

May 2002

FINANCIAL AUDIT

Congressional Award Foundation's Fiscal Years 2001 and 2000 Financial Statements



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United States General Accounting Office Washington, D.C. 20548

May 15, 2002

To the President of the Senate and the Speaker of the House of Representatives

This report presents our opinion on the financial statements of the Congressional Award Foundation for the fiscal years ended September 30, 2001, and 2000. These financial statements are the responsibility of the Congressional Award Foundation. This report also presents (1) our opinion on the effectiveness of the Foundation's related internal control as of September 30, 2001, and (2) our conclusion on the Foundation's compliance in fiscal year 2001 with selected provisions of laws and regulations we tested. We conducted our audit pursuant to section 8 of the Congressional Award Act, as amended (2 U.S.C. 807), and in accordance with U.S. generally accepted government auditing standards.

We are sending copies of this report to Senator Joseph I. Lieberman, Chairman, and Senator Fred Thompson, Ranking Minority Member, Senate Committee on Governmental Affairs; Representative Dan Burton, Chairman, and Representative Henry A. Waxman, Ranking Minority Member, House Committee on Government Reform; Representative John Boehner, Chairman, and Representative George Miller, Ranking Minority Member, House Committee on Education and the Workforce; Thomas D. Campbell, Chairman, National Board of Directors, Congressional Award Program; William E. Kelley, National Director, Congressional Award Foundation; and other interested parties.

If you or your staff have any questions concerning this report, please contact me at (202) 512-9406 or Julie T. Phillips, Assistant Director, at (202) 512-5121. You can also reach us by e-mail at *franzelj@gao.gov* or *phillipsj@gao.gov*. Key contributors to this report were Greg Ziombra and Doug Delacruz.

Jeanetto M. France

Jeanette M. Franzel Acting Director Financial Management and Assurance



United States General Accounting Office Washington, D.C. 20548

	To the President of the Senate and the Speaker of the House of Representatives
	We have audited the statements of financial position of the Congressional Award Foundation (the Foundation) as of September 30, 2001, and 2000, and the related statements of activities and statements of cash flows for the fiscal years then ended. We found
	• the financial statements are presented fairly, in all material respects, in conformity with U.S. generally accepted accounting principles;
	• the Foundation had effective internal control over financial reporting (including safeguarding assets) and compliance with laws and regulations; and
	• no reportable noncompliance with the provisions of laws and regulations we tested.
	The following sections provide additional detail about our conclusions and the scope of our audit.
Opinion on Financial Statements	The financial statements and accompanying notes present fairly, in all material respects, in conformity with U.S. generally accepted accounting principles, the Foundation's financial position as of September 30, 2001, and 2000, and the results of its activities and its cash flows for the fiscal years then ended.
Opinion on Internal Control	The Foundation maintained, in all material respects, effective internal control over financial reporting (including safeguarding assets) and compliance as of September 30, 2001, that provided reasonable assurance that misstatements, losses, or noncompliance material in relation to the financial statements would be prevented or detected on a timely basis. Our opinion is based on criteria established in our <i>Standards for Internal Control in the Federal Government</i> . ¹ We found matters involving internal control that we do not consider to be reportable conditions. ² We will
	¹ Standards for Internal Control in the Federal Government (GAO/AIMD-00-21.3.1,

November 1999).

:	along with our suggestions for improvement.
and Regulations	Our tests for compliance with selected provisions of laws and regulations disclosed no instances of noncompliance that would be reportable under U.S. generally accepted government auditing standards. However, the objective of our audit was not to provide an opinion on overall compliance with laws and regulations. Accordingly, we do not express such an opinion.
Methodology	 The Foundation's management is responsible for preparing the annual financial statements in conformity with U.S. generally accepted accounting principles; establishing, maintaining, and assessing the Foundation's internal control to provide reasonable assurance that the Foundation's control objectives are met; and complying with applicable laws and regulations. We are responsible for obtaining reasonable assurance about whether (1) the financial statements are presented fairly, in all material respects, in conformity with U.S. generally accepted accounting principles and (2) management maintained effective related internal control, the objectives of which are the following: financial reporting – transactions are properly recorded, processed, and summarized to permit the preparation of financial statements, in conformity with U.S. generally accepted accounting principles, and assets are safeguarded against loss from unauthorized acquisition, use, or disposition; and

 $^{^{2}}$ Reportable conditions are matters coming to our attention that, in our judgment, should be communicated because they represent significant deficiencies in the design or operation of internal control that could adversely affect an organization's ability to meet the objectives of reliable financial reporting and compliance with applicable laws and regulations.

