as part of our responsibility under Title VIII of the Congressional Budget Act of 1974. Specifically, the Comptroller General is required to: (1) develop and maintain standard classifications for fiscal, budgetary and program-related information and (2) assist committees in developing their information needs.

Accordingly, we have attempted to identify all the Federal programs and activities that are within your committee's legislative jurisdiction. We have used available source documents such as the Budget Appendix, agency budget justifications, and authorizing legislation and legislative histories. To a large extent, this information has been verified by your committee representatives and executive agency officials. We want to emphasize that the list of programs and activities in the enclosed document is an effort to display budgetary information at a level of detail most useful for your committee review and markup. The budgetary data included in the report was obtained directly from the agencies. Verification by us included comparison with data obtained from the Office of Management and Budget's Budget Information System and the Appendix to the President's 1982 Budget.

For each program or activity identified, we have displayed the authorizing legislation (public law and U.S. Code citation); the budgetary information (funding authorization, budget authority, obligations and outlays); and the funding expiration date as specified in the legislation. The budget data is provided for fiscal years 1980 (actual), 1981 (estimate) and 1982 (President's budget request). Enclosure I provides a further discussion of this listing.

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B-197735

This year we plan to update our file to include President Reagan's budget revisions. This data will be available for programs under your committee's jurisdiction at a later date.

We appreciate the cooperation and assistance of your staff in developing this information and hope that it will assist you in the performance of your responsibilities under the Budget Act.

Sincerely yours,

A handwritten signature in cursive script that reads "Morton A. Myers". The signature is written in black ink and has a long, sweeping horizontal line extending to the right from the end of the name.

Morton A. Myers
Director

Enclosures - 2

cc: Mr. Bailey Guard

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PROGRAM AND BUDGETARY INFORMATION FOR
COMMITTEE'S VIEWS AND ESTIMATES ON PRESIDENT'S
BUDGET FOR FISCAL YEAR 1982 (PAD-81-49)

INTRODUCTION

The 1974 Congressional Budget Act requires authorizing committees to review the President's budget annually and furnish their views and estimates on matters under their jurisdiction to the respective Budget Committees. Committee views and estimates are submitted to the Budget Committees by March 15 of each year and are instrumental in developing the first concurrent resolution on the budget.

GAO has obtained data from the executive agencies and prepared information on the 1982 budget to help congressional authorizing committees complete their views and estimates reports. Because several committees asked for assistance in developing budgetary and authorizing information for their views and estimates reports, GAO provides this information annually from its Legislative, Authorization, Program and Budget Information System (LAPIS).

The following information is provided by GAO to assist in development of 1982 views and estimates:

- a summary analysis of fiscal year 1982 funding and the program impact (p. 2),
- a profile of data by number of program records, agency, bureau, account and budget function and subfunction (p. 12), and
- a computer listing containing budgetary data and authorizing information for programs and activities under the committee's jurisdiction (Appendix II).

GAO has also provided a description of the Legislative, Authorization, Program and Budget Information System (Appendix I).

Authorization and budgetary data to assist committees in preparation of views and estimates reports is collected upon release of the President's budget each January. This data is not updated to reflect congressional action or revisions to the President's estimates which occur during the year. However, this year we plan to update our file to include President Reagan's budget estimates. This data will be available for programs under your committee's jurisdiction at a later date.

SUMMARY ANALYSIS OF AGENCY
PROGRAM AND BUDGET DATA

The Federal budget presents budgetary resources, in terms of national needs and the administration's policies in meeting the needs of the nation. The budget also presents estimates of resources and expenditures at the appropriation account level, and provides limited information on some of the major programs by account. However, budgetary data is not generally available at varying levels of detail by committee of jurisdiction and is not tied to authorizing legislation.

GAO has obtained data from the executive agencies and prepared a detailed list of programs displaying relevant budgetary and authorization data to assist congressional committees in meeting their information needs for views and estimates reporting as required by the 1974 Budget Act.

Data pertaining to programs in the 1982 budget under the jurisdiction of the Senate Committee on Environment and Public Works is displayed in the computer listing provided in Appendix II.

The following analysis is provided to highlight the most significant programs and funding changes displayed in Appendix II. The analysis does not necessarily cover all the items which the committee may want to consider.

Budget Overview for Major Functions,
Agencies, and Accounts Under the
Jurisdiction of the Senate Committee
on Environment and Public Works

The 1982 budget provides spending increases for major programs deemed to be priorities. Fiscal year 1982 spending will increase by \$76.6 billion or about 12 percent net of receipts. Increases in receipts are projected at \$104.3 billion.

