

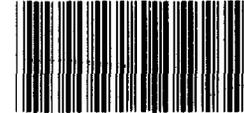


COMPTROLLER GENERAL OF THE UNITED STATES
WASHINGTON D.C. 20548

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128428

B-216664
B-220532

November 14, 1985



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To the President of the Senate and the
Speaker of the House of Representatives

On October 1, 1985, the President's twelfth special message for fiscal year 1985 and the first special message for fiscal year 1986 were submitted to the Congress pursuant to the Impoundment Control Act of 1974. The special messages propose two new deferrals and two revised deferrals totalling \$1,443,987,523 for fiscal year 1985 and twenty-three new deferrals totalling \$1,628,765,311 for fiscal year 1986. Our report follows:

FISCAL YEAR 1985

FUNDS APPROPRIATED TO THE PRESIDENT

D85-2C International Security Assistance
Economic Support Fund
Amount deferred: \$1,428,000,000
115/61037 115/71037

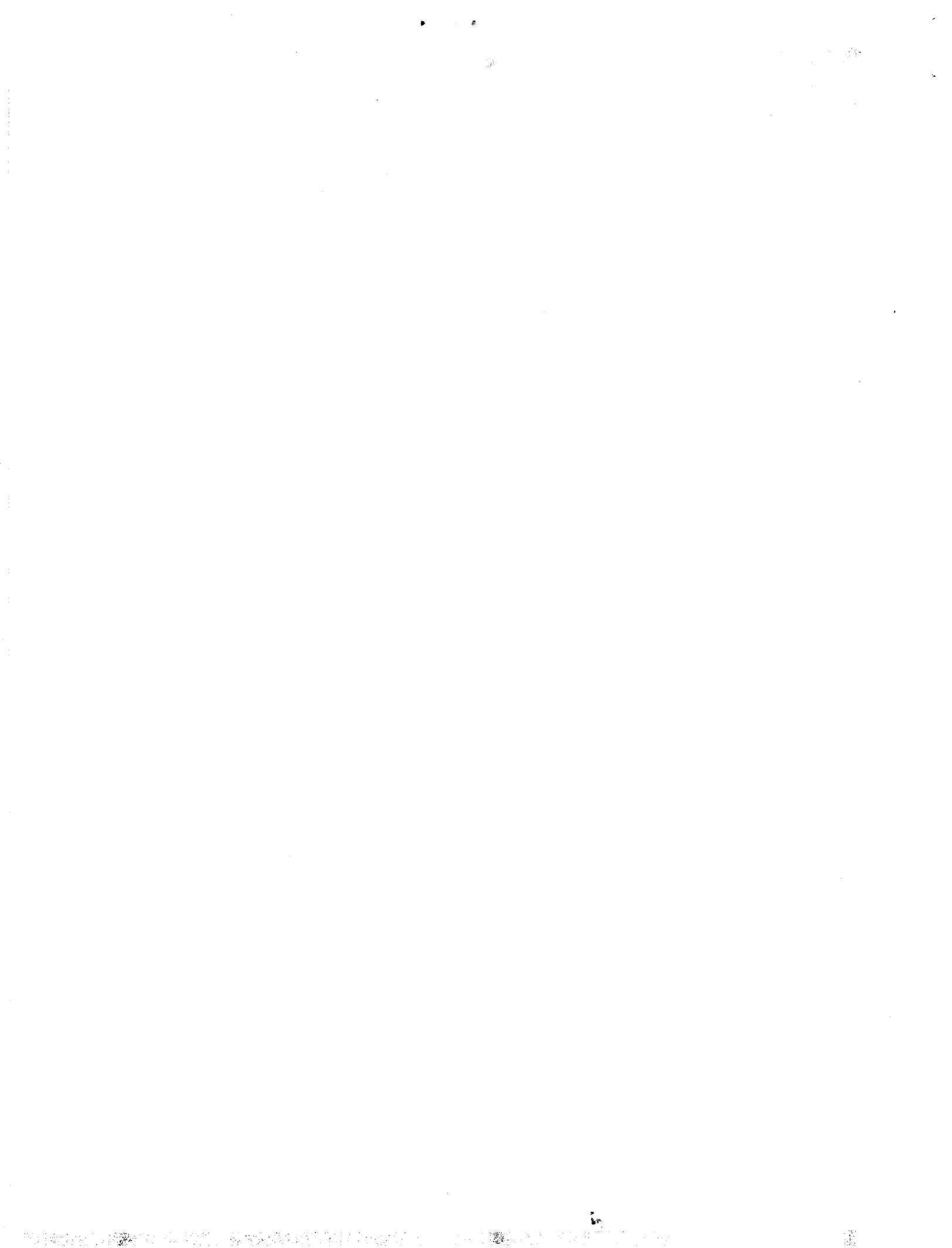
Deferral D85-2C increased the amount previously reported as deferred in this account (deferral D85-2B of the President's fourth special message for fiscal year 1985, January 4, 1985), from \$4,179,732,508 to \$5,607,732,508. In connection with deferral D85-2C, the President reported that \$4,247,341,000 has been released for obligation. Recent apportionment schedules, dated September 18, 1985, confirm that, as reported in this message, an additional \$253,141,000 has been released. Thus, the amount deferred at the end of fiscal year 1985 was \$1,107,250,508.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

