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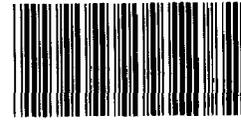
UNITED STATES GENERAL ACCOUNTING OFFICE  
WASHINGTON, D.C. 20548

PROGRAM ANALYSIS  
DIVISION

24 FEB 1983

B-197735

The Honorable Morris K. Udall  
Chairman, Committee on Interior  
and Insular Affairs  
House of Representatives



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Dear Mr. Chairman:

Subject: Program and Budget Information for the Committee's  
Views and Estimates Report on the President's  
Budget for Fiscal Year 1984 (GAO/PAD-83-25)

The enclosed material is forwarded for your information and use in preparation of your Committee's views and estimates report on the President's fiscal year 1984 budget proposals. The General Accounting Office has obtained this data from executive agencies and prepared it in this form as part of our responsibilities under 31 U.S.C. 1113. Specifically, the Comptroller General is required to establish and maintain a file of information to meet recurring needs of the Congress for fiscal, budget and program information. The data and information we are providing at this time include:

- A description of data and information maintained in GAO's Legislative, Authorization, Program and Budget Information System (appendix I).
- A listing of programs and authorization data for entities under your Committee's jurisdiction. This listing is useful for reviewing agency program structures (appendix II).
- A listing of programs requiring reauthorization in fiscal year 1983 or later (appendix III).
- A listing of budgetary data by agencies, bureaus, and accounts under your jurisdiction (appendix IV).

We will provide program level budgetary data as it becomes available. We are in the process of collecting this data from the various agencies and will provide it to your staff as soon as we complete our review and verification.

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BUDGET OVERVIEW FOR PROGRAMS AND  
ACTIVITIES UNDER THE COMMITTEE'S  
JURISDICTION

The 1984 budget proposes further spending restraints and emphasizes program reforms deemed to be priorities by the administration. Total fiscal year 1984 budget authority will increase by \$52.7 billion, or about 6.2 percent, net of receipts. Total outlays will increase by \$43.3 billion, or about 5.4 percent, net of receipts.

The budget for appropriation accounts and budget functions under the jurisdiction of the House Committee on Interior and Insular Affairs reflects a decrease of \$3.1 billion in budget authority and \$3.9 billion in outlays for fiscal year 1984. The following analysis is provided to highlight the major program and budget changes.

Natural Resources and Environment

Outlays for the Natural Resources and Environment (300) budget function will decrease by about \$2.3 billion in fiscal year 1984, net of receipts. Spending for programs in the Water Resources (301) budget subfunction will decrease by \$650 million. Spending for the Army Corps of Engineers will decrease by \$762 million. Of this amount, \$213 million is a result of offsetting revenues from a proposed system of user fees to be made available through the Inland Waterways Trust Fund. New legislation is required for this item. The administration is also proposing that a substantial portion of the cost of new construction projects be borne by non-Federal project sponsors.

Total spending for water resources programs in the Interior Department's Bureau of Reclamation will increase by \$156 million in fiscal year 1984. Significant increases are for construction (\$113 million), operation and maintenance (\$14 million) and general administrative expenses (\$12 million). Funding and spending for the Water Resources Council terminated in fiscal year 1983. The budget reflects an increase of \$453 million in deductions for offsetting receipts in the 301 subfunction.

Outlays in the Conservation and Land Management (302) budget subfunction will decrease by \$532 million. Of this amount, \$204 million is a result of an increase in offsetting receipts and \$283 million is a reduction in spending for management of national forests, cooperative forestry, and forestry research.

Outlays for the Recreational Resources (303) subfunction will decrease by \$218 million in fiscal year 1984. This spending reduction includes \$97 million for Federal land acquisition and \$103 million for operation of recreational resources.

Spending in the Pollution Control and Abatement (304) subfunction will decrease by \$272 million. The decrease is primarily a result of cuts in spending for Sewage Treatment Plant Construction Grants (\$300 million) and regulatory, enforcement, and research programs (\$50 million) in the Environmental Protection Agency. Increased spending of \$78 million is proposed for the Hazardous Substance Response Fund.

Spending for the other Natural Resources (306) subfunction will decrease by \$130 million in fiscal year 1984. Spending decreases are shown for the Geological Survey (\$65 million) and the Bureau of Mines (\$36 million).

### Indian Programs

Spending for Indian programs in major appropriations targeted to Indians will decrease by \$40 million in fiscal year 1984. Indian programs are funded through several agencies and budget subfunctions. The following summary highlights major spending changes.