Funding for programs, agencies, and budget functions under jurisdiction of the Senate Committee on Environment and Public Works reflects a decrease of \$21 million in 1982 outlays or .1 percent.

The transportation function of the budget shows an overall reduction of \$2.5 billion or about 10 percent in outlays in fiscal year 1982. The decreases are in ground transportation (about \$2.6 billion) and water transportation (about \$.2 billion). Air transportation shows an increase of \$.2 billion).

includes \$300 million in budget authority and \$50 million in outlays for the substitution projects (see Highway Trust fund account 21-25-8003, record 10984, on page 496 of Appendix II).

- Federal Buildings Fund - The General Services Administration is requesting \$121 million in new borrowing authority for fiscal year 1982 (see account 30-90-4542, on page 554 of Appendix II). The increase will provide funds for the construction of a new Federal office building for the Nuclear Regulatory Commission. Additional authorizing legislation is required.
- Food and Drug Administration - A fiscal year 1982 spending increase of \$2.7 million includes funds to initiate construction of new headquarters laboratories to support research and regulatory programs (see account 09-10-0603 on page 139 of Appendix II).
- Memorial to Hale Boggs - A fiscal year 1981 supplemental was approved providing funding of \$7 million for the installation of a memorial cenotaph in the Congressional Cemetery to honor the late congressman from Louisiana (see account 01-15-0140, record 09987, on page 13 of Appendix II).
- Acquisition of Property for Addition to the Supreme Court - A fiscal 1981 supplemental is requested to provide \$645 thousand in budget authority for acquisition of additional property for the Supreme Court grounds. Outlays are projected at \$600 thousand in 1981 and \$45 thousand in 1982 (see account 02-05-0104, record 10497 on page 22 of Appendix II).

Program Increases

- Water Programs - Federal outlays for programs in the Water and Power Resources Service are planned to increase 7.9 percent to \$893.3 million in 1982, exclusive of trust funds.

An increase of 150 percent, from \$10 million to \$25 million in budget authority is requested for the Water Resources Council State water management matching grant program (see account 33-35-0100, record 05198 on page 585 of Appendix II).

- Energy programs - The Nuclear Regulatory Commission budget continues to grow in fiscal year 1982, to a level of over half a billion in budget authority, an increase of more than 10 percent over fiscal 1981 and more than 25 percent over fiscal 1980. However, the 10 percent increase in budget authority somewhat overstates the fiscal 1982 growth in program funding because the Commission carried forward

nearly \$12 million in unobligated balances from fiscal 1980 to fiscal 1981. The unobligated balance available at the beginning of fiscal year 1981 had the effect of reducing the new budget authority needed that year. Actual program activity levels at the Commission will increase about 7.4 percent in fiscal year 1982.

The Commission's fiscal 1982 budget increase is concentrated in three areas:

- Nuclear Material Safety and Safeguards (23.8 percent growth in budget authority) (see account 31-50-0200, record 05107 on page 569 of Appendix II);
 - Inspection and Enforcement (16.4 percent growth in budget authority) (see account 31-50-0200, record 05103 on page 569 of Appendix II); and
 - Nuclear Regulatory Research (10.1 percent growth in budget authority) (see account 31-50-0200, record 05104 on page 570 of Appendix II).
- Federal-Aid Highways, FHWA - An increase of \$1.1 billion in budget authority is requested for the trust fund in fiscal 1982 (see account 21-25-8102, on pages 503-523 of Appendix II). The increase is for expansion of the Interstate 4R program to resurface, restore, rehabilitate and reconstruct the nation's interstate highway system. A fiscal 1981 supplemental appropriation for \$789 million in outlays is requested to provide additional liquidating cash to meet State claims for reimbursement. Outlays in the trust fund decrease by \$438 million in fiscal year 1981 and \$240 million in fiscal 1982.
- Highway safety - An increase of \$20 million in budget authority and \$53 million in outlays is requested for the highway safety trust fund for transfer to the operations and research appropriation (see account 21-27-8016, on pages 537-540 of Appendix II).
- Architect of the Capital - An increase of \$7.5 million in budget authority and \$1.2 million in outlays is requested for Senate Office Buildings in fiscal year 1982 (see account 01-15-0123, record 00013, on page 7 of Appendix II). An increase of \$17.5 million in budget authority and \$5.2 million in outlays is requested for Library Buildings and Grounds in fiscal year 1982 (see account 01-15-0155, record 00016, on page 14 of Appendix II). In addition, a fiscal year 1981 supplemental for \$11.5 million in budget authority and outlays is requested for acquisition of property as an addition to the Capital grounds (see account 01-15-0104, record 09985, on page 1 of of Appendix II).

