



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548

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SEP 28 1979

IN REPLY
REFER TO:

PROGRAM ANALYSIS
DIVISION

Mr. Stephen Paradise
Staff Director
Committee on Labor and
Human Resources
United States Senate

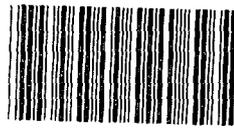
SEN 07100

Dear Mr. Paradise:

The enclosed computer printout is forwarded for your information and use in preparation of your committee's views and estimates report to the Senate Budget Committee on the fiscal year 1980 budget. The General Accounting Office has prepared this information as part of our efforts to respond to the requirements in Title VIII of the Congressional Budget Act of 1974 that the Comptroller General (1) develop and maintain standard classifications for fiscal, budgetary and program-related information and (2) assist committees in developing their information needs.

We have attempted to identify all the Federal programs and activities that are within your committee's jurisdiction using available source documents, such as the Budget Appendix and agency budget justifications, and in consultation with cognizant congressional and executive agency officials. We want to emphasize that the list of programs/activities in the enclosed document is an effort to capture the existing inventory of programs; it is not a "standard classification" of program and budget data. Also, the budget data was obtained directly from the agencies, and except for certain test checks that we performed, we relied on their input as to the accuracy and validity of the data.

For each program or activity identified, we have displayed the program authorizing and funding legislation (public law and U.S. Code citation) and the relevant budgetary information (authorization, budget authority, obligations and outlays). The requisite budget data are provided for fiscal years 1978 (actual), 1979 (estimate) and 1980 (President's budget request). Enclosure 1 provides a further discussion of this listing.



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We hope that this information will assist you in the performance of your responsibilities under Section 301(c) of the Budget Act and in meeting your other program information needs.

Sincerely yours,

Morton A. Wryer

for Harry S. Havens
Director

Enclosure - 1

The programs and activities in your committee's jurisdiction for the fiscal year 1980 budget cycle are summarized on the following pages. If you have any questions about the data we have provided, agency contacts, or other use of the data, please contact Roger Sperry or John Luke at 275-1907.

OVERVIEW OF COMPUTER PRINTOUT CONTENT

Program/activity information is provided for 30 Federal agencies in the Executive Branch of Government, representing a total of 1502 records. A record is the basic unit for which a complete set of data is provided. Each record may be a program, an activity, or even an individual project. What are included as records depends on the committee's expressed information needs, the data available from the agencies, and our perception of the level of detail that should be supported to enable the committee to perform an effective analysis of each agency's plans and activities. Below is a summary of the records in our computer printout.

<u>Agency</u>	<u>Number of Records</u>
Executive Agencies	
Department of Agriculture	1
Department of Commerce	2
Department of Health, Education, and Welfare	1090
Department of the Interior	1
Department of Justice	3
Department of Labor	160
Department of the Treasury	1
Department of Energy	2
Independent Agencies	
Action	17
Commission on Civil Rights	8
Committee for Purchase from the Blind and Other Severely Handicapped	1
Community Services Administration	32
Equal Employment Opportunity Commission	7
Federal Labor Relations Authority	6
Federal Mediation and Conciliation Service	7
Federal Mine Safety and Health Review Commission	2
Harry S. Truman Scholarship Foundation	1
Legal Services Corporation	21
National Commission on Libraries and Information Sciences	3
National Foundation on the Arts	21
National Foundation on the Humanities	36
National Labor Relations Board	6
National Mediation Board	6
National Science Foundation	47
Occupational Safety and Health Review Commission	5
Office of Personnel Management	2
Railroad Retirement Board	10
International Year of the Child	2
Japan-United States Friendship Commission	1
President's Commission on Pension Policy	1

The functional/subfunctional distribution of the records and their associated budget authority and outlays are provided as part one of the computer printout. However, it should be noted that the totals may not agree with those of the President's Budget as a result of agencies reporting dollars not consistent with the budget at the account level.

ITEMS OF INTEREST

Budget Data for Sub-Function 553 (NIH)

The National Institute of Health (NIH) was not able to provide budget data at the program level for sub-function 553. NIH shares training authorizations with the Alcohol, Drug Abuse, and Mental Health Administration and Assistant Secretary for Health and cannot provide budget data at the program level reflected in our printout.