D85-76 Alcohol, Drug Abuse, and Mental Health
Administration
Construction and Renovation, St. Elizabeth's
Hospital
Amount deferred: \$8,438,657
75X1312

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Deferral D85-76 expired at the end of fiscal year 1985. These funds have been released for obligation.

D85-8B Office of Assistant Secretary for Health
Scientific Activities Overseas (special
foreign currency program)
Amount deferred: \$5,548,866
75X1102

This deferral expired at the end of fiscal year 1985. The President, on October 1, 1985, in his first special message for fiscal year 1986, reported a deferral of \$3,000,000 of these funds in deferral D86-16, listed below. The remaining \$2,548,866 has been released for obligation in fiscal year 1986.

DEPARTMENT OF STATE

D85-77 Assistance for Implementation of a
Contadora Agreement
Amount deferred: \$2,000,000
19X0526

Deferral D85-77 expired at the end of fiscal year 1985. Deferral of these funds has been renewed in fiscal year 1986 by deferral D86-20, listed below, reported by the President on October 1, 1985.

FISCAL YEAR 1986

FUNDS APPROPRIATED TO THE PRESIDENT

D86-1 Appalachian Regional Development Programs
Amount deferred: \$10,000,000
11X0090

In deferral D86-1, the President explains that his fiscal year 1986 Budget proposes that the Appalachian Regional Commission be terminated. These funds are being deferred to pay termination costs. Although this deferral is reported for the entire fiscal year, the Office of Management and Budget has informally indicated to us that if the Congress does not terminate the Commission, these funds will be released for obligation.



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DEPARTMENT OF AGRICULTURE

D86-2 Forest Service
Expenses, brush disposal
Amount deferred: \$77,912,778
12X5206

D86-3 Forest Service
Timber salvage sales
Amount deferred: \$22,853,712
12X5204

DEPARTMENT OF DEFENSE - MILITARY

D86-4 Military Construction
Amount deferred: \$353,079,040
215/92050 174/81205 173/71205 97X0804
975/90500 974/80500 973/70500 972/60500

The Office of Management and Budget's cumulative report on impoundments, dated October 9, 1985, indicates that \$5,298,000 of the amount reported as deferred has been released for obligation. Accordingly, the amount deferred is \$347,781,040, rather than \$353,079,040.

DEPARTMENT OF DEFENSE - CIVIL

D86-5 Wildlife Conservation, Military Reservations
Amount deferred: \$1,168,157
21X5095 17X5095 57X5095

DEPARTMENT OF ENERGY

D86-6 Energy Programs
Fossil Energy Research and Development
Amount deferred: \$9,247,000
89X0213

D86-7 Energy Programs
Fossil Energy Construction
Amount deferred: \$7,038,000
89X0214

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D86-8 Energy Programs
 Naval Petroleum and Oil Shale Reserves
 Amount deferred: \$155,667,981
 89X0219

In deferrals D86-6, D86-7, and D86-8, the President explains that these funds are being deferred through fiscal year 1986 or until the Congress enacts a fiscal year 1986 appropriation using these funds to offset fiscal year 1986 requirements. The Office of Management and Budget has informally indicated to us that if the Congress should reject the proposed offsets, the funds would remain deferred because they cannot be effectively used in this fiscal year.

