Comptroller General of the United States

Washington, D.C. 20548



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August 29, 1989

Michael D. Barnes, Esq. Arent, Fox, Kintner, Plotkin & Kahn Washington Square 1050 Connecticut Avenue, N.W. Washington, D.C. 20036-5339

Dear Mr. Barnes:

This is in response to your letter dated August 11, 1989, concerning a request this Office has received from Representative Dymally regarding an appraisal to determine the value of property and former business operations belonging to an American citizen, Mr. , in the vicinity of Trujillo, Honduras. The property and businesses were affected by actions of the Government of Honduras with respect to the construction of a Regional Military Training Center.

This Office first addressed the issue of Mr. Ramirez's claim for compensation and a role for our Office in settling the dispute in 1984. At that time, Congress was considering a proposed amendment to the 1985 Defense authorization bill that would have permitted the compensation of American nationals who had incurred losses because of the training center project and would have provided authority to the Comptroller General to settle such disputes. We expressed concern over the role the proposed legislation, if enacted, would have assigned to the General Accounting Office, principally because it would have required us to serve as final arbiter of the amount of "just compensation" for taking of private property. In exercising our claims settlement authority, we generally decline to make such determinations, explaining that where the pertinent agency's estimate has a reasonable basis we accept that estimate as the proper measure of recovery. In other cases, we have declined to make any settlement of the claim, but have left the claimant to his judicial remedy. We took a similar position in 1988, when the issue of Mr. claim was again raised by a member of Congress.

We note that the Congress has addressed the issue of compensation for Mr. several times. The Supplemental Appropriations Act, 1987, Pub. L. No. 100-71, July 11, 1987, provided that certain foreign assistance funds earmarked for Honduras would be withheld from obligation until settlement of the dispute, either by the parties themselves before November 30, 1987, or thereafter through binding international arbitration in accordance with the rules of procedure of the Inter-American Commercial Arbitration Commission. 101 Stat. 406. The conference report accompanying Public Law 100-71 indicated that it was "inappropriate for the U.S. Government or the Congress to decide the merits of the case or to establisn levels of the appropriate compensation." H.R. Rep. No. 195, 100th Cong., 1st Sess. 47 (1987).

The Congress most recently addressed the issue of compensation for Mr. in section 574 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1989, Pub. L. No. 100-461, October 1, 1988. Section 574 provided, in part:

"It is the sense of the Congress that . . . the Honduran Government appears to have made a reasonable and good faith settlement offer based on a factual analysis by third parties, and the owner of the property in question [Mr. ] is strongly encouraged to accept the proposed settlement."

102 Stat. 2268-45. We note that a similar provision appears in H.R. 2939, July 19, 1989, the House version of the fiscal year 1990 foreign assistance appropriation bill.

In view of the above, we do not believe that it is appropriate for the General Accounting Office to undertake or arrange for an appraisal of Mr. property or business operations or otherwise to be involved in this matter.

Sincerely yours,

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Comptroller General of the United States