• compliance with laws and regulations – transactions are executed in accordance with laws and regulations that could have a direct and material effect on the financial statements.

We are also responsible for testing compliance with selected provisions of laws and regulations that have a direct and material effect on the financial statements.

In order to fulfill these responsibilities, we

- examined, on a test basis, evidence supporting the amounts and disclosures in the financial statements;
- assessed the accounting principles used and significant estimates made by the Foundation's management;
- evaluated the overall presentation of the financial statements and notes;
- obtained an understanding of the Foundation's internal control related to financial reporting (including safeguarding assets) and compliance with laws and regulations;
- tested relevant internal control over financial reporting (including safeguarding of assets) and compliance and evaluated the design and operating effectiveness of internal control; and
- tested compliance with selected provisions of the Congressional Award Act, as amended.

We did not evaluate internal controls relevant to operating objectives, such as controls relevant to ensuring efficient operations. We limited our internal control testing to controls over financial reporting and compliance. Because of inherent limitations in internal control, misstatements due to error or fraud, losses, or noncompliance may nevertheless occur and not be detected. We also caution that projecting the results of our tests of internal control to future periods is subject to the risk that controls may become inadequate because of changes in conditions or that the degree of compliance with controls may deteriorate.

We did not test compliance with all laws and regulations applicable to the Foundation. We limited our tests of compliance to those provisions of laws and regulations that we deemed to have a direct and material effect on the financial statements for the fiscal year ended September 30, 2001. We caution that noncompliance may occur and not be detected by our tests and that such testing may not be sufficient for other purposes.

We performed our work in accordance with U.S. generally accepted government auditing standards.

Foundation's Comments

We provided a draft of our report to Congressional Award Foundation officials for their review and comment. Foundation officials agreed with the contents of our report.

Jeanetto M. France

Jeanette M. Franzel Acting Director Financial Management and Assurance

April 12, 2002

(194084)

Financial Statements

Statements of Financial Position

The Congressional Award Foundation Statements of Financial Position As of September 30, 2001 and 2000

	<u>2001</u>	<u>2000</u>
Assets	(#7.000)	#000 477
Cash and cash equivalents (note 3)	(\$7,629)	\$288,177
Contributions receivable, net (note 4)	205,000	-
Prepaid expense	4,441	4,392
Congressional Award Fellowship Trust (note 5)	356,934	662,864
Equipment, furniture, and fixtures, net (note 2)	65,245	69,509
Escrowed funds from councils, net Other assets	-	5,145
Other assets		170
Total assets	\$ <u>623,991</u>	\$ <u>1,030,257</u>
Liabilities and net assets		
Accounts payable	39,068	-
Accrued payroll, related taxes, and leave	31,721	25,176
Obligation under capital lease	6,364	9,136
Escrowed funds due councils, net		5,145
Total liabilities	77,153	39,457
Net assets		
Unrestricted	30,047	650,121
Temporarily restricted	252,334	76,222
Permanently restricted	<u>264,457</u>	264,457
Total net assets	546,838	990,800
Total liabilities and net assets	\$ <u>623,991</u>	\$ <u>1,030,257</u>

The accompanying notes are an integral part of these financial statements.