Total spending for Bureau of Indian Affairs (BIA) programs in the Department of Interior will increase by \$21 million in fiscal year 1984. Federal funds outlays will decrease for Indian education (\$17 million) and construction programs (\$20 million). Trust fund outlays for area and regional development will increase by \$72 million.

Department of Health and Human Services outlays for Indian Health programs will decrease by \$24 million in fiscal year 1984. Spending for Indian health services will increase by \$1 million and spending for Indian health facilities will decrease by \$25 million. No funding is requested for Indian health facilities in fiscal year 1984.

Department of Education outlays for Indian education will decrease by \$43 million in fiscal year 1984. A rescission for \$16 million in fiscal year 1983 budget authority has also been proposed. Funding of \$1.2 million is requested for Indian education in fiscal year 1984, a decrease of nearly \$50 million. This is a result of the administration's proposal to terminate this program in fiscal year 1984, because program recipients are eligible for a number of other education programs.

### Energy

Spending for programs in the Energy (270) budget function will decrease by \$1.2 billion in fiscal year 1984. Energy Supply (271) spending will decrease by \$662 million. Major spending decreases are proposed for power marketing (\$511 million) and research and development programs (\$544 million). Outlays for petroleum reserves will increase by \$366 million, net of receipts.

Energy Conservation (272) spending is projected to decrease by \$327 million in fiscal year 1984. The decrease is a result of the administration's decision to let market forces control conservation and limit the Federal role in energy conservation to the support of long-range research and development.

Emergency Energy Preparedness (274) outlays will decrease overall by \$56 million in fiscal year 1984. This reduction also reflects the administration's policy to rely on market forces rather than Government controls. Energy reserve supplies can be maintained through the strategic petroleum reserve. Department of Energy outlays for the strategic petroleum reserve will decrease by \$56 million and off-budget outlays will increase by \$96 million in fiscal year 1984.

Outlays for the Energy information, policy, and regulation (276) programs will decrease by \$152 million overall in fiscal year 1984, reflecting a reduction of Federal involvement in energy markets. Outlays are estimated to decrease for the Federal Energy Regulatory Commission (\$48 million) and for Department of Energy program management (\$210 million). Spending for the Nuclear Regulatory commission will remain about the same in fiscal year 1984 to support efforts to regulate the nuclear power industry.

#### STATUS OF ORGANIZATIONS, PROGRAMS, AND FUNCTIONS

The following highlights cover the status of reorganizations, terminations, and creation of new programs within the Department of Interior. The proposed reorganization of the Department of Energy was not approved.

#### Program Transfers

Several programs within the Department of Interior are proposed for transfer from one bureau to another. These transfers include four programs designated as Mineral Institutes program and research grants in the Office of Surface Mining Reclamation and Enforcement, appropriation (10-29) 14-1801 (302). They are programs for: 1) research and development, 2) non-research and development, 3) State allotments, and 4) administration, and are proposed for transfer to the Bureau of Mines appropriation (10-32) 14-0959 (306). Programs for Drainage of Anthracite Mines and Minerals Research minerals environmental technology are proposed for transfer from the Bureau of Mines, appropriation (10-32) 14-0956 (306), to the Office of Surface Mining Reclamation and Enforcement, appropriation (10-29) 14-5015 (302). Four programs in the Office of Territorial Affairs appropriation (10-82) 14-0412 (806), including support of basic government operations for: 1) Guam, 2) Trust Territory Northern Marianas, 3) American Samoa, and 4) Virgin Islands are proposed for transfer to the Office of the Solicitor and the Office of the Secretary, appropriation (10-84) 14-0104 (306).

The Technology Transfer and Information Dissemination, Water Resources Scientific Information Center program in OWRT was transferred to the Geological Survey, appropriation (10-26) 14-0804 (306). The State Water Resources Research and Technology Institutes program was transferred to the Office of Water Policy in the Office of the Secretary, appropriation (10-84) 14-0102 (306).

#### Program Terminations

Secretarial Order 3084, dated August 25, 1984, reorganized several Department of Interior water resource programs as part of the overall effort to phase out the Office of Water Research and Technology (OWRT), appropriation (10-12) 14-0115 (301). Programs for water resources research and development and saline water research and development were transferred to the Bureau of Reclamation, General Investigations appropriation (10-06) 14-5060 (301). The authorization for funding of OWRT programs expired in 1982. The administration is not proposing that these programs be reauthorized.