--Indian Health Facilities - An increase of \$9 million in budget authority and outlays is requested in fiscal year 1982 for new and continued construction of hospitals, outpatient care facilities, and sanitation facilities (see account 09-15-0391 on pages 141-146 of Appendix II).

--Construction Grants, EPA - An increase of \$395 million in budget authority and \$30 million in outlays is requested in fiscal year 1982 for construction of municipal wastewater treatment facilities (see account 20-00-0103, on pages 247-249 of Appendix II). Major accomplishments anticipated for this program in fiscal year 1982 are reflected in the following estimates for program activity.

<u>Projected Accomplishments</u>	<u>FY 81</u>	<u>FY 82</u>	<u>Increase/Decrease</u>	<u>Percent Change</u>
Amount of grants awarded (in billions of dollars)	\$3.9	\$5.0	\$+1.1	+28
Number of grants awarded	2,862	3,146	+284	+10
Number of construction completions	1,487	1,623	+136	+9
Number of active projects	11,682	10,863	-819	-7

--Bureau of the Mint Facilities - An appropriation of \$6.1 million in budget authority is requested in fiscal year 1982 to expand and improve the mint facilities. Outlays are projected at \$5.7 million for fiscal year 1982 (see account 15-25-1618, record 07982 on page 209 of Appendix II).

--Tennessee Valley Authority - A \$2 billion increase in borrowing authority is requested in fiscal year 1982 and a rescission of \$177 million in budget authority is proposed in fiscal year 1981 for the TVA Fund. An overall increase of \$2.1 billion in budget authority is requested for fiscal year 1982 (see account 33-16-4110 on pages 576-581 of Appendix II).

--Army Corps of Engineers, General Investigations - An increase of \$16 million in budget authority and \$12.4 million in outlays is requested in fiscal year 1982. The increase will provide additional funding for surveys and planning, collection and study of basic data, and research and development (see account 08-10-3121, on pages 94-100 of Appendix II).

Army Corps of Engineers, Flood Control and River Conservation - An increase of \$23 million in budget authority and \$33 million in outlays is requested in fiscal year 1982. The increase will provide additional funding for acquisition, flood control and multiple-purpose power projects (see account 02-10-3122, on pages 100-112 of Appendix II).

Army Corps of Engineers, Operation and Maintenance - An increase of \$148 million in budget authority and \$59 million in outlays is requested in fiscal year 1982. The increase will provide additional funding for acquisition, flood control and multiple-purpose power projects and utilization planning (see account 02-10-3123, on pages 112-117 of Appendix II).

Army Corps of Engineers, Flood Control, Middle Mississippi River - An increase of \$16 million in budget authority and \$26 million in outlays is requested in fiscal year 1982. The increase will provide additional funds for flood control projects in the Lower Mississippi Valley (see account 02-10-3112, on pages 92-94 of Appendix II).

Army Corps of Engineers, General Expenses - An increase of about \$11.5 million in budget authority and outlays is requested in fiscal year 1982. The increase provides continued funding for the general administration of the Corps (see account 02-10-3124, pages 117-121 of Appendix II).

Private Sector Initiatives, Employment and Training Administration - An increase of \$175 million in budget authority is requested in fiscal year 1982. This offsets a \$175 million decrease in budget authority in fiscal year 1981 which allows the program to be maintained at its current level (see account 12-05-0174, record 02814, page 193 of Appendix II).

Power Marketing Administrations:

The Knoxville Power Administration plans to use \$136.2 million in borrowing authority in fiscal year 1982, and requests of \$16 million more (R). The Administration's borrowing authority was limited by P.L. 92-174, the Tennessee-Tombigbee River Transmission System Act, and limits the value of bonds outstanding at any one time to \$1.25 billion (see account 12-50-0345, record 03717 on page 223 of Appendix II).

Outlays for the Southeastern Power Marketing Administration will increase to \$6.9 billion in fiscal year 1982 from a fiscal 1981 level of \$1.6 billion. Most of the increase results from higher wheeling fees and from larger purchases of electricity in connection with the disposal of power under contracts with utility companies (see account 12-50-0302, record 03713 on page 221 of Appendix II).

Outlays for the Western Area Power Administration will increase to \$210.9 million in fiscal year 1982, from the previous year's level of \$141.3 million. Most of the increase will be for systems construction. Funding is needed to replace deteriorating wood poles and damaged wood and steel structures, recondition and upgrade transmission lines and construct operation and maintenance control and dispatch facilities (see account 19-50-5068, record 03719 on page 224 of Appendix II).