Statements of Activities

The Congressional Aw	ard Foundation	
Statements of A		
For the Fiscal Years Ended Septe	ember 30, 2001, and 2000	
	<u>2001</u>	<u>2000</u>
Changes in unrestricted net assets:		
Operating revenue and other support		
Contributions	\$519,041	\$834,828
Contributions - In-kind (note 6)	74,642	82,794
Program and other revenues	53,464	43,381
Interest and dividends applied to current operations	7,778	17,678
Net assets released from restrictions (note 7)	125,939	33,714
Total operating revenue and other support	780,864	1,012,395
Operating expenses (note 12)		
Salaries, benefits, and payroll taxes	482,485	446,512
Program, promotion, and travel	163,525	152,515
Fund-raising expense	131,761	147,428
Gold Award ceremony	34,541	41,706
Professional fees	181,087	127,139
Depreciation	18,601	15,049
Board of Directors expense	12,136	11,467
Administrative and other expense	70,611	45,695
Bad debt expense		2,052
Total operating expenses	1,094,747	989,563
Other changes		
Investment earnings (losses) not applied to current operation	ons (306,190)	135,547
Increase (decrease) in unrestricted net assets	(620,073)	158,379
Changes in temporarily restricted net assets:		
Contributions (note 8)	302,050	5,000
Net assets released from restrictions (note 7)	(125,939)	(33,714)
Increase (decrease) in temporarily restricted net assets		(28,714)
Changes in permanently restricted net assets: Contributions		250
		<u>350</u>
Increase in permanently restricted net assets	U	350
Increase (decrease) in net assets	(443,962)	130,015
Net assets at beginning of year	990,800	860,785

The accompanying notes are an integral part of these financial statements.

Statements of Cash Flows

The Congressional Award F		
Statements of Cash F		
For the Fiscal Years Ended Septembe	r 30, 2001, and 2000	
	<u>2001</u>	<u>2000</u>
Cash flows from operating activities:		
Contributions received	\$616,091	\$917,629
Cash received from councils and independents	53,464	45,804
Interest and dividends received	7,778	17,678
Cash paid to employees	(373,359)	(326,674)
Cash paid to vendors	(<u>582,411</u>)	(<u>600,069</u>)
Net cash (used)/provided from operating activities	(278,437)	54,368
Cash flows from investing activities:		
Purchase of equipment	(14,337)	(6,090)
Proceeds from sales of assets	(260)	-
Purchases of investments	-	(500,661)
Proceeds from sale of investments		399,525
Net cash (used)/provided in investing activities	(14,597)	(107,226)
Cash flows from financing activities:		
Payments on capital lease	(2,772)	(2,749)
Net cash used in financing activities	(2,772)	(2,749)
Net increase (decrease) in cash	(295,806)	(55,607)
Cash at beginning of the year	288,177	343,784
Cash at end of year	(\$7,629)	\$288,177
-		
Reconciliation of change in net assets to net cash (used)/provided from operating activities		
Change in net assets	(\$443,962)	\$130,015
Adjustments to reconcile change in net assets to		
net cash used/provided from operating activities:		
Investment (earnings) losses not applied to operations	306,190	(135,547)
Depreciation expense	18,601	15,049
Bad debt expense	-	2,052
Restricted trust fund contributions	-	(350)
Decrease (increase) in contributions receivable	(205,000)	77,800
Decrease (increase) in other accounts receivable	-	2,423
Decrease (increase) in prepaid expense	(49)	(43)
Decrease (increase) in other assets	170	(170)
Increase (decrease) in accounts payable	39,068	(47,558)
Increase (decrease) in accrued payroll, related taxes and lea	ave <u>6,545</u>	10,697
Net cash (used)/provided from operating activities	(\$278,437)	\$54,368

The accompanying notes are an integral part of these financial statements.

Notes to Financial Statements

THE CONGRESSIONAL AWARD FOUNDATION

Notes to Financial Statements For the Fiscal Years Ended September 30, 2001, and 2000

Note 1. Organization

The Congressional Award Foundation (the Foundation) was formed in 1979 under Public Law 96-114 and is a private, nonprofit, tax-exempt organization under Section 501(c)(3) of the Internal Revenue Service code established to promote initiative, achievement, and excellence among youth in the areas of public service, personal development, physical fitness, and expedition. New program participants totaled 2,390 in fiscal year 2001, an increase of 12 percent over fiscal year 2000. As of September 30, 2001, there were approximately 8,000 active participants in the program. In October 1999, the president signed Public Law 106-63, Section 1(d) of which reauthorized the Congressional Award Foundation through September 30, 2004.