#### New Bureau within the Department of Interior

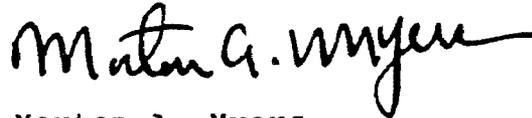
The Department of the Interior has established a new bureau designated as the Mineral Management Service (MMS). MMS will be responsible for programs previously funded under the Geological Survey's Conservation Division which collected and distributed royalties earned from oil and gas and other minerals. Also included under MMS's responsibility will be programs covering the supervision, economy, technology, and environmental safety of leasing operations conducted on the Outer Continental Shelf (OCS) Lands.

#### PROGRAMS REQUIRING REAUTHORIZATION

A number of programs under the Committee's jurisdiction will require reauthorization for fiscal year 1983 or later. To facilitate identification and review of these programs, we have prepared a special listing of programs with expiring authorizations. The listing is arranged by expiration date and is sorted by agency and appropriation account (see appendix III). The Department of Energy has not yet submitted its authorization data. We will receive this data with the program level budget information and will provide it to you at a later date.

We hope that the information we have provided will assist you in your analysis and reporting on the fiscal year 1984 budget.

Sincerely yours,



Morton A. Myers  
Director

Enclosures - 4

cc: Mr. Bill Anderson

bc: Mr. Havens (OCG)  
Mr. Myers (PAD)  
Mr. Corazzini (PAD)  
Mr. Hunter (PAD)  
Mr. Jenney (PAD)  
Ms. Dyess (PAD)  
Ms. Condon (PAD)  
Ms. Boals (PAD)  
Ms. McFarlin (PAD)  
Ms. Ducusin-Hungerford (PAD)  
Mr. Peach (RCED)  
Index and Files  
File 972915

LEGISLATIVE, AUTHORIZATION, PROGRAM AND  
BUDGET INFORMATION SYSTEM

The Comptroller General is required by law (31 U.S.C. 1113) to conduct a continuing program to identify congressional needs for fiscal, budget, and program information. The law also requires that the Comptroller General and the Director of the Congressional Budget Office individually or jointly establish and maintain a file in order to meet these congressional needs. GAO has created the Legislative, Authorization, Program and Budget Information System (LAPIS) which currently includes authorization and budget information on all Federal agency programs.

Our approach over the past year has been to build on previous years' efforts and improve the overall information development and report processing. GAO has reviewed and refined program structures for all Federal agencies; identified authorizing committee and appropriation subcommittee jurisdictions for programs; added new data elements to enhance program and oversight information reporting; verified authorization and budget data; and improved ADP capabilities for storing, maintaining, and providing access to the data.

The LAPIS inventory not only supports our assistance to congressional authorizing committees on their March 15 views and estimates reports, but it is also used for generating other lists and supporting analytical work in a variety of areas. In addressing other congressional information needs, we have provided report listings by funding expiration dates to support work on reauthorizations; listings of legislation by public law, title, and section to support legislative analysis; and listings of specific agency programs to support oversight and program evaluation.

The inventory currently contains information on over 6,000 Federal programs, activities and projects. The following data elements are available for each program, activity or project listed in LAPIS:

- Administering agency and bureau, or independent commission,
- Budget function and subfunction,
- Citation of the law that authorizes the program, including the public law name and the relevant title and section of the U.S.Code,
- Name of program, activity, or item,
- Type of record (program, administrative, financial, supplemental, rescission),

- Appropriation account number, fund code, and transmittal type,
- House and Senate authorizing committee jurisdiction,
- House and Senate authorizing subcommittee jurisdiction for selected committees,
- House/Senate appropriation subcommittee jurisdiction,
- Amounts authorized, if specified, and/or narrative description of funding provisions,
- Funding expiration dates for programs,
- Related budget authority, outlays, obligations, and offsetting collections for the past, current, and budget years,
- Senate/House program policy areas,
- Special program areas, e.g., for use in identifying special Government-wide programs such as:
  - disaster assistance programs,
  - entitlement programs, and
  - research and development programs,
- Program description and objective statements,
- Impacted target groups, and
- GAO issue area and lead division codes.

The maintenance of LAPIS is an on-going process. Continued revisions to the system are necessitated due to reprogrammings, new legislation, changes in committee jurisdiction, new budget function classifications, and various other factors. We are continuing to expand, update and refine the program inventory to ensure its effectiveness in meeting our legislative mandate.