Organizational and Appropriation Account Changes

The 1980 budget includes two new independent agencies: Federal Labor Relations Authority (30-70) and National Commission in the International Year of the Child (33-13). These agencies are included in our printout.

The 1980 budget also identified the following new accounts that are under your committee's jurisdiction: (1) Grants Management Fund (09-37-3963-551) and (2) Community Development Credit Unions (30-39-4063-452).

Unfunded Authorizations

In our review of the authorizing legislation, we have identified a number of authorized programs that are not funded in 1980. They include:

Office of Education

GAO Record No.

--Clubs for boys and girls interested in science	05590
--Grants for the removal of architectural barriers	05299
--Special programs for disadvantaged service learning centers	05304
--Special projects relating to the elderly	05333
--Payments to institutions of higher education	05335
--Grants for construction, reconstruction and renovation of undergraduate academic facilities	05336
--Assistance in major disaster areas	05337
--Establishment and expansion of community colleges	05338, 05339
--College teacher fellowships	05340
--Interstate cooperative postsecondary education projects	05341
--Grants to promote cultural understanding	05342

Health Resources Administration

GAO Record No.

--Lester Hill Medical Scholarships	05409
--National Advisory Council on Education for Health Profession	05412
--Shared schedule, residency training positions	05413
--Federal Loan Insurance program	05416
--Family medicine departments	05411
--Grants for training and traineeships in family medicine	05519
--Grants for computer technology, health care of demonstration programs	05522
--Health manpower education initiative awards	05523
--Occupational health training and education centers	05524

Federal Mediation and Conciliation Service

--Assistance to Labor-Management Committees	07353
--Arbitration of Insecticide Disputes	07354

The above listed programs are displayed in our computer printout but without associated budgetary information.

Agency Account Totals Not in Agreement with Budget

The following agencies under the Committee's jurisdiction were unable to give us budget data that agreed with account totals included in the 1980 President's Budget. We advised the appropriate agencies of the discrepancies but as of this date the amounts have not been corrected. The agencies and accounts affected are:

<u>Office of Education - Discrepancies</u>		<u>Dollars in thousands</u>
<u>Account 0204 - Subfunction 501</u>		
Total obligations 1978	Budget	59,597
	Agency	<u>59,598</u>
		1 over
Net obligations 1978	Budget	59,597
	Agency	<u>59,598</u>
		1 over
<u>Account 0273 - Subfunction 501</u>		
Budget authority 1978	Budget	732,911
	Agency	<u>732,920</u>
		9 over

Account 0279 - Subfunction 501

Budget authority 1979	Budget	3,779,282	
	Agency	<u>3,778,032</u>	1,250 under
Outlays 1978	Budget	2,814,994	
	Agency	<u>2,766,683</u>	48,311 under
Outlays 1979	Budget	3,034,041	
	Agency	<u>3,032,845</u>	1,196 under
Outlays 1980	Budget	3,447,300	
	Agency	<u>3,417,759</u>	29,541 under
Total obligations 1978	Budget	3,217,642	
	Agency	<u>3,217,795</u>	153 over
Net obligations 1978	Budget	3,216,181	
	Agency	<u>3,210,334</u>	5,847 under

Account 0282 - Subfunction 501

Outlays 1978	Budget	327,032	
	Agency	<u>327,034</u>	2 over
Outlays 1980	Budget	814,116	
	Agency	<u>799,518</u>	14,598 under

Account 0260 - Subfunction 502

Budget authority 1978	Budget	3,254,503	
	Agency	<u>3,278,941</u>	24,438 over
Outlays 1979	Budget	3,097,143	
	Agency	<u>3,116,993</u>	19,850 over
Total obligations 1979	Budget	3,697,650	
	Agency	<u>3,724,550</u>	26,900 over

Office of Education - Discrepancies (Continued)

