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Captain Ed Shraphire  
Commanding Officer  
Naval Air Station  
Pensacola, Florida 32508

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Dear Captain Shraphire:

We have completed our survey of Equal Employment Opportunity (EEO) training provided by the Naval Air Station, Pensacola, Florida to the personnel. Our work focused on the kinds of training offered; the identification of participants receiving training and the evaluation of EEO training results.

Although training was being made available to EEO principals, managers, supervisors and other employees, we believe the program could be strengthened by:

- Insuring that training needed and received is recorded in official training and personnel records, and
- evaluating training results.

#### BACKGROUND

The need for Equal Employment Opportunity (EEO) training is established by the EEO Act of 1972, Executive Order 11478, and the Federal Personnel Manual. Race relations education programs were also established for Navy personnel by Department of Defense Directive 1322.11 and Department of Navy OPNAV Instruction 1500.24A. The need for training employees--particularly managers, supervisors, and individuals directly involved in the EEO program--was also emphasized in the Pensacola Naval Air Station's affirmative action plan.

The types of training given were:

- Race relations training that focused on military members and was generally designed to eliminate racism and discrimination in the Navy and create environments of full equal opportunity.

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- EEO skills training designed to improve the skills and knowledge of individuals directly involved in the design and implementation of the EEO program, such as EEO Coordinators, Federal Women's Program Coordinators, Senior Specializing Program Coordinators, counselors and discrimination complaint investigators.

- EEO orientation courses designed to provide knowledge understanding, orientation to supervisors, managers and other employees on Federal EEO programs including laws, regulations, policies and program requirements.

The need to provide training in personnel administration to EEO principals was also recognized by the Navy, since few individuals are qualified in terms of such experience or training at the time they are appointed to EEO positions - particularly part-time EEO institutions.

RECORDS SHOULD BE MAINTAINED TO SHOW EEO TRAINING RECEIVED AND RECEIVED

Records were not maintained so that training needed and received by EEO principals and others could be systematically and accurately recorded. A factor contributing to this situation was that the automated training requirement information system was not current.

Our review of official training and personnel records for 11 of 35 EEO principals showed that:

-Five principals - three counselors and two EEO committee members - had received no EEO training. Training received by the remaining six principals ranged from 3 to 20 hours per person.

-Six principals had not received training in personnel administration.

The EEO and training officers, however, told us that most of the above principals had received training in both EEO and personnel administration, but that this had not been included in the official records.

Civilian manpower management Instruction 713 requires each manager and supervisor to attend a minimum of 4 hours of EEO training each year. The need for providing EEO training to supervisors on their roles and responsibilities in the EEO program was also included in the fiscal year 1975 affirmative action plan. Our review of the official training and personnel records for 10 employees at GS 13 level or above showed that six had not received EEO training. Again, we were told that these individuals had received training, but the records had not been documented.

#### EEO FOR EVALUATING EEO TRAINING

The Pensacola Naval Air Station had not evaluated the results of EEO training provided to civilian employees and therefore did not know its impact on EEO.

The Federal Personnel Manual requires agency heads to evaluate the results of training programs to determine whether they are contributing effectively to achieving agency missions and attaining management goals. At a minimum such evaluations should include analysis of:

- the extent to which specific training courses or programs produce desired changes in employee knowledge, skills, attitudes, or performance;

- the extent to which the training courses or programs that are provided cover the areas of greatest need; and

- the need for modification in the coverage or conduct of these training courses or programs to meet changing agency needs.

The Naval Air Station's training officer is responsible for determining and evaluating the results of training. Although student critiques were evaluated and may assist in determining whether students were attentive, increasing the possibility for learning, we believe they do not provide an objective evaluation of course content or training results.

Also, the Pensacola Naval Air Station's personnel management evaluations did not cover EEO training.

#### CONCLUSIONS AND RECOMMENDATIONS

Up-to-date records were not maintained to show training needed or received by EEO officials and others thus there was no assurance that those who needed the training received it. The results of EEO training provided to civilian employees had not been properly evaluated; therefore, its results are unknown.

Accordingly, we recommend that the commanding officer (1) implement a system to accurately record training received; and (2) take action to develop a method for effectively evaluating EEO training to determine what impact it is having on the achievement of EEO goals.

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