Program Decreases

- Fish and Wildlife - A decrease of \$8 million in budget authority and \$29 million in outlays is proposed in fiscal year 1982 for construction and rehabilitation projects and conservation of anadromous fish (see account 10-18-1612 on pages 181-182 of Appendix II).
- Pollution Fund, Coast Guard - Funding for pollution activities will decrease by \$7 million and outlays will decrease by \$12 million in fiscal year 1982. The decrease results from implementation of the Comprehensive Environmental Response, Compensation and Liability Act of 1980 (see account 21-15-5168 on page 477 of Appendix II).
- State and Community Highway Safety, NHTSA - Funding for these programs will decrease by \$10 million in fiscal year 1982 (see account 21-27-0651 on page 537 of Appendix II).
- Buildings and Facilities, FDA - Funding for this account will decrease by \$13 million in fiscal 1982 and outlays will increase by \$2 million (see account 09-10-0603 on pages 133-139 of Appendix II).
- Flood Prevention - Funding for Soil Conservation Service watershed and flood prevention programs will decrease by \$22 million and outlays will decrease by \$34 million in fiscal year 1982 (see account 05-78-1072, on pages 53-55 of Appendix II).
- Disaster Relief - Budget authority for disaster assistance was \$1 billion in fiscal year 1980 due to the eruption of Mt. St. Helens and the influx of the Cuban-Haitian refugees. Funding for the program decreases by \$697 million in fiscal year 1981 and increases \$34 million in fiscal year 1982 as program activities return to pre-1980 levels (see account 04-03-0039 on pages 30-48 of Appendix II).
- Army Corps of Engineers, Flood Control and Coastal Emergencies - No new funding is requested for these emergency programs in fiscal year 1981 and 1982 because carryover

funds are projected to be adequate to finance their operations. Outlays will decrease by \$126 million in fiscal year 1982. Supplementals will be requested in case of major emergencies (see account 08-10-3125 on pages 121-122 of Appendix II).

--The Army Corps of Engineers - Funding for the Revolving Fund will decrease by \$20 million and outlays will drop by \$26 million in fiscal year 1982. An increase of \$136 million is projected in revenues from offsetting collections (see account 08-10-4902 on pages 124-129 of Appendix II).

Terminations

- Federal Highways - Several small accounts in the Federal Highway Administration will receive no fiscal year 1982 funding. Fiscal 1982 funding will be available from the Federal-aid highways account (21-25-8102). These accounts include the following:
 - Highway-related safety grants (see account 21-25-8019 record 04036 on page 501 of Appendix II).
 - The Highway Beautification program (see account 21-25-0540, on pages 486-488 of Appendix II).
 - The Railroad-Highway Crossings Demonstration Projects will expend unobligated balances in fiscal year 1981 and 1982 (see account 21-25-0557, record 04026, on page 494 of Appendix II).
 - The National Science and Recreational Highway program will receive appropriations to liquidate contract authority from the Trust fund share of other highway programs (see account 21-25-0544 and account 21-25-8009 on pages 488 and 497 of Appendix II).
 - Safer Off-System Roads (see account 21-25-0514 on page 484 of Appendix II).
 - Access Highways to Public Recreation on Certain Lakes - (see account 21-25-0503, record 04014 on page 483 of Appendix II).
 - The Bicycle Program (see account 21-25-0558, record 06600, on page 495 of Appendix II).
 - Carpool and Vanpool Projects (see account 21-25-8002, record 06958, on page 496 of Appendix II).
- Alaska Highway - No new funding is requested for this program in fiscal years 1981 and 1982 because benefits accrue primarily to one state (see account 21-25-0537, record 04016, on page 485 of Appendix II).

- Construction of Mint Facilities - Funding for this account has been terminated. Funds available in fiscal year 1981 will be used for improvements to the Denver Mint. Further funding for improvements to existing mints will be made available under the Expansion and Improvement Appropriation (see account 15-25-1617, record 03304 on page 209 of Appendix II).
- Forest Service - The construction and operation of recreational facilities account (see account 05-96-5009, record 00621 on page 59 of Appendix II) and the forest roads and trails account (see account 05-96-2262, record 00598, on page 58 of Appendix II) are being terminated. Activities from both accounts will be funded under the construction and land acquisition account (see account 05-96-1103, records 00593 and 10340 on pages 57 and 58 of Appendix II).
- Regional Development, Department of Commerce - The regional development program will be phased out in fiscal year 1982. Funding is being discontinued because most of the program's activities can be financed through economic development programs of other State and Federal agencies (see accounts 06-15-2100 and 06-15-8509 on pages 86-90 of Appendix II).