Dollars
in thousands

Net obligations 1978	Budget Agency	2,745,823 <u>2,754,671</u> 8,848 over
<u>Account 0293 - Subfunction 502</u>		
Budget authority 1978	Budget Agency	341,200 <u>344,960</u> 3,760 over
Outlays 1979	Budget Agency	587,015 <u>344,556</u> 242,459 under
Outlays 1980	Budget Agency	360,254 <u>327,582</u> 32,672 under
<u>Account 0212 - Subfunction 503</u>		
Outlays 1978	Budget Agency	208,989 <u>204,489</u> 4,500 under
Outlays 1979	Budget Agency	236,836 <u>232,242</u> 4,594 under
<u>Account 0270 - Subfunction 503</u>		
Total obligations 1978	Budget Agency	98,948 <u>101,909</u> 2,961 over
Net obligations 1978	Budget Agency	98,948 <u>101,909</u> 2,961 over
<u>Account 0271 - Subfunction 503</u>		
Outlays 1979	Budget Agency	123,657 <u>121,658</u> 1,999 under
Outlays 1980	Budget Agency	122,842 <u>121,922</u> 920 under

Health Resources Administration - Discrepancies

Dollars
in thousands

Account 0712 - Subfunction 551

Budget authority 1978	Budget	161,807
	Agency	<u>161,547</u>
		260 under
Budget authority 1979	Budget	200,552
	Agency	<u>201,847</u>
		1,295 over
Outlays 1979	Budget	195,898
	Agency	<u>197,898</u>
		2,000 over

Account 0712 - Subfunction 553

Budget authority 1978	Budget	553,608
	Agency	<u>553,868</u>
		260 over
Budget authority 1979	Budget	554,808
	Agency	<u>553,513</u>
		1,295 under
Outlays 1979	Budget	452,004
	Agency	<u>450,004</u>
		2,000 under

Office of the Assistant Secretary for Health - Discrepancies

Account 1101 - Subfunction 551

Total obligations 1979	Budget	152,662
	Agency	<u>151,472</u>
		1,190 under
Total obligations 1980	Budget	265,383
	Agency	<u>259,693</u>
		5,690 under
Net obligations 1978	Budget	119,188
	Agency	<u>119,428</u>
		240 over
Net obligations 1979	Budget	148,379
	Agency	<u>146,140</u>
		2,239 under
Net obligations 1980	Budget	260,593
	Agency	<u>254,883</u>
		5,710 under

Office of the Assistant Secretary for Health (Continued)

		Dollars in thousands
<u>Account 4552 - Subfunction 551</u>		
Total obligations 1978	Budget	26,538
	Agency	<u>27,480</u>
		942 over
Total obligations 1979	Budget	31,304
	Agency	<u>30,999</u>
		305 under
Total obligations 1980	Budget	33,278
	Agency	<u>33,122</u>
		156 under
Net obligations 1978	Budget	153
	Agency	<u>27,275</u>
		27,122 over
Net obligations 1979	Budget	274
	Agency	<u>30,614</u>
		30,340 over
Net obligations 1980	Budget	14
	Agency	<u>32,485</u>
		32,471 over
<u>Account 9971 - Subfunction 551</u>		
Total obligations 1978	Budget	6,375
	Agency	<u>6,411</u>
		36 over

BUDGET HIGHLIGHTS

As our analysts review the program classifications, the budget data furnished by the agencies, and the documents associated with the President's Budget, certain items come to our attention which we believe should be of interest to the committee. In some cases our computer listing tends to highlight the items; in other cases the items are found in the budget documents.

Below is a brief listing of these items. The information furnished is not an analysis of the President's Budget, nor does it cover all the items the Committee will want to consider in developing its views and estimates. The list is a supplement to other available information sources.

Our discussion of increases and decreases in budget authority and outlays is in terms of current year dollars which does not take into account the effects of inflation on real program outputs.

For each program area discussed, we have indicated the appropriate GAO record keys where data on the relevant programs can be located.

Education

Following an increase of nearly \$2.4 billion in 1979, the 1980 Budget proposes an overall decrease in budget authority of about \$0.3 billion for education programs. The largest cut in budget authority would be \$307 million for higher education. Outlays for education would continue to increase in 1980 in response to the prior increase in budget authority. Outlays for elementary, secondary and vocational education will increase by \$589 million in 1980 and outlays for research and general education aids will increase by \$58 million in 1980. See accounts 0279 and 0273 on our computer listing.

Training, Employment and Labor Services

Budget authority for training, employment and labor services decrease by almost \$1.5 billion in 1980. In addition, 1980 outlays would decrease by \$0.7 billion. Funding for training and employment programs would be directed toward the economically disadvantaged and long-term unemployed as provided in the new CETA Act, P.L. 95-524.