Note 2. Summary of Significant Accounting Policies

A. Basis of Accounting

The financial statements are prepared on the accrual basis of accounting in conformity with U.S. generally accepted accounting principles applicable to not-for-profit organizations.

B. Cash Equivalents

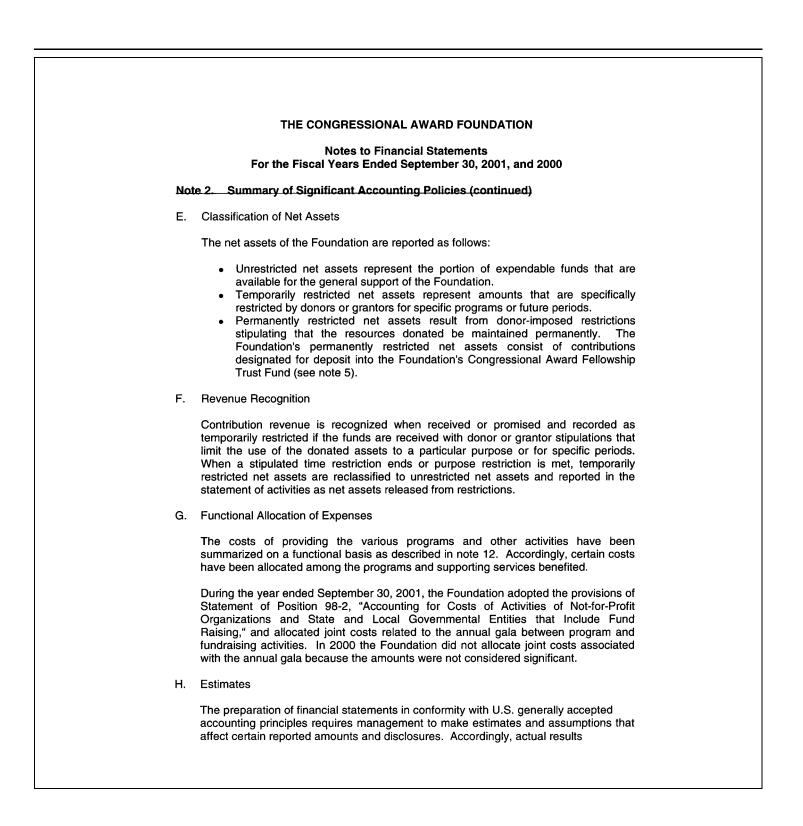
The Foundation considers funds held in savings accounts and all highly liquid investments with an original maturity of 3 months or less to be cash equivalents. Money market funds held in the Foundation's Congressional Award Fellowship Trust (the Trust) are not considered cash equivalents.

C. Equipment, Furniture and Fixtures, and Related Depreciation

Equipment, furniture, and fixtures are stated at cost. Depreciation of furniture and equipment is computed using the straight-line method over estimated useful lives of 5 to 7 years. Leasehold improvements are amortized over the lesser of their estimated useful lives or the remaining life of the lease. Expenditures for major additions and betterments are capitalized; expenditures for maintenance and repairs are charged to expense when incurred. Upon retirement or disposal of assets, the cost and accumulated depreciation are eliminated from the accounts and the resulting gain or loss is included in revenue or expense, as appropriate.

D. Investments

Investments are carried at fair value and consist of investments in money market funds and equity and debt securities, held for long-term purposes.