Organizational and Structural Changes

- The Architectural and Transportation Barriers Compliance Board is being transferred from the Office of Civil Rights, Department of Education and established as an independent agency in fiscal year 1982 (see account 18-70-0700, record 10274 on page 217 and account 30-14-3200, record 10688 on page 547 of Appendix II).
- Safer Off-System Roads - The off-system railway and highway crossing and off-systems roads programs are being transferred to the miscellaneous appropriation account in fiscal year 1982. The account number for safer off-system roads was changed this year from 21-25-0502 to 21-25-0514 (see account 21-25-0514, record 04012 on page 484 and account 21-25-9911, records 04011 and 04013 on pages 524 and 526 of Appendix II).
- Rail Crossings Demonstration and Highway-Crossings Federal Projects - These accounts are transferred to the miscellaneous appropriations account in the 1982 budget (see account 21-25-9911, records 04027 and 04015 on page 525 of Appendix II).

Unfunded Authorizations

The following programs are authorized but are projected to receive no funding for fiscal year 1982:

<u>Program</u>	<u>Account</u>	<u>Record</u>	<u>Page</u>
--Disaster Relief:			
-Temporary Housing Assistance	04-03-0039	00127	32
-Unemployment Assistance	04-03-0039	00128	33
-Individual and Family Grant Programs	04-03-0039	00129	33
-Fire Supression Grants	04-03-0039	00130	34
-Public Facilities	04-03-0039	07276	34
-Private Non-profit Facilities	04-03-0039	07277	35
-Debris Removal	04-03-0039	07278	35
-Food Coupons and Distribution	04-03-0039	07279	36
-Food Commodities-Emergency Mass Feeding	04-03-0039	07280	36
-Legal Services	04-03-0039	07281	37
-Crisis Counseling Assistance and Training	04-03-0039	07282	37
-Community Disaster Loans	04-03-0039	07283	38
-Emergency Communications	04-03-0039	07284	38
-Emergency Public Transpor- tation	04-03-0039	07285	39
-Timber Sale Contracts	04-03-0039	07286	39
-Timber Removal	04-03-0039	07287	40
-Administrative Expenses	04-03-0039	00131	40
-Emergency Assistance- Drought	04-03-0039	00132	41
-Emergency Assistance-Public Assistance	04-03-0039	00133	41
-Emergency Assistance-Snow Removal	04-03-0039	00134	42
-Emergency Assistance-Cattle Transportation	04-03-0039	07288	42
-Emergency Assistance-All Other Emergencies	04-03-0039	07289	43
-Disaster Insurance Review	04-03-0039	07290	43
-Health, Medical and Sanitation	04-03-0039	07291	44
-Construction Materials	04-03-0039	07292	45
-Technical Assistance	04-03-0039	07293	45
-Public Works and Development Facilities Grants and Loans	04-03-0039	07294	46
-Loan Guarantees	04-03-0039	07295	46
-Recovery Planning Councils	04-03-0039	08960	47

<u>Program</u>	<u>Account</u>	<u>Record</u>	<u>Page</u>
--Disaster Relief	06-10-2050	0069 1	81
--Redevelopment Area Loans	06-10-2050	00684	75
--Environmental Protection Agency:			
-Loan Guarantee Program	20-00-0108	0389 1	320
-In-Place Toxic Pollutants	20-00-0108	0389 2	320
-Emergency Fund	20-00-0108	0389 4	321
-Interagency Agreements	20-00-0108	0389 3	321
-Secondary Treatment Facility (Boston, Mass.)	20-00-0108	0389 5	322
-Alaska Village Demonstration Project	20-00-0108	03757	322
-Loan Guarantee Program	20-00-0200	09739	443
-In-Place Toxic Pollutants	20-00-0200	09740	443
-Interagency Agreements	20-00-0200	09741	444
-Emergency Fund	20-00-0200	09742	444
-Secondary Treatment Facility (Boston, Mass.)	20-00-0200	09743	445
-Alaska Village Demonstration	20-00-0200	09626	445
--Unit Train Traffic Study	21-25-9972	06601	533

PROFILE OF COMMITTEE
1982 LAPIS REPORT

Program/activity information is provided for 29 Federal agencies in the legislative and executive branches of Government, and off-budget entities representing a total of 853 records of data. A record may represent a program, an activity, or even an individual project. What is included as a record depends on the committee's expressed information needs, the data available from the agencies, and our perception of the level of detail that should be reported to enable the committees to perform an effective analysis of each agency's plans and activities. Summaries of budgetary data by agency, bureau, function and subfunction follow.