Private Sector Program

The private sector program is characterized by an emphasis on securing unsubsidized jobs for disadvantaged persons, including youth. Incentives would be provided in terms of employment tax credits. A 1979 supplemental in the amount of \$400 million in budget authority is requested for training, placement, implementation of the tax credit, and other services. See records 02814 and 07216 on our computer listing.

Public Service Employment

The new CETA Act authorizes public service employment programs for the structurally unemployed under Title II-D (see record 02778 in account 16-0174 on our listing) and for persons affected by cyclical changes in the economy under Title VI (see record 02775 in account 16-0173 on our listing.)

The 1980 Budget requests an increase of about \$20 million in budget authority for the Title II-D program and a decrease of \$1.3 billion in budget authority for the Title VI program. See also record 02785 on our listing.

Youth Employment

Most youth programs are being continued in 1980. However, no funding is requested for the Youth Conservation Corps. Training opportunities under the Job Corps are projected to increase in 1980. An increase of \$120 million in budget authority is requested for this program. Summer youth and Youth Employment and Demonstration Projects would be continued at about the same funding levels as 1979. See records 02785-02791 in account 16-0174 on our computer listing.

Older and Disadvantaged Workers

No annual funding is provided for projects for middle-aged and older workers. However, a 1979 one-time supplemental of \$8.9 million in budget authority is requested. See records 07183 and 07217 in account 16-0175 on our computer listing.

Migrant Workers

The 2-year economic stimulus program to provide funding for migrant initiatives will conclude in 1979. An increase of about \$6 million in 1980 budget authority is requested for the migrant and seasonal farm workers programs. See records 02793 and 02792 in account 16-0174 on our computer listing.

Domestic Volunteer Programs - ACTION

The 1980 Budget for ACTION emphasizes community development and rural programs. Urban volunteer programs is a new line item in the budget for which \$25,457,000 in 1980 budget authority is requested. Increases in budget authority are also requested for technical assistance, grants, and demonstration projects for voluntary private sector action (\$8,262,000) and Senior Companion, Foster Grandparent, and Retired Senior Volunteer programs (\$10,000,000). See records 07376, 07377, 04641, 04638, 04639 and 04633 on our computer listing.

Health Services

Medicare and Medicaid continue to dominate the Budget in this category in 1980 and increases in budget authority are requested for both programs. The 1980 Budget also proposes increases in health services funding for smaller programs directed toward high-priority underserved areas. Increases in budget authority are requested for community health centers (\$33 million) and for the National Health Service Corps (\$18 million). The increased funding will provide 45 new community health centers and 1,095 new Health Service Corps professionals. See record 05961 on our computer listing.

Emergency medical systems demonstration grants will begin phasing out with a \$2 million cut in 1980. See record 05966 on our computer listing.

An increase of \$33 million in budget authority is requested for the Health Maintenance Organization program in 1980. See records 05856, 05857, 05858, 05859, 05861, and 05862 on our computer listing.

New legislation is being proposed this year to restructure delivery of comprehensive mental health services reflecting the President's Commission on Mental Health recommendations. In 1980, new budget authority of \$198.1 million is being requested for State and community mental health services including mental health services grants and formula grants to states. See records 06235 and 07560 on our computer listing.

Education and Training of the Health Care Work Force

Budget authority for this program area is projected to decrease by \$115 million and outlays to decrease by \$81 million in 1980. See programs under subfunction 553 on our computer listing.

Occupational Health and Safety

Budget authority for the Labor Department's Occupational Health and Safety Administration is projected to increase by about \$6.5 million in 1980, while outlays are projected to increase by about \$10.3 million. The increase in funding will provide for additional work place inspections and increased grants to states. Budget authority for the occupational safety and health research program at HEW's Center for Disease Control would increase by about \$13.5 million in 1980. See records 06206, 06207, and 06208 on our computer listing.

Civil Rights

The Community Relations Service in the Department of Justice would be cut by \$308,000 in budget authority or nearly 7 percent in 1980. Of the decrease, \$42,000 is applied to technical assistance, \$80,000 is applied to program operations, and \$186,000 is applied to executive direction in the program for prevention and conciliation of community disputes. See records 02632-02635 on our computer listing. Civil Rights Division funding would increase slightly over the 1979 level. See records 02579-02590 for subfunction 751 on our computer listing.