THE CONGRE	ESSIONAL AWARD FOUN	IDATION
	s to Financial Statements s Ended September 30, 2	
could differ from those estimates.		
Note 3. Cash		
The Foundation has received contained be held in escrow. Accordingly, a At September 30, 2001, and 2000 donors or held in escrow and the a as follows:	portion of the cash held by the amount of cash restri	the Foundation is restricted. ted for specific purposes by
Temporarily restricted Cash held in escrow Unrestricted	<u>2001</u> \$52,334 0 <u>(59,963</u>)	2000 \$ 76,222 (5,145) 217,100
Total cash	\$ <u>(7,629)</u>	<u>\$ 288,177</u>
As shown above, the Foundation's balance of (\$7,629) at September statement, however, was positive resulted from a timing difference bet Note 4. Contributions Receivable	er 30, 2001. The balanc on that date. The differe etween the Foundation's rea ble	e on the Foundation's bank ince at September 30, 2001 cords and the bank's records.
At September 30, 2001, promises t restricted \$200,000. Within 1 yea within 2 years. All amounts are of result of the new "Charter for You are requested to contribute a mini- the direct support of The Congress and awardee recognition. Charter Congressional Award events, and national, and regional events and n	r, \$105,000 is due and the considered fully collectible th" fundraising initiative. C mum of \$100,000 per yea sional Award and its initiativ for Youth members have the receive recognition as bea	e remaining \$100,000 is due . The promise to give was a Charter for Youth benefactors ar for 3 consecutive years for ves for participant recruitment he opportunity to participate in
Note 5. Congressional Award F	ellowship Trust	
Established in 1990, the Congres created to benefit the charitable Foundation receives contributions	and educational purpose intended for the Trust F	es of the Foundation. The



THE CONGRESSIONAL AW	ARD FOUNDATION
Notes to Financial S For the Fiscal Years Ended Septe	
Note 5. Congressional Award Fellowship Trus	st (continued)
Unrestricted trust assets	September 30,
	2001 2000
Investment earnings, net: Dividends and interest Realized and unrealized gains (losses) Total investment earnings	\$ 4,779 \$ 9,879 _ <u>(306,190)</u> <u>135,547</u> (301,411) 145,426
Investment earnings applied to current operations	(4,519) (9,879)
Gifts available for investment	99,081
Net change in trust investments	(305,930) 234,628
Unrestricted trust assets at beginning of the year	<u> 398,407 163,779</u>
Unrestricted trust assets at end of the year	\$ <u>92,477</u> \$ 398,407
Permanently restricted trust assets	
Additions	- \$ 350
Restricted trust assets at beginning of the year	\$ 264,457 264,107
Restricted trust assets at the end of year	\$ 264,457 \$ 264,457
Total unrestricted and restricted trust fund assets of year	at end \$ <u>356,934</u> \$ <u>662,864</u>
At September 30, 2001, and 2000, the investments	s in the Trust consisted of the following
	Market value at September 30,
Description	20012000
Money market funds Equity and debt securities	\$ 56,010 \$ 4,307 300,924 658,557
Total	<u> \$.356,934</u> \$662,864