D86-9 Energy Programs
 Energy Conservation
 Amount deferred: \$9,880,000
 89X0215

D86-10 Energy Programs
 SPR Petroleum Account
 Amount deferred: \$536,958,000
 89X0233

D86-11 Energy Programs
 Alternative Fuels Production
 Amount deferred: \$1,149,000
 89X5180

According to the most recent apportionment schedule, dated September 30, 1985, total budgetary resources for this account are \$26,564,000, rather than the reported amount of \$1,464,000. The difference, \$25,100,000, represents funds obtained by the Department of Energy under its borrowing authority in section 19(n)(4) of the Federal Nonnuclear Energy Research and Development Act, 42 U.S.C. § 5919(n)(4). The Secretary of Energy, as guarantor of a loan obtained by the Great Plains Gasification Associates, had borrowed funds from the Treasury with which he paid the amount due on the loan when the Great Plains Gasification Associates defaulted in August 1985. The most recent borrowing of \$25,100,000, according to Department of Energy officials, will be used to pay interest the Department now owes the Treasury on the earlier borrowing.



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D86-12 Power Marketing Administration
Southeastern Power Administration, Operation and
Maintenance
Amount deferred: \$25,344,000
89X0302

The Office of Management and Budget's cumulative report on impoundments dated October 9, 1985, indicates that \$536,000 of this amount has been released for obligation. Accordingly, the amount deferred is now \$24,808,000, rather than the reported amount of \$25,344,000.

D86-13 Power Marketing Administration
Southwestern Power Administration, Operation and
Maintenance
Amount deferred: \$5,000,000
89X0303

D86-14 Power Marketing Administration
Western Area Power Administration, Construction,
Rehabilitation, Operation and Maintenance
Amount deferred: \$27,095,000
89X5068

D86-15 Department Administration
Departmental Administration
Amount deferred: \$8,501,000
89X0228

The most recent apportionment schedule, September 18, 1985, and the Office of Management and Budget's cumulative report on impoundments, October 9, 1985, confirm that, as reported in this message, all funds deferred have been released for obligation.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

D86-16 Office of Assistant Secretary for Health
Scientific Activities Overseas (special foreign
currency program)
Amount deferred: \$3,000,000
75X1102



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DEPARTMENT OF JUSTICE

D86-17 Bureau of Prisons
Buildings and facilities
Amount deferred: \$20,000,000
115X1003

D86-18 Office of Justice Programs
Crime Victims Fund
Amount deferred: \$100,000,000
15X5041

DEPARTMENT OF STATE

D86-19 Bureau for Refugee Programs
United States Emergency Refugee and Migration
Assistance Fund, Executive
Amount deferred: \$18,082,000
11X0040

According to officials of the Department of State, the actual unobligated balance of this account, which was brought forward on October 1, 1985, was \$18,095,689; the Department had initially estimated this amount at \$18,082,000. Therefore, the total budgetary resources available are \$18,095,869, rather than \$18,082,000 as reported in deferral D86-19. The difference, \$13,869, remains available for obligation.

D86-20 Assistance for Implementation of a Contadora
Agreement
Amount deferred: \$2,000,000
19X0526

DEPARTMENT OF TRANSPORTATION

D86-21 Urban Mass Transportation Administration
Discretionary Grants
Amount deferred: \$223,600,000
69X8191



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PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

D86-22 Land Acquisition and Development Fund
Amount deferred: \$10,946,543
42X4084

RAILROAD RETIREMENT BOARD

D86-23 Milwaukee Railroad Restructuring Administration
Amount deferred: \$243,100
60X0108

We have reviewed the twelfth special message for fiscal year 1985 and the first special message for fiscal year 1986. Except as noted above, we have identified no additional information that would be useful to the Congress in its consideration of the President's proposals and we believe that the proposed deferrals are in accordance with existing statutes.

for 
Comptroller General
of the United States

327801

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APPROVED: J. M. Hoy 10/18/85
 Associate Director of Congressional Affairs (Date)
J. M. Hoy 10-18-85
 Director (Date)

FOR FURTHER INFORMATION CONTACT: Ed Tosca
 (Name)
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REPORT NUMBER HRD 86-28FS	B-NUMBER 220333	ASSIGNMENT CODE 118133	DATE ISSUED	CHECK ONE: <input type="checkbox"/> UNRESTRICTED <input checked="" type="checkbox"/> RESTRICTED <input type="checkbox"/> CLASSIFIED
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