THE CONGRESSIONAL AWAR	D FOUNDATION	ı
Notes to Financial State For the Fiscal Years Ended Septemb		d 2000
Note 6. In-kind Contributions		
During fiscal years 2001 and 2000, the Foun contributions from donors, which are accounted for a current period operating expenses or additions to	as contribution re	evenue and either a
contributions are as follows.	2001	2000
Professional services (legal and web hosting) Supplies for fund-raising gala Airline Tickets Promotional support Other supportFoundation sponsored events	26,300 10,000 630	\$ 37,000 11,280 - 13,506
Total in-kind contributions	<u>\$ 74,642</u>	<u>\$ 82,794</u>
1990, provided that "the Board may benefit from in-kir the Offices of Members of Congress or the Congress." of office space, office furniture, and certain utilitie Congressional Award Act, as amended, provides that	nd and indirect re "Resources so es. In additio	provided include us n, section 3 of th
the Offices of Members of Congress or the Congress.	nd and indirect re " Resources so es. In addition to the United Static cost of striking (eadily determine from either inconnce of other do	esources provided b provided include us n, section 3 of th ites Mint may charg Congressional Awai ad and, thus, are no urring expenses that poor-specified even
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Notes to Financial Statements For the Fiscal Years Ended September 30, 2001, and 2000 Note 12. Expenses by Functional Classification As permitted by SFAS No. 117, the Foundation has presented its operating expenses by natural classification in the accompanying Statements of Activities for the fiscal years ending September 30, 2001, and 2000. Presented below are the Foundation's expenses by functional classification for the fiscal years ended September 30, 2001, and 2000. Elscal Years 2001 and 2000 Expenses by Eunctional Classification Presented below are the Foundation's expenses by functional classification for the fiscal years ended September 30, 2001, and 2000. Presented below are the Foundation's expenses by functional classification Presented below are the Foundation's expenses by functional classification Presented below are the Foundation lclassification Presented September 30, 2001, and 2000 Expenses by Eunctional Classification Program activities Fiscal Years 2001 and 2000 Expenses by Eunctional Classification Program activities Program activities 197,176 1989,563 For the year ended September 30, 2001, the Foundation incurred joint costs of \$64,100 related to the annual gala, of which \$32,050 and \$32,050 were allocated to program and fund	For the Fiscal Years Ended September 30, 2001, and 2000 Inter 12. Expenses by Functional Classification As permitted by SFAS No. 117, the Foundation has presented its operating expenses by atural classification in the accompanying Statements of Activities for the fiscal years noting September 30, 2001, and 2000. Presented below are the Foundation's expenses by functional classification for the fiscal ears ended September 30, 2001, and 2000. Eiscal Years 2001 and 2000 Expenses by Eunctional Classification Program activities	THE CONGRES	SIONAL AWARD FOUNDATI	ON
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Fund-raising activities278,392321,595Administrative activities	Fund-raising activities 278,392 321,595 Administrative activities 197,176 150,534 Total \$1,094,746 \$989,563 For the year ended September 30, 2001, the Foundation incurred joint costs of \$64,100 elated to the annual gala, of which \$32,050 and \$32,050 were allocated to program and undraising, respectively. For comparative purposes the Foundation has restated its previously reported program nd fundraising expenses for the year ended September 30, 2000, to reflect the allocation f joint costs related to the 2000 annual gala totaling \$52,200, of which \$26,100 and 26,100 were allocated to program and fundraising expenses, respectively. n addition, total direct benefits provided to donors at the annual gala of \$29,945 and 27,500 are included in program expense for the years ended September 30, 2001, and			2000
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related to the annual gala, of which \$32,050 and \$32,050 were allocated to program and fundraising, respectively. For comparative purposes the Foundation has restated its previously reported program and fundraising expenses for the year ended September 30, 2000, to reflect the allocation of joint costs related to the 2000 annual gala totaling \$52,200, of which \$26,100 and \$26,100 were allocated to program and fundraising expenses, respectively. In addition, total direct benefits provided to donors at the annual gala of \$29,945 and \$27,500 are included in program expense for the years ended September 30, 2001, and	elated to the annual gala, of which \$32,050 and \$32,050 were allocated to program and undraising, respectively. For comparative purposes the Foundation has restated its previously reported program nd fundraising expenses for the year ended September 30, 2000, to reflect the allocation f joint costs related to the 2000 annual gala totaling \$52,200, of which \$26,100 and 26,100 were allocated to program and fundraising expenses, respectively. In addition, total direct benefits provided to donors at the annual gala of \$29,945 and 27,500 are included in program expense for the years ended September 30, 2001, and	Total	<u>\$ 1,094,746</u>	<u>\$989,563</u>
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		\$27,500 are included in program exp		

THE CONGRESSIONAL AWARD FOUNDATION
Notes to Financial Statements For the Fiscal Years Ended September 30, 2001, and 2000
Note 13. Subsequent Events
At the beginning of fiscal year 2002, the board of directors authorized the distribution of \$130,000 from the Trust Fund to the Foundation to be used for operating expenses. The board designated that this distribution be treated as a loan, with the intent to pay back the distribution to the Trust Fund. After the distribution, the balance in the Trust Fund was \$282,000, which included the permanently restricted fund amount of \$264,000. As of March 28, 2002, the balance in the Trust Fund dropped to \$251,000 due to adverse market conditions. Therefore, the balance as of March 28, 2002, was below the permanently restricted level of \$264,000. However, at the time the distributions were made, they were made from Trust Fund income as defined by the Trust agreement and did not use permanently restricted amounts.
In January 2002 the Foundation received the second payment of \$100,000 from the initial Charter for Youth member and secured another Charter for Youth member in December 2001. In addition, the Foundation received an additional \$100,000 from an individual donor in April 2002.

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